

# Final Marshfield Multi-Hazard Mitigation Plan

Adopted December 4, 2023



### December 2023

PREPARED FOR: Town of Marshfield 870 Moraine Street Marshfield, MA 02050 PREPARED BY: Woods Hole Group, Inc. A CLS Company 107 Waterhouse Rd Bourne, MA 02532 USA



# Town of Marshfield

Select Board 870 Moraine Street Marshfield, Massachusetts 02050 Tel: 781-834-5563 Fax: 781-834-5527

#### A RESOLUTION TO ADOPTING THE TOWN OF MARSHFIELD MULTI-HAZARD MITIGATION PLAN (2023)

WHEREAS, the Town of Marshfield recognizes the threat that natural hazards pose to people and property within our community; and

WHEREAS, undertaking hazard mitigation actions will reduce the potential for harm to people and property from future hazard occurrences; and

WHEREAS, the Town of Marshfield established a Committee to prepare the Town of Marshfield Multi-Hazard Mitigation Plan (2023); and

WHEREAS, the *Town of Marshfield* Multi-*Hazard Mitigation Plan (2022)* contains several potential future projects to mitigate potential impacts from natural hazards in the Town of Marshfield, and

WHEREAS, duly-noticed public meetings were held by the Local Hazard Mitigation Planning Committee on December 14, 2022 and February 27, 2023, and

WHEREAS, the Town of Marshfield authorizes responsible departments and/or agencies to execute their responsibilities demonstrated in the plan, and

NOW, THEREFORE BE IT RESOLVED that the Town of Marshfield SELECT BOARD adopts the *Town of Marshfield Multi-Hazard Mitigation Plan (2023)*, in accordance with M.G.L. 40 §4 or the charter and bylaws of the Town of Marshfield.

ADOPTED AND SIGNED this Date:

December 4, 2023

SELECT BOARD CLARS L James J. Kilcovne, Chi

Lynne E. Fidler, Vice Chair

Stephen R. Darcy, Clerk



FINAL Marshfield Multi-Hazard Mitigation Plan

December 2023

#### Prepared for:

Town of Marshfield 870 Moraine Street Marshfield, MA 02050

#### Prepared by:

Woods Hole Group A CLS Company 107 Waterhouse Road Bourne, MA 02532 USA (508) 540-8080



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### Acronym List

<b>D</b> <i>FF</i>	
BFE	Base Flood Elevation
CEC	Coastal Erosion Commission
CZM	Coastal Zone Management
CERT	Community Emergency Response Team
CFR	Code of Federal Regulations
CPA	Community Preservation Act
DCR	Department of Conservation and Recreation
EEA	Executive Office of Energy and Environmental Affairs
EF-Scale	Enhanced Fujita Scale
EOC	Emergency Operations Center
FEMA	Federal Emergency Management Agency
FHBM	Flood Hazard Boundary Map
FIRM	Flood Insurance Rate Map
LiMWA	Limit of Moderate Wave Action
LEPC	Local Emergency Planning Committee
LHMPC	Local Hazard Mitigation Planning Committee
MassCZM	Massachusetts Office of Coastal Zone Management
MassDOT	Massachusetts Department of Transportation
MC-FRM	Massachusetts Coast Flood Risk Model
MEMA	Massachusetts Emergency Management Agency
MHMP	Multi-Hazard Mitigation Plan
MIPAG	Massachusetts Invasive Plant Advisory Group
MORIS	Massachusetts Ocean Resource Information System
MRC	Medical Reserve Corps
MSL	Mean Sea Level
MVP	Municipal Vulnerability Preparedness
NCDC	National Climatic Data Center
NESIS	Northeast Snowfall Impact Scale
NFIP	National Flood Insurance Program
NOAA	National Oceanic and Atmospheric Administration
NWS	National Weather Service
SFHA	Special Flood Hazard Areas
SHMCAP	State Hazard Mitigation and Climate Adaptation Plan
SHMO	State Hazard Mitigation Officer
SLOSH	Sea, Lake, and Overland Surge from Hurricanes
SLR	Sea-Level Rise
SRL	Severe Repetitive Loss
TSI	Trophic State Index
USACE	US Army Corps of Engineers
USGS	US Geological Survey
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ntroduction

Chapter 1

The Town of Marshfield was referred to by early English settlers as Green's Harbor, dubbed for the land and lush salt marshes woven between three rivers (Green Harbor River, South River, and the North River) near their confluence with Massachusetts Bay. With roughly five miles of its shoreline bordering the Atlantic Ocean, Marshfield's unique location along the Atlantic coast leaves the Town vulnerable to potentially severe weather, including increased exposure to natural hazards associated with ocean-based storm events, such as flooding and coastal erosion.

Natural hazards of all kinds can result in injury, loss of life, and damage to buildings and infrastructure, which can adversely impact the Town's economic, social, and environmental resources. The Town of Marshfield's Long-Term Coastal Resilience Plan commented recently that rising sea levels and increased storm intensity are projected to worsen coastal flooding in Marshfield. The report noted that average losses from coastal flooding are estimated to grow to \$11 million per year in 2030 and \$16 million per year in 2050.

Through developing and implementing this Multi-Hazard Mitigation Plan, the Town of Marshfield is proactively trying to prepare for and mitigate potential impacts from the various natural hazards.

#### **PURPOSE OF PLAN** 1.1

**Chapter 1** 

The Federal Emergency Management Agency (FEMA) defines hazard mitigation as "any sustained action taken to reduce or eliminate the long-term risk to human life and property from (natural) hazards," such as floods, hurricanes, winter storms, tornadoes, earthquakes, etc. Hazard mitigation may include both structural measures, such as flood control structures, and nonstructural measures, such as regulations and bylaws, to prevent flooding. Local planning and mitigation efforts allow communities to reduce or eliminate the loss of life and property damage resulting from natural hazards. The Town of Marshfield produced this updated Multi-Hazard Mitigation Plan for the entire Town with the goal of providing sustained actions to reduce or eliminate risk to human life and property damage from a natural hazard event. Objectives of this plan are as follows:

- Describe the planning process;
- Identify and update relevant background information about the Town, including geography, climate, land use, and infrastructure;
- Identify natural hazard risks and • areas in town most likely to be impacted;
- Complete a risk assessment to profile hazard events, inventory assets, and estimate potential losses;

# What is a Hazard Mitigation Plan?

Natural hazard mitigation planning is the process of reducing or eliminating the loss of life and property damage resulting from natural hazards such as floods, earthquakes, and hurricanes through long-term strategies, including planning, policy changes, programs, projects, and other activities.

- Identify existing disaster mitigation measures already in place; .
- Develop proposed mitigation measures and a mitigation strategy based on the risk assessment; and
- Design a mechanism to keep the plan updated to reflect current conditions and establish a schedule for monitoring and evaluating the plan.

Preparation and updating of this Multi-Hazard Mitigation Plan (MHMP) before a major disaster occurs will help the community prevent property damage and loss of life associated with natural hazards, save money by instituting mitigation measures to protect against natural hazards, allow funding through FEMA for pre-disaster remediation, and expedite disaster recovery. The Plan will also help to reduce or eliminate repetitive flood losses.

#### 1.2 THE PLANNING PROCESS

Public participation is a vital component of this planning process, providing critical information about the local occurrence of hazards while also serving as a means to build a base of support for hazard mitigation activities. Additionally, the most successful mitigation plans are developed after participation by a wide range of stakeholders who play a role in identifying and implementing mitigation actions.

During the update of this MHMP, the planning process included the following:

- An opportunity for the public to attend two informational presentations;
- An opportunity for the public to comment on the plan during draft stages and prior to final approval;
- An opportunity for local and regional agencies and organizations, neighboring communities, and private industries to be involved in the planning process; and
- A review and incorporation of existing plans, studies, reports, and data.

This MHMP is an update of the previous plan, developed by the Town of Marshfield in 2018. It was developed through substantial input from the Local Hazard Mitigation Planning Committee (LHMPC), which consisted of various Town officials who were able to provide critical local knowledge about the community to facilitate the development of an updated MHMP that reflects changes in the Town since 2018.

The LHMPC was formed by the Town Administrator and included the representatives from the Police and Fire Departments, Department of Public Works, Planning Department, Conservation Commission, Building Department, Zoning Board of Appeals, Board of Health, Veterans Services, the ADA Committee Chair, the Ventress Memorial Library Director, Beach Committee, and Council on Aging. Members of the Local Program for Public Information (PPI) also attended all LHMPC working meetings and actively participated in the hazard mitigation planning process. The LHMPC met for one kick-off meeting and five working meetings during the Plan development process; agendas for each are provided in Appendix B. In addition to the LHMPC input, public participation in the hazard mitigation planning process is also important, both for plan development and for later implementation of the plan. Residents, business owners, and other community members are an excellent source for information on the historic and potential impacts of natural hazard events and particular vulnerabilities the community may face from these hazards. Their participation in this planning process also builds an understanding of the concept of hazard mitigation, potentially creating support for mitigation actions taken in the future to implement the plan. To gather this information and educate residents on hazard mitigation, the Town hosted two public meetings:

- Meeting #1: December 14<sup>th</sup>, 2022
- Meeting #2: February 27<sup>th</sup>, 2023

The first public meeting was held in-person and the second public meeting was held in a hybrid mode. Video recordings of the meetings are available on the Town of Marshfield's website for residents to view when they are able. A public online survey was also administered to assess the community's experience with local natural hazards and their perception of the risk, and to reach a wider demographic that may not be available to attend public meetings in person. The results of this online public survey are included in Appendix B.

Copies of the announcements and a master list of LHMPC members are provided in Appendix B. These materials provide a foundation for understanding the planning process and major



decisions made along the way, and can help provide crucial background information the next time the LHMPC meets to review and update the Plan.

The following steps were taken during the planning process:

- 1) Develop an LHMPC responsible for updating this Plan;
- 2) Define the potential natural hazards that could affect Marshfield;
- 3) Determine hazard locations and critical infrastructure potentially affected;
- 4) Conduct a vulnerability assessment of buildings and infrastructure;
- 5) Outline existing hazard mitigation measures and progress on the 2018 Plan's actions;
- 6) Determine gaps in hazard mitigation preparedness;
- 7) Define proposed hazard mitigation measures to fill these gaps; and
- 8) Evaluate the feasibility of and prioritize mitigation measures.

The above steps will allow implementation of proposed mitigation measures with a goal of reducing damage and improving public safety during a natural disaster. To solicit public comment, the draft Plan was posted on the Town of Marshfield's website and directions for how to submit questions or comments was provided. A screenshot documenting the website posting is provided in Appendix B. The draft Plan was also presented at the February 27, 2023, Board of Selectmen meeting to gather additional public input. Comments received during the meeting are included in Appendix B. Advertising for the public hearing included posting an announcement on the Town website and in the local paper, copies of which are included in Appendix B. The draft plan was posted on the website for 2 weeks prior to finalization. Comments and responses are provided in the comment response document in Appendix B.

The Plan was also sent to Town Planners in Scituate, Norwell, Pembroke, and Duxbury, as well as the Metropolitan Area Planning Council (MAPC) and the Old Colony Planning Council (OCPC) for review and comment. A copy of the emails sent to these neighboring towns and regional planning bodies soliciting their feedback on the Plan is also provided in Appendix B. The LHMPC engaged with Marshfield's community-based organizations who work with underserved communities and socially vulnerable populations for feedback on the Plan (provided in Appendix B). This included the Marshfield's Boys and Girls Club which provides programing and services to the children and families of the South Shore, as well as the Road to Responsibility organization, one of Marshfield largest businesses, which assists citizens with disabilities. Additionally, to better understand the needs of the low-income elderly/people with disabilities the Executive Director of the Housing Authority participated in reviewing mitigation actions proposed by the LHMPC. Names and affiliations of additional stakeholders included for review of the Plan are included in Appendix B.

Marshfield has one environmental justice population based on income, and as such special considerations were taken to include vulnerable populations in the planning process. The LHMPC was expanded to include the Director of the Council on Aging, the Veterans' Services Officer, the ADA Committee Chair, and the Ventress Memorial Library Director. These individuals regularly interact with members of the EJ community through library programming, the Town's Senior Center, and various veteran services. The first public meeting was held in a hybrid format at the



Town's Council on Aging (Senior Center) to increase participation in Marshfield's EJ community. The Town's Senior Center already conducts regular community outreach and includes a shuttle service known as GATRA Dial-A-Ride which allows for increased access to the site. The LMHPC worked diligently to increase participation at the event by individuals who do not have access to the Internet. Informational flyers notifying the public meeting were posted around Town at locations such as Town Hall, Ventress Memorial Library, and Marshfield's Council on Again two weeks before the event. Town Planner Greg Guimond spoke on the local radio station 95.9 WATD FM about the planning process to reach more of Marshfield's residents. Printed copies of the online survey were offered at Ventress Memorial Library, Town Hall, and at the public meeting to allow for increased access to the survey and a notice regarding the survey was published in the Town's local newspaper, the Patriot Ledger (Included in Appendix B). The newspaper notice provided information on how to access more information via phone.

During the preparation of this Plan, several existing studies and documents related to Marshfield and the surrounding area were reviewed. Preparation of this Plan borrowed from the following plans and documents where appropriate:

- Massachusetts State Hazard Mitigation and Climate Adaptation Plan (2018);
- Marshfield Long-Term Coastal Resiliency Plan (2022);
- Municipal Vulnerability Preparedness (MVP) Workshop Summary of Findings (2020);
- Marshfield (Brant Rock) Rapid Recovery Plan (2021);
- Marshfield Beach Management Plan (2017);
- Town of Marshfield Open Space and Recreation Plan (2017);
- Green Harbor, Marshfield, MA River Tide Gate Study (2017);
- Feasibility Report and Environmental Assessment for the Brant Rock and Fieldston areas of Marshfield, Massachusetts (2016);
- Town of Marshfield's Master Plan (2015);
- Marshfield Harbor, Rivers, and Waterways Management Plan (2014);
- Sea Level Rise Study for Marshfield, Duxbury, and Scituate (2013);
- Flood Insurance Study Plymouth County, MA (2021);
- Local bylaws and regulations.

The 2018 Massachusetts State Hazard Mitigation and Climate Adaptation Plan (SHMCAP) was developed through a collaborative process that involved numerous state agencies, a large cross-section of stakeholders, members of the public, working groups, and a consulting team. This was the SHMCAP's eighth revision from its initial preparation in 1986, but this version is unique in that it was the first-of-its-kind statewide plan that fully integrated a traditional hazard mitigation plan with a climate change adaptation plan.

The goal of the 2022 Marshfield Long-Term Coastal Resiliency Plan was to develop recommended policies and zoning to proactively reduce future vulnerabilities and, if necessary, rebuild in a more



resilient way after a future catastrophic event. This plan included damage and loss estimates for the Town, potential mitigation strategies, policy scenarios, and policy and zoning recommendations.

The Municipal Vulnerability Preparedness (MVP) Workshop Summary of Findings document (workshop conducted in February of 2020) provided an overview of the MVP workshop process including participation of attendees, top hazards identified, vulnerable areas of the town discussed, and natural hazard planning. In addition, participants developed recommendations to improve community resilience within small discussion groups.

The 2021 Marshfield (Brant Rock) Rapid Recovery Plan was a result of the Massachusetts Local Rapid Recovery Planning (RRP) process which was established to assist communities as a result of the economic impacts brought on by COVID-19. The Brant Rock area was of particular concern since coastal flooding and storm surge events drastically impacted development and make economic revitalization of the Esplanade challenging. The plan created a toolkit for the Town to utilize and included long-term recommendations and programs that address connectivity and access to the Esplanade, as well as programs that promote resilient development and encourage business diversity.

The goals of the Beach Management Plan in Marshfield were to preserve and enhance the natural and recreational functions of the Marshfield public beaches, and to guide future management decisions. The plan included recommendations for management and planning activities that intended to preserve and restore the natural functions of the various natural resources and provide a quality public beach resource for recreational purposes.

The Town of Marshfield Open Space and Recreation Plan developed goals to preserve Marshfield's open space from unmanaged growth and safeguard its natural resources. The plan examined the Town's ability to protect open space and develop recreational opportunities, including how the Town could make investments that have economic, environmental, and social benefits to the community.

The Green Harbor, Marshfield, MA River Tide Gate Study evaluated potential options for maximizing tidal exchange through the tide gates to increase and enhance the salt marsh and brackish habitat upstream, while minimizing and/or improving the on-going flood risks and freshwater runoff coming into the river during significant rainstorms. The study included the modeling of alternatives for various configurations of tide gate structures.

The Feasibility Report and Environmental Assessment for the Brant Rock and Fieldston areas of Marshfield, Massachusetts investigated the flooding and erosion problems along the shorefront of Brant Rock and Fieldston. The report included potential actions that could be taken to mitigate flooding and erosion in these areas. This report was the product of detailed investigations conducted by the New England District of the Corps of Engineers in cooperation with the Town of Marshfield and other state and Federal agencies.



The 2015 Marshfield Master Plan was prepared to codify planning goals for land use, housing, economic development, natural and open space, public service and facilities, and transportation. The plan included strategies to mitigate the impacts of climate change on the Town's most vulnerable populations and areas.

The Marshfield Harbor, Rivers, and Waterways Management Plan included recommended procedures, policies, and regulations concerning the safety, navigation, recreation, natural resources, planning and management of Marshfield's waterways. The plan included recommendations to prepare for impacts of sea-level rise and opportunities for collaboration with neighboring towns.

The Sea Level Rise Study for the Towns of Marshfield, Duxbury, and Scituate, MA was prepared in 2013, and provided a regional approach to identifying the effects of sea-level rise and possible ways to mitigate those impacts. The plan identified natural resources, infrastructure, transportation, and emergency access routes that could be impacted by sea-level rise.

The Flood Insurance Study (FIS) for Plymouth County, MA which was revised in 2021 details flood hazard information produced in support of the National Flood Insurance Program (NFIP). The FIS was used to identify Special Flood Hazard Areas in Marshfield. The effective July 2021 FEMA Flood Insurance Rate Map (FIRM) is included in the identification of hazard locations within Marshfield in the flooding section of the Plan.

Various town departments and boards have implemented and updated bylaws and regulations as necessary to control development and ensure safe construction methods that adhere to current best management practices. The Marshfield Planning Board, Conservation Commission, and Building Department are the primary town agencies responsible for regulating development in the town. More specifically, these boards regulate development through the Zoning Bylaw and the Marshfield Wetlands Protection Bylaw. Feedback to these boards was ensured through the participation of their Town staff liaisons (i.e., Town Planner, Conservation Administrator, etc.) on the LHMPC.

Technical information from the plans, regulations, and bylaws described above was incorporated into this Marshfield Multi-Hazard Mitigation Plan in a number of ways, including by:

- 1) Guiding the planning process;
- 2) Helping develop mitigation actions;
- 3) Providing recent data on various hazards and their impacts; and
- 4) Ensuring that mitigation actions in this plan were consistent with current state and local activities and plans.

### **1.3 PLAN DESCRIPTION**

FEMA developed a "Local Mitigation Review Guide" (Guide) to ensure Local Hazard Mitigation Plans meet the requirements of the Stafford Act and Title 44 Code of Federal Regulations (CFR) 201.6. This Guide was used as a tool in developing this Plan. For ease of assessment, when the text addresses an element of the Guide, it is identified in a colored bullet in the left margin.

#### **1.4 PREVIOUS FEDERAL/STATE DISASTERS**

**Chapter 1** 

The Town of Marshfield has experienced 9 natural hazards that triggered federal or state disaster declarations since 2010 (FEMA 2021a). These are listed in Table 1-1 below. The vast majority of these events involved flooding. Only two of these events occurred since the previous Marshfield MHMP in 2018. They include two Severe Winter Storm Disasters, one from March 2-3, 2018, and another from January 28-29, 2022.

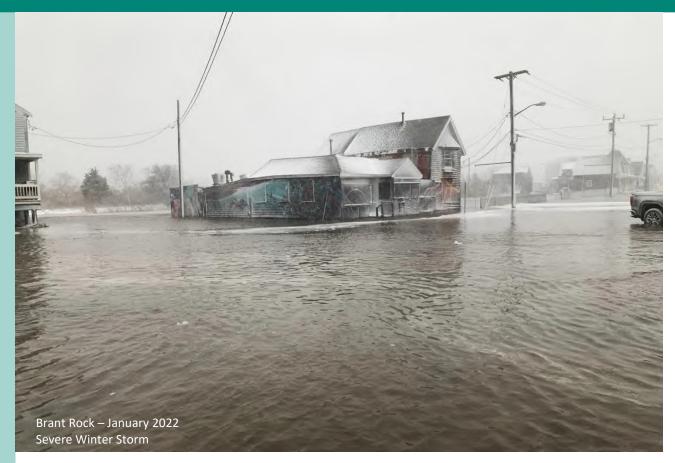
Disaster Name	Type of Assistance	Declared Areas		
Flooding (Mar 12, 2010 - Apr 26,	FEMA Individual Assistance	Counties of Plymouth, Bristol, Essex, Middlesex, Norfolk, Suffolk, and Worcester		
2010)	FEMA Hazard Mitigation Grant Program	Statewide		
Hurricane Earl (Sep 1, 2010 - Sep 4, 2010)	FEMA Public Assistance Grant Program	Counties of Plymouth, Barnstable, Bristol, Dukes, Essex, Middlesex, Nantucket, Norfolk Suffolk, and Worcester		
Severe Winter Storm (Jan 11, 2011 - Jan 12, 2011)	FEMA Hazard Mitigation Grant Program	Statewide		
Tropical Storm Irene	FEMA Public Assistance and Hazard Mitigation Grant Program	Counties of Plymouth, Barnstable, Berkshire, Bristol, Dukes, Franklin, Hampden, Hampshire, and Norfolk		
(August 27 - 29, 2011)	FEMA Hazard Mitigation Grant Program	Statewide		
Hurricane Sandy	FEMA Public Assistance Grant Program	Counties of Plymouth, Barnstable, Bristol, Dukes, Nantucket, and Suffolk		
(Oct 27 - Nov 8, 2012)	FEMA Hazard Mitigation Grant Program	Statewide		
Severe Winter Storm (February 8 - 10, 2013)	FEMA Public Assistance and Hazard Mitigation Grant Program	Statewide		
Severe Winter Storm (January 26 - 28, 2015)	FEMA Public Assistance Grant Program	Counties of Plymouth, Barnstable, Bristol, Dukes, Essex, Middlesex, Nantucket, Norfolk, Suffolk, and Worcester		
(January 26 - 28, 2015)	FEMA Hazard Mitigation Grant Program	Statewide		
Severe Winter Storm	FEMA Public Assistance Grant Program	Counties of Plymouth, Barnstable, Bristol, Nantucket, Norfolk & Essex		
(March 2 - 3, 2018)	FEMA Hazard Mitigation Grant Program	Statewide		
Severe Winter Storm	FEMA Public Assistance Grant Program	Counties of Plymouth, Bristol, Norfolk, and Suffolk		
(January 28 - 29, 2022)	FEMA Hazard Mitigation Grant Program	Statewide		

Table 1-1.         Disaster Declarations for the Town of Marshfield Since 202
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#### 1.5 CLIMATE CHANGE

**Chapter 1** 

Although this plan is focused on specific natural hazards (e.g., flooding, hurricanes, wind, extreme precipitation, etc.), it is important to consider how each of these hazards will be affected by climate change in the future, and how, in some cases, the effects of climate change are already being felt. Climate change is already intensifying natural hazards, resulting in changes to precipitation patterns, sea level rise, increased temperatures, and more extreme weather. Climate change will continue to alter these natural hazards, in most cases increasing their severity, duration, or frequency. In the face of climate change, it is critical for the Town to build long-term resilience by leveraging historical risk data, integrating data on projected future climate conditions, and developing and implementing actions that will reduce the Town's overall risk.



One of the first steps in hazard mitigation planning is to identify and define the Town's assets. Without a detailed and accurate understanding of the infrastructural, societal, and environmental resources present within the Town, it is impossible to develop a plan to protect them. The goal of this chapter is to provide a local profile, detailing the community's assets, the Town's geography and climate, an overview of the Town's environmental resources, the Town's land use and demographic patterns, the locations of major infrastructure and critical facilities, historical locations throughout Town and a description of Repetitive Loss Properties.

Although all community assets may be affected by natural hazards at times, some assets and infrastructure are more vulnerable because of their physical characteristics, location, or socioeconomic uses. This asset inventory will help support the vulnerability analysis conducted in Chapter 4, which will identify specific vulnerable assets within the Town of Marshfield.

#### 2.1 OVERVIEW

**Chapter 2** 

The Town of Marshfield is located in southeastern Massachusetts, in Plymouth County. A coastal community located 30 miles south of Boston, Marshfield has a yearly population of about 25,000, growing to about 40,000 in the summer months. The Town has a traditional New England government structure with a three-member Board of Selectmen, a Town Administrator, and an open town meeting structure. Among the basic services provided to residents are public safety, schools, water and sewer, trash removal, recreation, public library, and senior center. The Town's water, sewer, and trash operations are managed through enterprise funds.

Active throughout the year with events such as the Marshfield Fair, Levitate Festival, Marshfield Annual St. Patrick's Day 5k, and Lobsterfest, the Town attracts visitors from all over the State. The community takes pride in its educational and sports programs and the Town's unique environmental beauty on the coast. The town maintains a website at: http://www.townofmarshfield.org

#### 2.2 GEOGRAPHY

Marshfield is 32 square miles in area and contains 29 square miles of land and 3 square miles of water. The Atlantic Ocean borders the Town on the east, Duxbury on the south/southeast, Pembroke and Norwell on the west, and Scituate on the north. Situated in the South Shore Towns center, Marshfield is 29 miles southeast of Boston, 48 miles northeast of Providence, Rhode Island, and 225 miles from New York City.

The Town comprises ten distinct villages or areas: North Marshfield, Marshfield Hills, Seaview, West Marshfield (Plain Street), Downtown, Rexhame, Fieldston, Ocean Bluff, Brant Rock, and Green Harbor.

It is a coastal community with many beaches, marshes, and tidal waterways. Marshfield and the Town of Scituate share the waters of the South and North Rivers, a sensitive and vital natural resource area. The Humarock area of Scituate is located north of Rexhame Beach, and the only access to this area is through the Town of Marshfield.

#### 2.3 CLIMATE

Marshfield averages 48.8 inches of rain annually, with an average annual snowfall of 59 inches. Average temperatures range from highs in the upper 70s and low 80s (Fahrenheit) during the summer months to lows in the low to mid-20s during winter. Marshfield's location along the Atlantic Ocean generally keeps temperatures cooler in the summer and warmer in the winter relative to other nearby, inland Massachusetts communities.

#### 2.4 NATURAL ENVIRONMENT

Marshfield's natural environment and natural resources are essential to the Town's identity and quality of life. One of the most critical factors in why people move to and visit Marshfield is its natural environment and coastal features such as its beaches.

The Town has a varied landscape, with large stretches of open space, forested land, upland, coastal salt marshes, sandy beaches, and protected harbors. These natural resources support the economy through tourism, recreation, and various ecosystem services, such as clean air and water.

The natural environment also increases resiliency and reduces hazard impacts through flood attenuation as wetland areas absorb flood waters, stormwater management as rainwater drains through the soil, and erosion control as vegetation secures soil along coastal banks and dunes. Salt marshes are an essential first line of defense against storms and provide invaluable ecosystem services to the Town. However, the long-term health of salt marshes is threatened by sea level rise. Without suitable landward areas (e.g., of an appropriate slope and elevation, undeveloped, etc.) for salt marshes to migrate into, there will likely be an overall reduction in total salt marsh area over time. The Town supports efforts to promote or enhance the health of existing salt marshes and recognizes the long-term challenge of sea level rise's impact on salt marsh habitat.

#### 2.5 LAND USE

The lands of the Town of Marshfield consist of coastal lowlands and river valleys with marshlands in the northern part of the Town along the South River and the southern village of Green Harbor. The land contains gravelly to sandy soils with an extensive network of waterways, including the North, South, and Green Harbor Rivers and several smaller creeks emptying into the rivers.

The land known as Marshfield today was inhabited by Native American tribes, including the Wampanoag Tribe, for thousands of years. The Wampanoag Tribe referred to the land as Missacautucket, and the tribes established roads still used by Marshfield residents today.

After the British colonization of the Americas, the land was established as Marshfield, and in 1640, belonged to the area known as the "New Colony of New Plymouth in New England." A small colony of settlers grew from cattle farming, salt marsh haying, shipbuilding, and commercial fishing, which continues to be an important economic and recreational activity in Marshfield today.

Four trends drove the broad land use patterns that shaped Marshfield:

- 1. Trails established by Native American Tribes such as the Wampanoag Tribe were improved and expanded upon during the colonial and subsequent 18th-century agricultural and early industrial development. This period established several villages, the winding road system, farms and fields, and the historic homes and civic buildings throughout Marshfield. This historic community development pattern lends to the Town's charm and character.
- 2. In the early 20th century, vacation subdivisions and associated vacation-oriented businesses were established along the beach in Marshfield. Occurring at sufficiently high densities along Ocean Street, there have been few changes in the overall character of that

area. Many seasonal homes have been converted to year-round housing, but the primary land use pattern of single-family homes on small lots along beach areas remains.

- 3. The construction of Route 3 in the 1960s brought increasing suburbanization to Marshfield, establishing Marshfield as a Boston suburb, and spurring increased residential and commercial development.
- 4. Today, Marshfield is largely a seaside community with many residents commuting by car or commuter rail to jobs in Boston. Marshfield becomes a vibrant center of activity in the summer with a large influx of seasonal visitors, especially those renting summer homes near Marshfield's beaches.

Figure 2-1 shows significant land uses throughout Marshfield. The numbers of parcels and areas within each land use category are summarized in Table 2-1.

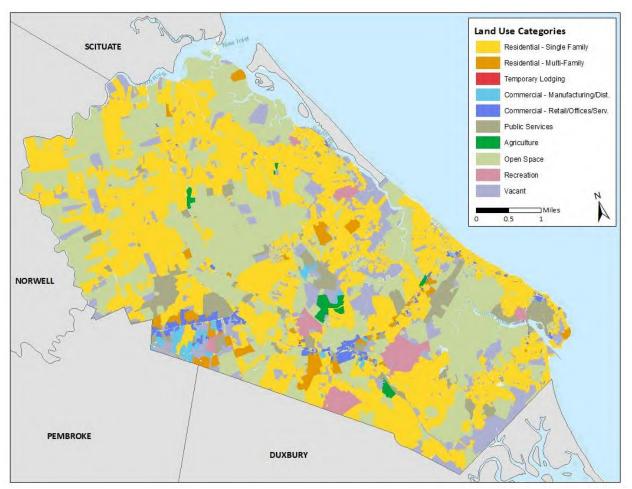


Figure 2-1. Town of Marshfield land use categories (Town of Marshfield, 2023).

· · · · · · · · · · · · · · · · · · ·			
Land Use Category	Number of Parcels	Total (Acres)	
Residential - Single Family	9,378	7231	
Residential - Multi-Family	83	379	
Temporary Lodging	1	0	
Commercial - Retail/Offices/Services	195	209	
Commercial - Manufacturing/Distribution	46	149	
Public Services	117	877	
Agricultural	6	103	
Open Space	944	5950	
Recreation	9	418	
Vacant	935	1782	

#### Table 2-1. Land Use Summary for Marshfield (based on the 2022 Assessor's parcel dataset).

#### 2.6 INFRASTRUCTURE

The Town of Marshfield has approximately 140 miles of roadway maintained by the Department of Public Works. Certain roadways (e.g., Route 3A and portions of Route 139) are maintained by the Massachusetts Highway Division. The road network operates satisfactorily during the offseason months; however, due to the large population increases in the summer months, there can be considerable congestion on some of the arterial roadways. Major roadways in Town also function as evacuation routes during an emergency. Figure 2-2 highlights the Town's current evacuation routes in red, based on the Pilgrim Nuclear Power Plant evacuation plan. The evacuation route follows Route 139 to Route 3. Residents are then directed to travel north to Exit 43B for Route I-93 south and continue on I-93 south to Exit 6 (Route 37 in Braintree) to get to the Braintree Emergency Reception Center located at Braintree High School. In addition to a number of major roadways, Marshfield is also serviced by the Greater Attleboro Taunton Regional Transit Authority (GATRA) service.



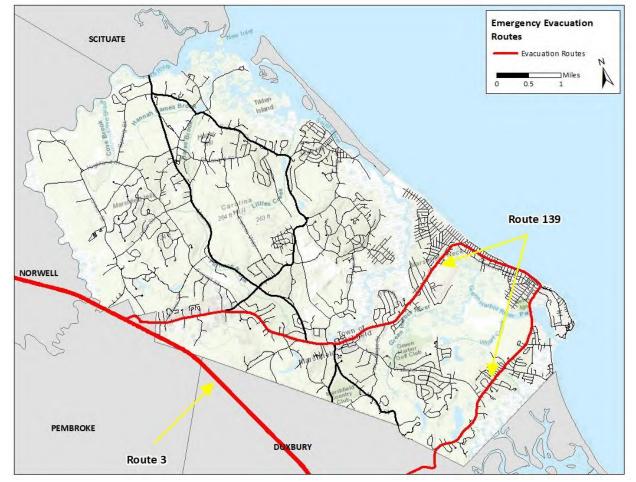


Figure 2-2. Emergency evacuation routes in Marshfield (MassGIS, 2022).

The Marshfield Department of Public Works – Water Division is responsible for providing an adequate supply of safe water for Marshfield's needs (domestic use and fire protection). This responsibility involves the installation, maintenance and repair of water mains and services lines, including fire hydrants on public ways, the maintenance and operation of wells, pumps and related infrastructure, water meter installation and reading, and water sampling. The Town's municipal drinking water supply consists of six aquifers and sixteen active gravel-packed wells. The Marshfield water supply is obtained entirely from underground sources within the Town's boundaries.

### 2.7 ECONOMY

Marshfield residents whose medium income is \$109,841 provide a broad employment base for local and regional employers, including a civilian labor force that includes 69% of the population (16+) (U.S. Census Bureau 2021). Marshfield's residents include individuals with an elevated level of skills and educational attainment, which helps to support a diverse economy. Of Marshfield's residents (25+), 97% of residents have graduated from high school or higher, while 52% of residents have a bachelor's degree or higher (U.S. Census Bureau 2021). The largest



industries in Marshfield include education services, retail trade, and accommodation and food services.

Marshfield's five largest businesses include:

- 1. Road to Responsibility Retail and Service
- 2. Roche Brothers Supermarket
- 3. Star Market Supermarket
- 4. Winslow Woods Assisted Living Facility
- 5. Marshfield Country Club Golf Course

#### 2.8 DEVELOPMENT

Marshfield's Master Plan identified the Downtown, Brant Rock and Enterprise Park areas as strategic areas for targeted development, redevelopment, or investment. These three areas confront varying uses, needs, and challenges. One area which is particularly vulnerable to natural hazards is the Brant Rock area. The Brant Rock commercial area includes an esplanade which is a draw for both residents and visitors due to unique restaurants and stores. This area faces challenges with storm events that cause frequent flooding of area businesses and has flood and storm related events that will influence redevelopment opportunities.

Since the last MHMP plan the most significant development in Brant Rock has been reconstruction of the Brant Rock seawall, which included elevating 1,200 feet of seawall by 3.5 feet. In this area, residential structures have rebuilt decks and moved away from the new seawall and several houses have been elevated on open piles and floodproofed foundations. The Town of Marshfield has been successfully enforcing the floodplain regulations for storage of materials and recreational vehicles on commercial properties in the esplanade and has updated a Town bylaw for the area to require that all new mixed-use construction provide residential parking above the Design Flood Elevation. To further address the needs of this area the Town has engaged in economic development and planning meetings to try to identify the needs in the esplanade and the proposed solutions. Additionally, Eversource is in the process of installing a new gas line and retrofitting new meters in the area. When this work is done the regulator valve will be elevated above Design Flood Elevation so that the meters in the area are not affected or inundated by flood waters during a storm event.

Marshfield's zoning includes three residential districts: rural, suburban, and waterfront. With some smaller business and industrial zoning districts woven throughout town. According to the assessor's data from 2018 to 2022, most of the recent development has been new single-family residential construction, with one larger (roughly 250 unit) Chapter 40B development being constructed in Marshfield's industrial zone. Marshfield's Residential Waterfront Zone has experienced 39% of the new development since 2018, and 51% of those projects occurred in FEMA's AE zone (as shown in Table 2-2). The Town will continue to review all requests for development to ensure that vulnerabilities to natural hazards are reduced.

Assessor s parce	aatasetj.			
Zoning District	% of Construction	AE Zone	AO Zone	VE Zone
Residential Rural	41%	5	0	0
Residential Suburban	13%	1	0	0
Residential Waterfront	39%	34	3	4

# Table 2-2.Development Summary for Marshfield 2018 – 2022 (based on the 2022<br/>Assessor's parcel dataset).

### 2.9 CRITICAL FACILITIES

Critical facilities are those that are essential to the health and welfare of the Town and those that are especially important for response and recovery following hazard events. Critical facilities include buildings and infrastructure such as emergency operations centers, critical municipal buildings, water and wastewater facilities, schools, etc. The LHMPC developed a list of critical facilities, which is provided in Appendix C. The critical facilities in Marshfield are shown in Figure 2-3; the numbers correspond to the list in Appendix C. A portion of these critical facilities are located within high hazard areas, such as floodplains. Figure 2-4 shows critical facilities vulnerable to flooding in the year 2070 with predicted sea level rise. Due to the importance of these facilities, exceptional care must be taken to ensure continued operation even during disaster events.

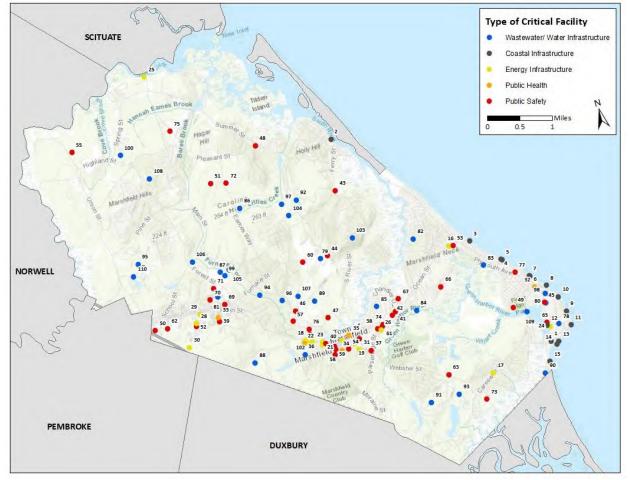


Figure 2-3. Marshfield critical facilities map.



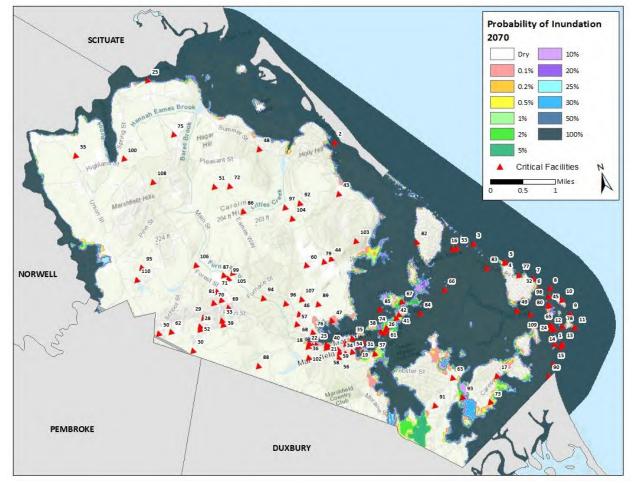


Figure 2-4. Marshfield critical facilities probability of inundation in 2070 (MassCZM, 2023).

### **2.10 HISTORICAL PROPERTIES**

Marshfield has a rich history that is reflected in a wide range of historic and archaeological resources. Three historical groups exist in Marshfield: The Marshfield Historical Society, the Historic Winslow House Association, and the Marshfield Historic Commission.

Marshfield has two historic districts and four individual properties according to the National Register of Historic Places.

National Register (of Historic Places) Districts:

- 1. Marshfield Hills Historic District (Bow, Highland, Main, Old Main, Pleasant, Glen, and Prospect Streets)
- 2. Hatch Homestead Mill Historic District (385 Union Street)

National Register (of Historic Places) Individual Properties:

- 1. Hatch Mill (391 Union St)
- 2. Thomas-Webster Estate (238 Webster Street)
- 3. Winslow Cemetery (Winslow Cemetery Rd)

4. Isaac Winslow House (634 Careswell Street)

Additional historic sites of cultural importance within Marshfield include the Marcia Thomas House, Brant Rock Union Chapel and Seth Ventress Hall. These areas are shown in Figure 2-5.

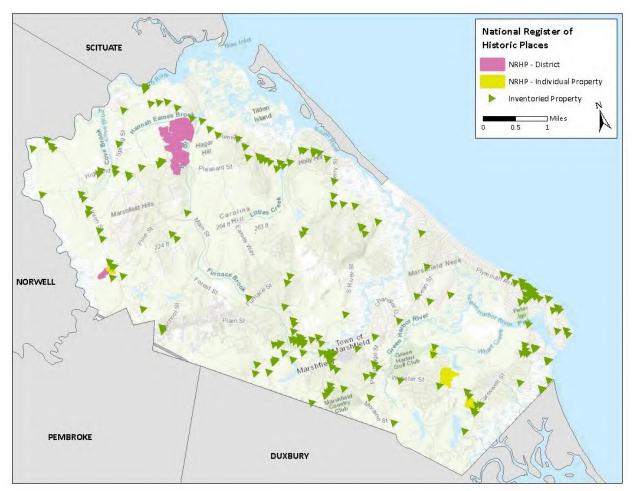


Figure 2-5. Properties Identified by the Massachusetts Historical Commission (MassGIS, 2023).

### **2.11 REPETITIVE LOSS PROPERTIES**

Repetitive Loss Properties are those for which two or more losses of at least \$1,000 each have been paid under the National Flood Insurance Program (NFIP) within any ten-year period since 1978. The Town of Marshfield had 149 Repetitive Loss Properties in 2018, when the last Hazard Mitigation Plan was completed. In 2022 FEMA reported a total of 207 Repetitive Loss Properties. Of those properties, 195 are residential, and 12 are non-residential properties.

All Repetitive Loss Properties in Marshfield are located on or near the coast, tidal waterways, or marsh areas. In most cases, past damages have been caused by storm surge flooding and/or wave overtopping. Storm surge is a temporary increase in the elevation of the water level caused by a storm, which can cause extreme flooding in coastal areas particularly when the storm surge

coincides with a normal high tide. Many of these repetitive loss structures are located at low elevations and are within a FEMA velocity zone (VE), which makes them particularly susceptible to the hazards of storm surge and coastal flooding. Low-lying Repetitive Loss Areas in Marshfield within a VE Zone, which contain clusters of Repetitive Loss Properties, include the Rexhame Area, the Brant Rock Esplanade Area, the Brant Rock High Road Area, the Blue Fish Rock Area, and the Bay Avenue Area. Other Repetitive Loss Areas, such as the Barlett Island Area and the Ferry Street / Ridge Road Area are vulnerable to storm surge inundating low-lying properties adjacent to tidal rivers or marshes.

It is important to note the emphasis on Repetitive Loss "Areas", as opposed to specific properties. While locating specific repetitive loss properties is important for some purposes, these properties only appear on FEMA's list because the structure had flood insurance and received two or more claims of at least \$1,000 during any ten-year period. Other nearby structures may have been uninsured during the floods, may have only had one flood insurance claim, or may have had multiple claims under different policies. The properties that are listed by FEMA as Repetitive Loss Properties simply represent a sampling of Marshfield's repetitive flooding problem and are a good indication of the Town's vulnerable and repetitively flooded areas. These Repetitive Loss Areas are shown in Figure 2-6.

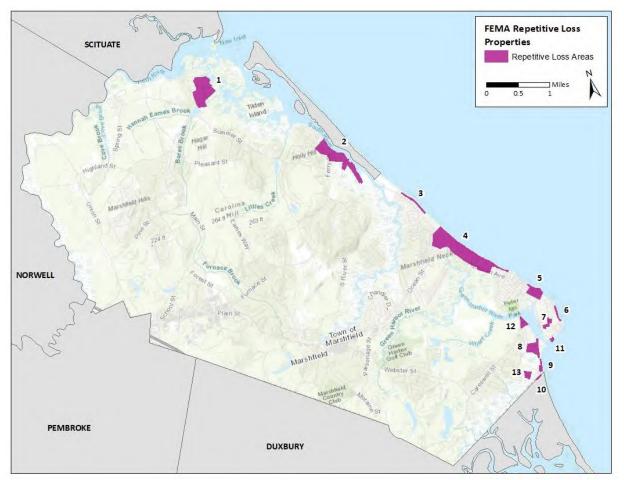


Figure 2-6. Repetitive Loss Areas in Marshfield.

Table 2-3.Repetitive Loss Areas

Repetitive Loss Area			
Bartlett Island Way Area			
Ferry Street / Ridge Road Area			
Rexhame Area			
4 Fieldston Area			
Brant Rock Esplanade Area			
Brant Rock High Road Area			
Island Street Area			
Beach Street Area			
Bay Avenue Area			
Bay Street Area			
Blue Fish Rock Area			
Green Harbor Area			
Canal Street Area			



Marshfield is vulnerable to a wide range of natural hazards that can threaten the people, economy, infrastructure, and natural resources of the Town. As suggested under FEMA planning guidance, the Town of Marshfield reviewed the full range of natural hazards identified in the most recent Massachusetts State Hazard Mitigation and Climate Adaptation Plan (2018), which included:

- 1) Inland Flooding
   2) Coastal Flooding
   3) Coastal Erosion
   4) Hurricanes and Tropical Storms
   5) Severe Winter Storms (snow, blizzards, ice storms, Nor'easters)
   6) Wildfire
   7) Tornadoes
- 8) Drought
  9) Average/Extreme Temperature
  10) Earthquake
  11) Invasive Species
  12) Other Severe Weather (heavy precipitation, high wind, thunder/lightning)
  13) Landslide
  14) Tsunami

In addition to the hazards above, the Town of Marshfield also included Dam/Culvert Failure as a hazard. This chapter provides a description of each hazard, the location(s) within Marshfield that are impacted by each hazard, previous occurrences of each hazard, the possible magnitude of each hazard, the probability of each hazard occurring in a given year, and some of the impacts that can happen in the event that hazard occurs.

Chapter 3

FEMA defines a hazard as an act or phenomenon that has the potential to produce harm or other undesirable consequences to a person or thing. All natural disasters pose hazards to property, loss of human life, and have the ability to limit access to power, communication services, water, wastewater collection/treatment, and transportation. Downed trees and limbs also limit emergency access and complicate cleanup efforts. Through the development of this Plan, Marshfield is taking steps to protect its infrastructure from natural disasters as much as possible, such that essential utilities and services continue when most needed. Hazards associated with natural disasters typically encountered in Marshfield include coastal flooding, winter weather, and other severe weather. Natural disasters occurring less frequently, such as tornadoes, earthquakes, or landslides, pose less frequent but unique challenges.

The 2018 Massachusetts State Hazard Mitigation and Climate Adaptation Plan identifies 14 natural hazards that could have an impact on communities in the Commonwealth of Massachusetts. These hazards are:

- 1) Inland Flooding
- 2) Coastal Flooding
- 3) Coastal Erosion
- 4) Hurricanes and Tropical Storms
- 5) Severe Winter Storms
- 6) Wildfire
- 7) Tornadoes

- 8) Drought
- 9) Average/Extreme Temperature
- 10) Earthquake
- 11) Invasive Species
- 12) Other Severe Weather
- 13) Landslide
- 14) Tsunami

As suggested under FEMA planning guidance (FEMA, 2011), the Town of Marshfield reviewed the full range of natural hazards identified in the 2018 Massachusetts State Hazard Mitigation and Climate Adaptation Plan. Also, given some particularly problematic culverts, the Town also evaluated dam/culvert failure. The full list of hazards addressed in this plan is provided in the call out box below. In addition to the 2018 State Plan, other resources consulted during the drafting of this plan included news articles and other media sources, as well as local knowledge from LHMPC members. All resources are referenced in the text of each hazard profile.

# Hazards Addressed in Detail in the Marshfield Multi-Hazard Mitigation Plan

- 1. Flooding (Coastal & Inland)
- 2. Coastal Erosion
- 3. Hurricane/Tropical Storm
- 4. Severe Winter Storm
- 5. Wildfire

- 6. Tornado
- 7. Drought
- 8. Average/Extreme Temperature
- 9. Earthquake
- 10. Invasive Species
- **11. Other Severe Weather**
- 12. Landslide
- 13. Tsunami
- 14. Dam/Culvert Failure



#### 3.1 FLOODING (COASTAL & INLAND)

#### **Overview**

Flooding was the most prevalent serious natural hazard identified by local officials in Marshfield. Flooding is generally caused by hurricanes, nor'easters, severe rainstorms, and thunderstorms. Sea level rise has the potential to exacerbate these issues over time.

The Town of Marshfield is subject to two kinds of flooding: coastal flooding where wind, tides, waves, and storm surge lead to flooding low lying coastal areas, and inland flooding where the rate of precipitation or amount of water overwhelms the capacity of natural and structured drainage systems to convey water away from roads and other areas of concern, causing it to overflow the system. Although the Town of Marshfield experiences the majority of its flooding is prevented from draining by wind and tide driven coastal water. Both types of flooding can be caused by major storms, known as nor'easters and hurricanes. Nor'easters can occur at any time of the year, but they are most common in winter. Hurricanes are most common in the summer and early fall. Marshfield, being north of Cape Cod, is particularly vulnerable to nor'easters because the area is not protected by the sheltering arm of Cape Cod. Nor'easters cover a larger area than hurricanes although the winds are generally not as high. They also generally last long enough to coincide with at least one high tide, resulting in the most severe flooding. Large rainstorms or snowfalls can also lead to inland flooding. See later sections for more specific details on these other natural hazards.

Most of the Town's rivers and waterways remain tidally influenced for their entire length such that inland flooding is closely tied to coastal flooding conditions. Much of this type of flooding is contained within existing wetland areas, reinforcing the need to protect and maintain these areas as a mitigation measure. High tides and coastal flooding can prevent water from draining out of the streams, rivers, and stormwater conveyance systems. This can result in flooding that occurs well away from coastal areas.

Flooding due to storm run-off that overwhelms the carrying capacity of storm water infrastructure can be exacerbated by poor design or poor maintenance. Flooding from blocked drainage occurs in flat or depressional areas where runoff or rain collects but cannot drain out. Drainage systems are made up of ditches, storm sewers, retention ponds and other infrastructure designed to transport storm water away from roadways and parking lots, to receiving streams, lakes, and/or the ocean. When most of these systems were built, they were designed to withstand a 10-year storm event. Larger storms can overwhelm these systems and blocked or clogged drainage ditches and grates can inhibit the flow of water, resulting in back-ups and ponding. Water will remain in an area until it infiltrates into the soil, evaporates, the blockage is cleared, or the water is actively pumped out.

Coastal flooding results from storm surges, which occur when water is pushed onshore during powerful storms, such as hurricanes and nor'easters. These storms often cause a storm surge, which can raise the water level by several feet. Storm surges are easily capable of inundating low-lying areas, and waves associated with coastal storms can be highly destructive as they move

inland, battering buildings, structures, and infrastructure in their path (Figure 3-1). However, the magnitude of flooding is strongly influenced by the tides; storm surge that occurs during a high tide will inundate a larger area than if the same surge occurs at low tide. A storm surge coinciding with a high tide event can devastate coastal features such as piers, floats, docks, and boats.



Figure 3-1. Flooding in the Esplanade area during the January 4, 2018, winter storm.

#### Hazard Location

Figure 3-2 shows the Effective July 2021 FEMA Flood Insurance Rate Map (FIRM) for Marshfield. These areas represent the risk of flooding from a 100-year storm. This map depicts the areas of Marshfield in AE, AO, and VE zones and within the 0.2% flood area (an area expected to be inundated during a 500-year storm event). The different FEMA flood zones are defined as follows:

- AE Zones, also within the 100-year flood limits, are defined with BFEs that reflect the combined influence of stillwater flood elevations and wave effects of less than 3 feet.
- AO Zones, representing coastal hazard areas that are mapped with flood depths instead of base flood elevations. Depths are mapped from 1 to 3 feet, in whole-foot increments. These areas are generally located in areas of sheet flow and runoff from coastal flooding where a BFE cannot be established.
- VE Zones, also known as the coastal high hazard areas, are defined by the 1% annual chance flood limits and wave effects 3 feet or greater. The hazard zone is mapped with

base flood elevations (BFEs) that reflect the combined influence of stillwater flood elevations, primary frontal dunes, and wave effects 3 feet or greater.

Recent post-storm field visits and laboratory tests throughout coastal flood hazard areas in the U.S. have consistently confirmed that wave heights as low as 1.5 feet can cause significant damage to structures that are constructed without considering coastal hazards. To address this, FEMA has added a line of the FIRMs called the Limit of Moderate Wave Action (LiMWA). The LiMWA marks the inland limit of the Coastal A Zone, which is the part of the coastal Special Flood Hazard Area where wave heights can be between 1.5 and 3.0 feet during the base flood event. This area is subject to flood hazards associated with floating debris and high-velocity flow associated with waves and debris that can erode and scour building foundations and, in extreme cases, cause foundation failure. The LiMWA is shown in Figure 3-2. FEMA, MEMA, and Massachusetts Coastal Zone Management (CZM) recommend building to V Zone standards in the Coastal A Zone, but currently the regulations do not require it.

Although this is not a comprehensive list of the areas identified in Figure 3-2, specific problematic areas identified as frequently flooded within the Town of Marshfield include:

- 1. Brant Rock: Flooding in the Brant Rock area occurs primarily in the esplanade area, a lowlying area just inland from the sea wall where there is a collection of businesses and residences. Flooding is caused by sea splash over as waves overtop the sea wall and lack of drainage. The esplanade area floods multiple times a year to a depth of one to two feet. Specific areas of concern include Brant Rock Esplanade, South Street, Franklin Street, and the southern portion of Ocean Street to the Esplanade.
- 2. Bass Creek/Fieldston: The Fieldston area is subject to frequent flooding during rainfall events and overtopping of the sea wall during coastal storms. This flood water collects in the vicinity of Monitor and Mayflower Roads due to low elevations, high water table, and restrictions in the drainage ditch into Bass Creek. The upper reaches of Bass Creek are heavily impacted by sediment and overgrown with little elevation change further limiting drainage. The Town has begun work on improving drainage conditions in Bass Creek.
- 3. Overtopping: Most of Marshfield's Ocean coastline is protected by sea walls and along the entire length of these walls there is periodic overtopping where ocean waters top the sea wall. These waves carry debris, including cobble stones, and can bring enough water over the wall to cause flooding in adjacent low-lying streets and properties. Overtopping occurs during storm events and can also occur at times when storms pass further out at sea and drive waves towards the coast. Many of the locally identified flood areas in Marshfield that are along the coast, experience flooding due to overtopping events.
- 4. Rexhame: Specific areas of concern are the end of Rexhame Road and Standish Street from East Street to Parker Street.
- 5. Damon's Point.
- 6. Green Harbor: Bay Street, Bay Avenue, Avon Street, Brighton Street.
- 7. Ocean Bluff: Specific areas of concern are Brook Street and Foster Avenue.



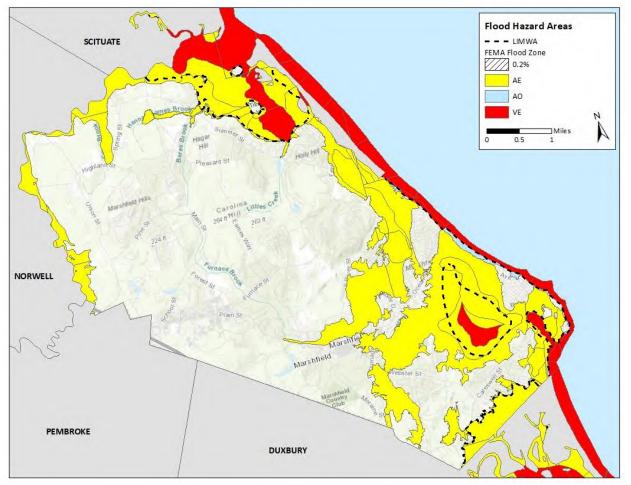


Figure 3-2. FEMA Special Flood Hazard Areas in Marshfield (FEMA, 2021).

### **Previous Occurrences & Extent**

Below is a list of major flooding events that have occurred in Marshfield from between 2018 and January 2023, from NOAA's NCEI Storm Events Database (NOAA, 2023), which lists a number of specific flooding incidents for Marshfield:

- January 4, 2018: Coastal flooding associated with a major winter storm. Still water levels reached elevations not seen since the Blizzard of 1978. Major roadways were flooded and impassable. Businesses in the Esplanade area flooded, with some areas reporting more than 3 feet of standing water (Figure 3-1). Frigid temperatures left some area roads encased in ice.
- **October 27, 2018:** A low pressure system originating in the Gulf of Mexico traveled north to Central and Eastern Massachusetts resulting minor coastal flooding. In Marshfield overtopping was reported along the seawall on Ocean Street.
- April 3, 2020: An ocean storm east of New England included damaging winds and heavy rain during high tide resulting in coastal flooding. In Marshfield, coastal flooding was reported on Ocean Street.



- **December 17, 2020:** A winter storm system produced heavy snow, strong damaging winds, and minor coastal flooding. The storm resulted in coastal flooding and a flash freeze. In Marshfield coastal flooding caused Plymouth Avenue to be impassable and Ocean Street was closed near the Esplanade area.
- **February 2, 2021:** A storm produced strong winds and coastal flooding causing ten inches of water to cover the Brant Rock Esplanade in Marshfield.
- October 27, 2021: A low pressure nor'easter underwent bombogenesis and included winds that gusted to 60-90+ mph. Marshfield experienced coastal flooding along low-lying roadways in the Brant Rock area, surrounding some homes and businesses.
- January 29, 2022: A strong winter storm brought blizzard conditions with snowfall and heavy winds. The storm resulted in coastal flooding along Ocean St/Route 139 in the Brant Rock area of Marshfield.

The extent of flooding in the future, however, will impact a larger area of Marshfield. Sea-level rise refers to the increase in mean sea level over time. Global mean sea level (MSL) has been rising since the end of the last ice age approximately 11,000 years ago. Recently, sea-level rise (SLR) rates have accelerated, with unprecedented rates along the northeastern U.S. since the late 19th century (Kemp et al., 2011). Global sea-level rise is driven by several factors, including thermal expansion of ocean water and freshwater inputs from melting glaciers. Because sea level sets a baseline for storm surge, sea-level rise will exacerbate already existing coastal flood issues. As local sea level rises, it allows coastal storm surge to extend farther inland. With the higher sea levels predicted in 2030, 2050 and 2070, areas much farther inland will be at risk of flooding. Although sea-level rise plays a substantial role, local flooding also depends on tides, natural and artificial barriers, and the contours of the land along the coast (Figure 3-3).

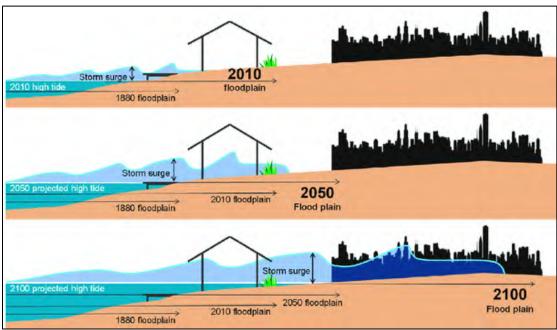


Figure 3-3. Sea-level rise magnifies the risks of storm surge and high tides (Zhang et al. 2021).

The National Oceanic and Atmospheric Administration's (NOAA) Center for Operational Oceanographic Products and Services maintains a series of tide gages along the coast of Massachusetts. Records from NOAA's Boston tide gage (station ID 8443970) indicate that relative sea level has risen at a rate of 2.89 mm (+/- 0.15 mm) annually based on the monthly mean sea level between 1921 and 2021, resulting in a change of 0.95 feet (11.4 inches) in 100 years (Figure 3-4).

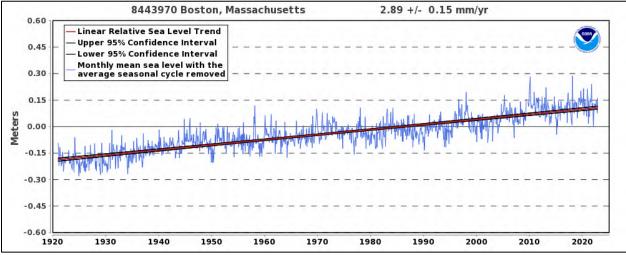


Figure 3-4. Sea-level rise trend from Boston, Massachusetts (NOAA, 2023).

Although the historical sea-level rise trend presented in Figure 3-4 is linear, this is not expected to continue. Global sea-level rise projections range from an additional 4.3 ft (under an intermediate sea level rise scenario) to 10.5 ft (under an extreme sea level rise scenario) by 2100.

The probability of inundation in present day, as well as in future out years, along the entire Massachusetts coastline has been calculated through the Massachusetts Coast Flood Risk Model (MC-FRM), which was developed for the Massachusetts Department of Transportation (MassDOT) (Bosma et al., 2019). The MC-FRM incorporates a full suite of processes that affect coastal water levels, including tides, waves, winds, storm surge, sea level rise, and wave set-up at a fine enough resolution to identify site-specific locations that may require adaptation alternatives. The MC-FRM provides fine-resolution data and is also superior to a more rudimentary "bathtub" approach, since the latter does not account for critical physical processes that occur during a storm event, including waves and winds, nor can it determine the limited volume of water that may be able to enter certain areas, particularly those with narrow entry points.

The data in Table 3-1 summarize the expected relative mean sea level elevations (relative to NAVD88) for various out-years under various sea-level rise scenarios. MassDOT chose to utilize the high sea level rise values as inputs to the MC-FRM; these values also correspond with the Massachusetts EEA recommendations for assessing sea-level rise (EEA, 2018). Note that the values in Table 3-1 are *elevations* of the projected mean sea level at various times relative to a

vertical datum of NAVD88, not the *magnitude of change* in elevation. For comparison, the baseline (i.e., year 2000) mean sea level elevation, is -0.30 feet (NAVD88).

	2030	2050	2070	2100
Intermediate	0.7	1.4	2.3	4.0
Intermediate-High	0.8	1.7	2.9	5.0
High	1.2	2.5	4.3	7.8
Extreme	1.4	3.1	5.4	10.2

#### Table 3-1.Relative Mean Sea Level (feet, NAVD88).

**Chapter 3** 

Probabilistic flood risk maps for 2030, 2050, and 2070 are presented in Figures 3-5 through 3-7. The color-coded results represent the percent chance of flooding in any given year due to the combined impact of sea-level rise and storm surge. For example, areas shaded light purple have a 5-10% chance of flooding. In other words, these areas will flood in a 10 to 20-year storm event. Similarly, areas shaded in yellow have a 0.2-0.5% chance of flooding (i.e., will flood in a 200 to 500-year storm event).

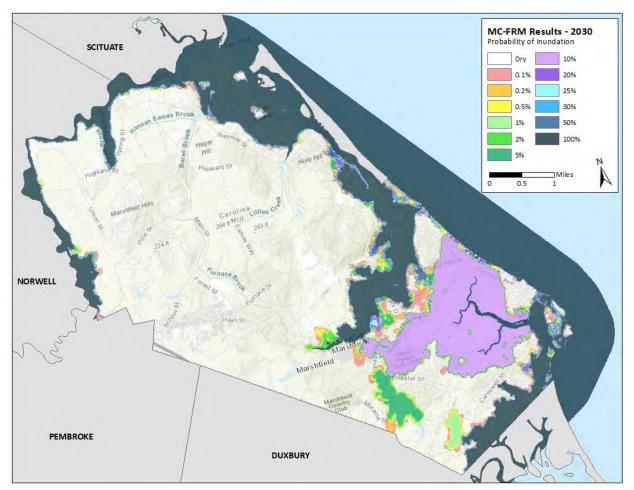


Figure 3-5. Probability of inundation in 2030 assuming a high sea-level rise scenario (MassCZM, 2023).



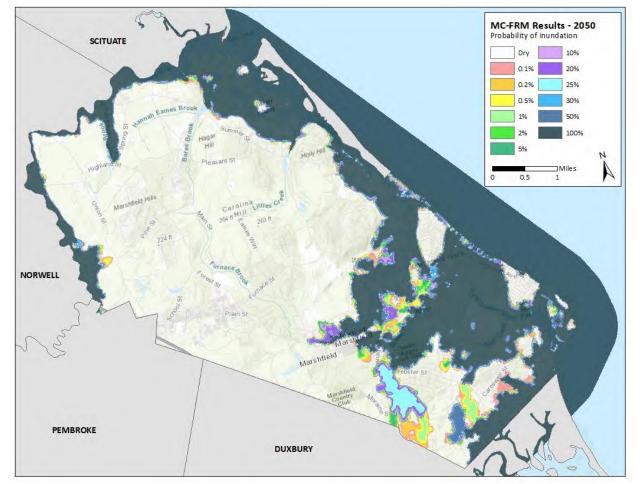


Figure 3-6. Probability of inundation in 2050 assuming a high sea-level rise scenario (MassCZM, 2023).



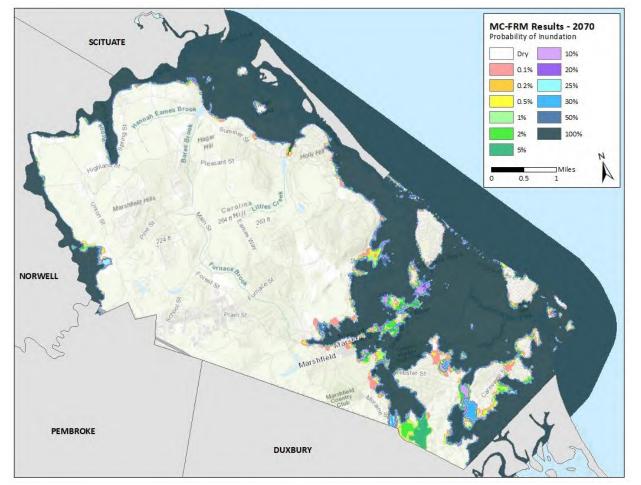


Figure 3-7. Probability of inundation in 2070 assuming a high sea-level rise scenario (MassCZM, 2023).

# Probability

Based on the frequency of past flooding occurrences described above, it is highly likely (near 100% probability in the next year) that flooding of some type will occur in Marshfield. However, climate change is projected to increase the frequency and intensity of severe weather events that can lead to major flooding events, such as heavy precipitation events, thunderstorms, or hurricanes. Considering projections of increased storm intensity as well as sea level rise, it is likely that in the future Marshfield will experience more severe and/or more frequent flooding. Between 2005 and 2014 there were 57 days with coastal flooding, 41 of those days were linked to climate related sea level rise (Climate Central, 2023).

A sea-level rise study was also completed for the Towns of Scituate, Marshfield, and Duxbury by Kleinfelder in 2013. This study evaluated areas of inundation for 2038, 2063, and 2088. The report summarized impacts from sea-level rise in Marshfield, including:



Chapter 3

- 1. Marshes: Negative impacts to marshes if they cannot keep pace with sea-level rise through natural or assisted vertical growth; marshes that cannot keep up with sea-level rise will transition to intertidal mudflats or subtidal open water areas.
- 2. Beaches: If beaches are not nourished or raised, there could be partial or complete loss of some ocean front beaches.
- 3. Wildlife: Loss of tidal salt marsh areas will likely disrupt spawning grounds and wildlife habitat for numerous species.
- 4. Roadways and Bridges: A number of roads along the coast will be affected by higher tides and storm events. Roads that appear particularly vulnerable include: Sections of Gurnet Road and Bay Avenue; Dyke Road; Ocean Street, Island Street and Cove Street in the Brant Rock Area; Town Pier Road and the parking area at the Town Pier; Plymouth Avenue; numerous streets in the Rexhame area; Revere Street; Macombers Ridge and Macombers Way; and Bartletts Isle Way.
- 5. Coastal Stabilization Structures: Rising sea levels, combined with the effects of higher frequency and intensity of coastal storms, will result in more damage to coastal stabilization structures and more overtopping during major storms.
- 5. Wastewater Treatment Plant: Although Kleinfelder's projections did not show flooding at the Wastewater Treatment Plant facility on Joseph Driebeck Way during the 25- and 50-year projections, the 75-year sea-level rise projections did indicate that some minor flooding will occur on the access road after 5.16 feet of sea-level rise. Their results showed little to no flooding of the plant itself.

It is important to note, however, that although sea-level rise has been occurring for thousands of years, the changes that are likely to occur in the next five years (the lifespan of this document) are relatively small (14.4 mm – based on the Boston SLR trend). Although the true hazard from SLR is decades out, the time to start planning for it is now.

# Impact

Below is a list of possible impacts for a flooding event in Marshfield:

• **People**: Six inches or more of moving water can people knock people down or wash people off their feet while walking in floodwaters. Injury or death can result from people being trapped in their vehicles during a flood event, and a foot or more of water can float a moving vehicle. People can be displaced from their homes due to post-flood safety and health hazards. Also, the intrusion of water into households can lead to health and respiratory issues caused by the development of mold and mildew. Flooding events could significantly impact vulnerable populations in the future within Marshfield, such as concentrations of the elderly and disabled people, who are increasingly vulnerable during flooding events. These populations could be cut off from emergency services and access to healthcare, leading to physical health risks. Environmental Justice communities are particularly vulnerable to flooding events due to financial loss caused by flooding-related property damages. Some individuals within Marshfield's vulnerable populations may struggle to navigate the

insurance process or find it difficult to obtain flood insurance, leaving them without financial support for recovery. As the atmosphere continues to warm more people in the community have the potential of experiencing impacts due to flooding leading to repetitive losses, loss wages and earnings, increase personal risk. Although population growth has remained steady within Marshfield, any net migration could mean even more of the community will be at risk.

- **Emergency Response**: Flooded roadways can inhibit response access and emergency evacuation.
- Infrastructure: Flooding causes debris and sediment deposits on Town infrastructure and roads. Storm surges and associated waves can damage utility poles, roadways, water mains, sewer pipes, and other Town infrastructure. Potential loss of potable drinking water in flooded areas due to the need to shut valves to protect the Town's drinking water supply. Flooding damage may disrupt existing development and hinder future development efforts. Flooding events may lead to resources being directed to repairing and reinforcing infrastructure rather than future development. With development of permeable surfaces, water absorption will decrease, increasing the risk of flooding.
- **Buildings**: Moving water associated with floods can damage buildings and other structures. Building foundations on or near the beach can be undermined by the velocity of floodwaters. Debris carried by flood waters can act as battering rams and damage buildings. Buildings can float off their foundations if not anchored properly. Basements can flood or collapse due to external water pressure. Flooding may limit the availability of land for development in the future, especially in flood-prone areas. This can lead to increased competition for land in safer locations.
- **Economy**: Communication and infrastructure systems damaged during floods can disrupt economic activities and close businesses. Roadway disruptions due to flooding can reduce customer base. There can be economic losses associated with reduced value on coastal properties damaged by flooding.
- **Natural Systems**: Floods can deposit sediment and debris onto parks, beaches, marshes, and estuaries. More frequent and severe coastal flooding events are expected due to climate change. Higher sea levels are expected to lead to higher tides during storms, and increase sunny day flooding within Marshfield.
- **Transportation**: Floods can wash out bridges and culverts. Debris lodged in culverts can inhibit flow, causing additional flooding on the upstream side. There can be major disruptions to transit or ferry services.

## 3.2 COASTAL EROSION

#### **Overview**

Coastal shorelines—especially beaches, dunes, and banks—change constantly in response to winds, waves, tides, and other factors including seasonal variations, sea level rise, and human alterations to the shoreline. Every day, winds, waves, and currents move sand, pebbles, and other materials along the shore or out to sea. This dynamic and continuous process of erosion, sediment transport, and accretion shapes the coastline. Shorelines change seasonally, tending to accrete gradually during the summer months when sediments are deposited by relatively low energy waves, and erode dramatically during the winter when sediments are moved offshore by high energy storm waves and currents, such as those generated by nor'easters.

The Town of Marshfield has approximately 4 miles of shoreline at least partially protected with shorefront coastal structures (e.g., seawalls, bulkheads, and jetties). Sea wall failure and coastal erosion are related issues increasingly impacting towns along the Massachusetts coast. Rising sea levels have led to increased rates of erosion along beaches and coastlines and the undermining of sea walls, some of which in Marshfield are many decades old. Sea walls protect the buildings behind them from storm damage and their failure can lead to increased property damage. Similarly, intact beaches with dunes dissipate wave energy, protecting buildings behind them. As the beaches erode away, this protection is lost. In some cases, sea walls can accelerate beach erosion. For example, in March of 2018, sections of the seawall along Bay Avenue collapsed due to undermining of its foundation from erosion. Many areas of the Marshfield coastline have no remaining high tide beach, leaving the seawalls exposed to larger waves during storms.

#### **Hazard Location**

The Massachusetts Office of CZM has documented the rate of change of all ocean facing shorelines in Massachusetts through their Shoreline Change Project (Thieler et al., 2013). Shorelines were delineated and evaluated to demonstrate trends from the mid-1800s to 2009. These data were then incorporated into MORIS, the Massachusetts Ocean Resource Information System (now referred to as MassMapper), to provide better access to the shoreline change data and to allow the public to view the data using the online tool.

Figure 3-8 displays the long-term shoreline change data in Marshfield from CZM's Shoreline Change Project. Long-term data ranges from 1895 to 2013 in Marshfield. Rates shown in Figure 3-8 are in feet per year, where negative values indicate erosion and positive values indicate accretion. From this data, it is evident that the majority of the Town's coastline is experiencing some level of coastal erosion. Additionally, there is a localized area of greater erosion in the Rexhame area, where the long-term rates of erosion are significantly higher than the rest of the Town (i.e., more than 1 foot per year). As shown in Figure 3-8, based on CZM's Shoreline Change Project data, coastal erosion has been occurring along much of the Marshfield coastline since at least the 1800s. However, this erosion is often episodic, as a result of significant storm flooding and wave impacts, rather than continuous erosion.



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The rates of shoreline change between 1978 and 2013 are shown in Figure 3-9. It is notable that erosion in the last few decades has increased along much of Marshfield's coastline, despite the large percentage the coastline that is armored with sea walls. However, due to the presence of seawalls, these shoreline retreat rates will not continue indefinitely. Given that there is currently little to no dry high tide beach in many areas, it is likely that the seawalls will prevent any further horizontal retreat of the shoreline. Vertical erosion, which must be measured through targeted low-tide LiDAR data or through field topographic surveys, can and likely will continue to occur. If the beach profile is lowered enough, the stability of the seawalls will be threatened.

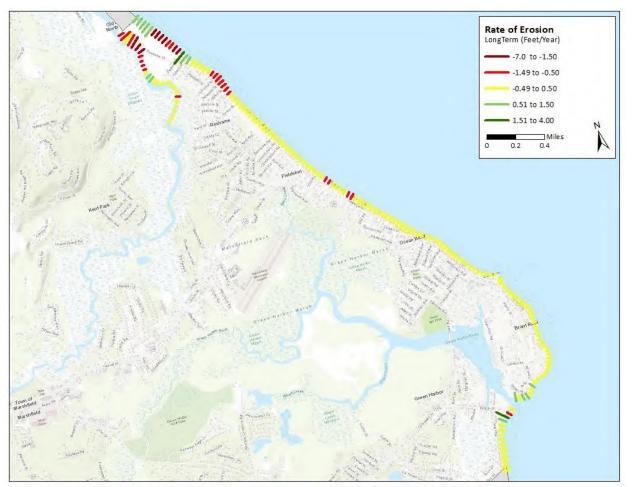


Figure 3-8. Long-term (1840 to 2014) rates of shoreline change (feet/year) (MassCZM, 2019).

The Report of the Massachusetts Coastal Erosion Commission tabulated the average shoreline change rate, in feet/year, for all coastal communities (CEC 2015). The Coastal Erosion Commission calculated 0.1 ft/yr. as both the short- and long-term shoreline change rates for the Town of Marshfield. While this implies a stable or even slightly accretional shoreline, the standard deviation was 2.5 and 1.0 for the short- and long-term rates, respectively, indicating that some areas of town are in fact experiencing erosion. In fact, the area from Brant Rock to Fieldstone Beach and along Bay Avenue were considered to be erosion "hot spot" areas. The CEC defines

"hot spots" as known locations where the combination of erosion, storm surge, flooding, and waves have caused damage to buildings and/or infrastructure during coastal storm events over the past five years. The fact that the average rate from the CEC indicates essentially no change is likely a result of the large percentage of the Town's shoreline that is armored.

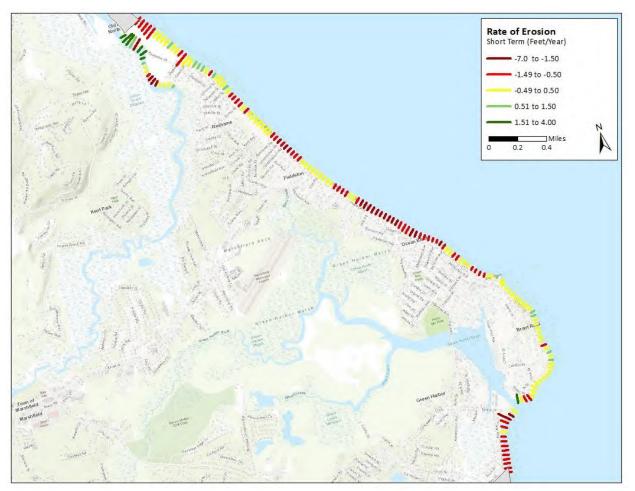


Figure 3-9. Short term (1970 to 2014) rates of shoreline change (feet/year) (MassCZM, 2019).

# **Previous Occurrences & Extent**

As shown in Figures 3-8 and 3-9, moderate to severe coastal erosion has occurred in Marshfield. Based on the coastal erosion rates documented in the Massachusetts CZM Shoreline Change Project, it is highly likely (near 100% probability in the next year) that coastal erosion will occur in Marshfield.



Figure 3-10. Severe weather events, such as this Winter Storm on January 3, 2014, can cause erosion.

# Probability

Based on the coastal erosion rates documented in the Massachusetts CZM Shoreline Change Project, it is highly likely (near 100% probability in the next year) that coastal erosion will occur in Marshfield, although the magnitude of these events may vary. As sea level rises and storms become more severe and frequent as a result of climate change, coastal and marine areas in Marshfield will likely experience increased rates of erosion.

# Impact

Below is a list of possible impacts that could result from coastal erosion:

- **People**: Public safety is jeopardized when buildings and structures collapse. Increased population growth within Marshfield could lead to habitat destruction and fragmentation along the coastline leading to increased erosion.
- **Emergency Response**: Erosion can collapse or damage roadways, which would impede emergency vehicles.



- Infrastructure: Erosion can expose septic systems, as well as break sewer pipes and water mains. Accreting sand can block outfall pipes, causing drainage issues and exacerbating flooding.
- Buildings: Erosion can undermine the foundations of buildings, making them more susceptible to settlement, lateral movement, or overturning. Debris from buildings that are damaged due to coastal erosion can be swept out to sea. Seawalls and other hard structures installed to reduce the effect of coastal erosion in one location can cause sediment losses at a downdrift area, affecting additional properties. Future development along the coastline could increase demand for hardened structures impacting sediment transport and increasing coastal erosion.
- **Economy**: Coastal erosion can adversely impact businesses by damaging buildings. Relocation costs would be an additional economic burden to anyone forced to move to avoid coastal erosion impacts.
- Natural Systems: If engineered structures are used to stabilize shorelines, the natural process of erosion is altered, changing the amount of sediment available and the erosion rates at adjacent areas. The Town's natural ecosystem attractions (i.e., beaches, dunes, salt marshes, and estuaries) would also be threatened as sand sources that supply and sustain them are eliminated. Climate change is linked to more frequent and severe coastal storms which bring strong winds, coastal flooding and increased waves causing accelerated erosion.
- **Transportation**: Roadways can become damaged through erosion.



## **3.3 HURRICANES & TROPICAL STORMS**

#### Overview

A tropical cyclone is a rotating, organized system of clouds and thunderstorms that originates over tropical or subtropical waters. The hurricane season for the Atlantic Ocean extends from June 1st to November 30th, with the peak from mid-August to late October. However, deadly hurricanes can occur anytime during the hurricane season. Tropical cyclones are classified as follows (NHC, 2016a), depending on their intensity:

- **Tropical Depression**: A tropical cyclone with maximum sustained winds of 38 mph (33 knots) or less.
- **Tropical Storm**: A tropical cyclone with maximum sustained winds of 39 to 73 mph (34 to 63 knots).
- **Hurricane**: A tropical cyclone with maximum sustained winds of 74 mph (64 knots) or higher. In the western North Pacific, hurricanes are called typhoons; similar storms in the Indian Ocean and South Pacific Ocean are called cyclones.
- **Major Hurricane**: A tropical cyclone with maximum sustained winds of 111 mph (96 knots) or higher, corresponding to a Category 3, 4 or 5 on the Saffir-Simpson Hurricane Wind Scale.

Hurricanes are typically fast-moving storms (typically lasting 6 to 12 hours) with high winds in excess of 74 miles per hour and torrential rains averaging 6 to 8 inches, but possibly dropping as much as 15 to 20 inches of rainfall during a single event.

#### **Hazard Location**

The entire Town of Marshfield is vulnerable to hurricanes and tropical storms. Coastal areas are extremely susceptible to damage due to a combination of wind and storm surge. However, even inland areas can be affected by the flooding, strong winds, and heavy rains associated with tropical cyclones. Storm surge happens when water is pushed towards shore by the force of storm generated winds. An advancing storm surge combines with the water elevation of the normal tides to create a hurricane storm tide, which can substantially increase water levels. In addition, wind generated waves are superimposed on the storm surge. This rise in water level can cause severe flooding in coastal areas, especially when a storm surge coincides with a high tide. A general schematic showing the components of storm surge is displayed in Figure 3-11.

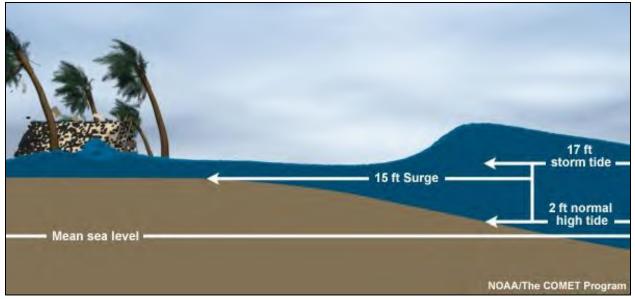


Figure 3-11. Schematic image of a storm surge and storm tide affecting a shoreline (NOAA, 2023).

The US Army Corps of Engineers (USACE) New England Division, in cooperation with FEMA, prepared Sea, Lake and Overland Surge from Hurricanes (SLOSH) inundation maps. SLOSH maps show the extent of potential flooding from worst-case combinations of hurricane direction, forward speed, landfall point, and high astronomical tide. However, the model considers only storm surge height and does not consider the effects of waves. When selecting model parameters, the USACE considered the highest wind speed for each category, the highest surge level, and the worst-case forward motion of the storm to develop a "worst case" scenario. The resulting inundation areas are grouped into Category 1, Category 2, Category 3, and Category 4. Figure 3-12 shows the SLOSH results for Marshfield.



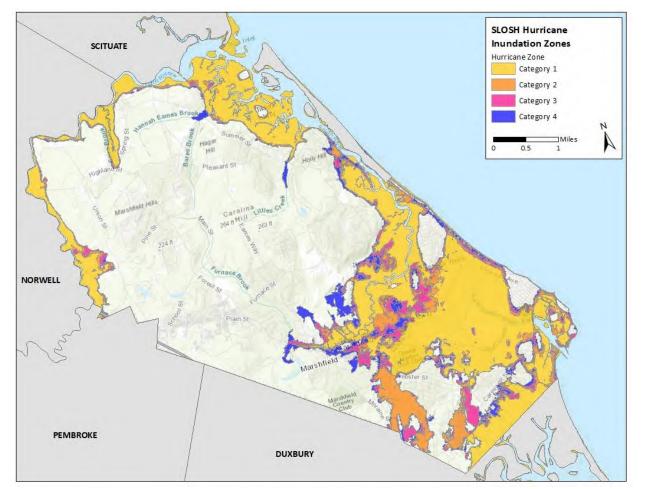


Figure 3-12. SLOSH Categories for Marshfield. Note: The SLOSH model considers only storm surge height and does not consider the added effects of wave height (MassGIS, 2013).

# **Previous Occurrences & Extent**

A hurricane has not made landfall in Massachusetts for almost 30 years (Hurricane Bob in 1991), and it has been more than 60 years since a major hurricane (Category 3 or higher) has occurred in Marshfield. The most damaging hurricane in the last 50 years was Hurricane Bob, which caused severe storm surge and flooding. In a future storm of similar magnitude, a forced evacuation of the Town would be met with automobile congestion and difficulty for some residents in getting out of harm's way, particularly in neighborhoods with a single point of entry and exit.

Smaller tropical storms and depressions have affected the area, generally inflicting minor damage, such as downed tree limbs, power outages, and limited damage to boating-related infrastructure (Figure 3-13). Table 3-2 provides a summary of historic hurricanes that have impacted Massachusetts. However, due to the large diameter of many hurricanes and tropical storms, and the far-reaching effects of storm surge, even storms that don't make landfall in New England can have significant hazard impacts on Massachusetts, and on Marshfield. To illustrate

the frequency of these storms, Figure 3-14 shows all hurricanes and tropical storms that have passed within 100 miles of Marshfield between 1950 and 2023. Note that although major hurricanes (Category 1, Category 2, etc.) occur approximately once every ten or twenty years in Massachusetts (Table 3-2), tropical storms and tropical depressions (represented by the green and blue lines in Figure 3-14) are relatively common, occurring every few years.



Figure 3-13. High winds during Tropical Storm Sandy (October 2012) knocked over a tree onto a house on Spring Street.

Table 3-2.	Massachusetts Hurricanes Since 1938.
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Date	Name	Intensity (in MA)
August 19, 1991	Hurricane Bob	Category 2
September 27, 1985	Hurricane Gloria	Category 1
September 12, 1960	Hurricane Donna	Category 2
September 11, 1954	Hurricane Edna	Category 1
August 31, 1954	Hurricane Carol	Category 3
September 15, 1944	Great Atlantic Hurricane	Category 3
September 21, 1938	Great New England Hurricane	Category 3

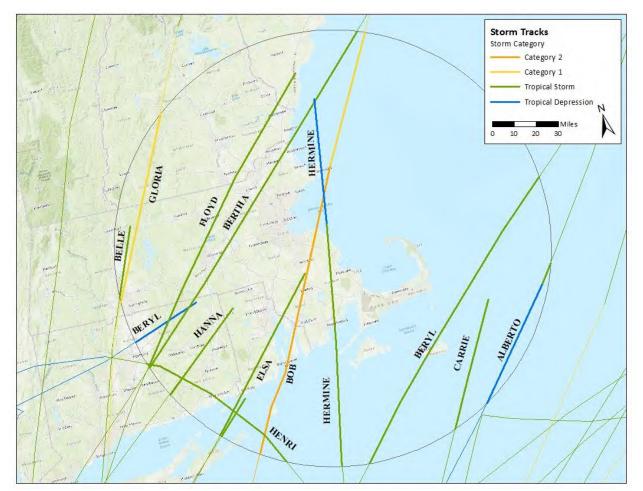


Figure 3-14. Hurricane and tropical storm tracks within 100 miles of Marshfield between 1951 and 2022 (NOAA, 2020).

The Saffir-Simpson Hurricane Wind Scale is often used to classify tropical cyclones. The Saffir-Simpson Scale, described in Table 3-3, outlines a rating system from 1 to 5 based on the hurricane's sustained wind speed. This scale is then used to estimate potential property damage. Hurricanes classified as a Category 3 or higher are considered major hurricanes due to their potential for devastating or catastrophic damage and loss of life.

Table 3-3.	able 3-3. Samir-Simpson Hurricane wind Scale (NHC, 2016b).			
Category	Sustained Winds	Types of Damage Due to Hurricane Winds		
1	75-95 mph 64-82 kt 119-153 km/h	Very dangerous winds will produce some damage: Well-constructed frame homes could have damage to roof, shingles, vinyl siding and gutters. Large branches of trees will snap, and shallowly rooted trees may be toppled. Extensive damage to power lines and poles likely will result in power outages that could last a few to several days.		
2	96-110 mph 83-95 kt 154-177 km/h	<b>Extremely dangerous winds will cause extensive damage:</b> Well-constructed frame homes could sustain major roof and siding damage. Many shallowly rooted trees will be snapped or uprooted and block numerous roads. Near-total power loss is expected with outages that could last from several days to weeks.		
3 (major)	111-129 mph 96-112 kt 178-208 km/h	<b>Devastating damage will occur:</b> Well-built framed homes may incur major damage or removal of roof decking and gable ends. Many trees will be snapped or uprooted, blocking numerous roads. Electricity and water will be unavailable for several days to weeks after the storm passes.		
4 (major)	130-156 mph 113-136 kt 209-251 km/h	<b>Catastrophic damage will occur:</b> Well-built framed homes can sustain severe damage with loss of most of the roof structure and/or some exterior walls. Most trees will be snapped or uprooted, and power poles downed. Fallen trees and power poles will isolate residential areas. Power outages will last weeks to possibly months. Most of the area will be uninhabitable for weeks or months.		
5 (major)	157 mph or higher 137 kt or higher 252 km/h or higher	<b>Catastrophic damage will occur:</b> A high percentage of framed homes will be destroyed, with total roof failure and wall collapse. Fallen trees and power poles will isolate residential areas. Power outages will last for weeks to possibly months. Most of the area will be uninhabitable for weeks or months.		

# Table 3-3. Saffir-Simpson Hurricane Wind Scale (NHC, 2016b).

# Probability

Based on the hurricane and tropical storm frequency documented in this section, it is likely (between 10 and 100% probability) that a hurricane or tropical storm will impact Marshfield in the next year. In the future, higher category storms are predicted to increase as a result of climate change, meaning Marshfield may experience more of the severe weather associated with hurricanes and tropical storms.

# Impact

Below is a list of possible impacts that could result from a hurricane or tropical storm:

• **People**: Public safety is jeopardized when buildings and structures collapse, downed trees land on buildings or cars, or emergency response is blocked by flooded roadways. Danger of downed live electrical wires. There is a new segment of the population within Marshfield that has never experienced the impacts due to



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hurricanes and tropical storms. These members of the community are particularly vulnerable to future landfalling tropical systems. These individuals do not have any relatable experiences to help prepare them for the damages associated with these storms. These risks are also associated with individuals who plan to relocate to Marshfield in the future.

- **Emergency Response**: Heavy rains and flooding associated with hurricanes and tropical storms, as well as downed trees and branches caused by the high winds, can reduce the response time of emergency vehicles, or block access entirely.
- Infrastructure: High winds, heavy rains and coastal storm surge can cause widespread power outages, limit access to other utilities such as drinking water and communications, and limit transportation. A significant hurricane could also damage wellfields and wells, disrupting drinking water supply.
- **Buildings**: High coastal winds and storm surge can cause substantial damage to homes and businesses and devastate coastal infrastructure such as marinas. Building codes may need to be reevaluated to account for stronger storms in the future due to the increased risks associated with climate change.
- **Economy**: Hurricanes and/or tropical storms can adversely impact businesses if buildings are damaged by the storm, or if utilities or road access are affected.
- Natural Systems: The high winds and heavy precipitation often associated with hurricanes and tropical storms can cause damage to the environment including uprooting vegetation, potentially harming the Town's natural ecosystems. As oceans continue to warm due to climate change, they will be more hospitable to stronger hurricanes and tropical storms.
- **Transportation**: Roadways can become impassible due to flooding and/or downed trees.



#### 3.4 SEVERE WINTER WEATHER (SNOW/BLIZZARD/ICE STORM/NOR'EASTER)

#### **Overview**

Snowstorms and blizzards are common events in New England. These storms are often high duration events with significant winds and heavy snowfall. The majority of blizzards and ice storms in the region cause more inconvenience than serious property damage, injuries, or deaths. Sleet and ice storms result when temperatures are appropriate for precipitation to fall as frozen or mostly frozen raindrops, or liquid rain that freezes upon contact with structures and objects on the ground. Travel is often limited and disruptions to power and other utility delivery are a high potential. Coastal flooding can occur during these events, especially with westerly winds. However, periodically, a storm will occur that is a true disaster, and necessitates intense large-scale emergency response. On average Marshfield receives 27 inches of snow per year.

In addition to many of the same hazards posed by other natural disasters, winter storms have the added hazard associated with cold weather for prolonged periods of time. Unlike disasters occurring during the summer months such as hurricanes, power outages may result in extended periods of no heat. Prolonged contact with low temperatures can cause pipes to freeze and burst, damaging homes and businesses. Winter storms pose additional health problems with the added strain of exposure to freezing temperatures, especially for the elderly.

A nor'easter is a particular kind of cyclonic winter storm that moves along the east coast of North America, from south to north; once these storms reach New England, they often intensify. It is called a nor'easter because the winds associated with the storm blow from a northeasterly direction. Sustained wind speeds of 20 to 40 mph are common during a nor'easter, with gusts often reaching 50 to 60 mph. In some cases, the wind speed may actually meet or exceed hurricane force. The storm radius of a nor'easter can be as much as 1,000 miles, and the storm is often accompanied with heavy rain and/or snow, depending on temperature. Most nor'easters bring both storm surge and high winds to the coast of Massachusetts, making the coastline particularly vulnerable to erosion and flooding.

#### **Hazard Location**

The entire Town of Marshfield is at risk from severe winter weather. The Northeast Regional Climate Center has compiled 30-year annual snow totals in New England and the eastern United States. Based on these data from 1991 to 2020, the Marshfield area has averaged 20 to 40 inches of snowfall annually (Figure 3-15). Plymouth County has had 9 FEMA Winter Storm Declared Disasters between 1953 and 2017 (Figure 3-16).

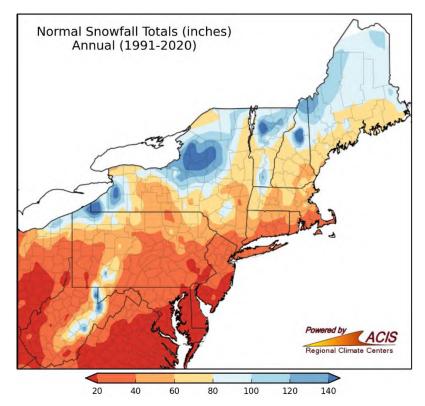


Figure 3-15. Annual average snow totals for New England between 1991 and 2020 (Northeast Regional Climate Center, 2023).

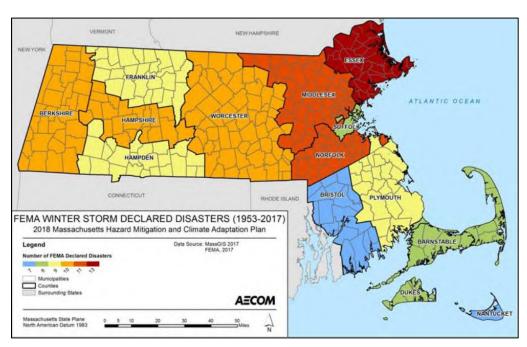


Figure 3-16. FEMA winter storm-related disasters by county (1953-2017) (Executive Office of Energy and Environmental Affairs, 2018).



## Previous Occurrences & Extent

Winter storms occur quite frequently, but due to preparation by the Town and its residents, these events typically amount to no more than a minor inconvenience. School delays and slow travel occur but crippling winter storms are a rarity. However, they do occur. The most severe winter storm to ever hit New England was the Blizzard of 1888, which occurred in March of that year. Snow accumulations reached 30 to 50 inches where precipitation was entirely snow. Boston received a mix of snow and rain creating up to nine inches of slush. The Blizzard of 1978 resulted in 24 to 38 inches of snow across New England, immobilizing the infrastructure and blocking major highways, and causing thousands of motorists to abandon their cars on the road. Two weeks were required to remove the snow. The Blizzard of 1978 resulted in a federal disaster declaration for many counties in Massachusetts. More recent blizzards and snowstorms occurred in March 1993, February 1996, March 2001, January 2005, February 2013 (Winter Storm Nemo), January 2015 (Winter Storm Juno), and January 2018 (Winter Storm Grayson; Figure 3-17).



Figure 3-17. Winter storm Greyson during January 2018.

Winter Storm Juno, in January 2015 was a powerful nor'easter that impacted the northeast. A state of Emergency was declared in Massachusetts and travel bans were issued in preparation for the storm. The storm produced winds that gusted to 75 mph, a rain/snow mix that resulted



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in 15 to 18 inches of snowfall, coastal flooding that caused erosion in many areas across the state, and multi-day loss of electricity for many properties. This nor'easter resulted in a federal disaster declaration for many counties in Massachusetts, including Plymouth County. Table 3-4 below provides a list of major winter storms in New England from 2013 to 2022.

The Northeast Snowfall Impact Scale (NESIS) was developed by the National Weather Service to characterize and rank high-impact Northeast snowstorms. A "High-impact" snowstorm is one that produces large areas of 10-inch snowfall accumulations or greater. The NESIS has five categories: Notable, Significant, Major, Crippling, and Extreme (Table 3-5). This index differs from other meteorological indices, however, because it uses population information in addition to meteorological measurements; the NESIS gives a ranking to the societal impacts of a storm. NESIS values are a function of the area affected by the snowstorm, the amount of snow, and the number of people living in the path of the storm. The largest NESIS values result from storms producing heavy snowfall over large areas that include metropolitan centers. These values are then converted into one of the five NESIS categories (NOAA, 2019b).

Date	NESIS	Category	Description
Feb 7-10, 2013	4.35	3	Major
Mar 4-9, 2013	3.05	2	Significant
Dec 13-16, 2013	2.95	2	Significant
Dec 30, 2013 - Jan 3, 2014	3.31	2	Significant
Jan 20-24, 2014	1.26	1	Notable
Jan 29-Feb 4, 2014	4.08	3	Major
Feb 11-14, 2014	5.28	3	Major
Nov 26-28, 2014	1.56	1	Notable
Dec 9-14, 2014	1.49	1	Notable
Jan 25-28, 2015	2.62	2	Significant
Jan 29-Feb 3, 2015	5.42	3	Major
Feb 8-10, 2015	1.32	1	Notable
Jan 22-24, 2016	7.66	4	Crippling
Mar 12-15, 2017	5.03	3	Major
Jan 3-5, 2018	1.71	1	Notable
Mar 2-8, 2018	3.45	2	Significant
Mar 11-15, 2018	3.16	2	Significant
Mar 20-22, 2018	1.63	1	Notable
Dec 14-18, 2020	3.21	2	Significant
Jan 30-Feb 3, 2021	4.93	3	Major
Jan 30- Feb 3, 2022	4.93	3	Major

# Table 3-4. Major Winter Storms in New England (2013 to 2022).

Category	NESIS Value	Description
1	1 – 2.499	Notable
2	2.5 – 3.99	Significant
3	4 – 5.99	Major
4	6 – 9.99	Crippling
5	10+	Extreme

# Table 3-5. NOAA's Northeast Snowfall Impact Scale (NESIS).

# Probability

Based on the snow frequency of occurrence recorded from past events, it is likely (between 10 and 100% probability in the next year) that snow will occur in Marshfield. Climate change is predicted to increase moisture within the air, leading to an increase in the intensity and severity of winter storms in places that experience cold winter temperatures. Therefore, future storms that impact Marshfield may result in heavier snowfall. In the near to short term, there will be a temporary increase in the amount of snow. As explained above, with the atmosphere warming, it holds more moisture, which manifests in the form of heavier snow. In the long term, more coastal storms will bring rain versus snow in the coastal plain.

## Impact

Below is a list of possible impacts that could result from severe winter weather:

- **People**: Walking and driving can become extremely dangerous due to icy roads and sidewalks, snow accumulation, and low visibility. Poor driving conditions often require people to shelter in place, and loss of utility function can result in dangerous conditions during extreme cold temperatures associated with snow events. Injury is also possible from slipping on ice, overexertion from shoveling, and frostbite. With an aging population, slip and falls become a greater concern, which could be a strain on the health care system. Impacts due to severe winter weather events, could lead to increase school closures and disruptions (which may be mitigated by opportunities for remote learning if there are not a disruption to critical utilities). With the potential for more community members to be coastally isolated in the future, these populations will place increased demand on first responders during severe winter weather event.
- **Emergency Response**: Snow, icy roads, and trees felled by storm conditions can reduce emergency vehicle response time.
- Infrastructure: Culverts and roads can be washed out during a heavy flow after a snowmelt. Ice and heavy snowfall can impact and cut off utilities, such as heating, power, and communication services, for several hours or days. Water pipes can burst due to extreme cold temperatures. Utility outages can result from nor'easters. Any increases in development and population in the future will lead to escalated demand for snow removal equipment and staffing.
- **Buildings**: Buildings and roofs can experience structural failure as a result of heavy snow loads. As buildings in Marshfield continue to age, due to the increase in heavier precipitation, these buildings may struggle to withstand increased snow

load. Heavier snow events may require zoning and code changes, to be able to better withstand the impacts from severe winter weather.

- **Economy**: Poor driving conditions and closed roads prohibit businesses from opening and people from going to work. Heavy snowfalls result in increased cost to the Town for plowing, snow removal, and treatment of roads. Utility outages and damaged buildings can result in loss of business function.
- **Natural Systems**: Snow and ice accumulation can negatively impact vegetation and natural habitat. Trees and tree limbs can be knocked down by the weight of accumulated snow, by high winds, or both. Beaches, coastlines, and inlets can be reshaped by waves and storm surge associated with nor'easters. Due to increased atmospheric moisture due to climate change, heavier rates and amounts of precipitation will be likely.
- **Transportation**: Roadways can become extremely dangerous due to icy conditions, snow accumulation, and low visibility. Public transportation is also occasionally shutdown as a result of heavy snowfall.

## 3.5 WILDFIRE

#### Overview

Fire events can be broken into two major categories: urban fires and wildfires. Urban fires are the result of buildings and structures catching fire, with the potential for the fire to spread to neighboring properties. These events have a higher chance of spreading more rapidly in areas where residential and commercial buildings are clustered closely together. Urban fires tend to occur more frequently than wildfires, and often result from everyday activities such as cooking, smoking, or appliance malfunction.

A wildfire is an unplanned, unwanted fire burning in a natural area, such as a forest, scrubland, or grassy area. Wildfires and forest fires are naturally occurring events, and part of a normal, healthy ecosystem. Naturally occurring fires help keep forest floors free of excessive debris buildup, thin crowded trees, encourage growth of new vegetation, and recycle nutrients into the soil. Forest fires may occur at any time of year, however typically during hot, dry summer months, or during windy conditions during the spring and fall. Natural ignition most frequently occurs as the result of a lightning strike.

In Massachusetts, wildfires are typically caused by lightning or human activity (i.e. discarded cigarettes, unattended camp fires, downed power lines, etc.). The Bureau of Fire Control estimates that nearly 98% of fires in Massachusetts are started by human carelessness.

#### **Hazard Location**

Wildfire has played a role in shaping the northeast landscape for thousands of years. As a result, there are an abundance of fire-adapted ecosystems in the region. Marshfield's forests are primarily composed of pitch pine and oak, which are considered by the State fire officials to be high risk for wildfires. Figure 3-18 illustrates where the most heavily forested areas are within Marshfield, and therefore the areas with the highest risk of wildfire. Within Marshfield, densely forested areas are primarily located within the central part of town and are generally lowest along the waterfront, where residential and commercial development is highest.



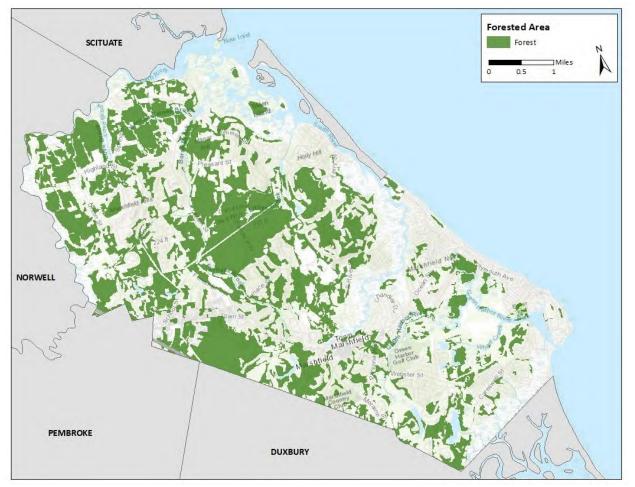


Figure 3-18. Heavily forested areas within the Town of Marshfield (MassGIS, 2013).

# **Previous Occurrences & Extent**

Forest fires vary in size, however thanks to modern detection and firefighting equipment methods, fires are typically kept in a reasonably small area. The Bureau of Fire Control estimates that the average fire 100 years ago consumed approximately 34 acres, while today the average fire burns only 1.2 acres. However, large fires have occurred nearby in the past, such as the 1957 fire in Myles Standish State Forest which burned over 18,000 acres. Fortunately, most fires are quickly identified and suppressed, or extinguish themselves naturally due to wet weather conditions. The majority of wildfires occur in the spring, before "green-up", or in late summer, following periods of drought.

Smaller fires are more common and are generally addressed quickly by the Marshfield Fire Department. Between October 2017 and October 2022, the Marshfield Fire Department responded to a total of 138 Brush/Wildland/Vegetation Fires. Of those fires, the Marshfield Fire Department responded to 44 notable wildland/forest fire events which required personnel and several hundred gallons of water to extinguish. Figure 3-19 illustrates the number of wildfires

that occurred in Marshfield in each year from 2017 to 2021, and Figure 3-20 shows the impact from a marsh fire in 2022.

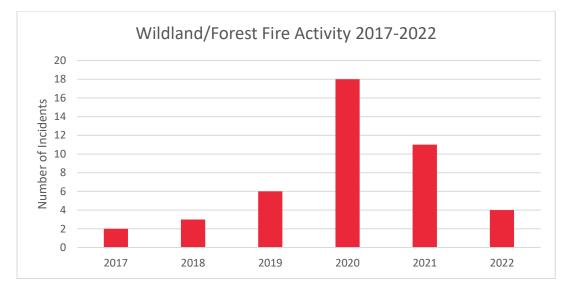


Figure 3-19. Notable Wildland/Forest Fire Activity 2017-2022 in Marshfield, Massachusetts.

The largest fire reported in Marshfield occurred in 1941. On April 24, 1941, a disastrous fire leveled the entire seaside community of Ocean Bluff, destroying approximately 500 buildings. The fire began in the marshland behind the beach and was carried to the nearby dwellings by high wind. The neighborhood was extremely congested, with many of the lots being less than 2,000 square feet, and cottages were generally of flimsy construction without substantial foundations or fire-resistant roofs. Changes were made to the zoning rules following the fire to prevent a repeat event. The Marshfield Fire Department currently retains three forestry units, which are equipped to respond to wildfire related events.



Figure 3-20. The aftermath of illegal burning which resulted in a marsh fire during the spring of 2022 on Anderson Drive in Marshfield.

Once a fire starts, the location of the fire and the type of fuel consumed determines how severe the fire will be. There are four types of wildfires (Table 3-6). These fire types range from ground fires, which tend to travel relatively slowly and are easier to control, to canopy fires, in which flames can jump from tree to tree through the canopy relatively quickly. These are the most difficult to control and extinguish.

	whante rypes.	
Туре	Location	Typical Fuel
Ground	At or below ground surface	Underground roots, buried leaves or other
		organic matter
Surface	Ground surface	Surface leaves, grass, low lying vegetation, underbrush
Ladder	Between the surface and canopy	Underbrush, downed logs, vines, and small trees
Canopy	In the tree canopy	Tall trees, vines, and branches

# Table 3-6. Wildfire Types.



## Probability

The Town of Marshfield is somewhat susceptible to wildfires due to the availability of fuel, impacts from offshore winds, and increasing development within wooded areas. Therefore, it is possible (1 - 10%) probability in the next year) that a wildfire will occur in Marshfield. Increasing temperatures caused by climate change leads to dryer soil within forests and a higher flamability of vegetation. In addition, snow may melt earlier, meaning wooded areas will experince drier conditions for a longer period of time. All of these factors contribute to a higher risk of wildfire within the Town of Marshfield in the future as a result of cliamte change.

# Impact

Below is a list of possible impacts that could result from wildfire:

- **People**: Death or injury can result if people are trapped by urban or wildfires. Smoke inhalation can cause health issues. With an aging population, and community demographics in Marshfield that trend to include concentrations of children, these populations face increased vulnerability to wildfires, because their mobility requires assistance of others.
- **Emergency Response**: Increase in the frequency and intensity of wildfires will lead to increased demand for the Town's wildland forestry services. Increases in wildfires will lead to a drain on resources both physically for firefighters and equipment which may be offline in the event of another simultaneous emergency.
- Infrastructure: Utility services may be disrupted; a large fire in the wellfield could negatively impact the wellfield itself, while a large enough fire could adversely impact well water quality. Roads may become impassible, and transportation may be disrupted.
- **Buildings**: Buildings and structures can be damaged or destroyed, either by fire directly, or through ignition from flying sparks and embers. As individuals develop increased infrastructure on wildland urban interfaces in the future, vulnerability will increase. As seen in figure 3-18, while on a micro scale, there many residents that live on a wildland urban interface, and as development increases more individuals will be at risk.
- **Economy**: Indirect economic losses can result from lost tourism due to a major fire. Disrupted utilities may halt businesses and other economic activities.
- Natural Systems: Extensive areas of forests and other natural areas can be burned. Wildfires can strip slopes of vegetation, increasing the potential for runoff and erosion. Due to the increase in wildfires due to drier vegetation from changes in precipitation patterns due to climate change, fire conditions can become more intense, erratic, and unpredictable. Globally as wildfires increase in intensity and size, air quality will decrease even locally.

## 3.6 TORNADO

#### **Overview**

Tornadoes are a vortex of rapidly rotating air moving along the ground. Tornadoes typically occur during the spring, summer and fall months, usually during the afternoon. Tornadoes may occur in unusually severe thunderstorms, bringing hazards such as very high wind speeds (typically anywhere from 100 to 300 miles per hour) along a localized area, localized heavy rainfall and flooding, frequent lightning, and damaging hail.

Tornadoes may be anywhere from less than 250 feet to over two miles in diameter. Typically, tornadoes dissipate after no more than a couple miles on the ground; however they have been known to stay on the ground for dozens of miles, causing substantial damage along the way. Although not common in the northeast, tornadoes have occurred in every state of the U.S. In Massachusetts, tornadoes occur most frequently in and around Worcester County, however they may occur wherever conditions are right. According to NOAA, Plymouth County is located in an area of very low probability of occurrence, with less than one tornado expected to occur every five years.

#### Hazard Location

NOAA's National Weather Service maintains a database of tornado information in the United States (updated through December 2022). The data includes information on date, start and end location, number of injuries and fatalities, and categories of property loss values from each storm. There have been 190 tornadoes documented in Massachusetts from 1950 to 2021 (Figure 3-21). Although only one tornado has touched down within Marshfield itself, as noted above, a total of 9 tornadoes have occurred within Plymouth County since 1950. The strongest of which was and EF-2 with winds up to 135 mph, which is considered by the National Weather Service to be a significant tornado.

# Hazard Identificat

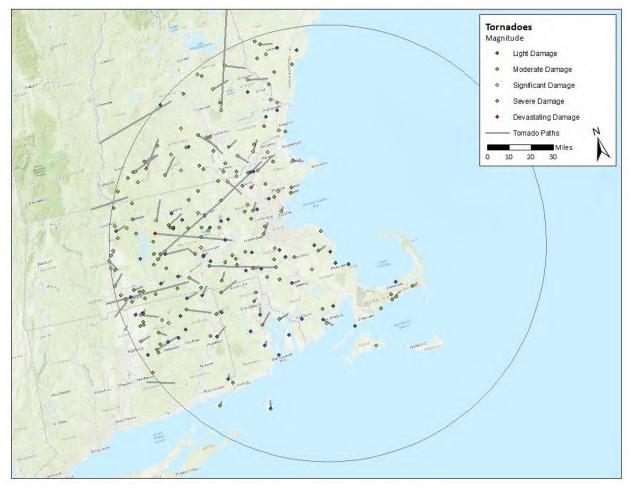


Figure 3-21. Massachusetts tornadoes between 1951 and 2021 (NOAA, 2022).

# **Previous Occurrences & Extent**

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Although only one tornado has touched down within Marshfield itself, as noted above, a total of 9 tornadoes have occurred within Plymouth County since 1951. Table 3-7 documents the characteristics of these tornadoes; this table documents the EF-scale (see description of the Enhanced Fujita Scale below), number of injuries and fatalities, and the size of each tornado, as measured by the length and width of its track. Table 3-8 describes the Enhanced Fujita Tornado Damage Scale developed by Dr. T. Theodore Fujita for winds, including tornadoes, which relates the degree of damage to the intensity of the wind, as well as the number of injuries and fatalities, and the value of any property loss associated with the event. The Enhanced Fujita Tornado Damage Scale replaced the Fujita Tornado Damage Scale in 2007.

Date	Town	EF-scale	Injuries	Fatalities	Length (miles)	Width (yards)
9/7/1958	Duxbury	0	1	1	0.1	10
7/4/1964	Pembroke/ Marshfield	1	0	0	2.3	10
6/9/1965	Marion	0	0	0	0.1	10
11/18/1967	Halifax	2	0	0	0.1	17
9/16/1986	Scituate	1	0	0	0.1	50
7/10/1989	Brockton	1	1	0	0.1	23
7/10/1989	Hanover	0	0	0	0.1	23
8/20/2012	Plymouth	0	0	0	0.1	10
7/24/2012	Plymouth	0	0	0	0.03	15

# Table 3-7.Plymouth County Tornadoes Between 1951 and 2022.

# Table 3-8. Enhanced Fujita (EF) Scale.

Scale	3 Second Wind Gust (mph)	Typical Damage
EF0	65-85	Light damage: some damage to chimneys; branches broken off trees; shallow-rooted trees pushed over; sign boards damaged
EF1	86-110	Moderate damage: peels surface off roads; mobile homes pushed off foundations or overturned; moving autos blown off roads.
EF2	111-135	Considerable damage: roofs torn off frame houses; mobile homes demolished; boxcars overturned; large trees snapped or uprooted; light- object missiles generated; cars lifted off ground
EF3	136-165	Severe damage: roofs and some walls torn off well-constructed houses; trains overturned; most trees in forest uprooted; heavy cars lifted off the ground and thrown.
EF4	166-200	Devastating damage: well-constructed houses level; structures with weak foundations moved; cars thrown; large missiles generated.
EF5	Over 200	Incredible damage: strong frame houses leveled off foundations and swept away; automobile-sized missiles fly through the air in excess of 100 meters; trees debarked; incredible phenomena will occur.

# Probability

Considering relatively small scale tornadoes do occur throughout Massachusetts on a regular basis, and have directly impacted the Town, it is possible (between 1 and 10% probability in the next year) that a tornado will occur in Marshfield. The effect of climate change on tornados is less clear than in the case of other hazards. Climate change is predicted to increase moisture within the air, an essential ingredient for tornadoes, however, another essential ingredient, wind shear, may decrease. As a result, the exact effect of climate change on tornadoes is still being determined.



#### Impact

Below is a list of possible impacts that could result from tornadoes:

- **People**: Airborne debris can cause injury or death. Hazardous driving conditions can result from blocked roadways. Tornadoes can cause water contamination, which can affect drinking water quality and human health. Any increases to the population in Marshfield will lead to increased vulnerability.
- Emergency Response: While Marshfield may have the necessary equipment to respond to the threats presented by tornadoes, staff may lack the capacity to respond to events due to limited staffing. Events may require a mutual aid response. First responders may need work with Department of Public Works and local utility companies to clear roads and thoroughfares to access vulnerable populations and facilities during their emergency response.
- **Infrastructure**: Tornadoes can damage power lines, other utility infrastructure, and roads. Downed power lines can also cause electrical hazards. As infrastructure increases it exposes more assets to potential damage or losses from Tornados.
- **Buildings**: Tornadoes that pass through highly developed areas can cause significant property damage, blowing off roofs, and in severe cases, leveling houses.
- Economy: Tornadoes can destroy farms and agricultural fields.
- **Natural Systems**: High winds associated with a tornado can break branches and snap or uproot trees. While the number of tornadoes may not increase due to climate change, atmospheric conditions for tornado development may become more favorable in the future.

# 3.7 DROUGHT

## Overview

Drought is an extended period of time when a region experiences a notable reduction in available water supply typically caused by a lack of precipitation. Drought can affect either surface water or groundwater sources. Though most droughts in Massachusetts last only a matter of months, it is possible for drought conditions to extend over a period of years due to reduced rainfall and snowfall accumulations contributing to lower groundwater and surface water levels.

# Hazard Location

The entire Town of Marshfield is equally vulnerable to drought.

# **Previous Occurrences & Extent**

Significant periods of drought have occurred in Plymouth County, and Marshfield specifically, in the past. The Massachusetts Department of Conservation and Recreation (DCR) compiles monthly water conditions reports, summarizing the rainfall and its departure from average conditions for each of the 6 regions in the state (Cape Cod and Islands, Central, Connecticut River, Northeast, Southeast, and Western). Data for the Southeast region from a recent eleven (11) month period (DCR, 2021) is summarized in Table 3-9.

# Table 3-9.Summary of the Southeast Region Rainfall from DCR Hydrologic Conditions<br/>Reports (2020).

Month-Year	Total Rainfall (inches)	Departure from normal (inches)
Jan 2020	2.63	-1.31
Feb 2020	3.80	-0.19
Mar 2020	3.56	-1.09
Apr 2020	6.29	+2.14
May 2020	2.04	-1.62
Jun 2020	1.49	-1.86
Jul 2020	0.80	-2.25
Aug 2020	1.29	-2.17
Sep 2020	1.38	-2.45
Oct 2020	4.67	+0.22
Nov 2020	2.41	-1.52
Total	30.36	-12.10

Based on the total rainfall from the eleven (11) months in Table 3-9, which is 12.1 inches below the average, Marshfield is currently experiencing a drought and droughts are likely to occur again in the future.

Town of Marshfield



There are five levels of drought that have been developed to characterize the severity of the event:

- 1. Normal
- 2. Mild Drought (formerly Advisory prior to 2019)
- 3. Significant Drought (formerly Watch prior to 2019)
- 4. Critical Drought (formerly Warning prior to 2019)
- 5. Emergency Drought

These levels are based on the regional conditions and are designed to provide information about the current status of water resources. A Mild Drought calls for a heightened level of vigilance and increased data collection as conditions begin to deviate from normal. During a Significant Drought, increased assessment would continue, in addition to proactive public education about water conservation. Water restrictions might become necessary during the watch or warning stage, depending on the capacity and condition of each water supply system. A Critical Drought designation is issued during a severe situation and the possibility of a drought emergency may be issued. Finally, a Drought Emergency often requires mandatory water restrictions and/or the use of emergency water supplies (EEA, 2019). These categories and their associated characteristics are summarized in Table 3-10.

Based on the categories outlined in Table 3-10, the Massachusetts Executive Office of Energy and Environmental Affairs has compiled information about past drought declarations at a regional level. Drought declarations from 2016 to 2022 for the Southeast region are detailed in Table 3-11. Most recently, there was a drought from September 1, 2022, to September 30, 2022, with a severity level of Mild (Table 3-11).



Drought Level	Precipitation	Groundwater	Streamflow	Reservoir
Normal (0)	1 month below normal	2 consecutive months below normal	1 month below normal	Reservoir levels at or near normal for time of year
<b>Mild (1)</b> (Formerly Advisory)	2-month cumulative total below 65% of normal	3 consecutive months below normal	At least 2 out of 3 consecutive months below normal	Small index reservoirs below normal
Significant (2) (Formerly Watch)	1 of the following: 3-month cum. <65%; <u>or</u> 6-month cum. <70%; <u>or</u> 12-month cum. <70%	4-5 consecutive months below normal	At least 4 out of 5 consecutive months below normal	Medium index reservoirs below normal
<b>Critical (3)</b> (Formerly Warning)	1 of the following: 3-month cum. <65% and 6 month cum <65%; <u>or</u> 6-month cum. <65% and 12-month cum. <65%; <u>or</u> 3-month cum. <65% and 12-month cum. <65%	6-7 consecutive months below normal	At least 6 out of 7 consecutive months below normal	Large index reservoirs below normal
Emergency (4)	Same Warning <u>and</u> previous month were Warning or Emergency	>8 months below normal	>7 months below normal	Continuation of previous month's conditions

Table 3-10.	Drought Indices from the Massachusetts Drought Management Plan (EEA 2019).	
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Table 3-11.	Drought Dates and Levels from Massachusetts DCR for the Southeast Region
	Between 2016 and 2022.

Detween 2010 and 2022.				
Year	Begin Date	End Date	Southeast Status	
2016	7/1/2016	7/31/2016	Advisory	
2016	8/1/2016	8/31/2016	Watch	
2016-2017	9/1/2016	2/28/2017	Warning	
2017	3/1/2017	3/31/2017	Watch	
2017	4/1/2017	4/30/2017	Advisory	
2020	7/1/2020	8/31/2020	Significant	
2020	9/1/2020	9/30/2020	Critical	
2020	10/1/2020	10/31/2020	Significant	
2020	11/1/2020	11/30/2020	Mild	
2021	3/1/2021	3/31/2021	Significant	
2021	5/1/2021	5/31/2021	Mild	
2022	4/1/2022	4/30/2022	Mild	
2022	5/1/2022	7/15/2022	Significant	
2022	7/16/2022	8/15/2022	Critical	
2022	8/16/2022	8/31/2022	Significant	
2022	9/1/2022	9/30/2022	Mild	

# Probability

Based on the data summarized above about past drought conditions in Marshfield, the probability that a drought will occur in Marshfield in the future is likely (between 10% and 100% probability in the next year). Although climate change is predicted to increase precipitation in the Northeast, such as through snowfall, more frequent and severe droughts are still predicted to occur as a result of increased temperature and evaporation.

# Impact

Below is a list of possible impacts that could result from drought:

- **People**: Drought conditions can increase conflicts between water users. Water conservation actions may impact users' activities. Reductions in drinking water supply may occur as well as health related issues due to dust inhalation. Migration into Marshfield may strain existing water supply, for residents with well water, prolonged drought may effect water levels.
- **Emergency Response**: In communities that don't have hydrants, water access may be limited, hindering emergency response.
- Infrastructure: Droughts can result in lower water levels in reservoirs. Drought can cause water quality, and potentially quantity, to worsen. Drought can cause sanitary issues in the water distribution system, as well as increase water demand. Drought can also result in private residential wells drying up, increasing requests to be connected to the municipal water supply system. More land in Town may need to be maintained as permeable surfaces, to allow for water infiltration, limiting future development.



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- **Buildings**: Future development may put a strain on water utilities of the event of a drought. Irrigation bans may be considered to preserve water supply.
- **Economy**: Farmers experience financial losses if a drought destroys their crops. Finances may need to be diverted to provide additional irrigation or drill new wells. Businesses that depend on farming may lose business. Food costs may increase.
- Natural Systems: Fish habitat such as streams, rivers, and ponds may dry up. Lack of food and drinking water for wildlife may occur and wildlife may be forced to migrate to find adequate resources. Wildfires may also become more common. Weather whiplash due to climate change may be more common. This phenomenon is extremes between too much or too little precipitation. When there is extreme precipitation there will be risks to flooding, and too little may increase the risk of drought and wildfires as well as risks to water supply.



## **3.8 EXTREME TEMPERATURE**

#### **Overview**

There is no defined cut-off for what defines extreme temperatures. Instead, extreme temperatures are considered relative to the usual weather in a region based on long-term climatic averages. According to the Massachusetts State Hazard Mitigation and Climate Adaptation Plan (2018), extreme heat for this region is usually defined as a period of three or more consecutive days with temperatures above 90°F. However, more generally it can be thought of as a prolonged period of excessively hot weather, which is often accompanied by high humidity. Similarly, extreme cold is also relative to normal climatic lows in the region. Temperatures that drop well below normal, especially when accompanied by high winds can produce dangerous wind chill factors. The wind chill is the perceived decrease in air temperature felt by the body on exposed skin due to the flow of air.

Since extreme temperatures are defined relative to normal conditions, it is important to know the average temperatures for the region for a particular season. The average low winter temperature (January) for Massachusetts is 22°F, while the average high summer temperature (July) is 81°F.

## Hazard Location

The entire Town of Marshfield is equally vulnerable to extreme temperature hazards.

## **Previous Occurrences & Extent**

NOAA's National Centers for Environmental Information houses a Storm Events Database (NOAA, 2021), which includes accounts of Cold/Wind Chill, Extreme Cold/Wind Chill, Heat, and Excessive Heat. Querying the data for these types of events for the past 20 years returned three occurrences of extreme temperature:

- 1) February 16, 2015: Near blizzard conditions brought large amounts of snow and frigid temperatures. The Automated Surface Observing Station at Plymouth Municipal Airport recorded wind chills as low as -28°F.
- 2) February 14, 2016: An arctic high-pressure system brought strong northwest winds and extremely cold wind chills to southern New England. Wind chills as low as -32°F were reported in Plymouth.
- 3) July 3, 2018: Hot and very humid air were brought to Southern New England where heat Index values of 105 to 109 occurred in parts of Eastern Massachusetts. The Marshfield Municipal Airport reported a Heat Index of 107 from 2:30 PM EST to 5:30 PM EST.

NOAA's National Weather Service (NWS) has developed a Heat Index (NWS, 2016a), which measures how hot it feels when relative humidity is considered along with the actual air temperature (Figure 3-22). Relative humidity is the amount of atmospheric moisture present relative to the amount that would be present if the air were fully saturated. For example, a 90°F Day with 80% humidity would have a heat index of 113°F, and there is a dangerous likelihood of



heat disorders with prolonged exposure or strenuous activity. The NWS issues alerts when the Heat Index is expected to exceed 105-110°F (depending on local climate) for at least 2 consecutive days. Wind chill temperature indicates how cold it feels outside, based on the rate of heat loss from exposed skin caused by the combination of wind and cold. Because wind draws heat from the body, reducing skin temperature, as well as internal body temperature, the wind actually makes it feel colder than the absolute temperature would indicate. Frostbite is the result of body tissue (i.e., skin) freezing. The most vulnerable parts of the body are the fingers, toes, ears, and nose. The National Weather Service's Wind Chill Temperature Index (NWS, 2016b) provides a useful method for calculating the dangers from extreme cold temperatures and winter winds, and the amount of time exposed skin will take to get frostbite (Figure 3-23). According to the chart in Figure 3-23, if it is 0°F with a 15 mph, the wind chill temperature would be -19°F and it would take exposed skin 30 minutes to get frostbite. The index calculates wind speed at an average height of 5 feet above the ground's surface, the typical height of a person's face, from the measured wind data collected from standard 33-foot-high anemometers.

	80	82	84	86	88	90	92	94	96	98	100	102	104	106	108	110
40	80	81	83	85	88	91	94	97	101	105	109	114	119	124	130	130
45	80	82	84	87	89	93	96	100	104	109	114	119	124	130	137	
50	81	83	85	88	91	95	99	103	108	113	118	124	131	137		
55	81	84	86	89	93	97	101	106	112	117	124	130	137			
60	82	84	88	91	95	100	105	110	116	123	129	137				
65	82	85	89	93	98	103	108	114	121	128	136					
70	83	86	90	95	100	105	112	119	126	134						
75	84	88	92	97	103	109	116	124	132							
80	84	89	94	100	106	113	121	129								
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Figure 3-22. NWS's heat index (NOAA, 2017).

									Tem	pera	ture	(°F)							
Cal	m 4	40	35	30	25	20	15	10	5	0	-5	-10	-15	-20	-25	-30	-35	-40	-45
5	101	36	31	25	19	13	7	1	-5	-11	-16	-22	-28	-34	-40	-46	-52	-57	-63
10	) 3	34	27	21	15	9	3	-4	-10	-16	-22	-28	-35	-41	-47	-53	-59	-66	-72
15	5	32	25	19	13	6	0	-7	-13	-19	-26	-32	-39	-45	-51	-58	-64	-71	-77
20	) 3	30	24	17	11	4	-2	-9	-15	-22	-29	-35	-42	-48	-55	-61	-68	-74	-81
4 25		29	23	16	9	3	-4	-11	-17	-24	-31	-37	-44	-51	-58	-64	-71	-78	-84
2 <sup>2</sup> 30 (ydw)	) 2	28	22	15	8	1	-5	-12	-19	-26	-33	-39	-46	-53	-60	-67	-73	-80	-87
2 35	5 2	28	21	14	7	0	-7	-14	-21	-27	-34	-41	-48	-55	-62	-69	-76	-82	-89
35 40	) 2	27	20	13	6	-1	-8	-15	-22	-29	-36	-43	-50	-57	-64	-71	-78	-84	-91
45		26	19	12	5	-2	-9	-16	-23	-30	-37	-44	-51	-58	-65	-72	-79	-86	-93
50	2	26	19	12	4	-3	-10	-17	-24	-31	-38	-45	-52	-60	-67	-74	-81	-88	-95
55	5 2	25	18	11	4	-3	-11	-18	-25	-32	-39	-46	-54	-61	-68	-75	-82	-89	-97
60		25	17	10	3	-4	-11	-19	-26	-33	-40	-48	-55	-62	-69	-76	-84	-91	-98
					Frostb	ite Tir	nes	3	0 minut	es	10	) minut	es	5 m	inutes				
			W	ind (	Chill		= 35. ere, T=					75(V Wind S			2751	r(V <sup>0.1</sup>		ctive 1	1/01/

Figure 3-23. NOAA's wind chill chart (NOAA, 2001).



## Probability

Based on the data summarized above about past extreme temperature conditions in Plymouth County, the probability that extreme temperatures will occur in Marshfield in the future is likely (between 10% and 100% probability in the next year). Overall, Massachusetts has been experincing an increase in temperature as a result of climate change, meaning extreme summer temperatures are becoming more intense, while winter tempatures are becoming less severe. Record high temperatures are outpacing record cold temperatures by 2:1, but that may increase to 15:1 by the end of the century.

## Impact

Below is a list of possible impacts that could result from extreme hot or cold temperatures:

- **People**: Excessive heat and severe cold poses serious health risks, including death. Excessive heat and severe cold poses serious health risks, including death. Additionally, warmer average temperatures lead to milder winters which will increase the survivorship of vector-borne species such as fleas, ticks, or mosquitoes. Increased survivorship of these species will likely expand the number of individuals infected with these diseases, such as West Nile Virus, Lyme Disease, and Malaria. As Marshfield's population continues to age, more individuals will be at risk of experiencing heat related illness in the future. Overnights are warming a greater pace, which leads to greater vulnerability among elderly populations and those with pre-existing conditions.
- **Emergency Response**: Stress will be placed on the cooling systems of emergency vehicles in extreme heat.
- Infrastructure: Highways and roads can be damaged by excessive heat as asphalt softens. Both extreme heat and extreme cold can put significant strain on power utilities, as users' energy needs increase to run air conditioners or heaters. Extreme heat can cause well water quality, and potentially quantity, to worsen. Extreme heat can cause sanitary issues in the water distribution system as the water in tanks and the groundwater heat up, as well as increase water demand. As development increases there is typically a decrease in green space, which increases the urban heat island effect. Future development will need integrate green design to offset any urban heat island impacts.
- **Building**: As temperature increases, there will be increase in energy burden, and due to the prevalence of older housing stock within Marshfield, a significant number of homes do not have central air conditioning. Not only will this effect individuals with fixed incomes, many homes will require retrofits to meet future needs.
- **Economy**: Transported refrigerated goods experience a higher degree of spoilage during excessive heat conditions. Agriculture and livestock can be adversely impacted by extreme heat.
- **Natural Systems**: Extreme heat can reduce water levels in natural ponds and reservoirs, as well as increase surface water temperatures to dangerous levels. Both can have an adverse impact on fish and wildlife.

## 3.9 EARTHQUAKE

#### Overview

An earthquake is a sudden, intense shaking of the Earth's surface caused by the movement of large portions of the Earth's crust. These movements tend to occur along faults, which are fractures in the Earth's crust along which two plates of crust move against each other. Earthquakes can occur suddenly at any time, with virtually no warning.

The depth at which an earthquake occurs is called a focal depth. A focal depth of less than 43.5 miles is considered to be a shallow earthquake; the majority of earthquakes fall into this category. Earthquakes originating at focal depths of 43.5 to 186 miles are considered intermediate. However, focal depths of earthquakes can reach depths of more than 435 miles. The epicenter of an earthquake is the location on the Earth's surface directly above the focal point of an earthquake.

New England is located in the middle of the North American tectonic plate; the western edge of this plate is along the west coast where it is pushing up against the Pacific Ocean Plate, and the eastern edge is in the middle of the Atlantic Ocean where it is spreading away from the European and African plates. Because New England is located a considerable distance from either edge of the North American plate, most earthquakes that occur here are due to the cracking of crustal rocks due to compression as the plate is slowly squeezed by the global movement of other plates.

#### **Hazard Location**

Due to the configuration of the tectonic plates, the greatest threat from earthquakes in the United States occurs along the fault lines on the west coast. While earthquakes do occur in the eastern United States, they tend to be less frequent and less intense. Figure 3-24 shows earthquakes since the 1970s as reported by US Geological Survey (USGS); this includes 210 earthquakes ranging in magnitude from 0 to 3.8 within 100 miles of the Town of Marshfield.

## **Previous Occurrences & Extent**

Although there are no recorded earthquakes within Marshfield itself, there have been 210 occurrences of earthquakes since 1974 within 100 miles of Marshfield. The epicenter locations of these earthquakes are shown in Figure 3-24; the range in magnitude of each event is indicated by color. While no significant earthquakes have occurred locally, it should be noted that a magnitude 5.8 earthquake occurred in Mineral, Virginia in 2011, highlighting that moderate earthquakes can occur in areas which are not prone to significant events. In the 1970s Massachusetts adopted provisions with the goal to prevent building collapse, which was a first in an area with only moderate seismic activity.

The Richter Scale (Table 3-12) is frequently used to measure the magnitude of earthquakes. It measures the maximum recorded amplitude of a seismic wave, which quantifies the ground motion and the energy released at the source of an earthquake.

Town of Marshfield



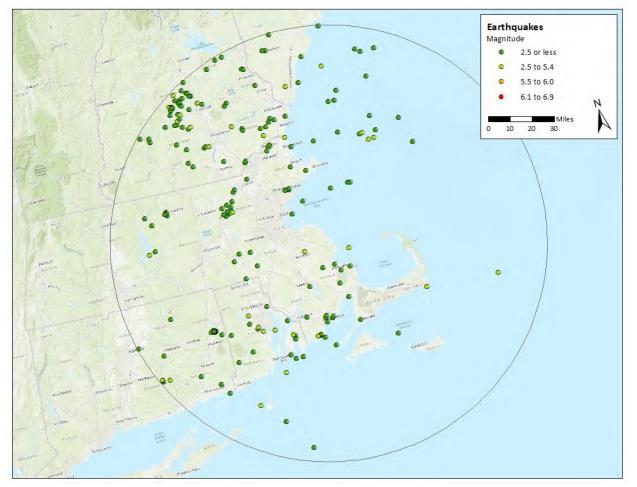


Figure 3-24. Earthquakes that have occurred within 100 miles of Marshfield since 1970 (USGS, 2019).

Richter Magnitude	Earthquake Effects
2.5 or less	Not felt or felt mildly near the epicenter; can be recorded by seismographs
2.5 to 5.4	Often felt, but only causes minor damage
5.5 to 6.0	Slight damage to buildings and other structures
6.1 to 6.9	May cause a lot of damage in very populated areas
7.0 to 7.9	Major earthquake; serious damage
8.0 or greater	Great earthquake; can totally destroy communities near the epicenter

# **Probability**

Given that earthquakes have occurred in Massachusetts and in Plymouth County specifically in recent years, it is possible (1-10% probability in the next year) that an earthquake could occur in Marshfield. Any possible effects of climate change on earthquakes are still being determined.



### Impact

Below is a list of possible impacts that could result from an earthquake:

- **People**: Damage caused to buildings and other structures during an earthquake can lead to injury or loss of life. Any increase in the population in Marshfield, will increase the community's vulnerability to earthquakes.
- **Emergency Response**: Downed trees and power lines, as well as damaged roads caused by an earthquake can impede emergency vehicles.
- Infrastructure: Earthquakes can cause utility poles to fall and live wires to become exposed or to start fires. The shaking caused by an earthquake can also rupture gas lines causing the release of flammable substances and can break or separate sewer collection and water distribution pipes, resulting in loss of service.
- **Buildings**: Earthquakes can damage foundations and buildings; most property damage is caused by the failure and collapse of structures during ground shaking. Concrete and masonry structures are brittle and thus more susceptible to damage and collapse. Earthquakes could lead to the need for future changes in building codes to improve resilience to this hazard.
- **Economy**: Local businesses and facilities may be damaged during a earthquake leading to loss wages, and a decrease in the availability of jobs locally.
- **Natural Systems**: Earthquakes can cause landslides and slope failure; this could have hazardous impacts on areas with steep slopes, such as coastal banks. There are no connections between earthquakes and climate change since it is a geological phenomenon.

# **3.10 INVASIVE SPECIES**

## Overview

Invasive species are defined as non-native species that cause or are likely to cause harm to ecosystems, economies, and/or public health. Although invasive species can be any type of organism, including marine organisms, insects, and birds, the 2018 Massachusetts State Hazard and Climate Adaptation Plan focuses specifically on invasive terrestrial plants, as these are the most studied and managed type of invasive species. However, other categories of invasive species, such as insects and fungi, can cause significant damage to native flora, increasing the likelihood for downed trees and limbs during many other natural hazard events.

Native flora and fauna may be adversely impacted by invasive species. Native flora and fauna in Marshfield, as detailed in Marshfield's BioMap2 include:

- a. Endangered Species:
- b. Least Bittern Ixobrychus exilis
- c. Estuary Beggar-ticks Bidens hyperborean
- d. Long's Bitter-cress Cardamine longii
- e. Variable Sedge Carex polymorpha
- f. Parker's Pipewort Eriocaulon parkeri
- g. Threatened Species:
- h. Piping Plover *Charadrius melodus*
- i. Seabeach Needlegrass Aristida tuberculosa
- j. Species of Special Concern:
- k. Eastern Box Turtle Terrapene Carolina
- I. Common Moorhen Gallinula chloropus
- m. American Sea-blite *Suaeda calceoliformis*

The habitat of state-listed rare species in Massachusetts' Natural Heritage & Endangered Species Program (NHESP) are displayed in Figure 3-25.



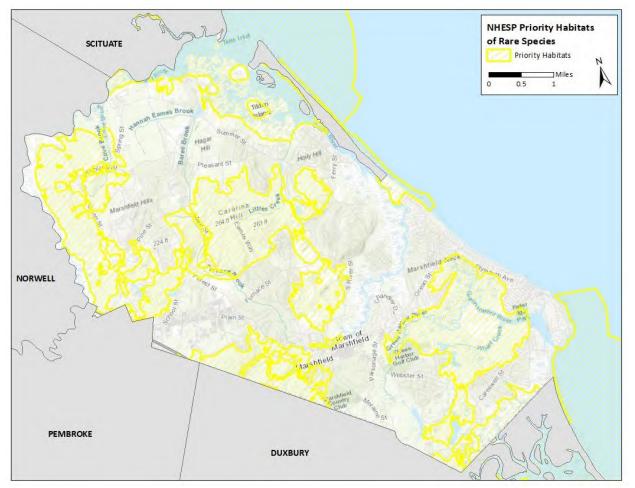


Figure 3-25. Priority Habitats of Rare Species within Marshfield (MassGIS, 2021).

## Hazard Location

Although the entire Town of Marshfield is potentially vulnerable to the introduction and establishment of invasive species, they pose the biggest threat to native or minimally managed ecosystems. In addition, the ability of invasive species to travel far distances (either via natural means or accidental human interference) allows these species to propagate rapidly over large geographic areas.

## **Previous Occurrences & Extent**

The Massachusetts Invasive Plant Advisory Group (MIPAG) recognizes 69 plant species as "Invasive", "Likely Invasive", or "Potentially Invasive." In addition, the 2018 State Plan also lists a number of other invasive species, including gypsy moths (*Lymantria dispar*), the Dutch elm disease fungus (*Ophiostoma sp.*), European green crabs (*Carcinus maenus*), and Asian shore crab (*Hemigrapsis sanguineus*).



Within the Town of Marshfield, invasive species are present within large portions of town. Areas where they pose a significant problem are in areas along the inner shoreline of Green Harbor and the Bass Creek area.

The DPW has been known to manage Phragmites *Phragmites australis* (Common Reed) in the past. They have worked with Mosquito Control to remove this invasive species in areas of Bass Creek. At this time, the only organizations doing regular management of invasive species are the DPW and Mosquito Control.

# Probability

There are known invasive species within the Town of Marshfield, so it is 100% likely that invasive species occur in Town. However, the likelihood that a significant negative impact would occur due to the presence of these species is possible, but not as high. In the future, the Town of Marshfield may become more susceptible to additional invasive species as climate change facilitates the spread and establishment of invasive species.

# Impact

Below is a list of possible impacts that could result from invasive species:

- **People**: Those who rely on natural systems for their livelihood or well-being are more likely to experience negative repercussions from the expansion of invasive species. Increase in population within Marshfield, will increase the vulnerability of people to conditions brought on by the prevalence of invasive species.
- **Emergency Services**: With increase of invasive species within Marshfield, more resources will need to be devoted to managing such species. Some invasive species are managed through prescribed burns, which could lead to increased wildfire.
- Infrastructure: Future development could bring in materials that contains invasive species, which could increase Marshfield's level of exposure. Increased development could lead to decreased water quality, making local wetlands exposed to invasive species.
- **Economy**: The agricultural sector is vulnerable to increased invasive species associated with increased temperatures. More pest pressure from insects, diseases, and weeds may harm crops and cause farms to increase pesticide use.
- Natural Systems: Biodiversity and ecosystem health may be impacted by invasive species. Aquatic invasive species pose a particular threat to water bodies. Impacts of aquatic invasive species include impairment of recreational uses, such as swimming, boating, and fishing, degradation of water quality and wildlife habitat, declines in finfish and shellfish habitat, and diminished property values. A warmer environment due to climate change allows for a non-native species to thrive, increasing vulnerability to vector-borne diseases.

# 3.11 OTHER SEVERE WEATHER (HEAVY PRECIPITATION, HIGH WIND, THUNDER/LIGHTNING)

## Overview

**Heavy Precipitation:** The Massachusetts State Hazard Mitigation and Climate Adaptation Plan notes that the Fourth National Climate Assessment published by the U.S. Global Change Research Program shows that heavy precipitation events have increased in both intensity and frequency over the past century across much of the country, with the largest increases occurring in the Northeast. Annual precipitation in Massachusetts is projected to increase by as much as 7.3 inches by the end of this century. Furthermore, increased precipitation will likely occur during more intense periods of precipitation coupled with more frequent episodic drought, causing more stormwater runoff, and higher surface water levels.

**High Wind:** Major wind events in coastal Massachusetts are hurricanes and nor'easters. Tornadoes are extremely rare, although they do occur. Waterspouts have been seen in Cape Cod Bay, in the Cape Cod Canal, and in Buzzards Bay. Thunderstorms, especially in the summer months, do occur and can bring localized damage due to wind, especially to summer cottages of poorer construction and old or rotted tree limbs.

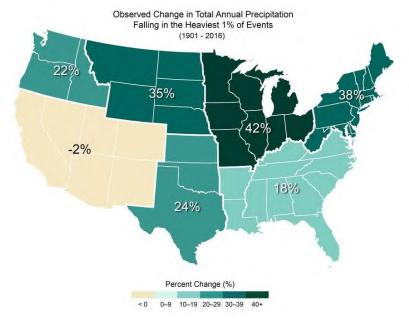
**Thunder and Lightning**: A thunderstorm is a storm that produces lightning and thunder and is usually accompanied by gusty winds, heavy rain, and sometimes hail. The National Weather Service defines a severe thunderstorm as one that produces a tornado, winds of at least 58 mph (50 knots or ~93 km/h), and/or hail at least 1 inch in diameter. Structural wind damage may imply the occurrence of a severe thunderstorm. A thunderstorm wind equals to or greater than 40 mph (35 knots or ~64 km/h) and/or hail of at least ½ inch is defined as approaching severe. Lightning is one of the most dangerous aspects of a thunderstorm, and it can strike up to 10 miles away from the main thunderstorm location; however, because lightning occurs during every thunderstorm, its presence does not indicate a "severe" thunderstorm.

Three basic ingredients required for a thunderstorm to form are moisture, rising unstable air (air that keeps rising when given a nudge), and a lifting mechanism. The sun heats the surface of the earth, which warms the air above it. If this warm surface air is forced to rise—by hills or mountains, or areas where warm/cold or wet/dry air bump together—it will continue to rise as long as it weighs less and stays warmer than the air around it. As the air rises, it transfers heat from the surface of the earth to the upper levels of the atmosphere (the process of convection). The water vapor it contains begins to cool, releasing the heat; and it condenses into a cloud. The cloud eventually grows upward into areas where the temperature is below freezing. Some of the water vapor turns to ice, and some of it turns into water droplets. Both have electrical charges. Ice particles usually have positive charges, and rain droplets usually have negative charges. When the charges build up enough, they are discharged in a bolt of lightning, which causes the sound waves we hear as thunder.



## Hazard Location

**Heavy Precipitation:** Heavy precipitation can affect all portions of the Town of Marshfield. Based on recent studies, New England has experienced an increase in heavy precipitation events in the last 50 years. This is due to increased sea surface temperatures in the Atlantic Ocean that cause air moving north over the water to hold more moisture. As a result, when these warm fronts meet cold air systems from the north, an even greater amount of precipitation than normal can be anticipated to fall on Massachusetts. As shown in Figure 3-25, the percent change in the precipitation amount occurring as very heavy precipitation has increased by 38% in the northeast. These data compare a reference period from 1901-1960 with the more recent period from 1986-2016. The threshold used to define a heavy precipitation event is the top 1 percent of all days with precipitation.



# Figure 3-26. Observed changes in heavy precipitation (U.S. Global Change Research Program, 2023).

**High Wind:** In their effort to research potential sites for wind energy facilities, the Executive Office of Energy and Environmental Affairs (EEA) put considerable effort into measuring wind velocities in Massachusetts. These efforts produced four sets of data, representing mean wind speed at different elevations above the land's surface: 30, 50, 70 and 100 meters. The mean wind speed, in miles per hour, at 30 meters above the land's surface is shown for Marshfield in Figure 3-26.



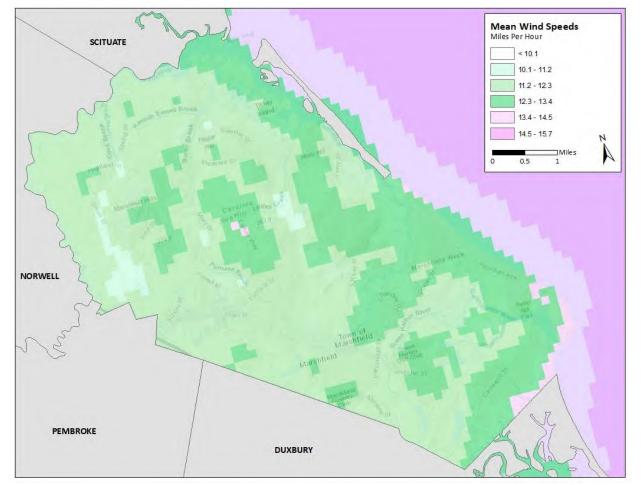
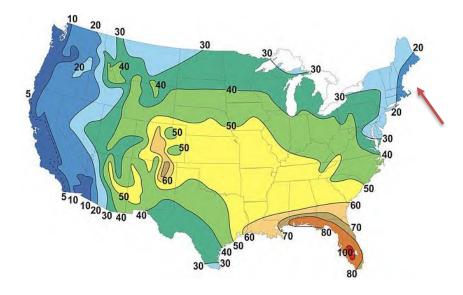


Figure 3-27. Mean wind speed (mph) at 30 meters above the surface (MassGIS, 2007)

**Thunder and Lightning**: The entire Town of Marshfield is at risk from thunderstorms. NOAA has compiled data about the annual number of thunderstorms across the United States. Figure 3-27 shows the annual number of thunderstorms in the northeastern United States. The arrow shows that all of eastern Massachusetts, including Marshfield, falls in the darker blue area, which receives, on average, 10-20 thunderstorms per year.



#### Annual number of thunderstorms (arrow added) (Department of Meteorology **Figure 3-28.** and Atmospheric Science, 2023)

# **Previous Occurrences & Extent**

**Chapter 3** 

Heavy Precipitation: Because heavy rain is often associated with other major weather events (e.g., tropical storms, nor'easters, etc.) the list of heavy rain events from the NOAA NCDC Storm Events (NOAA, 2021) does not have many entries from the past 20 years:

- 1) March 29, 2003: Rainfall between 2 to 4 inches fell on Eastern Massachusetts when a lowpressure system tracked north from the mid-Atlantic. No serious flooding was reported.
- 2) April 11, 2003: A slow moving pressure system tracked over southern New England resulting in 1 to 3 inches of precipitation. No reports of major flooding. Marshfield reported 3.25 inches of rainfall.

Given the tendency for heavy precipitation to occur during other weather events, it is likely that the frequency of these events is underestimated by this database. Average monthly precipitation in Marshfield for the period 2017 to 2033 is summarized in Table 3-13.

Table 3	-13.	Avera	ge pre	cipitat	ion dat	a for t	ne Bos	ton Re	igion ti	om 20	17 to 4	2033.	
Year	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Annual
2017	4.25	3.22	4.18	5.73	3.45	4.85	4.03	1.58	3.73	4.14	1.8	2.49	43.45
2018	4.92	3.77	5.07	4.62	1.9	2.96	4.55	4.65	5.12	3.78	9.26	2.72	53.32
2019	3.62	3.45	2.95	6.52	3.35	5.15	5.81	3.48	2.16	4.45	3.37	6.07	50.38
2020	1.39	3.3	3.6	4.33	2.21	2.66	1.95	2.28	0.97	4.98	4.2	5.67	37.54
2021	2.02	3.05	1.89	4.44	4.92	2.57	10.1	7.0	7.47	5.11	1.34	2.45	52.33
2022	2.33	4.61	2.93	2.32	1.32	2.33	0.62	1.47	2.6	4.28	2.69	3.75	31.25
Mean	3.09	3.57	3.44	4.66	2.86	3.42	4.51	3.41	3.68	4.46	3.78	3.86	44.71

Table 3-13.	Average precipitation data for the Boston Region from 2017 to 2033.
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**High Wind**: A summary of the high wind events from the NOAA NCDC Storm Events database (NOAA, 2022) for the most recent nine (9) events that are specific to Marshfield since the 2018 plan are listed below. These events indicate high wind events are very common in Marshfield (multiple times per year):

- 1) January 24, 2019: A low pressure system brought high south winds and heavy rain to Massachusetts. A utility pole was reported to be downed on Union Street in Marshfield.
- 2) February 25, 2019: A storm redeveloped along the Mid Atlantic coast moving to the Southern coast of New England. This coastal storm brought damaging west-northwest winds to Massachusetts. Two utility poles were down in Marshfield near the Fairgrounds on Main Street. A utility pole, transformer, and wires were down on Main Street and a large tree and wires were down on Colby Hewitt Lane.
- 3) February 7, 2020: Damaging winds occurred across much of eastern Massachusetts, which included widespread power outages and numerous trees down, some falling on homes and vehicles. Marshfield Airport recorded a 56-mph gust.
- 4) April 13, 2020: A pressure system originating in the Great Lakes area caused sustained winds of over 64 mph in Marshfield.
- 5) September 30, 2020: A cold front moved across the northeast region causing damaging winds. Gusts over 54 mph were reported in Marshfield.
- 6) December 25, 2020: A strong frontal system moved north from the southern US over Massachusetts. In Marshfield, a 4-foot diameter tree was down on Corn Hill Road.
- 7) October 26, 2021: A low pressure nor'easter resulted in wind gusts of 60 to over 90 mph. Over 495,000 people lost power in Massachusetts. Marshfield recorded wind gusts of 60 mph.
- 8) April 19, 2022: A coastal storm moved northward from the mid-Atlantic coast which included heavy rainfall, damaging wind gusts a storm system, and snow in some areas. Marshfield Airport recorded a gust to 48 mph.
- 9) December 23, 2022: The storm produced damaging southeast to south winds across much of southern New England and included minor to moderate coastal flooding and rainfall. Marshfield Airport recorded a wind gust to 58 mph.

The National Weather Service issues a variety of warnings related to wind hazards. They are:

- High Wind Watch: Issued when the following conditions are possible sustained winds of 40 mph or higher for one hour or more, or wind gusts of 58 mph for one hour or more.
- High Wind Warning: Issued when the following conditions are occurring or imminent sustained winds of 40 mph or higher for one hour or more, or wind gusts of 58 mph for one hour or more.
- Hurricane Watch: Issued when a tropical cyclone containing winds of 74 mph or higher poses a possible threat, generally within 48 hours.
- Hurricane Warning: Issued when sustained winds of 74 mph or higher associated with a tropical cyclone are expected in 36 hours or less.



- Wind Advisory: Issued when the following conditions are expected for 3 hours or longer sustained winds of 31 to 39 mph and/or wind gusts of 46 to 57 mph.
- Extreme Wind Warning: Issued for surface winds of 115 mph or greater associated with non-convective, downslope, derecho (not associated with tornado), or sustained hurricane winds are expected to occur within one hour.
- Small Craft Advisory: Issued when one or all of the following conditions are expected to occur within 36 hours sustained winds of 18 to 33 knots or frequent gusts (with a duration of 2 hours or more) between 18 to 33 knots or waves of 4 feet or higher.
- Gale Warning: Issued when one or both of the following conditions are expected to occur within 36 hours and is not directly associated with a tropical cyclone – sustained winds of 34 to 47 knots or frequent gusts (with a duration of 2 hours or more) between 34 to 47 knots.
- Storm Warning: Issued when one or both of the following conditions are expected to occur within 36 hours and is not directly associated with a tropical cyclone – sustained winds of 48 to 63 knots or frequent gusts (with a duration of 2 hours or more) between 48 to 63 knots.
- Hurricane Force Wind Warning: Issued when one or both of the following conditions are expected to occur within 36 hours and is not directly associated with a tropical cyclone sustained winds of 64 knots or greater or frequent gusts (with a duration of 2 hours or more) between 64 knots or greater.

**Thunder and Lightning**: The NOAA NCDC Storm Events database lists 79 lightning and/or thunderstorm wind events for Plymouth County within the last 10 years (NOAA, 2021). Only one (1) of the recorded events was specific to Marshfield:

1) February 25, 2016: A low pressure tracked through southern New England which developed showers and thunderstorms. The storms and heavy rain allowed the stronger winds to mix down to the surface. This resulted in a complicated combination of severe thunderstorm winds and high winds causing a downed tree on a house in Marshfield.

There are a variety of types of thunderstorms:

- <u>Single-cell thunderstorms</u>, which are small, brief, weak storms that can develop and then dissipate within an hour. They are typically produced by heating on a summer afternoon. Single-cell storms produce brief, heavy rain, and lightning.
- <u>Multi-cell storms</u> form along the leading edge of rain-cooled air. Although individual cells that comprise the multi-cell storm can only last 30-60 minutes, the entire multi-cell storm system can persist for many hours. Multi-cell storms may produce hail, strong winds, brief tornadoes, and flooding.
- <u>A squall line</u> is a group of storms arranged in line, often associated with "squalls" of heavy wind and rain. These storms tend to pass quickly and are less likely to produce tornadoes than supercells. A squall line can be hundreds of miles long but tends to only be 10-20 miles wide.



• <u>A supercell</u> is a highly organized, long-lived storm fueled by an updraft that is tilting and rotating. These tilting and rotating updrafts can produce severe tornadoes.

## Probability

Based on the data presented above, it is highly likely (near 100% probability in the next year) that other severe weather (heavy precipitation, high wind, and thunder/lightning) will occur in Marshfield. As mentioned with prior hazards, climate change is predicted to increase the frequncy and intensity of storms and severe weather events, which includes heavy precipitation, high winds, and thunder/lightning storms.

## Impact

Below is a list of possible impacts that could result from other severe weather:

- **People**: Thunderstorms and high winds can result in power outages, leaving people without heat or other utilities. Lightning may cause injury or death to people who are outdoors during the onset of a thunderstorm if they are unable to seek shelter. Flooding in and around residential structures due to heavy precipitation can result in mold, which can cause serious health concerns, ranging from itching eyes, sneezing, and coughing to serious allergic reactions, asthma attacks, and even permanent lung damage. If migration increases into Marshfield, population density within Marshfield may increase, which could lead to larger clusters of individuals being impacted by other severe weather.
- **Emergency Response**: Trees and power lines felled by high winds and/or lightning can impede emergency vehicles.
- Infrastructure: Lightning and high winds can result in downed power lines. High wind events can generate significant waves which can damage coastal infrastructure and moored/docked vessels. Heavy rains associated with thunderstorms can result in flooded roads and overwhelm drainage systems. Marshfield contains mature tree canopy which are particularly vulnerable to other severe weather.
- Buildings: Wind and wind-born debris can damage roofs, windows, and other portions of houses and buildings. Heavy rains and flooding can damage properties; the resulting water damage and mold may require removal and replacement of wall boards, insulation, etc. Lightning strikes can start fires, which can threaten buildings and structures. Building codes may need to be changed in the future to account for stronger winds and increased precipitation. Future development may need to account for changes in pervious surfaces, as stormwater infiltration will be critical during heavy precipitation events.
- Economy: Power outages can force businesses to close temporarily.
- **Natural Systems**: Heavy winds can bring down trees and branches. Climate change may make future weather more extreme, leading to increased exposure to multiple hazards, which may impact life, property and safety within Marshfield.

## 3.12 LANDSLIDE

#### **Overview**

Landslides are a form of mass wasting in which there is a mass movement of rock, debris, or earth down a slope under the direct influence of gravity. There are five different types of slope movement that are considered landslides including falls, topples, slides, spreads, and flows. These categories can be further divided up by the type of material composing the landslide including bedrock, debris, or earth. The most common types of landslides are mudflows or mudslides, otherwise known as debris, flows. Depending on the severity of the event, landslides can be a threat to human life, buildings, infrastructure, and the natural environment.

Landslides occur when down-slope forces exceed the strength of the earthen material on the slope. Landslides are often the result of a combination of factors increasing down-slope forces and decreasing strength of material. These factors can be brought on by heavy precipitation, snowmelt, stream erosion, earthquakes, and/or human disturbance. Landslides can travel as slow as millimeters per year, or in the case of severe debris flows, as fast as 200 mph, but more commonly 30 to 50 mph. Landslide speed is dependent on steepness of the slope, water composition, and debris volume and type. Generally, landslides are not common in Massachusetts. The coastal and mountainous areas of the west coast, as well as the Appalachian Mountains, Rocky Mountains, Alaska, and Hawaii all have more severe and frequent landslide events.

#### **Hazard Location**

In 2013, the Massachusetts Geologic Survey mapped potential landslide hazards for the entire state of Massachusetts. Maps were specifically produced for use in the upcoming 2018 Massachusetts Statewide Hazard Mitigation Plan and show where past slope movement has occurred and/or may occur in the future under heavy precipitation events. Figure 3-28 shows the slope stability map for Marshfield. Overall, the topography of Marshfield is relatively flat and stable.



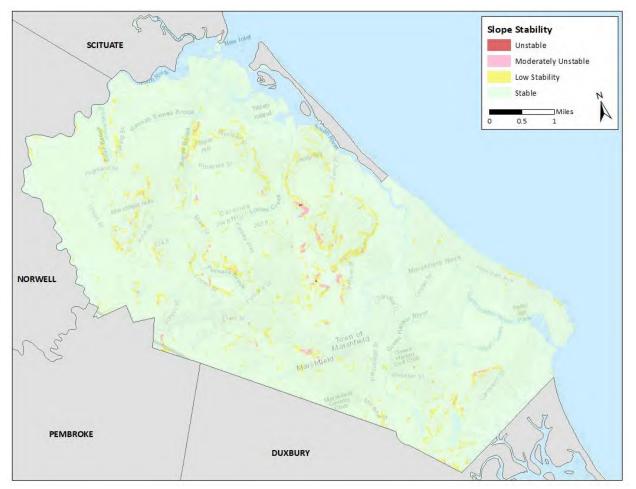


Figure 3-29. Slope stability of Marshfield (Massachusetts Geological Survey, 2013).

# **Previous Occurrences & Extent**

Although there have been no reported landslides within the Town of Marshfield since 1900, there have been seven (7) reported landslides within 100 miles of Marshfield. These events are shown in Figure 3-29 and listed in Table 3-14. The U.S. Geological Survey, in cooperation with NASA, maintains a database of landslides across the U.S. from 1900 through 2019. The database includes landslides from a variety of sources, and thus, each landslide is reported with a confidence in the ground failure event and location. Landslide confidence categories and the number of landslides within 100 miles of Marshfield in each category are listed below:

- High confidence in extent or nature of the landslide (0);
- Confident consequential landslide at this location (0);
- Likely landslide at or near this location (0);
- Probable landslide in the area (10); and
- Possible landslide in the area (0).

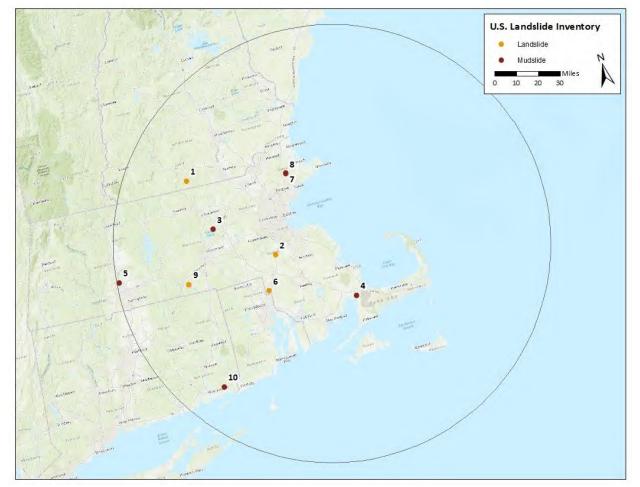


Figure 3-30. Landslides that have occurred within 100 miles of Marshfield from 1900 to 2019 (USGS 2022).

ID	Date	Location	Category	Trigger	Size	Confidence
1	3/31/2010	Greenville, NH	Landslide	Rain	Medium	Probable
2	3/15/2010	Norwood, MA	Landslide	Downpour	Small	Probable
3	3/15/2010	Clinton, MA	Mudslide	Rain	Small	Probable
4	7/7/2017	Wareham, MA	Mudslide	Downpour	Small	Probable
5	9/6/2008	Easthampton,	Mudslide	Tropical	Medium	Probable
		MA		Cyclone		
6	11/4/2014	Attleboro, MA	Landslide	Mining	Small	Probable
7	12/9/2014	Beverly, MA	Mudslide	Rain	Small	Probable
8	3/14/2010	Beverly, MA	Mudslide	Downpour	Medium	Probable
9	9/30/2013	Southbridge,	Landslide	Continuous	Medium	Probable
		MA		Rain		
10	6/7/2013	Groton, CT	Mudslide	Tropical	Small	Probable
				Cyclone		

Table 3-14.	Landslide Inventory	, from 1900 to	2019 Within	100 Miles o	f Marshfield.
	Editabilac inventor		2013 WICH	100 1011103 0	i wiai Sinii Ciai



# Probability

Considering the low occurrence of landslides within the vicinity of the Town of Marshfield, as well as the flat topography and lack of major hills, the likelihood of a landlside occuring within Marshfield is unlikley (less than 1% probability in the next year). Similar to hazards previously discussed, climate change is predicted to increase heavy precipitation events, which may result in destabilization of slopes and a higher frequency of landslides in some areas.

# Impact

Below is a list of possible impacts that could result from a landslide:

- **People**: Could become trapped or blocked by obstructed roads resulting from displaced sediment, vegetation, tree limbs, etc. In severe cases, landslide events can also lead to injury or death. Increased population numbers within Marshfield may lead to increased exposure to landslides.
- **Emergency Response**: Landslides may make it difficult for emergency responders to access portions of Town.
- Infrastructure: Could be damaged leading to an interruption in utilities such as electricity or water, due to damaged pipes or power lines near landslide. Any future development on the complex terrain my be at increased risk of potential impacts due to landslides.
- Buildings: Major landslides could lead to property and/or building damage.
- **Economy**: Businesses could experience economic losses due to obstructed roads prohibiting employees and/or customers from accessing certain areas of Town.
- Natural Systems: Landslides can result in the loss of habitat areas and vegetation. Debris and sediment can also accumulate in rivers or streams negatively affecting fish habitat and water quality. With increased rainfall due to climate change, more land will be susceptible to disruption, but mitigating that fact should be the lack of diverse terrain within Marshfield.

## 3.13 TSUNAMI

## Overview

A tsunami is a series of ocean waves generated by earthquakes, a sudden displacement of the ocean floor, underwater landslides, or volcanic activity. In the deep ocean, a tsunami wave may only be a few inches high. However, as the wave nears shore, tsunamis generate a devastating onshore surge of water. Major tsunamis are produced by large (greater than 7 on the Richter scale), shallow focal depth (<30 km) earthquakes associated with continental plate movement. The waves associated with a tsunami move hundreds of miles per hour in the open ocean and can come ashore with wave heights of 100 feet or more. However, even waves that are 10 to 20 feet high can be extremely destructive.

## **Hazard Location**

Although tsunamis most commonly occur in the Pacific Ocean, where dense oceanic plates slide under lighter continental plates, they can occur in the Atlantic Ocean as well.

#### **Previous Occurrences & Extent**

Although there are no records of a tsunami occurring in Marshfield, there are three (3) reported tsunamis within 100 miles of Marshfield since the mid-1500s (Figure 3-30), the most recent of which occurred in 1879.



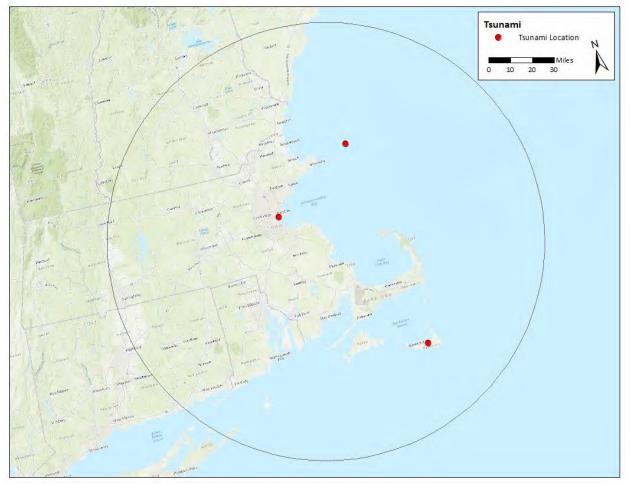


Figure 3-31. Tsunamis that have occurred within 100 miles of Marshfield from the mid-1500s to 2022 (NCEI/WDS Global Historical Tsunami Database, 2023).

## Probability

There is no record of tsunamis ever occuring in Marshfield, and only three occurrences within 100 miles since the mid-1500s. Therefore, it is unlikely (less than a 1% probability over the next 100 years) that a tsunami will occur in Marshfield. As sea level rises, the extent of inland flooding resulting from a tsunami will likley increase, however, the overall risk to Marshfield will still likley be very low.

## Impact

Below is a list of possible impacts that could result from a tsunami:

• **People**: The forces of a tsunami wave itself can injure people or lead to death. Floating debris can endanger human lives, and the effects of a tsunami may leave people without food or fuel. Increases to Marshfield's population and density in the future could lead to increases stress on evacuation routes and emergency shelters in the event of a Tsunami.



- **Emergency Response:** Flooded roads and deposited debris may block emergency response.
- Infrastructure: Tsunami waves and floating debris can damage coastal infrastructure and piers. Ruptured utility pipes and storage containers can release oil and gas, resulting in fire hazards. In the future as critical infrastructure continues to age, facilities will be more vulnerable in the event of an Tsunami.
- **Buildings**: The force of the tsunami wave can destroy buildings, and floating debris can damage structures. Also, the scouring action of moving water can sweep away buildings. If development of the coastline in Marshfield continues in the future, these buildings will located in areas that are more vulnerable to a Tsunami.
- **Economy**: Utilities can be damaged, and roadways blocked, which can adversely impact economic activities. Coastal systems impacted by tsunamis can also adversely impact the fishing and tourism industries.
- **Natural Systems**: Tsunamis can uproot trees and plants. Land animals can be killed by drowning and marine life can be killed by pollution if toxic chemicals are washed into the ocean. Any complex marine terrain such as inlets, bays or harbors may enhance the impacts of any potential tsunamis. Tsunamis are an oceanographic/geographic phenomenon without any known links to climate change.



# 3.14 DAM AND CULVERT FAILURE

## Overview

A dam is any artificial barrier and/or any controlling structure that can or does impound or divert water. There are 2,903 public and privately owned dams in Massachusetts, fifteen (15) of which are located in Marshfield (Table 3-15. Figure 3-31).

## Table 3-15. Dam's Located in the Town of Marshfield.

Dam Name	Owner
Magoun Pond Dam	Town of Marshfield
Damon Point Road Dam	Town of Marshfield
Chandlers Pond Dam	Private
Wales Pond Dam	Private
Daniel Webster Pond Dam	Town of Marshfield
Oakman Pond Dam	Private
Mounce Pond Dam	Private
Howard Clark Pond Dam	Private
Bares Brook	Town of Marshfield
Hatch Pond Dam	Town of Marshfield
Little Pond Dam (Mill Pond)	Town of Marshfield
Furnace Pond Dam	Town of Marshfield
Parsons Pond Dam	Town of Marshfield
Cove Brook Dam	Town of Marshfield
Sandborn Pond Dam	Private

Dam failure is any sudden, uncontrolled release of impounded water due to structural deficiencies in a dam. Dams can fail for a variety of reasons, including the dam being overtopped by floods that exceed its capacity, structural failure of the dam construction materials or the foundation supporting the dam, and inadequate maintenance and repair.

The hazards associated with a failing dam can also occur from culverts that act like dams during flooding events. A culvert is a structural opening under a roadway that allows water to pass from one side of the road to the other. They are typically made of concrete, steel or aluminum, and their size is calculated based on the location-specific volume of water expected to pass through that location. The primary function of a culvert is to prevent flooding during normal and extreme weather conditions and to provide proper road drainage. Culverts can fail due to the pipe becoming occluded by debris or improper maintenance, the pipe caving in due to structural deficiencies, or from a buildup of flood waters exceeding the capacity of the culvert. The Town of Marshfield's Municipal Maintenance Department has identified 59 culverts within the Town (Figure 3-31).



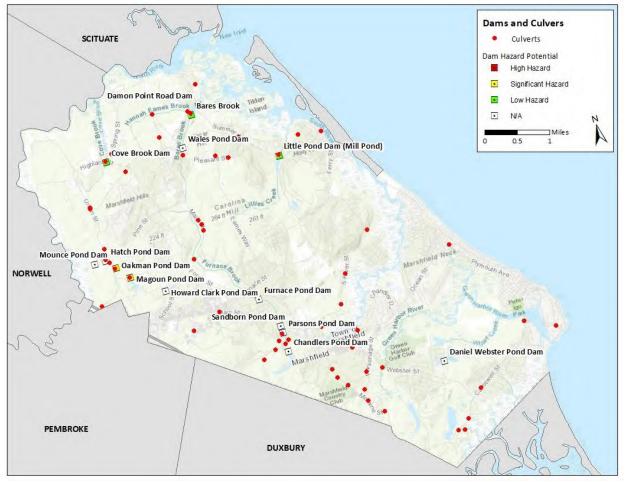


Figure 3-32. Locations of dams and culverts within Marshfield (MassGIS, 2012).

# Hazard Location

The Massachusetts Office of Dam Safety, within the Department of Conservation and Recreation, maintains a database of all the dams in Massachusetts, classified by their hazard potential. This database divides dams into three categories:

- 1. <u>High Hazard Potential Dam</u>: A dam location where failure will likely cause loss of life and serious damage to homes, industrial or commercial facilities, important public utilities, main highways, or railroads.
- 2. <u>Significant Hazard Potential Dam</u>: A dam located where failure may cause loss of life and damage to homes, industrial or commercial facilities, secondary highways, or railroads, or cause interruption of use or service of relatively important facilities.
- 3. <u>Low Hazard Potential Dam</u>: A dam located where failure may cause minimal property damage to other, and loss of life is not expected.

Hazards associated with dam failure are confined to the areas around existing dams. Of the fifteen (15) dams located in Marshfield, two (2) are classified as a significant hazard and four (4) are listed as low hazards by the Office of Dam Safety (Figure 3-31). The remaining dams have not



been classified. The Magoun Pond Dam has an Emergency Action Plan recently revised on April 7, 2022.

## **Previous Occurrences & Extent**

There have been no previous occurrences of dam or culvert failure in the Town of Marshfield. However, aging infrastructure, as well as increased storm intensity and rising sea levels associated with climate change, may produce such incidents in the future.

# Probability

Even though a dam or culvert failure has never occurred in the Town of Marshfield, the probability of it occuring is moderate, especially for those sites recognized as being a significant hazard or a concern (10-100% probability in the next year). The 2018 Massachusetts Hazard Mitigation and Climate Adaptation Plan describes two primary types of dam failure: <u>catastrophic failure</u>, characterized by the sudden, rapid, and uncontrolled release of impounded water, and <u>design failure</u>, which occurs as a result of minor overflow events. Dam overtopping is caused by floods that exceed the capacity of the dam, and it can occur as a result of inadequate spillway design, settlement of the dam crest, blockage of spillways, and other factors. Overtopping accounts for 34 percent of all dam failures in the U.S. More extreme precipitation events could increase the frequency of overtopping events. So, although climate change will not increase the probability of design failure.

## Impact

Below is a list of possible impacts that could result from dam or culvert failure:

- **People**: Could become trapped or blocked by flooded roads resulting from overtopped dams or culverts. While the impacts due to dam and culvert failure are typically localized the impacts can be extreme. If Marshfield population and density increases, so does the demands on existing infrastructure and the dams and culverts in Marshfield are aging and may not have been designed to accommodate current or future populations and climate conditions.
- Emergency Response: If the dams and culverts within Marshfield fail, evacuation routes will be impacted and emergency response during dam or culvert failure will need to be delayed.
- Infrastructure: Utilities may be disrupted due to damaged pipes or power lines near the dam or culvert. Future develop may increase paved surfaces, stormwater drainage systems, and altered flood pathways which could lead to increased dam and culvert failure.
- **Buildings**: May be damaged by flooding caused by a failed dam or blocked culvert.
- **Economy**: Businesses could experience economic losses due to flooded or blocked roads prohibiting employees and/or customers from accessing certain areas of Town.
- **Natural Systems**: Dam and culvert failures can result in bank erosion. Debris and other materials can be deposited in natural systems. With extreme fluctuations in

precipitation due to climate change, the operations of dams and culverts may be compromised. Climate change may lead to changes in hydrology, which can lead to increased stress on dams and culverts.



# **3.15 SUMMARY OF HAZARDS**

As suggested by the FEMA planning guidance, the Local Hazard Mitigation Planning Committee (LHMPC) reviewed the full range of natural hazards identified in the 2018 Massachusetts State Hazards and Climate Adaptation Plan and identified natural hazards that could impact Marshfield in the future, or that have impacted the Town in the past (Chapter 3).

One crucial factor examined during this MHMP update was understanding the relationship between climate change and the impact of potential hazards identified in this Plan. Climate attribution science, a field of scientific research, aims to determine the extent to which climate change will influence the severity of future hazards. Attribution science is essential for unraveling the intricate factors behind climate change, enabling us to assign specific climate events and patterns to human activities or natural variations, thus guiding efforts to reduce and adapt to its impact. Some connections are more transparent than others. The relative confidence in attribution of various hazards, the highest confidence exists with climate change's impacts on extreme heat and extreme cold, and there is the least confidence regarding its impacts on severe convective thunderstorms. Figure 3-33 connects the relationship between how well scientist understand the influence of climate change on future impacts associated with each hazard.

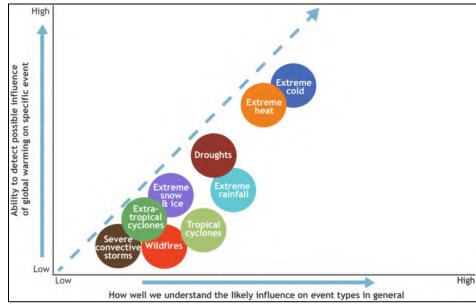


Figure 3-33. Identifies the relative confidence in attribution of different hazards (NOAA, 2016).

In addition to the future impacts of hazards due to climate change the relative risk of hazards in Marshfield were examined. 14 individual hazards discussed in Chapter 3 are evaluated below in Table 3-16 based on the likelihood of occurrence, severity, and area. Likelihoods for each hazard, as described in Chapter 3, are scored from 1 (unlikely) to 4 (highly likely). The severity of the hazard was scored on a scale of 1 to 4, with 1 being minor and 4 being catastrophic. Finally, whether the hazard was likely to have isolated impacts, or a town-wide effect was scored as 1 or 2, respectively. For both severity and area, an "X" was used in Table 3-16 to indicate the most



likely severity, while a "P" indicates the anticipated severity of a worse- case scenario (i.e., a "potential" scenario). The value associated with the "X", rather than the "P", was used to calculate the estimated cumulative risk from that hazard. These determinations were made using local expertise from LHMPC members, data from the 2018 Massachusetts State Hazard and Climate Mitigation Plan and other resources.

The LHMPC selected only a subset of hazards from Table 3-16 to consider during the vulnerability analysis in Chapter 4. This selection was based on:

- Lack of data: If spatial information about the likelihood of a hazard is not available, conducting a site-specific vulnerability assessment is not possible. Examples of this include thunderstorms, tornadoes, and invasive species.
- Low estimated cumulative risk: If the estimated cumulative risk from a particular hazard is low, fully developing a vulnerability assessment to address it may be unnecessary. An example of this is tsunami.

However, a discussion-based qualitative vulnerability assessment was conducted for high-risk hazards that could not be analyzed quantitatively, such as severe winter weather and other severe weather (heavy precipitation, high wind, thunderstorm). The hazards that were selected for a quantitative or qualitative vulnerability assessment are indicated in Table 3-16 in bold font. Additional detail as to what data was used to evaluate these selected hazards in the vulnerability assessment is provided in Section 4.1. Finally, it is important to acknowledge that the cumulative risk associated with each hazard may change in the future due to climate change (e.g., flooding frequency and extent will likely increase due to sea level rise, there will be an increased likelihood of extreme temperatures, etc.). These factors will be considered in future updates of this plan (i.e., every 5 years) and the cumulative risk score adjusted accordingly.

# Table 3-16. Relative Risk of Hazards in Marshfield.

Chapter 3

		Likeli	hood			Seve	erity		Area		Estimated Cumulative Risk†	
	Unlikely	Possible	Likely	Highly Likely	Minor	Serious	Extensive	Catastrophic	Isolated	Town Wide		
Score	(1)	(2)	(3)	(4)	(1)	(2)	(3)	(4)	(1)	(2)		
Severe Winter Weather				Х		Х	Р			Х	16	
Extreme Temperature			-	Х		Х				Х	16	
Flooding (Inland & Coastal)			-	Х			Х		Х		12	
Other Severe Weather				Х			Х	Р	Х	Р	12	
Coastal Erosion				Х		Х	Р		Х		8	
Earthquake		Х				Х		Р		Х	8	
Hurricane & Tropical Storm			Х			Х	Р		Х	Р	6	
Drought		Х			Х					Х	4	
Dam/Culvert Failure		Х				Х			Х		4	
Wildfire		Х				Х	Р		Х		4	
Invasive Species									Х	Р	4	
Tornado		Х			Х				Х		2	
Landslide	Х				Х	Р			Х		1	
Tsunami	X				Х			Р	Х		1	

X indicates the believed value, while P indicates an extreme potential.

\*These **bolded** hazards were selected for specific vulnerability analyses in Chapter 4. <sup>+</sup> This value is based on the formula Likelihood\*Severity\*Area. The Likelihood of the hazard is based on a scale of 1 to 4, with 1 being unlikely and 4 being highly likely. The Severity of the hazard was based on a scale from 1 to 4, with 1 being minor and 4 being catastrophic. The area was given a value of 1 for isolated and 2 for town wide. The "P" s were not incorporated into the Estimated Cumulative Risk.



A risk analysis involves identifying a potential hazard event, determining the likelihood of its occurrence, and evaluating the consequence of it happening. Chapter 2 of the Marshfield Multi-Hazard Mitigation Plan profiled the local assets, natural resources, demographics, infrastructure, and critical facilities, to document assets within the Town. Chapter 3 detailed the various natural hazards that have impacted or could impact the Town in the future. Chapter 4 combines the hazard descriptions and asset inventories to conduct an exposure analysis, which quantifies the number, type, and value of properties and critical facilities located in identified hazard areas.

This vulnerability assessment provides a foundation for the rest of the mitigation planning process, which is focused on identifying and prioritizing actions to reduce risks to hazards. In addition to informing the mitigation strategy, the vulnerability assessment also facilitates the establishment of emergency preparedness and response priorities, land use and comprehensive planning, and decision making by elected officials, city and county departments, businesses, and organizations in the community.

# 4.1 METHODOLOGY

**Chapter 4** 

This report includes two separate quantitative vulnerability assessments:

- 1) Vulnerability assessment of parcels and buildings; and
- 2) Exposure assessment of critical facilities

To estimate the total number of parcels, as well as both the value of the buildings on the property and the total property value (total property value is the sum of the value of the buildings, other structures, and the land itself within a given parcel), the planning team utilized the most current Assessor's Parcel dataset for the Town of Marshfield (2022). The dataset provides information about parcel size, land use type, assessed value, and building characteristics.

This parcel dataset was first classified into various land use types based on the Massachusetts Property Type Classification Codes presented in Figure 2-1. The outcome of this classification was presented in Table 2-1 where the number of parcels within each land use category was quantified. Table 4-1 summarizes the Land Use Codes attributed to each land use type used in this report.

Land Use Type	Land Use Codes
<b>Residential - Single Family</b>	101, 106
<b>Residential - Multi-Family</b>	013, 102, 103, 104, 105, 109, 111, 112, 121, 125
Temporary Lodging	301, 303
Commercial -	031, 037, 321, 322, 323, 324, 325, 326, 327, 330, 331, 332, 335,
Retail/Offices/Services	337, 338, 340, 343, 374, 423, 900
Commercial -	310, 313, 316, 333, 334, 400, 401, 402, 410, 427, 444
Manufacturing/Distribution	
Public Services	140, 305, 341, 342, 350, 352, 384, 424, 430, 431, 432, 433, 901,
	903, 906, 908, 931, 934, 935
Agricultural	016, 017, 018, 601, 710, 717, 718
Open Space	385, 601, 720, 905, 911, 932
Recreation	038, 805
Vacant	130, 131, 132, 390, 391, 392, 440, 441, 442,444, 930, 933

 Table 4-1.
 Marshfield Land Use Classifications Based on Property Land Use Codes.



- 1. Flooding: FEMA Hazard Maps (effective 2021) (see Figure 3-2).
- 2. **Sea-Level Rise:** MC-FRM Results produced by Woods Hole Group for MassDOT (see Figures 3-5 through 3-7)
- 3. **Hurricanes and Tropical Storms:** The extent of storm surge and flooding during a hurricane is estimated using the SLOSH model (Figure 3-12).

Once the parcels affected by each hazard type were identified, the number of parcels in each land use category was totaled, as well as the value of the buildings and total property value associated with each parcel. In this way, the percent of the Town's parcels and the percent of the Town's property value potentially affected by each hazard type was quantified. These parcel totals and property values also represent the potential impact from secondary issues associated with each hazard (e.g., mold, mildew and other water damage impacts associated with flood hazard events). These results are summarized in Tables 4-3 to 4-15. To convert the potential value of losses from flooding to potential revenue loss for the Town with respect to property taxes, the current tax rate can be applied to any of the values in Tables 4-3 to 4-15. The Town of Marshfield tax rate for fiscal year 2023 is \$11.32 per thousand.

To assess the vulnerabilities of Marshfield's critical facilities, as discussed in Chapter 2, the planning team first developed a list of the critical facilities and structures. Each location was mapped in GIS (Figure 2-2). The same hazards that were mapped and applied to the parcel vulnerability assessment were again overlaid on the map of critical infrastructure (i.e., flooding, sea-level rise, and hurricanes). If a critical facility was located in a hazard area, that particular facility was considered to be exposed, and therefore vulnerable, to that particular hazard. For the same reasons listed above in the description of the parcel vulnerability analysis, potential impacts from other hazards, such as earthquakes and tsunamis were not quantitatively evaluated for critical facilities. Results from the quantitative vulnerability analysis for critical facilities are summarized in Table 4-2. In the case a critical facility does not have any flood information listed, it is not vulnerable.



## 4.2 RESULTS

# Table 4-2. Critical Facility Vulnerability Assessment.

Category	ID	Name	FEMA Flood Zone	Min Hurricane Category That Will Affect Facility	Storm Surge Inundation Risk 2030	Storm Surge Inundation Risk 2050	Storm Surge Inundation Risk 2070
	1	Timber Bulkhead	AE	2	12%	75%	75%
	2	South River Revetment	AE	2	25%	78%	78%
	3	Fieldston Sea Wall	VE	1	75%	76%	81%
	4	Ocean Bluff Sea Wall	AO	1	97%	100%	100%
	5	Ocean Bluff Stone Revetment	AO	1	100%	100%	100%
	6	Hewitt's Point Sea Wall	VE	4	48%	48%	69%
Coastal	7	Hewitt's Revetment	VE	4	91%	91%	100%
Infrastructure	8	Brant Rock Seawall – Part A	VE	4	45%	80%	83%
	9	Brant Rock Seawall – Part B	VE	3	72%	80%	80%
	10	Brant Rock Revetment	VE	4	72%	82%	84%
	11	Brant Rock Rip Rap Slope	VE	2	40%	40%	48%
	12	Town Pier Sea Wall	AE	2	58%	77%	89%
	13	Green Harbor Stone Jetty East	VE	2	100%	100%	100%
	14	Green Harbor Stone Jetty West	VE	3	100%	100%	100%
	15	Bay Ave Sea Wall	VE	1	98%	98%	98%



Category	ID	Name	FEMA Flood Zone	Min Hurricane Category That Will Affect Facility	Storm Surge Inundation Risk 2030	Storm Surge Inundation Risk 2050	Storm Surge Inundation Risk 2070
Energy Infrastructure	16	Ocean Bluff Auto	AE	1	9%	53%	75%
	17	Cedar View Filling Station					
	18	A L Prime			1%	6%	29%
	19	Rand Handy Oil Co		2		75%	75%
	20	Public Petro	AE	4			
	21	Bill's Sunco	AE	4			2%
	22	Speedway Gas Station	AE				
	23	Shell Gas Station	AE				
	24	Taylor Marine	AE	2	22%	45%	80%
	25	Roht Marine	AE	1	58%	59%	76%
	26	Town of Marshfield Fuel Station	AE	3	3%	22%	35%
	27	Taylor Lumber Propane		4			
	28	Maintenance Facility					
	29	Williams Coal & Oil Co.					
	30	Bay State Gas					
	31	Rand Handy Propane					
Public Health	32	Brant Rock Food Market	AE	2	14%	63%	75%
	33	Roche Brothers					
	34	Star Market					
	35	CVS		4			
	36	Walgreens Pharmacy					

Table 4-2 (cont.).Critical Facility Vulnerability Assessment.



Category	ID	Name	FEMA Flood Zone	Min Hurricane Category That Will Affect Facility	Storm Surge Inundation Risk 2030	Storm Surge Inundation Risk 2050	Storm Surge Inundation Risk 2070
Public Safety	37	Prence Grant Apt No. 1					
	38	Prence Grant Apt No. 2		4		6%	6%
	39	Proprietors Green Village					
	40	Marshfield Veterans Home		4			
	41	Winslow Village No. 1		4			
	42	Winslow Village No. 2		4			
	43	Coastguard Relay Antenna					
	44	WATD media/Fire Municipal Radio System					
	45	Monopole	AE	3		2%	30%
	46	Verizon Telephone Exchange					
	47	Eversource Sub Station No. 1		3			
	48	Eversource Sub Station No. 2					
	49	Eversource Sub Station LAT 42.0886 Long -70.6544	AE	1	7%	46%	74%
	50	Industrial Commercial Cell/Radio Tower					
	51	Radio Tower - Carolina Hill					
	52	WATD Media/Fire Municipal radio system					
	53	Cell Phone Tower	AE	1	9%	53%	75%
	54	Cell Phone Tower (American)					
	55	Cell Phone Tower					
	56	Marshfield Housing Authority - Housing					
	57	Grace Ryder Apartments					
	58	Main Post Office					

Table 4-2 (cont.).Critical Facility Vulnerability Assessment.



Category	ID	Name	FEMA Flood Zone	Min Hurricane Category That Will Affect Facility	Storm Surge Inundation Risk 2030	Storm Surge Inundation Risk 2050	Storm Surge Inundation Risk 2070
	59	Marshfield Town Hall					59%
	60	Marshfield Animal Shelter					60%
	61	DPW Barn		3			1%
	62	DPW Main Office					
	63	Marshfield Senior Center					
	64	Road to Responsibility/Ventress Public Library	AE	3	1%	75%	75%
	65	Marshfield Town Pier/Harbor Master Building	AE	2	29%	43%	81%
	66	Town Airport	AE	1	9%	53%	75%
Public Safety	67	Daniel Webster School		4			1%
	68	South River School				4%	17%
	69	Furnace Brook Middle School					
	70	Marshfield High School					
	71	Martinson Elementary School					
	72	Eames Way Elementary School					
	73	Gov Edward Winslow School					
	74	Marshfield Police Station/EOC		4			
	75	Fire Station No. 2					
	76	Marshfield Fire Department – Central Fire Station					
	77	Fire Station No. 1	AO			5%	51%

# Table 4-2 (cont.).Critical Facility Vulnerability Assessment.



Category	ID	Name	FEMA Flood Zone	Min Hurricane Category That Will Affect Facility	Storm Surge Inundation Risk 2030	Storm Surge Inundation Risk 2050	Storm Surge Inundation Risk 2070
	78	Central Street Wastewater Pump Station	AE	2	12%	65%	75%
	79	Solid Waste Transfer Station					
	80	Wastewater Treatment Plant	AE	3		2%	42%
	81	Marshfield High School Wastewater Treatment Facility					
	82	Homestead Ave. Wastewater Pump Station		3	14%	15%	21%
	83	Plymouth Ave. Wastewater Pump Station	AE	1	9%	53%	75%
	84	Macker Terrace Wastewater Pump Station	AE	1	9%	53%	75%
Wastewater/ Water	85	Anderson Dr. Wastewater Pump Station	AE	2	65%	75%	75%
Infrastructure	86	Carolina Hill Water Tank					
	87	Furnace Brook Water Pumping Station No. 4					
	88	Mt. Skirgo Rd. Water Pump					
	89	South River Pumping Station					
	90	Avon St. Wastewater Pump Station	AE	2	12%	75%	75%
	91	Webster St. Pumping Station No. 1					
	92	Church St. Water Pumping Station					
	93	Webster St. Pumping Station No. 2		3			4%

# Table 4-2 (cont.).Critical Facility Vulnerability Assessment.



Category	ID	Name	FEMA Flood Zone	Min Hurricane Category That Will Affect Facility	Storm Surge Inundation Risk 2030	Storm Surge Inundation Risk 2050	Storm Surge Inundation Risk 2070
	94	Furnace Brook Water Pumping Station No. 1					
	95	Union St. Water Pump Station No. 2					
	96	Furnace Brook Water Pumping Station No. 3					
	97	Ferry St. Water Pumping Station No. 2					
	98	Main Lift Pump Station	AE	2	14%	62%	75%
	99	Furnace Brook No. 2 Water Treatment Facility					
	100	Spring St. Water Pump					
Wastewater/ Water	101	Union St. Water Pump Station No. 2					
Infrastructure	102	Pudding Hill Lane Water Tank					
	103	Telegraph Hill Water Tank					
	104	Ferry St. Water Pumping Station No. 1					
	105	Furnace Brook Water Pumping Station No. 2					
	106	School St. Water Pumping Station					
	107	Fairgrounds Well Site					
	108	Water Standpipe Forest St.					
	109	Dam - Dyke Rd. Dam	AE	3	44%	53%	80%
	110	Dam - Magoun Pond Dam					

Table 4-2 (cont.).Critical Facility Vulnerability Assessment.

	Num	nber of Pa	arcels	Value	e of Buildings		Value	Value of Total Property		
Land Use	Total	Total in Hazard	% in Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard	
Residential - Single Family	9,378	2,155	23%	\$2,462,858,350	\$474,491,400	19%	\$4,935,214,965	\$1,076,511,373	22%	
Residential - Multi-Family	83	21	25%	\$166,521,000	\$19,771,500	12%	\$213,178,500	\$28,405,300	13%	
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%	
Commercial - Retail/Offices/ Services	195	62	32%	\$100,789,507	\$18,760,075	19%	\$197,621,107	\$43,287,875	22%	
Commercial - Manufacturing/ Distribution	46	6	13%	\$27,831,400	\$1,657,300	6%	\$54,824,400	\$3,789,000	7%	
Public Services	117	36	31%	\$204,347,708	\$31,220,500	15%	\$276,934,708	\$64,122,500	23%	
Agricultural	6	2	33%	\$223,700	\$223,700	100%	\$1,549,439	\$1,418,200	92%	
Open Space	944	303	32%	\$3,462,200	\$498,200	14%	\$137,403,070	\$45,514,690	33%	
Recreation	9	5	56%	\$4,101,000	\$919,500	22%	\$18,064,046	\$4,252,340	24%	
Vacant	935	325	35%	\$17,884,900	\$1,358,600	8%	\$92,893,336	\$21,337,300	23%	
Total	11,714	2,915	25%	\$2,988,617,665	\$548,900,775	18%	\$5,928,585,671	\$1,288,638,578	22%	

Table 4-3.	Parcels and Buildings Vulnerable to Flooding in the AE Zone.
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	Nun	nber of Pa	arcels	Valu	e of Buildings		Value		
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	318	3%	\$2,462,858,350	\$57,341,000	2%	\$4,935,214,965	\$161,310,600	3%
Residential - Multi-Family	83	3	4%	\$166,521,000	\$616,400	0%	\$213,178,500	\$4,029,700	2%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	1	1%	\$100,789,507	\$421,300	0%	\$197,621,107	\$741,000	0%
Commercial - Manufacturing/ Distribution	46	0	0%	\$27,831,400	\$0	0%	\$54,824,400	\$0	0%
Public Services	117	1	1%	\$204,347,708	\$1,125,000	1%	\$276,934,708	\$1,395,400	1%
Agricultural	6	0	0%	\$223,700	\$0	0%	\$1,549,439	\$0	0%
Open Space	944	1	0%	\$3,462,200	\$0	0%	\$137,403,070	\$24,500	0%
Recreation	9	0	0%	\$4,101,000	\$0	0%	\$18,064,046	\$0	0%
Vacant	935	14	1%	\$17,884,900	\$0	0%	\$92,893,336	\$565,100	1%
Total	11,714	338	3%	\$2,988,617,665	\$59,503,700	2%	\$5,928,585,671	\$168,066,300	3%

		nber of Pa	, 	Value	e of Buildings		Value	Value of Total Property		
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard	
Residential - Single Family	9,378	305	3%	\$2,462,858,350	\$70,295,100	3%	\$4,935,214,965	\$212,734,700	4%	
Residential - Multi-Family	83	2	2%	\$166,521,000	\$1,582,900	1%	\$213,178,500	\$1,950,400	1%	
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%	
Commercial - Retail/Offices/ Services	195	1	1%	\$100,789,507	\$0	0%	\$197,621,107	\$259,900	0%	
Commercial - Manufacturing/ Distribution	46	0	0%	\$27,831,400	\$0	0%	\$54,824,400	\$0	0%	
Public Services	117	0	0%	\$204,347,708	\$0	0%	\$276,934,708	\$0	0%	
Agricultural	6	0	0%	\$223,700	\$0	0%	\$1,549,439	\$0	0%	
Open Space	944	21	2%	\$3,462,200	\$358,500	10%	\$137,403,070	\$8,360,900	6%	
Recreation	9	0	0%	\$4,101,000	\$0	0%	\$18,064,046	\$0	0%	
Vacant	935	17	2%	\$17,884,900	\$113,200	1%	\$92,893,336	\$1,532,700	2%	
Total	11,714	346	3%	\$2,988,617,665	\$72,349,700	2%	\$5,928,585,671	\$224,838,600	4%	

Table 4-5.	Parcels and Buildings Vulnerable to Flooding in the VE Zone.
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		nber of Pa	•	Value	e of Buildings		Value	of Total Property	
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	453	5%	\$2,462,858,350	\$64,632,200	3%	\$4,935,214,965	\$168,153,800	3%
Residential - Multi-Family	83	6	7%	\$166,521,000	\$1,609,000	1%	\$213,178,500	\$2,551,900	1%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	6	3%	\$100,789,507	\$1,317,200	1%	\$197,621,107	\$3,431,200	2%
Commercial - Manufacturing/ Distribution	46	1	2%	\$27,831,400	\$527,900	2%	\$54,824,400	\$996,200	2%
Public Services	117	0	0%	\$204,347,708	\$0	0%	\$276,934,708	\$0	0%
Agricultural	6	0	0%	\$223,700	\$0	0%	\$1,549,439	\$0	0%
Open Space	944	144	15%	\$3,462,200	\$155,600	4%	\$137,403,070	\$8,898,100	6%
Recreation	9	0	0%	\$4,101,000	\$0	0%	\$18,064,046	\$0	0%
Vacant	935	120	13%	\$17,884,900	\$0	0%	\$92,893,336	\$3,770,600	4%
Total	11,714	730	6%	\$2,988,617,665	\$68,241,900	2%	\$5,928,585,671	\$187,801,800	3%

Table 4-6.	Parcels and Buildings Vulnerable to a Category 1 Hurricane (SLOSH 1).
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	Nun	nber of Pa	arcels	Valu	e of Buildings		Value	of Total Property	
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	523	6%	\$2,462,858,350	\$92,069,500	4%	\$4,935,214,965	\$222,651,900	5%
Residential - Multi-Family	83	4	5%	\$166,521,000	\$1,584,800	1%	\$213,178,500	\$2,319,600	1%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	17	9%	\$100,789,507	\$4,267,900	4%	\$197,621,107	\$8,376,500	4%
Commercial - Manufacturing/ Distribution	46	3	7%	\$27,831,400	\$545,800	2%	\$54,824,400	\$1,251,300	2%
Public Services	117	9	8%	\$204,347,708	\$738,500	0%	\$276,934,708	\$3,979,800	1%
Agricultural	6	0	0%	\$223,700	\$0	0%	\$1,549,439	\$0	0%
Open Space	944	51	5%	\$3,462,200	\$0	0%	\$137,403,070	\$3,803,300	3%
Recreation	9	1	11%	\$4,101,000	\$0	0%	\$18,064,046	\$15,284	0%
Vacant	935	64	7%	\$17,884,900	\$59,500	0%	\$92,893,336	\$4,084,400	4%
Total	11,714	672	6%	\$2,988,617,665	\$99,266,000	3%	\$5,928,585,671	\$246,482,084	4%

Table 4-7.	Parcels and Buildings Vulnerable to a Category 2 Hurricane (SLOSH 2).
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		nber of Pa	•	Value	e of Buildings	,	Value	of Total Property	
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	763	8%	\$2,462,858,350	\$141,887,900	6%	\$4,935,214,965	\$344,937,400	7%
Residential - Multi-Family	83	9	11%	\$166,521,000	\$3,344,900	2%	\$213,178,500	\$5,590,100	3%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	16	8%	\$100,789,507	\$5,692,075	6%	\$197,621,107	\$12,808,475	6%
Commercial - Manufacturing/ Distribution	46	2	4%	\$27,831,400	\$510,600	2%	\$54,824,400	\$1,222,100	2%
Public Services	117	8	7%	\$204,347,708	\$2,311,900	1%	\$276,934,708	\$9,200,300	3%
Agricultural	6	1	17%	\$223,700	\$112,100	50%	\$1,549,439	\$362,300	23%
Open Space	944	51	5%	\$3,462,200	\$0	0%	\$137,403,070	\$5,438,800	4%
Recreation	9	0	0%	\$4,101,000	\$0	0%	\$18,064,046	\$0	0%
Vacant	935	89	10%	\$17,884,900	\$0	0%	\$92,893,336	\$4,115,000	4%
Total	11,714	939	8%	\$2,988,617,665	\$153,859,475	5%	\$5,928,585,671	\$383,674,475	6%

# Table 4-8.Parcels and Buildings Vulnerable to a Category 3 Hurricane (SLOSH 3).

	Nun	nber of Pa	arcels	Valu	e of Buildings		Value of Total Property		
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	2,244	24%	\$2,462,858,350	\$576,344,800	23%	\$4,935,214,965	\$1,269,592,865	26%
Residential - Multi-Family	83	20	24%	\$166,521,000	\$29,415,800	18%	\$213,178,500	\$42,627,200	20%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	72	37%	\$100,789,507	\$37,649,800	37%	\$197,621,107	\$72,743,200	37%
Commercial - Manufacturing/ Distribution	46	6	13%	\$27,831,400	\$1,686,900	6%	\$54,824,400	\$6,042,300	11%
Public Services	117	37	32%	\$204,347,708	\$45,190,500	22%	\$276,934,708	\$76,534,300	28%
Agricultural	6	3	50%	\$223,700	\$111,600	50%	\$1,549,439	\$1,098,621	71%
Open Space	944	185	20%	\$3,462,200	\$1,190,400	34%	\$137,403,070	\$42,789,210	31%
Recreation	9	5	56%	\$4,101,000	\$1,827,000	45%	\$18,064,046	\$11,936,556	66%
Vacant	935	170	18%	\$17,884,900	\$2,320,000	13%	\$92,893,336	\$18,522,214	20%
Total	11,714	2,742	23%	\$2,988,617,665	\$695,736,800	23%	\$5,928,585,671	\$1,541,886,466	26%

# Table 4-9.Parcels and Buildings Vulnerable to a Category 4 Hurricane (SLOSH 4).

	Nun	nber of Pa	arcels	Valu	e of Buildings		Value of Total Property		
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	3,059	33%	\$2,462,858,350	\$662,824,400	27%	\$4,935,214,965	\$903,436,873	18%
Residential - Multi-Family	83	29	35%	\$166,521,000	\$26,619,600	16%	\$213,178,500	\$12,807,700	6%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	61	31%	\$100,789,507	\$20,176,875	20%	\$197,621,107	\$22,201,500	11%
Commercial - Manufacturing/ Distribution	46	6	13%	\$27,831,400	\$1,657,300	6%	\$54,824,400	\$2,050,200	4%
Public Services	117	42	36%	\$204,347,708	\$38,614,200	19%	\$276,934,708	\$26,481,500	10%
Agricultural	6	2	33%	\$223,700	\$223,700	100%	\$1,549,439	\$1,158,800	75%
Open Space	944	331	35%	\$3,462,200	\$770,300	22%	\$137,403,070	\$49,761,090	36%
Recreation	9	6	67%	\$4,101,000	\$1,827,000	45%	\$18,064,046	\$7,368,540	41%
Vacant	935	376	40%	\$17,884,900	\$1,471,800	8%	\$92,893,336	\$22,952,200	25%
Total	11,714	3,912	33%	\$2,988,617,665	\$754,185,175	25%	\$5,928,585,671	\$1,048,218,403	18%

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	Nun	nber of Pa	arcels	Valu	e of Buildings		Value of Total Property		
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	3,543	38%	\$2,462,858,350	\$772,538,000	31%	\$4,935,214,965	\$1,018,616,947	21%
Residential - Multi-Family	83	39	47%	\$166,521,000	\$35,887,100	22%	\$213,178,500	\$16,400,200	8%
Temporary Lodging	1	0	0%	\$597,900	\$0	0%	\$902,100	\$0	0%
Commercial - Retail/Offices/ Services	195	86	44%	\$100,789,507	\$40,266,675	40%	\$197,621,107	\$37,099,300	19%
Commercial - Manufacturing/ Distribution	46	8	17%	\$27,831,400	\$2,091,800	8%	\$54,824,400	\$398,100	1%
Public Services	117	47	40%	\$204,347,708		0%	\$276,934,708	\$28,015,300	10%
Agricultural	6	2	33%	\$223,700	\$223,700	100%	\$1,549,439	\$1,158,800	75%
Open Space	944	355	38%	\$3,462,200	\$794,600	23%	\$137,403,070	\$51,858,890	38%
Recreation	9	6	67%	\$4,101,000	\$1,827,000	45%	\$18,064,046	\$7,368,540	41%
Vacant	935	413	44%	\$17,884,900	\$3,371,600	19%	\$92,893,336	\$27,139,300	29%
Total	11,714	4,499	38%	\$2,988,617,665	\$857,000,475	29%	\$5,928,585,671	\$1,188,055,377	20%

Table 4-11.	Parcels and Buildings Vulnerable to Flooding During a Major Storm Event in 2050.
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	Nun	nber of Pa	arcels	Valu	e of Buildings		Value	of Total Property	
Land Use	Total	Total in Hazard	% In Hazard	Total Value	Total Value in Hazard	% Value in Hazard	Total Value	Total Value in Hazard	% Value in Hazard
Residential - Single Family	9,378	3,892	42%	\$2,462,858,350	\$848,884,600	34%	\$4,935,214,965	\$1,100,964,647	22%
Residential - Multi-Family	83	40	48%	\$166,521,000	\$36,253,400	22%	\$213,178,500	\$16,644,000	8%
Temporary Lodging	1	0	0%	\$597,900	0	0%	\$902,100	0	0%
Commercial - Retail/Offices/ Services	195	94	48%	\$100,789,507	\$46,159,575	46%	\$197,621,107	\$39,919,500	20%
Commercial - Manufacturing/ Distribution	46	10	22%	\$27,831,400	\$2,547,200	9%	\$54,824,400	\$3,763,700	7%
Public Services	117	50	43%	\$204,347,708	\$46,240,500	23%	\$276,934,708	\$29,000,800	10%
Agricultural	6	2	33%	\$223,700	\$223,700	100%	\$1,549,439	\$1,158,800	75%
Open Space	944	370	39%	\$3,462,200	\$794,600	23%	\$137,403,070	\$53,113,290	39%
Recreation	9	6	67%	\$4,101,000	\$1,827,000	45%	\$18,064,046	\$7,368,540	41%
Vacant	935	435	47%	\$17,884,900	\$3,371,600	19%	\$92,893,336	\$28,361,500	31%
Total	11,714	4,899	42%	\$2,988,617,665	\$986,302,175	33%	\$5,928,585,671	\$1,280,294,777	22%

Table 4-12.	Parcels and Buildings Vulnerable to Flooding During a Major Storm Event in 2070.
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The LHMPC decided not to quantitatively evaluate the vulnerability from the remaining natural hazards listed in Table 3-16, for the following reasons:

- 1. **Coastal Erosion**: Although rates of erosion are available from MassCZM, a detailed vulnerability assessment for this hazard was not performed since it is assumed that any waterfront parcel has a risk of erosion.
- 2. Severe Winter Weather, Other Severe Weather, Drought, Extreme Temperature, Tornado, Wildfire, Earthquake, Invasive Species, and Tsunami: Location specific data within Marshfield is not available and therefore a detailed vulnerability assessment could not be completed.
- 3. **Landslide**: This hazard is unlikely to occur (i.e., less than 1% chance), meaning a vulnerability assessment for this hazard would not have a high value to the Town.
- 4. **Dam and Culvert Failure**: Although the locations of potentially problematic dams are known, location specific data for areas that would be impacted by a failure of any of these structures is not available. Therefore, a detailed vulnerability assessment could not be completed.

However, the impacts from hazards ranked in Table 3-16, including Severe Winter Weather, Hurricane/Tropical Storm, Other Severe Weather, Landslide, and Wildfire on critical facilities were qualitatively discussed with the LHMPC, and are summarized below in Table 4-13.

Vulnerability	Applicable Critical Facilities		
	Ocean Bluff Auto		
	A L Prime		
	Bill's Sunco		
	Taylor Lumber Propane		
	Brant Rock Food Market		
	Roche Brothers		
	Star Market		
Severe Winter Weather (Roof vulnerable	CVS		
to collapse due to heavy snowfall or	Walgreens Pharmacy		
precipitation event)	Road to Responsibility/Ventress Public Library		
	Daniel Webster School		
	South River School		
	Martinson Elementary School		
	Eames Way Elementary School		
	Marshfield HS Wastewater Treatment Facility		
	Webster St Pumping Station #2		
	Furnace Brook Water Pumping Station #2		
Honyy Procipitation (According to due to	Taylor Marine		
Heavy Precipitation (Access limited due to	Plymouth Avenue Wastewater Pump Station		
roadway flooding during precipitation	Mt Skirgo Rd Water Pump		
event)	Macker Terrace Wastewater Pump Station		

 Table 4-13.
 Results of the Qualitative Vulnerability Assessment of Critical Facilities.



Table 4-13. (Cont.) Results of the Qualitati	ve vulnerability Assessment of Critical Facilities.
	Bay Ave. Seawall
	Ocean Bluff Sea Wall (Area #4)
	Ocean Bluff Stone Revetment (Area #4)
	Hewitt's Point Sea Wall (Area #5)
Landslide (Slope Stability (Massachusetts	Hewitt's Revetment (Area #5)
Geological Survey) listed as low stability to	Brant Rock Revetment
moderately unstable)	Town Pier Sea Wall
	Walgreens Pharmacy
	Eversource Sub Station #2
	Church Street Water Pumping Station
	Speedway Gas Station
	Eames Way School
	Roche Brothers
	Proprietors Green Village (Welch Healthcare)
	Eversource Sub Station #1
	Radio Tower - Carolina Hill
	Cell Phone Tower
	Marshfield Senior Center
	Carolina Hill Water Tank
	Furnace Brook Water Pumping Station #4
	South River Pumping Station
	Webster St Pumping Station #1
	Webster St Pumping Station #2
Wildfire (Located in a forested area)	Furnace Brook Water Pumping Station #1
	Union Street Water Pump Station #1
	Ferry Street Water Pumping Station #2
	Furnace Brook No. 2 Water Treatment Facility
	Spring Street Water Pump
	Union Street Water Pump Station #2
	Pudding Hill Lane Water Tank
	Ferry Street Water Pumping Station #1
	Furnace Brook Water Pumping Station #2
	School St Water Pumping Station
	Fairgrounds Well Site
	Water Standpipe Forest St
	Dam - Magoun Pond Dam

## Table 4-13. (Cont.) Results of the Qualitative Vulnerability Assessment of Critical Facilities.

# 4.3 VULNERABLE PROPERTIES AND CRITICAL FACILITIES

Although the tables in Section 4.2 provide a detailed summary of the potential impacts from each type and magnitude of risk analyzed, this section will summarize the main risks identified from this analysis. The discussion below will focus on hazards that have the potential to harm the most properties or cost the most economic damage, critical facilities that are impacted by the most hazards, and vulnerabilities of the highest concern to the Town. This summary was also used to guide the development of mitigation actions.

Tables 4-3 through 4-5 summarize the number of parcels that overlap with a FEMA flood zone. Although individual parcels may overlap with more than one flood zone, because the risk to each parcel was noted as the highest hazard flood type, the values in Tables 4-3 through 4-5 are additive. For example, a single property can contain both a VE and an AE zone but would only be listed in the VE zone risk table. Therefore, by summing the total values from those three tables, the total value of all structures and property at risk from flooding is approximately \$1.7 billion. Additionally, because flooding often causes more permanent damage to structures than to the land itself, it is worth noting that the total value of buildings within the SFHA in Marshfield is approximately \$6.8 million. Surge inundation (i.e., flooding) from hurricanes would also result in substantial financial impact on properties. For instance, a Category 2 hurricane would impact properties significantly, valuing approximately \$2.5 million, with the structures and buildings on those properties valuing \$99 million (Table 4-7). Finally, although based on the mapping criteria alone, it appears that flooding will cause similar damage to hurricanes, this does not account for the Town-wide impacts that hurricanes can produce from heavy rains and high winds; these additional forces would likely make the financial impacts of a Category 2 hurricane much more substantial than would be expected with flooding alone.

Most of the critical facilities likely to be impacted by flooding are sewer pump stations, marinas, and marine based facilities (Table 4-2), located within VE and AE zones. Other critical facilities within both AE and VE flood zones include the Town Library, Town Pier and Harbormasters Building, Airport, Main Wastewater Treatment lift station, and one of the Eversource sub stations.

It is also worth acknowledging the breakdown of land use types impacted by these hazards. The inundation projected within the AE and VE flood zones will impact primarily single-family residential properties (2,155 and 305 parcels, respectively, out of a total of 9,378 single family residential parcels), which cumulatively represents 26% of the single-family residential land use category. The inundation projected from a Category 2 hurricane will also impact primarily single-family residential properties (523 parcels out of a total of 9,378 parcels), which represents 6% of that land use category.

The MC-FRM results (see Section 3.1) were utilized to evaluate how climate change and sea level rise could affect the Town's vulnerability to flooding in the future. The MC-FRM results are based on a high sea level rise projection for 2030, 2050, and 2070. In 2030, 3,912 parcels have the

potential to experience some level of coastal flooding (Table 4-10). These numbers increase to 4,499 parcels in 2050 and 4,899 parcels in 2070 (Tables 4-11 and 4-12).

#### 4.4 VULNERABLE POPULATIONS

Marshfield has several vulnerable populations, including areas with a high concentration of elderly residents, childcare facilities, isolated coastal communities, and environmental justice populations.

#### **Concentrations of Elderly or Disabled People**

Marshfield has a number of age restricted communities. These places, in addition to senior care and nursing facilities, would need special attention during emergencies, or if evacuations become necessary. Table 4-14 lists age restricted communities, which represent concentrated areas of elderly populations. These locations are also shown in Figure 4-1.

There are also disabled individuals who live in Marshfield. While some of these individuals may reside in age restricted communities, or senior care and nursing facilities, it is likely that there are also many disabled residents residing in single- or multi-family homes throughout Town. Disabled residents may need additional help to exit buildings during an emergency, particularly those in wheelchairs and on a floor above the ground level.

#### **Concentrations of Children**

The Town of Marshfield has multiple areas with a high concentration of young children. During a natural hazard emergency, these locations may need additional assistance evacuating children and coordinating a safe pick-up system for parents. The locations of these facilities are shown in Figure 4-1 and listed in Table 4-14.

#### **Environmental Justice Populations**

Marshfield has one environmental justice population based on income which is listed as Block Group 5, Census Tract 5061.02. This EJ population includes a median household income of \$42,000, compared to the Marshfield median household income of \$105,000, and a minority population of 7%. This population does not include any households with language isolation. EJ populations may need extra assistance during a natural hazard emergency to safely prepare and to evacuate, if necessary. The location of this population is shown in Figure 4-1.

#### Potentially Isolated Coastal Communities

As an oceanfront community, Marshfield is an attractive place to live for both year-round and summer residents. For many, their enjoyment of the coastline is contingent on their proximity to the shore. However, due to Marshfield's unique topography, and extensive network of tidal creeks, many of these coastal neighborhoods become "isolated" during a storm event or similar flood occurrence. During flood events, numerous roads can become submerged, leaving no means of access to particular neighborhoods. Table 4-15 lists 48 roads that can become isolated during a flood event, as well as the number of residences and businesses that would be affected during an event and the length of roadway involved. These areas range in size from the Esplanade/Blue Fish Cove area, with 278 residences, to the island access roads in the northern

part of Town, with 39 residences. Roads within communities that are isolated during flood events are shown in Figure 4-1 in green. Note, not all areas shown in red will actually flood. Some roads and neighborhoods may be dry, but inaccessible due to flooding of surrounding access ways.

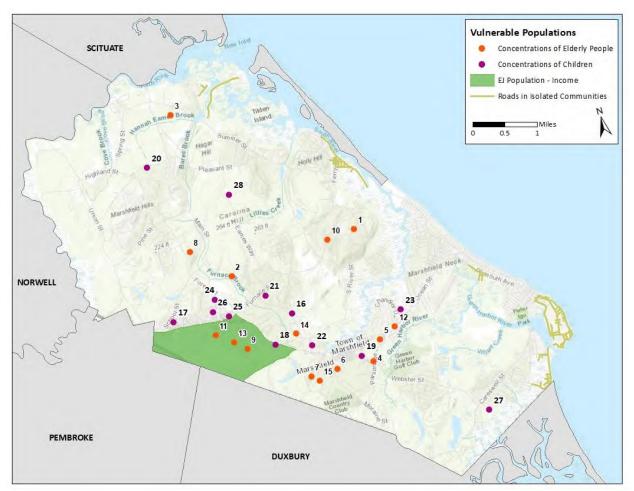


Figure 4-1. Locations of vulnerable populations in Marshfield (MassGIS, 2022).

2

Table	Table 4-14. List of vulnerable ropulations in Marshneid.							
#	Name	Address						
Con	Concentrations of Elderly People							
1	Peregrine Woods	Autumn Lane						
2	Carolina Hill Shelter	728 Main St.						
3	Eames Brook Farm	Hannah Brook Way						
4	Independent Living I	780 Webster St.						
5	Independent Living II	40 Parsonage St.						
6	The Maples	Maple Lane						
7	Pudding Hill	Mariners Drive						
8	Overlook Farm	Samuel Curtis Way						
9	The Seasons	Seth Sprague Drive						
10	Spyglass Landing	Stonybrook Rd.						
11	Village at Proprietors Green Proprietors Way	Proprietors Way						
12	Winslow Village I and II	1554 Ocean St.						
13	Highland Green	Snowy Owl Lane						
14	Grace Ryder	135 Main St.						
15	Tea Rock Gardens	17 Tea Rock Gardens						

## Table 4-14. List of Vulnerable Populations in Marshfield.

# Table 4-14. (Cont.) List of Vulnerable Populations in Marshfield.

#	Name	Address
Con	centrations of Children	
16	Cherubs Child Development Center	260 Main Street
17	KinderCare Learning Center	495 School Street
18	Pudding Hill Preschool	185 Plain Street
19	South Shore Community Action Council -	832 Webster Street
	Marshfield	
20	The Steeple School of Trinity Church	229 Highland Street
21	Town of Marshfield Pre-School	255 Furnace Street
22	South River School	59 Hatch Street
23	Daniel Webster School	1456 Ocean Street
24	Martinson Elementary School	275 Forest Street
25	Furnace Brook Middle School	500 Furnace Street
26	Marshfield High School	167 Forest Street
27	Gov. Edward Winslow School	60 Regis Road
28	Eames Way School	165 Eames Way

Area	Street Name	Length (LF)	# of Homes	# Businesses
	Marion St.	515	13	n/a
	Naomi St.	250	6	n/a
	Beach St.	675	2	1
	Bay Ave.	2,975	102	n/a
	Brighton St.	460	15	n/a
Bay Ave Area	Bay St.	800	19	n/a
	Creek St.	380	5	n/a
	Canal St.	1,040	15	1
	Avon St.	1,005	23	n/a
	Pearl St.	350	6	n/a
	Stage Lane	435	6	n/a
	Central St.	970	15	n/a
	A St. (Blue Fish Cove)	500	5	n/a
Esplanade	Cove St. (Blue Fish Cove)	1,315	18	n/a
Area to	Island St.	3,005	68	1
Blue Fish	Cherry St.	1,225	16	3
Cove	Ocean St.	3,095	80	7
	Dyke Rd./ Town Pier Rd.	1,210	1	3
	Branch St.	580	11	n/a
Esplanade	South St.	200	10	n/a
Area to	Middle St.	305	10	n/a
Blue Fish	Town Pier Rd.	3,400	n/a	2
Cove	Reed St.	390	4	n/a
	Thomas St.	470	7	n/a
	Bradford St.	605	9	n/a
	Jersey St.	185	3	n/a
	Iowa St.	190	2	n/a
	Dana St.	200	3	n/a
	Linden St.	140	1	n/a
	Lindwood St.	375	5	n/a
	Bancroft St.	360	8	n/a
	Laurel St.	220	2	n/a
Plymouth Ave	Hutchinson Rd. to 2nd Rd.	1,680	13	n/a
	Johnson Ter.	610	22	n/a
	MacArthur Ln.	675	21	n/a
Island Access	Macombers Way (Trouant Is.)	4,800	25	n/a
Routes	Bartletts Isle Way	1,800	14	n/a

# Table 4-15. Potentially Isolated Coastal Communities

	Ridge Rd.	3,705	71	n/a
	Bayberry Rd.	1,245	7	n/a
	Shipyard Rd.	550	10	n/a
	Shady Ln.	335	6	n/a
Pidgo Bood	Old Ferry St.	450	6	n/a
Ridge Road Area	Ferry St. (South of Sea St.)	1,895	20	3
Alea	Ferry St. (North of Sea St.)	1,070	8	1
	Keene Rd.	665	5	n/a
	Meadow Ln.	375	5	n/a
	Mallard Rd.	720	13	n/a
	Newtown Rd.	480	0	n/a

# Table 4-15. (Cont.) Potentially Isolated Coastal Communities



The some some that to pe achie plan.

The first sections of this plan discuss the potential hazards that could occur in Marshfield and some of the potential losses and vulnerabilities associated with each of these hazards. An important next step in hazard mitigation planning is to develop specific strategies and actions that will help mitigate or minimize the risk to these natural hazards. A mitigation action is a specific action, project, activity, or process taken to reduce or eliminate short- or long-term risks to people and property from hazards and their impacts. Implementing mitigation actions helps achieve the plan's mission and goals. These mitigation strategies are the heart of the mitigation plan. They describe how Marshfield will accomplish their mitigation goals.

This chapter documents Marshfield's mitigation goals and existing and ongoing mitigation actions, as well as its proposed mitigation actions. The purpose, responsibility, priority, and timeline are detailed for each of the proposed mitigation actions.



The central component of a hazard mitigation plan is the strategy for reducing the community's vulnerability to natural hazard events. Responding to the analysis of risk, vulnerabilities, potential impacts, and anticipated future development, the process for developing this strategy is one of setting goals, understanding what actions the community is already taking that contribute to mitigating the effects of natural hazards and assessing where more action is needed to complement or modify existing measures. The following sections include descriptions of the Town's mitigation goals, existing capabilities and ongoing mitigation actions, a status update on mitigation measures identified in previous plans, and descriptions of proposed new mitigation measures. All mitigation measures are evaluated by their benefits and potential costs to arrive at a prioritized list of action items.

#### **5.1 MITIGATION GOALS AND OBJECTIVES**

Chapter 5

During planning team meetings for this update of the plan, the LHMPC developed a series of hazard mitigation goals. These goals are meant to prevent and mitigate injury, loss of life, and damage to property, critical infrastructure, and cultural resources from the impacts of natural hazards. All of the goals are reflective of the Town's priorities and concerns relative to natural hazard mitigation. The following eight (8) goals were endorsed by the LHMPC for this Multi-Hazard Mitigation Plan:

- 1. Investigate, design, and implement projects that will reduce and minimize the risks and impacts from natural hazards to critical municipal facilities and resources.
- 2. Develop and implement strategies for hazard prone areas of Town that improve resiliency to existing infrastructure and enhance public safety.
- 3. Reduce the loss of life, property, infrastructure, and environmental and cultural resources from natural disasters by maintaining accessibility for emergency responders during and after natural hazard events.
- 4. Review and update existing policies, programs, and regulations to further reduce or eliminate the impacts of natural hazards.
- 5. Engage with surrounding communities to ensure regional cooperation and solutions for hazards affecting multiple communities.
- 6. Encourage future development that minimizes risks to natural hazards, such as coastal and riverine flooding.
- 7. Identify public education opportunities and develop materials to inform residents about what to expect during natural disasters. Promote pre-disaster planning and provide education materials on appropriate mitigation actions to reduce vulnerability.
- 8. Identify and seek the funding necessary to study, design and construct projects that will reduce the Town's vulnerability to natural hazards.

#### 5.2 EXISTING CAPABILITIES

Marshfield has a unique set of capabilities, including Town plans, policies, staff, funding, and other resources available to accomplish mitigation actions and reduce short- and long-term vulnerability. These capabilities are summarized in this section. Opportunities for how these capabilities could be expanded or improved upon are also described.

#### **Town Plans and Policies**

Since implementing Marshfield's 2018 Multi-Hazard Mitigation Plan, the Town has produced a series of planning documents that address natural hazards. These plans demonstrate the Town's progress in local hazard mitigation efforts. By implementing these plans, the Town can act in its effort to reduce hazard vulnerability. These plans include:

- 1. Municipal Vulnerability Preparedness (MVP) Workshop Summary of Findings (2020): This plan and workshop engaged multiple stakeholder groups to examine Marshfield's existing vulnerabilities to natural hazards as well as recommendations to improve resiliency. The Summary of Findings includes top recommendations to improve resilience which were incorporated into the updated mitigation goals and objectives.
- 2. Marshfield (Brant Rock) Rapid Recovery Plan (2021): This plan included a study goal that sought to enhance infrastructure, storefronts, businesses, and developments to become more resilient against hazards since the majority of businesses and retail storefronts in Brant Rock experience annual flooding during storm surge events. Projects recommendations included flood mitigation and climate adaptation. Public outreach efforts for the Rapid Recovery Program involved both interactive, open house workshops as well as virtual, COVID-19-friendly meetings.
- 3. Marshfield Long-Term Coastal Resiliency Plan (2022): This plan is aimed at the Town's 2018 mitigation action of Conduct an analysis of engineering alternatives to reduce flooding and improve drainage in the (Brant Rock) Esplanade area and developing recommendations for Repetitive Loss Areas. This plan includes damage and loss estimates for the Town, potential mitigation strategies, policy scenarios, and policy and zoning recommendations. As part of the planning process, Town departments, elected officials, board/commission/committee members, residents (including high school students), and businesses were engaged through interviews, a public workshop, public meetings, and an online survey. Engagement activities focused on learning from local knowledge, educating and raising public awareness about future coastal flooding threats and gathering ideas, feedback, and preferences on different mitigation strategies, policies, and draft recommendations. Project information is publicly available on the Town's Planning Department website.

These plans provide important background for hazard planning, particularly with respect to flooding and climate change, and affirm municipal goals to improve hazard resilience and response. In the future, the Town's capacities, with respect to planning documents, could be improved by developing more departmental, sectoral, and asset-specific hazard reduction recommendations. Many of the proposed mitigation actions in Section 5.3 provide actionable, specific recommendations, which will help the Town move towards a more inter-departmental and inter-sector approach to hazard mitigation.

Many of the existing Town policies and ordinances also provide an effective means of mitigating hazards. Marshfield relies on the Massachusetts state building code (780 CMR Ninth Edition) with amendments to the 2015 International Building cod and 2015 International Residential Code to



ensure that new buildings and structures are built safely and to the state-standards for hazard preparedness. Marshfield also has Town-specific Zoning and Floodplain ordinances. The local Marshfield Wetlands Regulations have floodplain specific regulations designed to minimize flooding damage and build resiliency to future flooding.

## Town Staff

The Town of Marshfield has a very capable staff that includes an Emergency Manager, a Town Planner, and a Chief Engineer. Together these staff allow the Town to effectively plan for and implement specific mitigation actions. In addition, the Town has a Local Emergency Management Agency and a Local Planning Board, which are instrumental in developing and coordinating mitigation actions.

## Financial Capabilities

Financial capabilities are the resources that a Town has to fund mitigation actions. The costs to implement mitigation activities vary from relatively low-cost to relatively high-cost activities. Low-cost actions include building assessment or outreach efforts, which require little to no costs other than staff time and existing capital budget. Alternatively, higher cost actions, such as the acquisition of flood-prone properties, could require a substantial monetary commitment from local, state, and federal funding sources.

The Town of Marshfield has the following potential sources of funding to implement hazard mitigation activities:

- 1. Town Meeting article
- 2. Town Capital Budget
- 3. Fees from water and sewer services

The Town's annual revenue from taxes and from specific town meeting articles can be used to fund some mitigation actions, but other larger actions may need additional outside funding, such as from state and federal grant programs. Grant funding that has been used in the past includes MVP and CZM Coastal Resilience grants. Additional financial assistance in the form of grant funding will likely be required to implement some of the larger proposed mitigation actions in Section 5.3.

#### Existing Mitigation Measures

The following are existing and ongoing mitigation measures performed by the Town of Marshfield:

1. **Emergency Response Plan:** Marshfield maintains a Comprehensive Emergency Management Plan to document mitigation, preparedness, and response and recovery actions to be taken by the Town in the event of an emergency. The plan evaluates natural hazards, and addresses coordination between multiple departments and agencies within



the area to provide for the safety and welfare of Marshfield's citizens. The plan is periodically updated to reflect the most up-to-date information available.

- 2. **Emergency Operations Center:** Marshfield maintains an Emergency Operations Center (EOC) at the Police Department Headquarters Building at 1639 Ocean Street. The EOC is activated in the event of a natural or other disaster and provides emergency services such as providing auxiliary communications, lighting, and transportation as needed. The EOC operates under the general direction of the Chief of the Police Department.
- 3. **Emergency Shelters:** Marshfield has established the following emergency shelters for use in the event of a natural disaster:
  - <u>Primary</u> Furnace Brook Middle School (100+ residents)
  - <u>Secondary</u> Council on Aging
  - <u>Warming Centers</u> Town Hall and Library have been used in the past when the have had power outages.

Both shelters are equipped with emergency generators in the event of a power outage, as well as other vital supplies such as food, water, blankets, etc.

- 4. **Communications System:** The Town has an array of communications equipment that will assist public safety efforts during a natural hazard event. The Town recently purchased the RAVE alert notification system, which will allow the Town to communicate directly with Town staff and residents in case of an emergency. The Town also utilizes the Plymouth County Sherriff's Department's CodeRED emergency alert system, which can reach residents via phone call, text message, or email.
- 5. Emergency Power Generators: Emergency power generators can be found in a number of Town buildings. These generators serve to protect government functionality during and immediately after a natural hazard event and also serve the operation of emergency shelters. Locations include Town Hall, Police/EOC, Central Fire Station, Council on Aging Building, DPW Building, Governor Winslow School, Furnace Brook School, South River School, Daniel Webster School, High School, Martinson School, Eames Way School, and the School Administration Building.
- 6. **Massachusetts State Building Code:** The Massachusetts State Building Code contains many detailed regulations regarding wind loads, earthquake resistant design, flood-proofing, and snow loads.
- 7. **Regional Emergency Management Planning Committee (REPC):** Marshfield is a member of a regional emergency planning committee together with Kingston, Duxbury, and Plymouth.
- 8. **Public Information & Outreach**: Marshfield has implemented several programs as a means of reaching out to the public prior to and during an emergency. The town routinely distributes information via their PPI website, local brochures, radio segments, and TV spots. Marshfield also uses the town website as a means of conveying information to the public. The website provides links to applicable emergency agencies, such as Marshfield Police, Fire and Emergency Operations Center. The website also provides emergency



management maps such as flood insurance and hurricane maps, and a number of emergency preparedness brochures.

- 9. **Public Works Operations/ Maintenance Activities**: The Public Works Department actively maintains the Town's storm drainage system. The following specific activities serve to maintain the capability of the drainage system through the reduction of sediment and litter build up and proper maintenance and repair through street sweeping, catch basin cleaning, and roadway treatments during winter storms.
- 10. **Tree Trimming Program**: The electric and telephone utilities trim branches near the electric lines while Town staff maintain trees in other areas.
- 11. **Snow Disposal**: The town conducts general snow removal operations with its own equipment and has adequate space for snow storage as needed.
- 12. Water Restrictions: During a drought, or other periods of high demand (typically occurring in the summer months), restrictions are placed on those connected to the Town's public water system and include odd/even day outdoor watering, limited outdoor watering hours, outdoor watering bans, prohibitions on filling swimming pools, and the use of automatic irrigation sprinkler systems (Town Article 82).
- 13. **Floodplain Zoning District**: Zoning is intended to protect the public health and safety through the regulation of land use. The Marshfield Zoning Bylaw includes a Floodplain District (Article XV). The purposes of this district are:
  - a. Protect human life and health and minimize danger to emergency response officials in the event of flooding;
  - b. Minimize expenditure of public money for flood control projects and emergency response and clean up;
  - c. Reduce damage to public and private property and utilities resulting from flooding waters and debris; and
  - d. Ensure that the Town of Marshfield qualifies for participation in the National Flood Insurance Program.

The Floodplain District is an overlay district, defined by the 100-year floodplain as designated by FEMA.

- 14. **Subdivision Rules and Regulations**: The Marshfield Subdivision Rules and Regulations contain provisions intended to reduce the impacts of floods and erosion. Through its design and layout standards, the bylaws contribute to the Town's overall efforts to mitigate the risks for damage through flooding.
- 15. Wetlands Protection Bylaw: The purpose of the Wetlands Protection By-Law (Article 37) is to further protect the Town's shores, ponds, rivers, and wetlands for, among other reasons, flood control, erosion and sedimentation control, and public safety. The by-law builds on the State Wetlands Protection Act offering more stringent controls over dredging and filling activities. Any activity that might fill or otherwise alter these resource areas requires a permit from the Marshfield Conservation Commission.



- 16. **Coastal Wetlands Zoning District**: The Coastal Wetlands District (section 13.02) is an overlay district established for the following purposes: protecting the health and safety of residents whose lands are subject to seasonal or periodic tidal flooding; preservation of salt marshes and tidal flats (thereby maintaining their functions of drainage and flood control, as well as filtration of contaminants); and, maintaining the purity of water and the safe operation of utilities subject to damage in floods.
- 17. **Stormwater Management Overlay District**: The Stormwater Management Overlay District is intended to limit impervious surfaces and stormwater run-off in a designated area north of the South River. By promoting infiltration of storm water where it lands, the potential for flooding can be reduced.
- 18. **DCR Dam Safety Regulations**: The state has enacted dam safety regulations mandating inspections and emergency action plans. All new dams are subject to state permitting.
- 19. Seawalls, Jetties and Dikes: The Town of Marshfield coastline is protected by a series of seawalls, jetties, and dikes. Repairs have recently been made following a study of this protection system that indicated repairs were necessary.
- 20. **Plymouth County Mutual Aid System**: The Marshfield Fire Department is part of the Plymouth County mutual aid system. This system is run by Plymouth County Control, which can supply as little as a single ambulance to as much as an entire taskforce.

## Participation in the National Flood Insurance Program (NFIP)

Marshfield currently participates in FEMA's National Flood Insurance Program (NFIP). Per FEMA's 2013 Local Multi-Hazard Mitigation Planning Guidance document, the NFIP has three basic aspects:

- 1. Floodplain identification and mapping adopt flood maps depicting hazards;
- 2. Floodplain management adopt and enforce floodplain management regulations; and
- 3. Flood insurance require property owners to purchase insurance in exchange for floodplain management regulations that reduce future flood damages.

Flood Hazard Boundary Maps (FHBMs) were first established in 1979, with flood insurance rate maps (FIRMs) following in 1981. The most recent FEMA Flood Insurance Study became effective on July 6, 2021, and has been adopted by the Town.

As part of ongoing NFIP requirements, Marshfield regulates new development within the Special Flood Hazard Area (SFHA). The Town follows NFIP regulations and guidelines for all new construction, as well as substantial improvements to existing structures, within the flood plain.

Marshfield also works with nearby communities to establish mutual aid agreements to address administration of the NFIP following a major storm.

The NFIP also has a Community Rating System (CRS), which recognizes community efforts beyond those minimum standards by reducing flood insurance premiums for the community's property

owners. CRS discounts on flood insurance premiums range from 5% (for a rate class of 9) up to 45% (for a rate class of 1) (FEMA 2015). The Town of Marshfield is currently part of the CRS program, and has a rate class of 7, which affords a 15% insurance discount.

# 5.3 PROGRESS ON MITIGATION ACTIONS SINCE 2018

Before identifying new mitigation actions for the 2023 Marshfield Multi-Hazard Mitigation Plan, the LHMPC discussed the status of the mitigation actions identified in the 2018 Marshfield Multi-Hazard Mitigation Plan. One of the following status determinations was given to each mitigation action identified from the 2004 plan:

- **Complete**: The project was implemented and completed in 2018-2023.
- **Existing Capability**: The project was implemented and completed in 2018-2023, and it will continue to be implemented on an annual basis.
- In Progress: The project was started in the 2018-2023 timeframe and is still in progress.
- **Deferred**: The project is important, but it was deferred because there was no funding available, or it was not feasible to complete the project in this timeframe.
- **Deleted**: The project is no longer relevant to the community.

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# Table 5-1.Status of 2018 Proposed Mitigation Actions.

Action	Current Status
1a. Evaluate the creation of a dike around the WWTP.	<b>In Progress</b> – The Town explored the feasibility of creating a dike around the WWTP to minimize flooding impacts. The Town is currently engaging with contractors to evaluate the feasibility of using sheet pile to create the dike; however, more study is needed to understand when flood protection will need to be implemented. Additionally, costs and design estimates are needed ( <i>This mitigation action was revised and is incorporated into 2023 mitigation action 1d, to explore adaptation alternatives for the WWTP</i> ).
1b. Move and rebuild the DPW Barn in a less vulnerable location.	<b>Completed</b> – The DPW barn was demolished in 2020 and a new DPW barn is being finalized at 965 Plain Street in 2023.
1c. Evaluate the need for enhanced drainage for Mt. Skirgo wellhead protection.	<b>In Progress</b> – The Town needs to evaluate the size of the culvert and downstream impact ( <i>This mitigation action was revised due to a broader need for prioritization and funding of projects such as this.</i> This action was incorporated into the 2023 mitigation action 8d).
1d. Discuss the possibility of elevating flood prone NSTAR substation.	<b>Deferred</b> – This Eversource South River Station substation is located off Webster S in Brant Rock (near 51 Allen St). At this time the Town lacks the budget or capacity to complete this project ( <i>This</i> <i>mitigation action was incorporated into 2023</i> <i>mitigation action 8a, as more funding is needed for</i> <i>projects such as this</i> ).
1e. Evaluate the potential risk to the Webster Wells from sea-level rise.	<b>Deferred</b> – Removed Webster Street Well #1 from this action as location and surrounding topo indicate flooding is not a concern. Webster Street Well #2 is predicted to see impacts from sea-level rise by 2030. ( <i>This mitigation action for Webster Street Well #2</i> was revised/updated and is incorporated into 2023 mitigation action 8d – as there is a need to assess the need and detail prioritization for projects such as this).
1f. Evaluate the vulnerability of the radio antenna to wind hazards.	In Progress – The Grove Street antenna is not protected, while the Pleasant St. antenna is new. Four other locations have been addressed in police

Action Category 1: Ensure that critical inf	frastructure sites are protected from natural hazards.



	operations plan (This mitigation action was incorporated into 2023 mitigation action 8a, as more
	funding is needed for projects such as this).
1g. Consider fire prevention vegetation	<b>Deleted</b> – No immediate need to remove vegetation
clearing at Marcia Thomas house.	for fire prevention

## Action Category 2: Protect existing residential and business areas from flooding.

Action	Current Status
2a. Add batter boards at Old Rexhame Road to close opening.	<b>Deferred</b> – A solution for flood control at Old Rexhame Rd. needs to be explored further. On the north side of the opening is a private seawall and the road is open to the public. Addressing future protections at the site would require Town council's advice. The return wall was lost in the 2018 storm – which included significant erosion. Batter boards are not seen as being resilient to future coastal hazards ( <i>This mitigation action was incorporated into 2023</i> <i>mitigation action 8a, as prioritization is needed for</i> <i>projects relating to funding projects such as this</i> ).
2b. Ditch cleaning and maintenance of the Bass Creek headwaters.	<b>Existing Capability</b> – In conjunction with Plymouth County Mosquito Control ditch cleaning has been conducted. More marsh mats are needed to complete the work (Mabey mats).
2c. Conduct an analysis of engineering alternatives to reduce flooding and improve drainage in the Esplanade.	<b>In Progress</b> - Flooding during storm events is over wash from sea walls. The raising of the seawalls has improved flooding. During major storms there is flooding around the intersection of dike road parking lot. Barrier walls would be needed to stop major flooding. Some talked about adding a pump station. Study is needed ( <i>This mitigation action was</i> <i>incorporated into 2023 mitigation action 8a, as</i> <i>prioritization is needed for projects relating to</i> <i>funding projects such as this</i> ).

# Action Category 3: Maintain existing mitigation infrastructure in good condition.

Action	Current Status
3a. Raise elevation of the Brant Rock	Completed – The first phase 2018 and the second
seawall.	phase was completed in 2022. The project included
	elevating 1200 feet seawall by 3 ½ feet. Additional,
	footing and scour protection were added to the
	seawall.
3b. Review and upgrade the Master	In Progress – Master Plan for seawalls has not been
Plan for Seawalls.	updated since 2006, and still needs to be updated.



	Ocean bluff revetment study ongoing and funded by the state. An ENF will be filed soon. ( <i>This mitigation</i> <i>action was incorporated into 2023 mitigation action</i> <i>8d, as the Town continues to examine its existing</i> <i>seawalls and harden shoreline structures</i> )
3c. Maintain Rexhame dunes.	<b>In Progress</b> – Nourishment in Rexhame dunes is being permitted under a 2023 CZM Coastal Resiliency Grant ( <i>This mitigation action was</i> <i>incorporated into 2023 mitigation action 2c, as the</i> <i>Town's continues to support coastal dune's storm</i> <i>damage protection capabilities</i> ).
3d. Develop a large-scale town-wide beach nourishment program.	In Progress – Permits for beach nourishment at key locations throughout town are being sought under a 2023 CZM Coastal Resiliency Grant ( <i>This mitigation action was incorporated into 2023 mitigation action 2c</i> ).
3e. Create special conditions for Orders of Conditions to require beneficial reuse.	<b>In Progress</b> – The Conservation Commission is currently in the process of looking into specifications for various species and replanting requirements ( <i>This mitigation action was included into 2023 mitigation action 8a, as the Conservation Commission, works to examine this action</i> ).

## Action Category 4: Continue to enforce existing zoning and building regulations.

Action	Current Status
4. Continue to restrict additional uses at	Existing Capability – Existing building and zoning
the airport due to flood prone	regulations in place that restrict additional uses at
elevations.	the airport.

Action Category 5: Educate the public about zoning and building regulations, particularly with regard to changes in regulations that may affect teardowns and new construction.

Action	Current Status
5a. Confirm the properties on the	In Progress – The Town received an updated
Repetitive Loss list and refine if	repetitive loss list in the fall of 2022 and plans to file
necessary.	an AW-501 Worksheet with FEMA to reflect the
	true repetitive loss status of properties on the list
	(This mitigation action was included as 2023
	mitigation action 4c, as it continues to be a priority
	action for the Town).
5b. Hire a Community Rating System	Completed – The position was approved by the
(CRS) Coordinator.	Select Board and Nanci Porreca was hired as the
	CRS Coordinator.

Action Category 6: Work with surrounding communities to ensure regional cooperation and
solutions for hazards affecting multiple communities, such as coastal erosion.

Action	Current Status
6a. Discuss potential repairs to Duxbury dams with the Town of Duxbury.	<b>Deleted</b> – Concern regarding these dams is low for the Towns of Marshfield and Duxbury.
6b. Investigate installing a drainage system under Bay Street.	<b>Deferred</b> – The work has yet to be completed, however, there is low land between the seawall and Bay Street. A culvert is needed to increase drainage capacity. The Conservation Commission has rejected the proposal for direct discharge of street storm water into the Cut River. Proposal would need enhanced BMP upgrades that would be difficult to site in that neighborhood. Area in Duxbury that floods where a pipe under the road would drain into Marshfield. Will need to treat stormwater before discharge into marsh ( <i>This</i> <i>mitigation action was updated and revised to be</i> <i>included in 2023 mitigation action 1f and 8d as</i> <i>more funding and study is needed to achieve this</i> <i>action</i> ).

Action Category 7: Encourage future development in areas that are not prone to natural	1
hazards.	

Action	Current Status
7a. Develop specific recommendations for each Repetitive Loss Area.	<b>Deferred</b> – Currently the Town lacks the budget or capacity to complete this project, however, the Town still identifies that this project should continue to be a priority ( <i>This mitigation action was</i> <i>incorporated into 2023 mitigation action 4c, as the</i> <i>Town continues to work to connect with property</i> <i>owners on the Town's repetitive loss list</i> ).
7b. Purchase wetlands and other flood prone lands for conservation.	<b>In Progress</b> – The Town just purchased 33 acres near South River and has identified lands where owners have neglected to pay taxes. A tax lien may be utilized to foreclose the rights of owners to redeem the property ( <i>This mitigation action was</i> <i>revised and included in 2023 mitigation action 8c, as</i> <i>the Town continues to evaluate wetlands and open</i> <i>space for future purchase</i> ).
7c. Inform Repetitive Loss property owners annually about financial assistance options.	<b>Existing Capabilities</b> – The Town regularly sends out a mailing to repetitive loss property owners that outlines mitigation actions and funding options. The



Town will add privately owned critical facilities to
future mailing lists.

## Action Category 8: Educate the public about natural hazards and mitigation measures.

Action	Current Status
8a. Conduct outreach to owners/managers of privately held critical facilities.	<b>Existing Capabilities</b> – This outreach is conducted through the Town's PPI meetings. The Town organizes meetings in locations that increase the likelihood that owners will participate.
8b. Develop cable TV programming to increase public outreach.	<b>Existing Capabilities</b> – A series of PSAs have been produced to assist in the Town's digital outreach every year. The outreach consists of an hour-long program that replayed periodically through the year.
8c. Develop a Public Plan for Information (PPI) website.	<b>Completed</b> – The Town has a PPI/CRS website where all outreaches, media appearances, and other CRS and FEMA resources are posted. After major flooding events, local resources for disaster recovery are posted to the site such as post disaster recovery guides, claims information, contacts to make damage assessments, etc. https://www.marshfield-ma.gov/program-public- information-crs
8d. Develop a summary brochure with this Multi-Hazard Mitigation Plan is complete.	<b>Completed</b> – A brochure on the MHMP was completed in 2019. Mailed out annually across town, warnings and what to do
8e. Conduct community outreach about the Code Red program.	<b>Existing Capabilities</b> – The Town will continue to utilize the Plymouth County Sherriff's Department's CodeRED emergency alert system, however, the Town recently (2023) purchased the RAVE alert notification system, which will allow the Town to communicate directly with Town staff and residents in case of an emergency.

## Action Category 9: Make efficient use of public funds for hazard mitigation.

Action	Current Status
9a. Raise the elevation of the Dyke Road	In Progress – An application was submitted for a
bridge and its approaches.	hazard mitigation grant to receive funding to design
	a replacement for the tide gates and increase the
	dike sluiceway opening. The Town is considering the
	potential of raising the dike. Exploring how to make
	the design resilient through 2070 (This mitigation
	action was revised and included in 2023 mitigation



	action 1b, as more study is needed regarding the flood control capacity of Dyke Road).
9b. Rebuild Willow Street bridge (to a higher elevation).	<b>In Progress</b> – The road surface is being raised 1.5 to 2 ft and there is a significant increase in hydraulic capacity proposed. Additional height would require retaining walls which would significantly impact wetlands. Preliminary design with MassDOT is being completed, however, the Town has not started the permitting process ( <i>This mitigation action was revised and updated into 2023 mitigation action 1c, as the Town continues to prioritize and fund projects for low lying roads and bridges throughout town</i> ).
9c. Rebuild the Canal and Beach Street bridges (to a higher elevation).	<b>Completed</b> – Canal Street bridge was rebuilt in 2019 but was not raised. Beach St. bridge was rebuilt in 2020 and elevated by 1ft.
9d. Raise intersection of Town Pier Road and Route 139.	<b>Deferred</b> – Study needed to evaluate feasibility and impacts to neighbors, engineering studies ( <i>This</i> <i>mitigation action was revised and updated into</i> 2023 mitigation action 1c, as the Town continues to prioritize and fund projects for low lying roads and bridges throughout town).
9e. Implement recommended tide gate upgrades at Dyke Road.	In Progress – See 9a above (This mitigation action was revised and included in 2023 mitigation action 1b, as more study is needed to enhance the flood control capacity of Dyke Road).
9f. Complete the Green Harbor beneficial reuse study.	<b>Completed</b> – This study was completed in 2018 and was funded by a Coastal Zone Management Coastal Resiliency Grant.
9g. Repair emergency spillway at Mill Pond Lane (Magoun Pond) Dam	<b>Completed</b> – This mitigation action was completed in 2021.
9h. Apply to be a Municipal Vulnerability Preparedness (MVP) Community.	<b>Completed</b> – Marshfield became a MVP Certified community in 2019.
9i. Create an emergency repair money account.	<b>In Progress</b> – DPW water and wastewater enterprise budgets include an annual emergency line of \$100k to respond to emergencies. The DPW general budget, which would fund repair of roads, bridges, seawalls etc. has not yet been established, but the Town plans to address this in the coming years ( <i>This mitigation action was revised/updated</i> <i>and is incorporated into 2023 mitigation action 8b</i> – <i>as there is a broader need to incorporate funding</i> <i>efforts such as this into the Town's capital budget</i> ).

Action	Current Status
10a. Review WWTP operations and maintenance plan.	<b>In Progress</b> – The DPW is seeking funding to update the wastewater comprehensive master plan last updated in 1995 for 20-year planning period. Since 1995 the DPW conducted Sewer Assessment and Alternative Analysis in 2012 two environmentally sensitive areas of Town currently not sewered, including Black Mount Area and Kent Park Area. ( <i>This mitigation action was revised due to a broader</i> <i>need to understand the vulnerability of the WWTP</i> <i>and is incorporated into 2023 mitigation action 1d</i> ).
10b. Develop an evacuation plan for Housing Authority units.	<b>Deferred</b> – The Town recently approved funding to add emergency power generators to the Grace Ryder and Tea Rock Gardens housing, however, the Town has not had the funding or capacity to create an evacuation plan for Housing Authority units ( <i>This</i> <i>mitigation action was revised due to a broader need</i> <i>to improve flood warning and response capabilities</i> <i>and is incorporated into 2023 mitigation action 3a</i> ).
10c. Develop a pre-storm checklist for the installation of seawall batter boards.	<b>In Progress</b> – The Pre-storm list for seawall batter board installation is being formalized ( <i>This</i> <i>mitigation action was revised and updated into</i> 2023 mitigation action 3a as the town needs to continue to coordinate between departments regarding storm preparation activities).
10d. Consider acquiring larger snow removal machinery.	<b>Existing Capabilities</b> – In 2019 the Town purchased three new pieces of snow moving equipment, however, more equipment is needed in the future.
10e. Evaluate additional snow storage needs within the Town.	<b>Completed</b> – There is sufficient area for snow storage at 35 Parsonage Street now that some of the equipment has been moved to 965 Plain St. The other area being used for storage is the Towns Salt Shed area off Clay Pit Road.
10f. Develop a fire/forest management plan for select properties and woodlots.	<b>In Progress</b> – The Conservation Commission has been working to develop a plan for forest management. A hazardous tree removal plan is underway ( <i>This mitigation action was revised</i> / updated to incorporated into 2023 mitigation action 3c, as tree removal and trimming continues to be an important technique utilized by the Town).
10g. Evaluate potential alternatives to	<b>In Progress</b> – CPC has approved funding and the
improve the Veterans Park Dam.	project is currently in the process of being

# Action Category 10: Protect the Town's ability to respond to various natural hazard events.

	permitted (This mitigation action was revised/ updated to incorporated into 2023 mitigation action 8a, as funding continues to be needed for projects such as this).
10h. Stockpile steel sheet panels and boulders.	<b>Existing Capabilities</b> – The Town currently has enough material to manage a small break in the seawall as a temporary measure ( <i>This mitigation</i> <i>action was revised/ updated to incorporated into</i> 2023 mitigation action 8d, as management of flood protection structures continues to be a priority for the Town).

#### 5.4 PROPOSED MITIGATION

#### Planning Process

To identify, evaluate, and prioritize specific mitigation actions and projects to reduce the effects of a natural disaster the LHMPC used a prioritization method focusing on four key themes as follows:

- **Benefits**: Determine whether the proposed mitigation measure will improve property protection, natural resource protection, technical capacity, public awareness, or posthazard emergency response;
- **Feasibility**: Determine whether the proposed mitigation measure is feasible in terms of Town staffing, public and Town support, and whether it is technically feasible;
- **Economic**: Evaluate each mitigation measure in terms of estimated cost and potential funding sources; and
- **Regulatory**: Evaluate each mitigation measure for consistency with local, state, and federal permitting/regulatory requirements and goals.

Each proposed mitigation action presented in this section was given a score based on 13 subcategories within these four larger categories documented above (i.e., Benefits, Feasibility, Economic, Regulatory). For each of these subcategories, the proposed action was given a score of 3 if the action was thought to be a "good" fit with a particular category (likely to provide the benefit under consideration, required little additional training or funding, feasible, etc.), 2 if it was "average", or 1 if it was "poor" (did not provide the benefit under consideration, difficult to permit, costly, etc.). For a detailed overview of how each action was scored, see Appendix C.

When evaluating estimated costs for proposed mitigation actions, the following general cost categories were used:

High:	Estimated costs greater than \$250,000
Medium:	Estimated costs between \$50,000 and \$250,000
Low:	Estimated costs less than \$50,000 and/or staff time only

#### **Proposed Mitigation Actions**

The final proposed mitigation actions developed during the planning process are summarized in this section. A total of twenty-six (26) actions were developed. These actions address risks due to flooding, severe weather, hurricanes and tropical storms, and wildfire, as well as more general public outreach and multi-hazard mitigation actions. Specific actions range from public education to increase awareness to actions that involve the modifications of existing buildings or infrastructure to protect from a hazard.

Proposed mitigation actions are grouped according to their associated mitigation goal. For each action identified below, a brief description is provided, as well as the responsible department(s), potential funding sources, priority, and anticipated timeline.

Goal 1: Investigate, design, and implement projects that will reduce and minimize the risks and impacts from natural hazards to critical municipal facilities and resources.

Mitigation Action 1a: Ensure that all town-owned buildings that can provide emergency support services are equipped with generators for use as cooling/heating station during hazard events, power outages, etc.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding, Extreme Temperature, Other Severe Weather, Tornado, Earthquake, Landslide, Tsunami
CRS CATEGORY	Emergency Services
PURPOSE	This measure will ensure adequate access to sufficient heating and/or cooling systems in Town and will better enable residents to access services during a hazard event.
RESPONSIBILITY	Town Administrator, EOC, Planning Department
ESTIMATED COST	High
POTENTIAL FUNDING SOURCES	Town Capital Budget, FEMA Building Resilient Infrastructure and Communities (BRIC) Grant
PRIORITY	High
TIMELINE	Over the next 5 years

Mitigation Action 1b: Enhance the flood control capacity of Dyke Road.		
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,	
	Coastal Erosion	
CRS CATEGORY	Structural Projects	
PURPOSE	To provide flood control for low lying areas of Town along Route 139,	
	the Wastewater Treatment Plant, airport, and other residential	
	areas around the edges of inner Green Harbor.	
RESPONSIBILITY	DPW, Conservation Commission	
ESTIMATED COST	High	
POTENTIAL FUNDING	Town Meeting Article, FEMA Building Resilient Infrastructure and	
SOURCES	Communities (BRIC) Grant	
PRIORITY	Medium	
TIMELINE	Over the next 5 years	

Mitigation Action 1c: Evaluate adaptation alternatives for low-lying roads and bridges throughout Town.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Coastal Erosion
CRS CATEGORY	Property Protection
PURPOSE	A number of existing roadways in the Town of Marshfield are
	currently vulnerable to flooding during storms and will be

	increasingly vulnerable during high tide events in the future as sea levels rise. To address this problem, adaptation alternatives should be evaluated and roadways presenting the greatest risk to residents should be prioritized for added resiliency. Consider raising sections of several roadways (Town Pier Road, Willow Street Bridge, Bay Avenue, Dyke Road, Ocean Street, Island Street, Cove Street, Macombers Ridge, Macombers Way, Bartletts Isle Way) to reduce flooding and maintain access to flood prone areas.
RESPONSIBILITY	DPW, Conservation Commission
ESTIMATED COST	Medium
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant; FEMA Building Resilient Infrastructure and Communities
	(BRIC), Municipal Small Bridge Program (MassDOT), Bridge
	Investment Program (DOT)
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action: 1d: Evaluate alternatives for reducing vulnerability of the Wastewater Treatment Plant to natural hazards, particularly flooding.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding
CRS CATEGORY	Property Protection
PURPOSE	Recommended actions could include replacing, maintaining, moving, or protecting the Wastewater Treatment Plant. Implementing flood mitigation measures for pump stations and the Wastewater Treatment Plant such as a dike and/or dry floodproofing could also be evaluated. This action would also include updating the Operations & Maintenance Plan for the Treatment Plant.
RESPONSIBILITY	DPW
ESTIMATED COST	High
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, FEMA Building Resilient Infrastructure and Communities (BRIC)
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 1e: Identify public water infrastructure that needs increased capacity in order to withstand the effects of climate change and recover after severe events.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Coastal Erosion, Drought
CRS CATEGORY	Preventative

PURPOSE	Improve facilities ability to avoid damage from sea level rise, flooding, or extreme precipitation, providing backup power for critical services, anticipating rising temperatures, and replacing aging infrastructure that is increasingly vulnerable because of climate changes. Example sites include the drainage system under
	Bay Street.
RESPONSIBILITY	DPW
ESTIMATED COST	High
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, FEMA Building Resilient Infrastructure and Communities
	(BRIC)
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 1f: Implement stormwater best management practices (BMPs) to address sections of roadway that regularly flood after heavy rains.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding, Other Severe Weather
CRS CATEGORY	Preventative
PURPOSE	Some roadway areas routinely flood after heavy rains due to ponding water or backed up storm drains. Stormwater BMPs, such as regularly cleaning catch basins and directly treating storm-water runoff in vegetated swales, could reduce the ponding in the roads.
RESPONSIBILITY	Town Administrator, DPW, Conservation Commission
ESTIMATED COST	High
POTENTIAL FUNDING SOURCES	Town Capital Budget, Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience Grant
PRIORITY	Medium
TIMELINE	Over the next 5 years

Goal 2: Develop and implement strategies for hazard prone areas of Town that improve resiliency to existing infrastructure and enhance public safety.

Mitigation Action 2a: Prepare a Substantial Damage Management Plan.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Coastal Erosion, Tornado, Earthquake, Landslide, Tsunami
CRS CATEGORY	Preventative
PURPOSE	The Town can utilize a Substantial Damage Management Plan to describe the community's process for evaluating damage to buildings and addressing those that have been substantially damaged, as required by NFIP.

RESPONSIBILITY	Planning Department, Building Department
ESTIMATED COST	Low
POTENTIAL FUNDING	MVP Planning Grant, CZM Coastal Resiliency Grant, Town Meeting
SOURCES	Article
PRIORITY	High
TIMELINE	Within the next 2 years

Mitigation Action 2b: Create a Master Stormwater Management Plan	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Other Severe Weather
CRS CATEGORY	Preventative
PURPOSE	A stormwater management plan will help to reduce the potential for
	flooding of roadways and evacuation routes during coastal storms
	and rainfall events. It will also help to reduce pollution and
	contamination by controlling runoff of rainwater or melted snow.
RESPONSIBILITY	DPW, Conservation Commission
ESTIMATED COST	Medium
POTENTIAL FUNDING	MVP Planning Grant, CZM Coastal Resiliency Grant, Town Meeting
SOURCES	Article
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 2c: Eliminate unnecessary dune paths and revegetate bare areas to minimize disturbance to the Coastal Dune and Barrier Beach system and improve storm damage protection and flood control measures.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding, Coastal Erosion
CRS CATEGORY	Natural Resource Protection
PURPOSE	Take measures to maintain the natural protective features of Coastal Dunes and Barrier Beaches by eliminating unnecessary paths and implementing a program of annual dune revegetation. Determine locations and identify funding for large-scale beach nourishment. Critical areas for this mitigation action are Rexhame Public Beach, Winslow Ave. Beach, Fieldston & Sunrise Beaches, and Bay Avenue Beach.
RESPONSIBILITY	DPW, Beach Administrator, Conservation Commission
ESTIMATED COST	High
POTENTIAL FUNDING SOURCES	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 2d: Develop a set of resources to address the vulnerability of coastal business districts. Provide education regarding a private building's ability to undergo retrofits and access funding	
sources.	
HAZARD ADDRESSED	Multiple Hazards
CRS CATEGORY	Public Information
PURPOSE	Several of the business areas in Marshfield are in flood prone areas. By providing the business owners with resources describing their vulnerability to flooding, as well as steps that can be taken to reduce vulnerability, damages from coastal storms, heavy precipitation, and winter storms will be minimized.
RESPONSIBILITY	Town Manager, EOC, Marshfield Building Department, Program for Public Information
ESTIMATED COST	Low
POTENTIAL FUNDING	Town Capital Budget, CZM Coastal Resilience, Seaport Economic
SOURCES	Council Grant
PRIORITY	High
TIMELINE	Within the next 1-2 years

# Goal 3: Reduce the loss of life, property, infrastructure, and environmental and cultural resources from natural disasters by maintaining accessibility for emergency responders during and after natural hazard events.

Mitigation Action 3a: Improve flood warning and response capabilities, including the development of a flood warning and response plan.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding, Other Severe Weather, Tsunami
CRS CATEGORY	Emergency Services
PURPOSE	The Town currently utilizes the Plymouth County Sherriff Department's CodeRED system (i.e., "reverse 911) to disseminate important emergency information to residents. Explore the capabilities of a flood threat recognition system that would improve the flood response operations and emergency warning dissemination so that public safety can be enhanced, especially for vulnerable populations in Housing Authority units. This action includes development of a pre-storm checklist for actions the Town should take to reduce damages and improve public safety.
RESPONSIBILITY	Town Manager, EOC, Planning Department, Program for Public Information
ESTIMATED COST	Low
POTENTIAL FUNDING SOURCES	MVP Planning Grant



PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 3b: Ensure that the Town treats roads quickly and effectively to maintain safe transportation	
routes during a snow ev	
HAZARD ADDRESSED	Severe Winter Weather
CRS CATEGORY	Emergency Services
PURPOSE	To improve public safety during winter storms, the Town needs to secure enough private plow contracts to complete snow removal throughout its neighborhoods and identify snow storage locations for larger snowfall events. Adequate supplies of sand, salt, and other road treatment materials should be stockpiled for use during severe winter weather.
RESPONSIBILITY	DPW
ESTIMATED COST	High
POTENTIAL FUNDING	Reserve Fund, Town Capital Budget
SOURCES	
PRIORITY	High
TIMELINE	Every year

#### Mitigation Action 3c:

Establish a regular program of trimming trees on municipal properties that have the potential to impact power supply during storms. Communicate with Eversource about utility pole infrastructure, maintenance, and vegetation management. Establish an education program aimed at improving public understanding of the importance of tree trimming.

HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Other Severe Weather, Wildfires, Tornado
CRS CATEGORY	Preventative
PURPOSE	Trees in many areas of Town are close to or interfering with overhead electrical lines. During high wind and ice storm events, downed trees have the potential to damage power lines. By maintaining and trimming trees around existing power lines, the potential for interruptions to the power supply will be minimized. Education of Marshfield residents regarding the benefits of tree trimming. This action also incudes preparation of a management plan for wildfire prevention.
RESPONSIBILITY	DPW, Program for Public Information, Conservation Commission
ESTIMATED COST	Low
POTENTIAL FUNDING	Town Capital Budget
SOURCES	
PRIORITY	Low
TIMELINE	Over the next 5 years

Goal 4: Review and update existing policies, programs, and regulations to further reduce or eliminate the impacts of natural hazards.

Mitigation Action 4a: Maintain a list of municipal construction projects, bylaw/code revisions, and properties to acquire to reduce risk from natural hazards. Develop a priority ranking for the projects/revisions/properties.	
HAZARD ADDRESSED	Multiple Hazards
CRS CATEGORY	Preventative
PURPOSE	A regularly updated list of important projects, regulatory updates, and potential property acquisitions, increases Marshfield's long- term resiliency by identifying and prioritizing the most effective next steps involved with hazard mitigation.
RESPONSIBILITY	Marshfield Building Department, Conservation Commission, Planning Department, Program for Public Information
ESTIMATED COST	Low
POTENTIAL FUNDING	Town Capital Budget
SOURCES	
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 4b: Evaluate all zoning, bylaws, and codes as necessary to increase the resiliency of the built, natural, and landscaped environment to natural hazards. Strengthen existing Wetlands Protection Bylaw and Regulations, Zoning Bylaw, and Article XV (Floodplain Zoning). Streamline and gain consistency across town department codes.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Coastal Erosion
CRS CATEGORY	Preventative
PURPOSE	Revising local codes and bylaws to increase the resiliency of construction projects will ensure that future buildings and structures constructed in Marshfield will be more resilient, and less likely to experience damage in the event of a natural hazard. This could include establishing higher elevation standards, increasing a maximum building height for elevation projects, creating a 30-Foot no build setback from seawalls and establishing a set of building elevation case studies.
RESPONSIBILITY	Marshfield Building Department, Planning Department, Conservation Commission
ESTIMATED COST	Low
POTENTIAL FUNDING SOURCES	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience Grant



PRIORITY	High
TIMELINE	Within the next 1-2 years

#### Mitigation Action 4c:

Verify the location of each repetitive loss property. If it cannot be located, is located in another jurisdiction, or has been mitigated, notify FEMA to get the property removed from the Town's repetitive loss list. Inform existing Repetitive Loss property owners annually about financial assistance options.

HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Coastal Erosion
CRS CATEGORY	Public Information
PURPOSE	The number of repetitive loss properties influences the requirements of the Town in reference to hazard mitigation and CRS planning. If properties appear erroneously on this list, they should be removed to reflect the true repetitive loss status of the Town (Update AW-501 Worksheet). This action includes developing specific recommendations for reducing vulnerability in repetitive loss areas throughout town.
RESPONSIBILITY	Marshfield Building Department, Planning Department
ESTIMATED COST	Low
POTENTIAL FUNDING	Town Capital Budget
SOURCES	
PRIORITY	High
TIMELINE	Over the next 5 years

### Goal 5: Engage with surrounding communities to ensure regional cooperation and solutions for hazards affecting multiple communities.

Mitigation Action 5a: Examine, prioritize, design, and seek funding for culvert replacement and salt marsh restoration projects. Collaborate with the Towns of Situate and Duxbury on salt marsh evaluation, restoration and storm water systems that impact coastal wetlands.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding, Coastal Erosion, Dam and Culvert Failure, Invasive Species
CRS Category PURPOSE	Structural Projects Implementation of this action would enhance flood protection and shoreline erosion control, among other benefits. Wetland restoration activities would provide additional trees, removal of invasive vegetation, root mats and other wetland vegetation that would act to slow the speed of stormwaters and distribute them more slowly over the floodplain throughout the coastal areas of Marshfield. Additionally, the Town could investigate acquisition
	opportunities to acquire land for marsh migration.

RESPONSIBILITY	DPW, Conservation Commission
ESTIMATED COST	High
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, FEMA Building Resilient Infrastructure and Communities
	(BRIC), Coastal Habitat and Water Quality Grant, MassBays Healthy
	Estuaries Grants
PRIORITY	Medium
TIMELINE	Over the next 5 years (one drainage area per year)

#### Mitigation Action 5b:

Develop evacuation routes to improve transportation needs prior to or during a natural hazard. Consideration should also be given to neighboring communities, such as Hummarock (Scituate) and Gurnet Road (Duxbury), which would need to evacuate through Marshfield. Once developed, communication with residents and visitors to inform them of the new designations and emergency preparation procedures.

HAZARD ADDRESSED	Multiple Hazards
CRS CATEGORY	Emergency Services
PURPOSE	Due to the unique topography of Marshfield, there are multiple areas of Town that could be completely isolated due to flooding in a major storm. Having an evacuation plan will help ensure that vulnerable residents such as seniors, individuals with disabilities, and coastally isolated populations can be informed early and directed to safer locations until conditions are safe to return home. Since the main transportation routes leaving Marshfield run through neighboring communities, regional coordination will be important.
RESPONSIBILITY	EOC, Program for Public Information
ESTIMATED COST	Low
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, Community Transit Grant Program (MassDOT)
PRIORITY	Medium
TIMELINE	Over the next 5 years

### Goal 6: Encourage future development that minimizes risks to natural hazards, such as coastal and riverine flooding.

Mitigation Action 6a: Develop a framework that addresses buy outs and incentives for relocation from low-lying neighborhoods and elevating buildings out of the floodplain.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,
	Coastal Erosion
CRS CATEGORY	Property Protection
PURPOSE	With rising sea levels, more low-lying areas in the Town of
	Marshfield will become vulnerable to flooding. By developing a

	framework for identifying vulnerable properties, contacting the owners, and establishing financial resources for a buyout and/or elevation program, the Town will be able to mitigate the flooding
	impacts.
RESPONSIBILITY	Marshfield Building Department, Planning Department,
	Conservation Commission, Town Administrator, Treasurer/Collector
ESTIMATED COST	Low
POTENTIAL FUNDING	FEMA Flood Mitigation Assistance (FMA), FEMA Building Resilient
SOURCES	Infrastructure and Communities (BRIC)
PRIORITY	Medium
TIMELINE	Over the next 5 years

Goal 7: Identify public education opportunities and develop materials to inform residents about what to expect during natural disasters. Promote pre-disaster planning and provide education materials on appropriate mitigation actions to reduce vulnerability.

Mitigation Action 7a: Develop strategies and materials to increase community awareness and involvement regarding climate resiliency, such as informational brochures, targeted education signs in vulnerable locations, school coastal resiliency curriculum, and neighborhood outreach programs.	
HAZARD ADDRESSED	Multiple Hazards
CRS CATEGORY	Public Outreach
PURPOSE	Easily accessible information in the form of informational brochures and targeted community signage will inform residents and visitors about the types of natural hazards in Marshfield and how they can reduce their vulnerability. The Town should take actions to generate discussion, enhance local understanding of coastal hazards and encourage agency through school curriculum and neighborhood outreach programs.
RESPONSIBILITY	Building Department, Program for Public Information, Fire Department, EOC
ESTIMATED COST	Low
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 7b:		
Work with local marina	Work with local marinas and yacht clubs to prepare storm preparedness plan (plans could	
incorporate hauling vessels, notifying customers, and moving equipment/floats to higher		
ground). Awareness car	npaigns, and possible by laws to eliminate creation of debris fields.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,	
	Coastal Erosion	
CRS CATEGORY	Preventative	
PURPOSE	During a natural hazard marine vessels, equipment and floats are exceptionally likely to be impacted by flooding, high winds, hurricanes, and tropical storms. A working with local marinas and yacht clubs such as Roht Marine, Green Harbor Marina, Taylor Marina, Marshfield Yacht Club and Green Harbor Yacht Club could increase collaboration. Preparedness could help improve resiliency in flood prone areas of Town, account for property vulnerable to coastal hazards, and reduce private property damage from marine vessels and floats.	
RESPONSIBILITY	EOC, Harbormaster, Program for Public Information, Conservation Commission	
ESTIMATED COST	Low	
POTENTIAL FUNDING	Town Capital Budget, CZM Coastal Resilience, Seaport Economic	
SOURCES	Council Grant	
PRIORITY	Medium	
TIMELINE	Within the next 5 years	

Mitigation Action 7c:		
	Maintain programing that promotes flood insurance.	
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding, Coastal Erosion	
CRS CATEGORY	Public Information	
PURPOSE	In Marshfield if all buildings at risk were insured to the maximum available through NFIP, most of the losses included during a natural hazard would be covered by flood insurance. As of 2018, only about 50% of Marshfield buildings in the FEMA floodplain were insured. The Town should continue and increase Community Rating System (CRS) participation to maintain or improve flood insurance discounts and make coverage more affordable. The Town should create additional flood insurance outreach projects: direct mailings of brochures, flood insurance meetings, better advertise free technical assistance, incorporate damage and loss estimates, and promote Increased Cost of Compliance coverage, host flood insurance clinic for one-on-one support.	
RESPONSIBILITY	Marshfield Building Department, Program for Public Information	
ESTIMATED COST	Low	



POTENTIAL FUNDING	Town Capital Budget
SOURCES	
PRIORITY	High
TIMELINE	Ongoing each year

### Goal 8: Identify and seek the funding necessary to study, design and construct projects that will reduce the Town's vulnerability to natural hazards.

Mitigation Action 8a: Assess critical infrastructure that is subject to damage from natural hazards. Develop, prioritize, and seek funding for a list of needed infrastructure improvement projects.	
HAZARD ADDRESSED	Multiple Hazards
CRS CATEGORY	Structural Projects
PURPOSE	Continuing to coordinate between various Town departments and community groups to facilitate the planning, prioritization, and implementation of projects that address the Town's vulnerability and increase resiliency (i.e., vulnerable Eversource substations, radio antenna, seawall at end of Old Rexhame Rd., esplanade area flood control and stormwater management, Veterans Memorial Park dam removal, stockpile of steel sheet panels and boulder for post storm response). The Town should aggressively pursue federal grants to incentivize property owners to voluntarily elevate their homes or dry floodproof their businesses to higher levels or voluntarily sell their property to the Town. Previous mitigation action 3e, which is to create special conditions for Orders of Conditions to require beneficial reuse should continue to be examined.
RESPONSIBILITY	Town Administrator, DPW, Conservation Commission
ESTIMATED COST	High
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, Building Resilient Infrastructure and Communities (BRIC)
PRIORITY	Medium
TIMELINE	Over the next 5 years (1 or 2 projects)

Mitigation Action 8b: Integrate municipal mitigation and adaptation projects into the Town's capital budget.	
HAZARD ADDRESSED	Multiple Hazards
CRS CATEGORY	Preventative
PURPOSE	Vital mitigation and adaptation projects and actions will only be able to be implemented if they can be funded; integrating them into the Town's capital budget ensures there is a dedicated funding source for these projects.
RESPONSIBILITY	Town Administrator, Select Board
ESTIMATED COST	Low



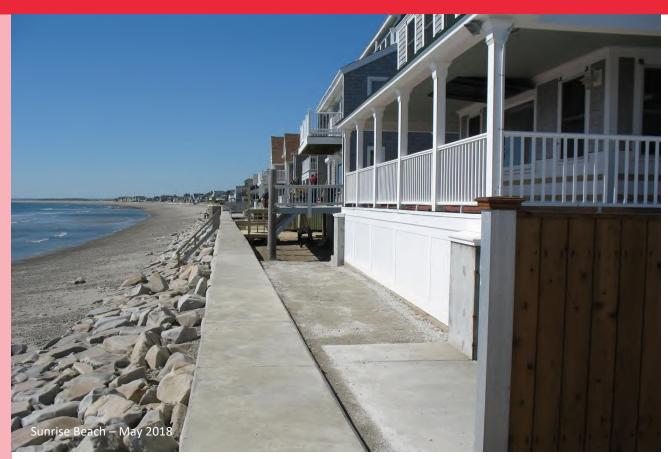
POTENTIAL FUNDING	Town Capital Budget
SOURCES	
PRIORITY	High
TIMELINE	Mid-term and ongoing within the next 5 years

Mitigation Action 8c: Explore opportunities to conserve the Town's existing open space, and possibilities to expand Marshfield's existing open space. Purchase wetlands and other flood prone lands for conservation. Evaluate the future use of open space including marsh restoration, resiliency planning, and the creation of parks and trails.	
HAZARD ADDRESSED	Hurricane & Tropical Storms, Flooding, Coastal Erosion
CRS CATEGORY	Natural Resource Protection
PURPOSE	Research unprotected properties adjacent to existing preserved land and recreation areas that may improve an area's resilience to natural hazards. Prioritize land for acquisition, and update inventory of remaining undeveloped land. In the process the Town could identify properties that would be beneficial in allowing salt marsh migration in the future as sea levels rise. By allowing the marsh to migrate landward, there will be additional storage capacity for flood waters, enhanced wildlife habitat, and improved water quality.
RESPONSIBILITY	Planning Department, Marshfield Building Department, Conservation Commission, Open Space Committee and Select Board.
ESTIMATED COST	High
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, MassTrails
PRIORITY	Medium
TIMELINE	Over the next 5 years

Mitigation Action 8d: Investigate the repair and removal of damaged dams, culverts, tide gates, coastal flood control and protection structures.					
HAZARD ADDRESSED	Severe Winter Weather, Hurricane & Tropical Storms, Flooding,				
	Coastal Erosion, Dam and Culvert Failure				
CRS CATEGORY	Structural Projects				
PURPOSE	Identify structures that no longer serve their purpose to establish if the structure needs to be repaired or removed. Increase the removal of ineffective structures to create opportunities to restore ecological systems. Explore funding opportunities for the repair and replacement of existing structures (i.e., Mt. Skirgo wellhead, Webster Street Well #2). Review and upgrade the Master Plan for Seawalls.				
RESPONSIBILITY	DPW, Conservation Commission				



ESTIMATED COST	High
POTENTIAL FUNDING	Town Meeting Article, MVP Planning Grant, CZM Coastal Resilience
SOURCES	Grant, Building Resilient Infrastructure and Communities (BRIC),
	Dam and Seawall Repair or Removal Program (EEA)
PRIORITY	Medium
TIMELINE	Over the next 5 years



The Marshfield Multi-Hazard Mitigation Plan is not meant to be a static document. As conditions change, added information becomes available, or mitigation actions progress or are completed over the life of the plan, adjustments and updates may be necessary to maintain its relevance. This chapter describes how the Plan will be tracked, updated, and enhanced in the coming years. The plan must be fully reviewed and revised as necessary at least once every five years. Keeping the plan up to date also means continuing to provide opportunities for public involvement and comment on the plan and its implementation.



As required by FEMA, this Plan must outline a maintenance process to ensure the Plan remains active and relevant to the current conditions of the Town. The process must identify the following items:

- Plan Monitoring, Evaluation and Updates Method and schedule for monitoring, evaluating, and updating the plan once every five years;
- Incorporation of Mitigation Strategies Explanation of how local governments will incorporate mitigation strategies into existing mechanisms; and
- Continued Public Involvement Requirements that public participation continue throughout the plan maintenance process.

This section details how Marshfield will meet these Plan maintenance requirements.

#### 6.1 PLAN MONITORING, EVALUATION AND UPDATES

As required by FEMA, the written plan will be evaluated and updated at least once every five years by relevant Town departments, boards, and agencies. In the interim, the CRS Coordinator and/or Town Planner will bring the LPT together annually to review the status of the mitigation actions. A status report will be generated and shared with the Town Administrator and Select Board at an advertised public meeting. Completion of the mitigation actions will be used as the criteria to monitor the plan for effectiveness. If a major disaster occurs in the interim, the plan may be evaluated or updated if Town personnel feel that the plan failed in some way, or imminent changes are required to better respond to future disasters. As necessary, LHMPC members and/or departments may be added or removed from the LHMPC to obtain the most accurate and applicable information possible.

Evaluations and updates will take place in much the same way this updated plan was developed. The process will include meetings of the LHMPC, review of goals and objectives, updating the community profile, review and modification of potential hazards and hazard related data, review of existing hazard-prone areas and the addition of any new areas, updating existing and planned hazard mitigation measures, and an evaluation as to the effectiveness of the plan to date. The next update will begin in year 4 of this plan, to ensure that the subsequent update is ready within the required 5-year window.

#### 6.2 INCORPORATION OF MITIGATION STRATEGIES

Mitigation strategies outlined in this Plan will be incorporated into existing plans, bylaws, and regulations as feasible. During Plan updates, existing and proposed mitigation actions will be evaluated for effectiveness, level of completion, and continued appropriateness. Mitigation strategies will also need to be included in the annual budget process.

Upon approval of this plan, the LHMPC will provide all interested parties and implementing departments with a copy of the plan and will initiate a discussion regarding how the plan can be integrated into that department's ongoing work. At a minimum, the plan will be reviewed and discussed with the following departments and committees:

- Chapter 6
- Fire Department
- Police Department
- Department of Public Works
- Planning Board
- Conservation Commission
- Building Department
- CRS and PPI Committee

After this plan has been approved by both FEMA and the local government, links to the final plan will be emailed to all Town staff, boards, and committees, with a reminder to review the plan periodically and work to incorporate its contents, especially the proposed mitigation actions presented in Chapter 5, into other planning processes, documents, and plans. In addition, during annual review meetings for the Multi-Hazard Mitigation Plan implementation process, the LHMPC will review whether any of these plans are in the process of being updated. If so, the LHMPC will remind people working on these plans, policies, etc., of the Multi-Hazard Mitigation plan, and urge them to incorporate the Multi-Hazard Mitigation Plan data, findings, and actions into their respective efforts.

#### 6.3 CONTINUED PUBLIC INVOLVEMENT

During the periodic five-year update process, the LHMPC will hold at least one public workshop or similar meeting to solicit feedback from the general public on the progress made to date. Concerned citizens will also be invited to review the revised Plan and submit any additional comments or recommendations for improving the Plan. All events will be publicly advertised in the local newspaper and/or similar method. Copies of the Plan will be provided in public places such as Town Hall and the Emergency Operations Center. The Plan will also be made available to the general public via the Town's website.

#### 6.4 PLAN ADOPTION

At the conclusion of planning efforts conducted by the LHMPC, the draft of the Marshfield MHMP was reviewed by the LHMPC, stakeholders and the general public, and informally approved by all applicable Town departments, boards, and other agencies identified as members of the LHMPC. The plan was then submitted to the State Hazard Mitigation Officer (SHMO) of the Massachusetts Department of Resource Conservation, the Massachusetts Emergency Management Agency (MEMA) and the Federal Emergency Management Agency (FEMA) for review and approval. If approved by MEMA and FEMA, the plan will be brought before the Marshfield Selectboard for adoption, and the Plan will enter the five year "maintenance" phase. A draft of the certificate of adoption is provided on the following page. Proof of plan adoption will also be included at the front of this report.



#### TOWN OF Marshfield, MASSACHUSETTS

#### A RESOLUTION ADOPTING THE TOWN OF MARSHFIELD MULTI-HAZARD MITIGATION PLAN (2023)

WHEREAS, the Town of Marshfield recognizes the threat that natural hazards pose to people and property within our community; and

WHEREAS, undertaking hazard mitigation actions will reduce the potential for harm to people and property from future hazard occurrences; and

WHEREAS, the Town of Marshfield established a Committee to prepare the *Town of Marshfield* Multi-*Hazard Mitigation Plan (2023)*; and

WHEREAS, the *Town of Marshfield* Multi-*Hazard Mitigation Plan (2023)* contains several potential future projects to mitigate potential impacts from natural hazards in the Town of Marshfield, and

WHEREAS, duly-noticed public meetings were held by the Local Hazard Mitigation Planning Committee on December 14<sup>th</sup>, 2022 and February 27<sup>th</sup>, 2023, and

WHEREAS, the Town of Marshfield authorizes responsible departments and/or agencies to execute their responsibilities demonstrated in the plan, and

NOW, THEREFORE BE IT RESOLVED that the Town of Marshfield BOARD OF SELECTMEN adopts the *Town of Marshfield* Multi-*Hazard Mitigation Plan (2023)*, in accordance with M.G.L. 40 §4 or the charter and bylaws of the Town of Marshfield.

ADOPTED AND SIGNED this Date.

Name(s) Title(s) Signature(s)



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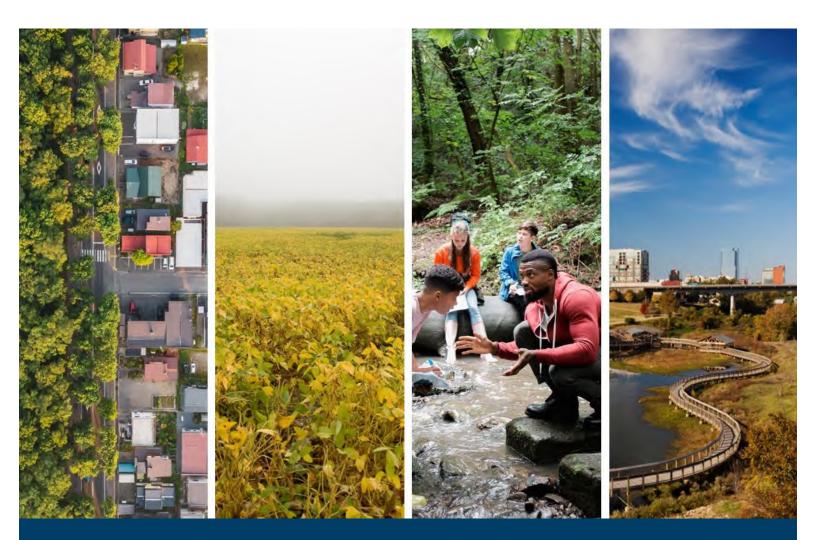
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#### APPENDIX A: LOCAL MITIGATION PLAN REVIEW GUIDE

- 1. Local Mitigation Plan Review Guide
- 2. CRS Scoring Checklist



# Local Mitigation Planning Policy Guide

FP 206-21-0002

Released April 19, 2022, Effective April 19, 2023

OMB Collection #1660-0062



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### Foreword

On behalf of the Federal Emergency Management Agency (FEMA), I am pleased to present the Local Mitigation Planning Policy Guide. This guide is FEMA's official policy on and interpretation of the applicable statutes and mitigation planning regulations in 44 Code of Federal Regulations (CFR) Part 201. This policy applies to local governments that develop, update and implement local mitigation plans, as well as FEMA and state officials who review and approve those plans. This updated policy will become effective one year from the date of release.<sup>1</sup>

Mitigation planning is the foundation for guiding risk reduction investments. These investments build community resilience to future natural hazard events. The local mitigation planning process brings partners together to inform a risk reduction strategy that can be implemented using a wide range of public and private resources. Local mitigation plans demonstrate the commitment to mitigation across multiple sectors, such as infrastructure and economic development, to reduce natural hazard risk.

The local mitigation plan guides risk-informed decision-making at the local level. Local governments, including special districts, can use the mitigation plan to guide planning for climate adaptation, resilience, land use and economic development.

This policy:

- Provides guidance to local governments to enable local mitigation plans to meet the mitigation planning requirements.
- Supports integration across FEMA programs, such as the National Flood Insurance Program, Hazard Mitigation Assistance, Rehabilitation of High Hazard Potential Dams Program, and the FEMA Building Codes Strategy.
- Aligns with the <u>National Mitigation Framework</u> and the <u>National Mitigation Investment Strategy</u>, a guide for whole community mitigation investments.
- Supersedes the Local Mitigation Plan Review Guide and the Local Mitigation Plan Requirements in Section 5.8 Rehabilitation of High Hazard Potential Dams Grant Program Guidance (FP 104-008-7, June 2020).

<sup>&</sup>lt;sup>1</sup> The High Hazard Potential Dams mitigation planning requirements to include all dam risks will become effective with the release of the Rehabilitation of High Hazard Potential Dams Grant Program Fiscal Year 2022 Notice of Funding Opportunity.

This policy will be reviewed, reissued, revised and/or rescinded within four years of the issue date. The Federal Insurance and Mitigation Administration (FIMA) will monitor and evaluate this policy based on stakeholder feedback and any regulatory or statutory updates.

Nimisha Agarwal

Nimisha Agarwal Deputy Associate Administrator (Acting) Federal Insurance and Mitigation Administration

### **1.** Introduction

## **1.1.** Purpose of the Local Mitigation Planning Policy Guide

Local hazard mitigation plans form the foundation of a community's long-term strategy to reduce disaster losses and break the cycle of disaster damage, reconstruction and repetitive damage. The Federal Emergency Management Agency (FEMA) supports local mitigation planning to achieve the following:

- Foster partnerships among all levels of government.
- Develop and strengthen non-governmental and private partnerships.
- Promote more disaster-resilient and sustainable communities.
- Reduce the costs associated with disaster response and recovery by promoting mitigation activities.

<u>Community resilience</u> is the ability of a community to prepare for anticipated hazards, adapt to changing conditions, and withstand and recover rapidly from disruptions. Activities such as disaster preparedness (which includes prevention, protection, mitigation, response and recovery) and reducing community stressors (the underlying social, economic and environmental conditions that can weaken a community) are key steps to resilience.

The Local Mitigation Planning Policy Guide is FEMA's official policy on, and interpretation of, local hazard mitigation planning requirements. The guide facilitates consistent evaluation and approval of local mitigation plans and compliance with the mitigation planning requirements when updating plans. The primary users of this guide are the federal and state<sup>2</sup> officials who review and approve local mitigation plans, recognizing that state and local planners also use the guide to understand minimum mitigation planning requirements. Local mitigation planners are encouraged to use the guide and other related materials to better understand the regulatory and policy requirements as well as fully leverage the planning process to engage stakeholders and increase community resilience. For additional information and examples of the various ways to meet and exceed the regulatory requirements, planners are directed to FEMA's Mitigation Planning training and guidance, including the Local Mitigation Planning Handbook ("Handbook")<sup>3</sup>.

<sup>&</sup>lt;sup>2</sup> For mitigation planning, the term "state" includes any state of the United States, the District of Columbia, American Samoa, Commonwealth of Northern Mariana Islands, Guam, Puerto Rico, and the U.S. Virgin Islands [44 CFR § 201.2 Definitions].

<sup>&</sup>lt;sup>3</sup> The current version of the Local Mitigation Planning Handbook is available at Create a Hazard Mitigation Plan | FEMA.gov

#### **1.2.** Planning is the Foundation for Mitigation Investments

Local mitigation plans are investment strategies that communities develop throughout the planning process to identify hazards, assess risks and vulnerabilities, and develop mitigation strategies that can be funded using a wide range of resources. As stated in 44 CFR § 201.1(b), "the purpose of mitigation planning is for state, local and Indian tribal governments to identify the natural hazards that impact them, to identify actions and activities to reduce any losses from those hazards, and to establish a coordinated process to implement the plan, taking advantage of a wide range of resources." This coordinated process allows mitigation investments to be based on a community-based, risk-informed decision-making process.<sup>4</sup> The local mitigation planning process helps the whole community understand the importance of mitigation and develop mitigation actions based on current and future risks and capabilities.

#### 1.2.1. National Mitigation Investment Strategy

The <u>National Mitigation Investment Strategy</u> is a single national strategy for advancing mitigation investment to reduce risks posed by natural hazards and increasing the nation's resilience to natural hazards. The National Mitigation Investment Strategy's objective is to identify and measure the effectiveness of mitigation investments, and to inform decisions on when and where to make investments. The Investment Strategy encourages the whole community, including individuals, to invest in pre- and post-disaster mitigation by adopting three shared goals:

Goal 1: Show How Mitigation Investments Reduce Risk

The whole community will build a shared understanding of mitigation investment and its value. Specifically, the whole community will understand how effective mitigation investments can protect people, homes, neighborhoods, cultural and historic resources, ecosystems and lifelines (for example, communications, energy, transportation and water). The federal government and its non-federal partners will create a shared vocabulary and common measures to communicate information about risk and find opportunities to educate, hire, train and develop a base of qualified mitigation professionals.

Goal 2: Coordinate Mitigation Investments to Reduce Risk

The whole community will coordinate mitigation investments through shared risk information, reinforced strategies for risk reduction, and easier access to existing funding. Such coordination will help the whole community justify mitigation investments and choose the most cost-effective and reasonable actions.

 Goal 3: Make Mitigation Investment Standard Practice
 The whole community will factor mitigation into investment decisions, especially for buildings and infrastructure. The federal government and its non-federal partners will use and expand

<sup>&</sup>lt;sup>4</sup> The mitigation planning process closely aligns with the principles laid out by the <u>Comprehensive Preparedness Guide 101</u>.

financial products and approaches for mitigation investment—including funding, incentives and financial risk transfer opportunities. The federal government and its non-federal partners also will make mitigation standard professional practice critical to safeguarding lifelines, services, and national safety and security.

Local hazard mitigation plans are the opportunity for local governments to discuss, apply, and meet the three shared goals of the Investment Strategy. A plan based on an equitable and comprehensive engagement strategy, inclusive risk communication, and understanding whole-community needs and capabilities sets the foundation for guiding investment decisions to reduce risk using a wide range of public and private resources.

#### 1.2.2. Hazard Mitigation Assistance

FEMA makes funding available for planning through the Hazard Mitigation Assistance (HMA) grant programs: the Hazard Mitigation Grant Program (HMGP); the Building Resilient Infrastructure and Communities (BRIC) Program; and the Flood Mitigation Assistance (FMA) Program.

Approved mitigation plans are a requirement for local governments, including special districts, to be eligible for the projects funded under the HMA and other FEMA programs, including the Rehabilitation of High Hazard Potential Dams (HHPD). Additionally, Public Assistance funding is available to implement mitigation measures for damaged eligible facilities to protect against future damages, so long as the recipient has an approved state mitigation plan. Mitigation plans must be reviewed and updated every five years and formally adopted by each participating jurisdiction's governing body as part of receiving approval. See Section 1.4 for additional guidance and authorities for FEMA assistance programs that provide planning grants or require mitigation plans as a condition of eligibility.

# **1.3.** Planning for Climate Change and Equitable Outcomes

Local jurisdictions have a responsibility to ensure that the plan's mitigation strategy complies with all applicable legal requirements related to civil rights, to ensure nondiscrimination. Such compliance can help achieve equitable outcomes through the mitigation planning process for all communities, including <u>underserved communities</u><sup>5</sup> and <u>socially vulnerable populations</u>.

<sup>&</sup>lt;sup>5</sup> Executive Order 13985 On Advancing Racial Equity and Support for Underserved Communities Through the Federal Government defines "underserved communities" as "populations sharing a particular characteristic, as well as geographic communities, that have been systematically denied a full opportunity to participate in aspects of economic, social, and civic life..."

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FEMA defines <u>equity</u> as the consistent and systematic fair, just and impartial treatment of all individuals. To ensure that the planning process and outcomes of the local mitigation plan benefit the whole community, equity must be central in its development. Inclusive planning processes take time and thoughtful planning to be set up in a way that provides everyone with the resources necessary to meaningfully participate, make progress and benefit from hazard mitigation. Equity is not just an important principle; it is essential to reducing risk to the whole community,<sup>6</sup> particularly for those who face barriers to accessing assistance and for populations that are disproportionately affected by disasters. The whole community includes individuals and communities, the private and nonprofit sectors, faith-based organizations and all levels of government (regional/metropolitan, state, local, tribal, territorial, insular area and federal). The mitigation plan is an opportunity to counter some of those barriers and intentionally plan for reducing the risk of all communities.

<u>Climate change</u> increases the frequency, duration and intensity of natural hazards, such as wildfires, extreme heat, drought, storms, heavy precipitation and sea level rise.. Communities are feeling the impacts of a changing climate now.<sup>7</sup> Many of these trends will likely continue for decades.<sup>8</sup> These variations create new risks to state and local governments and challenge pre-existing mitigation plans. They also pose a unique threat to the nation's most at-risk populations by exacerbating the impacts of disasters on underserved and socially vulnerable populations who already experience the greatest losses from natural hazards.

Many states and communities have been planning for climate change through climate adaptation efforts. According to the National Climate Assessment, climate adaptation refers to "actions taken at the individual, local, regional, and national levels to reduce risks from even today's changed climate conditions and to prepare for impacts from additional changes projected for the future."<sup>9</sup> While climate adaptation efforts may be undertaken separately or in addition to the all-hazards mitigation planning process, hazard mitigation and climate adaptation are complementary efforts that have the same goal: long-term risk reduction for people and increased safety for communities. The key difference between hazard mitigation and climate adaptation is that hazard mitigation encompasses all natural hazards, including short-term, episodic events that may or may not be connected to climate change. Climate adaptation efforts and plans are focused on reducing the risk to and mitigating impacts from actual or expected causes of climate change. As natural disasters cross geographic boundaries and increase in frequency and intensity, the need to support intersecting

<sup>&</sup>lt;sup>6</sup> National Preparedness Goal, <u>Second Edition</u>, 2015

<sup>&</sup>lt;sup>7</sup> U.S. Global Change Research Program, <u>Fourth National Climate Assessment, Volume II: Impacts, Risks, and Adaptation in</u> <u>the United States</u>, 2018.

<sup>&</sup>lt;sup>8</sup> Intergovernmental Panel on Climate Change, <u>The Physical Science Basis. Contribution of Working Group 1 to the Sixth</u> <u>Assessment Report of the Intergovernmental Panel on Climate Change</u>, 2021.

<sup>&</sup>lt;sup>9</sup> U.S. Global Change Research Program, <u>Fourth National Climate Assessment</u>, <u>Chapter 28: Reducing Risks through</u> <u>Adaptation Actions</u>, 2018.

plans is greater than ever. Adapting to the expected impacts of climate change is a form of hazard mitigation. A hazard mitigation plan that addresses climate change in its risk assessment and includes adaptation actions in its mitigation strategy may reduce risk to current and future events.

## **1.4.** Authorities and References

This policy bases the requirements for approval on a number of authorities, including:

## 1.4.1. Authorities

Laws:

- <u>Robert T. Stafford Disaster Relief and Emergency Assistance Act (Stafford Act), as amended.</u>
- <u>National Flood Insurance Act of 1968</u>, as amended.
- <u>National Dam Safety Program Act</u> (Pub. L. 92-367), as amended.

### **Regulations:**

- <u>44 CFR Part 201 Mitigation Planning.</u>
- <u>44 CFR, Part 60, Subpart A, including § 60.3 Flood plain management criteria for flood-prone</u> <u>areas.</u>
- <u>44 CFR Part 77 Flood Mitigation Grants<sup>10</sup></u>.
- <u>44 CFR Part 206 Subpart N. Hazard Mitigation Grant Program.</u>

## 1.4.2. References

### Executive Orders (EOs):

- EO 12898, <u>Federal Actions to Address Environmental Justice in Minority Populations and Low-Income Populations</u> (February 1994).
- EO 13690, Establishing a Federal Flood Risk Management Standard and a Process for Further Soliciting and Considering Stakeholder Input (October 2015, revoked in 2017 and reinstated in May 2021 by <u>Executive Order 14030 on Climate-Related Financial Risk</u>).
- E0 13985, <u>Advancing Racial Equity and Support for Underserved Communities Through the</u> <u>Federal Government</u> (January 2021).
- E0 13990, <u>Protecting Public Health and the Environment and Restoring Science to Tackle the</u> <u>Climate Crisis</u> (January 2021).
- E0 14008, <u>Tackling the Climate Crisis at Home and Abroad</u> (January 2021).

### Presidential Policy Directives (PPD):

<u>PPD 8 National Preparedness</u> (March 2011).

 $<sup>^{\</sup>mbox{\tiny 10}}$  This is the CFR citation for the Flood Mitigation Assistance Program.

PPD 21 Critical Infrastructure Security and Resilience (February 2013).

### FEMA and U.S. Department of Homeland Security doctrine:

- <u>National Mitigation Investment Strategy</u> (August 2019).
- <u>National Preparedness Goal</u> (Second Edition, September 2015).
- <u>National Mitigation Framework (June 2016).</u>

#### **FEMA Policies:**

- <u>"Restrictions on Grant Obligations to State, Tribal, and Local Governments without a FEMA-Approved Mitigation Plan</u>" (FP 306-112-1, August 19, 2013).
- <u>Hazard Mitigation Assistance Guidance</u> (February 27, 2015).
- Hazard Mitigation Assistance Guidance, Program Administration by States Pilot, Hazard Mitigation Grant Program, October 2017.
- <u>Rehabilitation of High Hazard Potential Dams Grant Program Guidance</u> (FP 104-008-7, June 2020).
- Mitigation Assistance: Building Resilient Infrastructure and Communities (FP-104-008-05, February 14, 2022).

## 1.5. Organization of the Guide

This guide comprises six main sections that describe the purpose of the guide, local, state and FEMA responsibilities, and the requirements for local hazard mitigation plans.

- <u>Section 1: Introduction</u> Describes the purpose and organization of this guide, overall approach for plan reviews, authorities and references, and how planning is the foundation for mitigation investments.
- <u>Section 2: Roles and Responsibilities</u> Describes the roles and responsibilities of local jurisdictions, states and FEMA related to mitigation planning.
- <u>Section 3: Guiding Principles</u> Explains how to approach plan development and updates while meeting the requirements for mitigation planning.
- <u>Section 4: Local Planning Requirements</u> Provides detailed guidance on how FEMA interprets the regulations through the individual elements of local mitigation planning, i.e., requirements for planning process, risk assessment, mitigation strategy, plan maintenance, plan update and plan adoption.
- <u>Section 5: Completing the Plan Review Tool</u> Provides instructions on how FEMA will complete the Local Mitigation Plan Review Tool (PRT), including the Plan Review Checklist and Plan Assessment.

- <u>Section 6: Plan Review and Approval Procedure</u> Describes the plan review procedure from submittal through approval, including methods of communication among FEMA, states and local governments that develop and update local mitigation plans.
- <u>Appendix A: Local Mitigation Plan Review Tool</u> For use by state and FEMA plan reviewers to determine if a plan meets the local mitigation planning requirements, to provide more comprehensive feedback to the participating jurisdiction(s) where the plan exceeds minimum local mitigation plan requirements, and to suggest improvements. Local staff may use the PRT as a checklist to ensure all requirements have been addressed.
- <u>Appendix B: Sample Adoption Resolution</u> Provides a sample adoption resolution to assist jurisdictions, including special districts.
- Appendix C: APA and Approval Status Letters Includes sample approval status letters that can be modified and sent to plan participants.
- Appendix D: Amendment and Joining Procedures Includes amendment and annexation procedures for multi-jurisdictional plans.
- <u>Appendix E: Acronyms and Definitions</u> Defines all acronyms and terms used throughout this guide.
- Appendix F: Code of Federal Regulations Includes text of the relevant portions of the CFR related to local hazard mitigation plans.
- Appendix G: High Hazard Potential Dam Grant Program Mitigation Planning Requirements Describes the requirements in the Rehabilitation of High Hazard Potential Dams Grant Program for mitigation planning.

## 2. Roles and Responsibilities

This section outlines the local, state and FEMA responsibilities regarding the update, review and approval of a local mitigation plan.

## 2.1. Local Responsibilities (44 CFR § 201.3(d))

Local governments, including special districts, seeking plan approval are responsible for participating in the planning process and meeting all requirements in Section 4 of this guide. This includes adopting the plan in accordance with local laws. Adoption demonstrates the local government's commitment to implement the mitigation strategy.

This guide uses the terms "jurisdiction," "community" and "participant" interchangeably. These terms refer to any local government developing or updating a local mitigation plan. 44 CFR § 201.2 defines "<u>local government</u>" as:

"any county, municipality, city, town, township, public authority, school district, special district, intrastate district, council of governments (regardless of whether the council of governments is incorporated as a nonprofit corporation under State law), regional or interstate government entity, or agency or instrumentality of a local government; any Indian tribe or authorized tribal organization,<sup>11</sup> or Alaska Native village or organization; and any rural community, unincorporated town or village, or other public entity."

According to 44 CFR § 201.6(a)(4), local governments may work together to create a multijurisdictional plan. For multi-jurisdictional plans, one community should be designated as the lead jurisdiction. This may be any of the participants, such as a county, a council of governments or a regional planning entity. When FEMA HMA planning grants are used, the lead jurisdiction is often the sub-recipient. The lead jurisdiction is responsible for ensuring each participating jurisdiction meets the requirements laid out in Section 4, prior to submitting the plan to the state, and then FEMA, for approval. The lead jurisdiction is also responsible for coordinating the plan submission and adoption by all participating jurisdictions.

Individual jurisdictions participating in a multi-jurisdictional plan must meet the mitigation planning requirements, adopt the plan and provide documentation to FEMA (via the state). Once the agency receives the jurisdiction's adoption, FEMA will issue an approval letter for the jurisdiction. Additional steps must be met for jurisdictions seeking approval after one year of the <u>Approvable Pending</u> <u>Adoption</u> (APA) date (see Section 4.6 Element F-2).

<sup>&</sup>lt;sup>11</sup> Section 1.2 of the 2017 Tribal Mitigation Plan Review Guide details Tribal participation in multi-jurisdictional planning.

Requirements for Tribal mitigation plans (44 CFR § 201.7) vary from the requirements for local governments (44 CFR § 201.6), as tribes have the option to be recipients for certain FEMA nonemergency assistance. Tribal governments participating with local governments in multi-jurisdictional mitigation plans (per 44 CFR § 201.7(a)(4)), should refer to the requirements detailed in the <u>Tribal</u> <u>Mitigation Plan Review Guide</u>.

## 2.2. State Responsibilities (44 CFR § 201.3(c))

The state will provide technical assistance and training to local governments to assist them in applying for HMA planning grants and developing mitigation plans. The objective of this state training and technical assistance is to ensure local governments understand the requirements as early as possible, to create more inclusive and effective planning processes, and to decrease the time for plan approval by reducing the number of required revisions. In addition to other funding opportunities, states may make available the use of up to 7% of HMGP funding for state, tribal and/or local planning.<sup>12</sup>

The State Hazard Mitigation Officer (SHMO), or their designee, is responsible for completing initial reviews of all local mitigation plans. The SHMO or designee also review any plans from tribal governments (including tribes participating with local governments in multi-jurisdictional plans) that want the option of being a subrecipient to the state.

#### States have authority to review plans under 44 CFR § 201.6(d)(1):

Plans must be submitted to the State Hazard Mitigation Officer (SHMO) for initial review and coordination. The State will then send the plan to the appropriate FEMA Regional Office for formal review and approval. Where the State point of contact for the FMA program is different from the SHMO, the SHMO will be responsible for coordinating the local plan reviews between the FMA point of contact and FEMA.

States have the authority to seek revisions to local plans submitted to them for review. When forwarding plans to FEMA for final review and approval, states are acknowledging and confirming that the plan meets all of the plan requirements in 44 CFR Part 201 and the PRT. The state may have identified plan requirements in addition to those required by 44 CFR Part 201, which FEMA does not review. Those additional requirements may be added to Element G of the PRT, where applicable.

The state is responsible for reviewing and submitting approvable state, local and, as applicable, tribal mitigation plans to FEMA. If the state is consistently submitting plans that are not approvable, FEMA and the state will meet to determine a corrective action plan. FEMA recognizes that there may be temporary capacity challenges during an active disaster and will work with states experiencing

 $<sup>^{12}</sup>$  See 44 CFR § 201.3(c)(4) and 206.434(d)(1)

those issues. States that opt to participate in the Program Administration by States (PAS) agreement with FEMA and receive the plan approval delegation authority have additional program-specific mitigation planning responsibilities. For more information on PAS requirements, refer to the Hazard Mitigation Assistance Guidance, Program Administration by States Pilot, HMGP, October 2017, or subsequent policies, as applicable. States reviewing plans for approval under a PAS agreement must meet all the statutory and regulatory requirements of a FEMA review and approval.

States are encouraged to communicate with local governments regarding local mitigation plan expiration dates, consequences of not having an approved local mitigation plan with respect to eligibility for certain FEMA assistance programs, and availability of mitigation planning technical assistance and training. Communication should be consistent, regular and well in advance of plan expiration dates, to prepare for quality application development and timely submissions to meet known assistance program application cycles and deadlines.

## 2.3. FEMA Responsibilities (44 CFR § 201.3(b))

The responsibilities of the FEMA Regional Administrator include providing technical assistance and training to state, local and tribal governments regarding the mitigation planning process. FEMA is responsible for the final approval of all local mitigation plans after state review (except where this authority is delegated to states under the PAS agreement). Once a state (that does not have a PAS agreement) has reviewed a local mitigation plan and submits the plan to FEMA, FEMA is responsible for the overall coordination of the plan's review, tracking and approval.

FEMA is responsible for communicating mitigation plan expiration dates, consequences of not having an approved mitigation plan with respect to eligibility for certain FEMA assistance programs, and availability of mitigation planning technical assistance and training.

## **3. Guiding Principles**

This guide lays out the overall approach and, in later sections, more specific standards for planners to consider when preparing to develop or update a local mitigation plan, and for FEMA and state approvers to use to be consistent and fair in implementing the regulatory requirements.

The following guiding principles should be considered in advance of developing or updating a local mitigation plan:

- Plan and Invest for the Future: The plan is based on the experiences of the past and present and on projections for the future, including long-term climate change considerations and changes in development. The planning process sets the direction for years and decades into the future, using the best available information, tools and resources from partners and stakeholders to make a strong case for mitigation investments and implementing actions. Consider all possible types of mitigation actions (land use regulations, building codes, nature-based solutions, etc.) to address current and future risks.
- Collaborate and Engage Early: The planning process brings together diverse community-based partners representing the interests of the whole community. It includes those able to implement mitigation actions using a wide range of resources, and leaders from underserved communities and socially vulnerable populations. Meaningful representation from and conscious collaboration with underserved and vulnerable populations are critical for equitable outcomes. federal, state and local engagement is also critical for successful mitigation planning, as partners from all levels of government bring additional resources including, but not limited to, data, funding and technical expertise.
- Integrate Community Planning: Design the planning process to fit the unique needs of each community. Integrating hazard risk with the most appropriate planning scale and processes, such as land use, economic development, housing, infrastructure, resilience planning and/or natural resource planning, will minimize conflicting initiatives, such as development in hazard-prone areas. Prepare a single-jurisdiction plan or participate in a multi-jurisdictional one, based on local capabilities.

The plan development process and each five-year update are opportunities to advance the previous and ongoing mitigation efforts, integrate the plan with other community planning initiatives, improve engagement with community-based organizations that represent underserved communities, accurately reflect changes in risk and recalibrate the mitigation strategy and priorities.

## 3.1. Right-Sizing Plan Development and Update

The scope of the mitigation plan development and update needs to reflect the unique situation and most effective path (e.g., number of jurisdictions participating, size of the planning area, and the

stakeholder engagement process). The participants choose this scope. Many factors will guide decisions made by plan participants to meet their specific needs.

Every five years, the mitigation plan needs to be reviewed and updated, as circumstances may change (e.g., disasters, effects of climate change, increased areas of development within hazard-prone areas, or other impacts from changing population and demographics). All these affect the risk profile, and changes in staff and local leadership may also change the mitigation strategy and priorities.

### 44 CFR § 201.6(d)(3):

A local jurisdiction must review and revise its plan to reflect changes in development, progress in local mitigation efforts, and changes in priorities, and resubmit it for approval within 5 years in order to continue to be eligible for mitigation project grant funding.

Each local participant seeking approval for a mitigation plan must engage in the planning and public participation process (Element A) to review and revise the plan. Updated plans must specifically address the requirements for plan updates (Element E), along with each of the sub-elements, as detailed in Section 4. Communities must review all the other required elements for local mitigation plans for continued relevance, and revise them accordingly.

During the five-year planning cycle, jurisdictions may experience little or no change to hazard risk and vulnerability that would significantly alter the existing vulnerability analysis and the associated mitigation actions. Where hazard risk has not significantly changed, a jurisdiction may simply use the update process to review, fill in gaps and verify existing information. The updated plan must document that the information was reviewed and remains accurate.

The scope of a plan update needs to reflect the reasons for the update in addition to the five-year review cycle (e.g., major disaster events, significant changes in risk, a more robust outreach and engagement process to bring new partners and additional community-based partners to the process), and focus on changes since the last update. It does not need to involve a full rewrite. The plan updates need to be carefully scaled to reflect the magnitude of the update – that is, the update may be small if relatively little has changed, or it may be large if more engagement is needed to bring together partners and stakeholders due to changes in demographics, development, and disaster frequency and intensity.

## **3.2.** Approach for Plan Review and Approval Process

The mitigation planning requirements are focused on outcomes. This provides flexibility in how the mitigation plan requirements are met and allows innovation for communities with unique conditions and circumstances, by specifying what must be done in the process and documented in the plan, but not specifying how to do it. FEMA recognizes the inherent differences among local governments. Some local governments, including special districts, have less capacity and capability to manage

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hazard mitigation planning and mitigation actions, including applying for FEMA's HMA grants. However, each mitigation plan requirement ensures the planning process has a strong foundation and will result in effective outcomes to reduce risks from future natural hazards and changing conditions. This places each community in a better position to implement mitigation actions when opportunities arise, using a wide range of public and private resources.

## 4. Local Planning Requirements

This section provides detailed guidance on how FEMA interprets the various regulations required for all local mitigation plans. The local mitigation plan requirements include the following elements:

- Element A: Planning Process.
- Element B: Hazard Identification and Risk Assessment.
- Element C: Mitigation Strategy.
- Element D: Plan Maintenance.
- Element E: Plan Update.
- Element F: Plan Adoption.
- Element G: High Hazard Potential Dams (required for HHPD Grant Program).
- Element H: Additional State Requirements.

Many requirements call for the plan to "document," "describe," "provide" and "include" information. FEMA does not require any specific format for the plan or its content, and recognizes that many variations and types of documentation, such as narratives, tables, lists, maps, etc., may meet a requirement.

The Local Mitigation Plan Review Tool (PRT) is used to document that each requirement is met for each participating jurisdiction. Local staff may use the PRT as a checklist to ensure all requirements have been addressed. FEMA and the state may also use the PRT to provide additional feedback to local governments, including special districts, that exceed the requirements. FEMA and the state may use the PRT to recommend improvements that may increase effectiveness. See <u>Appendix A:</u> Local Mitigation Plan Review Tool

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Specific terms used in the relevant regulation and this guidance are defined in Appendix E: Acronyms and Definitions, and inserted where necessary. For example, many plan sections require a "discussion" or "description." FEMA considers the plan to be a written record of the planning process that forms the basis for future actions and decisions. Therefore, many of these terms have the same meaning: to document *how and what* was considered and done as part of the process.

Finally, an important distinction must be made between the words "shall," "must" and "should," as used in the Mitigation Planning regulation at 44 CFR Part 201. Any use of the terms "shall" or "must" denotes a mandatory requirement for plan approval. Any use of the term "should" signifies a recommended action that is encouraged and may increase the effectiveness of the plan, but is not mandatory or necessary for plan approval. These "shoulds" can assist with meeting the "musts" and will strengthen the overall plan.

## **4.1. Element A: Planning Process**

<u>**Overall Intent.</u>** The planning process section of the mitigation plan documents how the plan was developed, who was involved and what data and information were used to build or update the plan. A successful planning effort includes active participation and buy-in from community leaders, stakeholders and the public. The <u>National Mitigation Framework</u> emphasizes the valuable role of collaboration among various sectors to ensure that mitigation capabilities continue to grow and that comprehensive mitigation includes strategies for all community sectors. Examples of sectors with mitigation capabilities are those agencies and stakeholders responsible for:</u>

- Emergency management.
- Economic development.
- Land use and development.
- Housing.
- Health and social services.
- Infrastructure (including transportation and other community lifelines).
- Natural and cultural resources.

In addition, FEMA's <u>National Response Framework, 4th Edition</u> identifies critical <u>community lifelines</u>, which are the most fundamental services in the community that, when stabilized, enable all other aspects of society to function. Community lifelines include the following:

- Safety and Security.
- Food, Water, Shelter.
- Health and Medical.
- Energy.
- Communications.
- Transportation.
- Hazardous Material.

Efforts to mitigate potential impacts to community lifelines are key to building resilience. These community lifelines connect to the sectors in the National Mitigation Framework and the Recovery Support Functions under the <u>National Disaster Recovery Framework</u>; the same agencies and departments that support these sectors also often support community lifelines and the recovery mission.

Involving members from these key sectors in the planning process will result in a shared understanding of risks. It will also help build widespread support for directing financial, technical and human resources toward natural hazard risk reduction.

Documenting the planning process is a crucial step for future plan updates. By building on the work that has already been done, the community can incorporate best practices and insights learned from previous processes while avoiding past challenges.

#### **Element A Requirements**

A1. Does the plan document the planning process, including how it was prepared and who was involved in the process for each jurisdiction? (Requirement 44 CFR § 201.6(c)(1))

**A1-a.** The plan must describe the current planning process. Documentation requirements typically are met with a narrative description, but may also include other records such as copies of meeting minutes, sign-in sheets or newspaper articles. When a narrative description is provided, supporting documentation such as meeting minutes, sign-in sheets, etc., does not need to be included in the plan itself. Planners are encouraged to retain supporting documentation in a Plan Appendix as a record of how decisions were made and who was involved.

**Document** means to provide factual evidence for how the participants developed/updated the plan.

**Involvement** means being engaged and actively participating in the development of the plan; providing input and directly providing, affecting or editing plan content as the representative of the participating jurisdiction(s) or organization.

If applicable, ensure that participating Community Rating System (CRS) jurisdictions maximize points throughout the planning process.

**A1-b.** The plan must list the representatives from each of the participants in the current plan that will seek approval, and how they participated in the planning process.

The plan must identify who participated, by agency and title.

**<u>Participant</u>** means any local government or entity developing or updating a local mitigation plan.

<u>Participation</u> means being engaged and having the chance to provide input on the plan. It can be defined and met in a variety of ways (such as attendance at meetings, reviewing and commenting on drafts, etc.).

#### **Element A Requirements**

A2. Does the plan document an opportunity for neighboring communities, local and regional agencies involved in hazard mitigation activities, and agencies that have the authority to regulate development, as well as businesses, academia and other private and non-profit interests to be involved in the planning process? (Requirement 44 CFR § 201.6(b)(2))

**A2-a.** The plan must provide documentation of an opportunity for stakeholders to be involved in the current planning process. Documentation of this opportunity must identify how <u>each</u> of the following types of stakeholders were presented with this opportunity, as applicable.

- 1. Local and regional agencies involved in hazard mitigation activities:
  - Examples include public works, emergency management, local floodplain administration and Geographic Information Systems (GIS) departments.
- 2. Agencies that have the authority to regulate development:
  - Examples include: zoning, planning, community and economic development departments; building officials; planning commissions; or other elected officials.
- 3. Neighboring communities:
  - Examples include adjacent local governments, including special districts, such as those that are affected by similar hazard events or may share a mitigation action or project that crosses boundaries. Neighboring communities may be partners in hazard mitigation and response activities, or may be where critical assets, such as dams, are located.
- 4. Representatives of businesses, academia, and other private organizations:
  - Examples include private utilities or major employers that sustain community lifelines.
- 5. Representatives of nonprofit organizations, including community-based organizations, that work directly with and/or provide support to underserved communities and socially vulnerable populations, among others:
  - Examples include housing, healthcare or social service agencies.

An **<u>opportunity to be involved</u>** in the planning process means that these stakeholders are invited to be engaged or are asked to provide information or input to inform the plan's content. Different communities may necessitate more targeted outreach and engagement, especially underserved communities.

**Community Lifelines** are the most fundamental services in the community that, when stabilized, enable all other aspects of society to function. The integrated network of assets, services and capabilities that provide community lifeline services are used day to day to support recurring needs. Lifelines enable the continuous operation of critical government and business functions and are essential to human health and safety or economic security, as described in the National Response Framework, 4th Edition.

The specific entities may be defined by each jurisdiction based on the unique characteristics of the local government, including special districts. The purpose of inviting input is to integrate natural hazard risk reduction across all community systems, as well as encourage implementation of mitigation actions.

#### **Element A Requirements**

A3. Does the plan document how the public was involved in the planning process during the drafting stage and prior to plan approval? (Requirement 44 CFR § 201.6(b)(1))

**A3-a.** The plan must document how the public had an opportunity to be involved in the current planning process, and what that participation entailed, including how underserved communities and vulnerable populations within the planning area were provided an opportunity to be involved. The opportunity must occur during the plan's development, which means prior to the plan's submission for formal review. In addition, the plan must document how public feedback was included throughout the planning process.

Examples of documentation include, but are not limited to, narratives, materials from open meetings, screenshots of social media postings and/or interactive websites with drafts for public review and comment, questionnaires or surveys through utility bills, etc.

A4. Does the plan describe the review and incorporation of existing plans, studies, reports and technical information? (Requirement 44 CFR § 201.6(b)(3))

**A4-a.** The plan must document what existing plans, studies, reports and technical information were reviewed and how they were incorporated, if appropriate, into the development/update of the plan.

For jurisdictions with structures for which National Flood Insurance Program (NFIP) coverage is available, regulatory flood mapping products <sup>13</sup> are required to be incorporated, if appropriate.

Participants may use other jurisdiction-specific materials, including non-regulatory flood mapping products, that improve upon NFIP regulatory flood mapping products.

Gaps and limitations may be addressed as actions in the mitigation strategy, in particular for items that require additional assistance.

**Incorporate** means to reference or include information from other existing sources to form the content of the mitigation plan.

The documentation requirement may be met with narrative or citations (i.e., footnotes, in-text citations or a bibliography). Examples of the types of existing sources include, but are not limited to: the state hazard mitigation plan; local plans (such as comprehensive/master/general land use, economic development, capital improvement, affordable housing, resource management, resilience, climate, etc.); and hazard-specific reports and plans (such as Community Wildfire Protection Plans).

<sup>&</sup>lt;sup>13</sup> <u>Regulatory flood mapping products</u> are intended to be used as the basis for official actions required by the NFIP (<u>https://www.fema.gov/flood-maps/products-tools/products</u>). These can be found via the FEMA Map Service Center (<u>https://msc.fema.gov/portal/home</u>).

## 4.2. Element B: Risk Assessment

**Overall Intent.** The Risk Assessment identifies the hazards that can affect jurisdictions participating in the mitigation plan. It analyzes each of these hazards with respect to: where each hazard might affect the planning area (location); its potential magnitude (extent); how often events have happened in the past (previous occurrences); how likely they are to occur in the future (future probability); what parts of the community are most likely to be affected (vulnerability); and the potential consequences (impacts).

There is no prescribed method for how to present this information, and the location, extent, previous occurrences and future probability can be described or presented in a way that satisfies all requirements together. For example, for some hazards, one map with explanatory text could provide information on location, extent and future probability.

Risk Assessments provide the factual basis for activities proposed in the strategy to reduce losses from identified hazards. Therefore, it is very important to use current and accurate information, even if the most sophisticated technology is not available for conducting the analysis of that information. This analysis provides the basis for the actions in the Mitigation Strategy, so local risk assessments must provide sufficient information to enable the jurisdiction to identify and prioritize appropriate mitigation actions to reduce losses from identified hazards. Risk Assessments need to clarify the connection between the vulnerabilities identified for participating jurisdictions and the actions they will take to reduce losses to people and property.

**Risk**, for the purpose of hazard mitigation planning, is the potential for damage or loss created by the interaction of natural hazards with assets, such as buildings, infrastructure, or natural and cultural resources.

Risk Assessments are not a static part of the plan. Conditions such as the climate, population demographics and land use change over time, and the Risk Assessment must consider how these changes will alter the jurisdiction's vulnerabilities to future hazard events. The mitigation planning regulation (44 CFR § 201.6(c)(2)(i)) and (d)(3)) require a consideration of the probability of future hazard events, and requires plan updates to reflect changes in development. Both of these are critical to the risk profile. Climate change is making many types of hazards more frequent and extreme. Every community may experience impacts differently, depending on its geographic location and its own land use and development patterns. While many places see more frequent and intense rainfall leading to more severe flooding, with rising sea levels contributing to more frequent and intense coastal flooding and storm surge, other places are suffering from more severe drought because of increased temperatures and decreased precipitation, creating conditions that favor wildfires. A higher annual number of extremely hot and cold days may cause communities to consider how to reduce their impact on vulnerable populations. Warmer temperatures provide more energy for thunderstorms and tornados. Warmer ocean waters fuel the energy of tropical weather, and coastal areas are seeing more destructive storms, including hurricanes and nor'easters. Local

mitigation planning is an opportunity to carefully understand the best available information about future risks, and translate it into meaningful actions in the present to reduce those risks.

#### **Element B: Risk Assessment Requirements**

B1. Does the plan include a description of the type, location and extent of all natural hazards that can affect the jurisdiction? Does the plan also include information on previous occurrences of hazard events and on the probability of future hazard events? (Requirement 44 CFR § 201.6(c)(2)(i))

**B1-a.** The plan must include a description of all natural hazards that can affect the jurisdiction(s) in the planning area and their assets, such as dams, located outside of the planning area. This requirement may be met with either a narrative description or definition.

The plan must provide the rationale if omitting any natural hazards that are commonly recognized to affect the participant(s) in the planning area. There is no prescribed method for explaining the omission, but the plan must demonstrate the lack of risk to the participant(s) that omits the hazard.

<u>Natural hazards</u> are a source of harm or difficulty created by a meteorological, environmental or geological event. Natural hazards, such as flooding and earthquakes, impact the built environment, including dams and levees.

Identifying hazards includes identifying all the types of hazards that can occur, e.g., the different types of flood hazards (flash, riverine, storm surge, debris flows, ice jams, dam/levee failure, etc.).

**B1-b.** The plan must include information on location for each identified hazard.

**Location** is defined as the unique geographic boundaries within the planning area, or assets outside of geographic boundaries that may be affected by the identified hazard. Maps are an efficient way to illustrate location. However, location may be described through plan narratives or other formats.

If maps are used, provide sufficient detail and scale to clearly identify the hazard locations within and/or affecting assets owned by the participating jurisdiction(s). If narrative descriptions are used, they must contain enough detail to clearly identify the area(s) (and assets, as applicable) that will be affected by the hazard.

**B1-c.** The plan must provide the extent of the hazards that can affect the planning area. When describing extent using charts or scales (e.g., Saffir-Simpson scale for hurricane wind speed; Enhanced Fujita scale for tornado), the plan must document how the scale applies to each jurisdiction.

**Extent** is defined as the range of anticipated intensities of the identified hazards. The information must relate to each of the plan participants or the planning area, depending on the hazard. Extent is most commonly expressed using various scientific scales.

**B1-d.** The plan must include information on previous hazard events for each hazard that affects the planning area. At a minimum, this includes any state and federal major disaster declarations for the planning area since the last update.

Previous occurrences can be included in a variety of ways, but should include an emphasis on significant events, as determined by the community. If no events have occurred for a hazard, this must be stated.

#### **Element B: Risk Assessment Requirements**

**B1-e.** The plan must include the probability of future events for the identified hazards that can affect the planning area. Probability may be met in a variety of ways; however, general descriptors must be quantitatively defined.

Probability must include the effects of future conditions, including climate change (e.g., long-term weather patterns, average temperature and sea levels), on the type, location and range of anticipated intensities of identified hazards.

<u>Probability of future hazard events</u> means the likelihood of the hazard occurring or reoccurring. It may be defined in historical frequencies, statistical probabilities, hazard probability maps and/or general descriptors (e.g., unlikely, likely, highly likely). If general descriptors are used, they must be quantified or defined in the plan. For example, "highly likely" could be defined as "100% chance of occurrence next year" or "one event every year."

**B1-f.** For multi-jurisdictional plans, when hazard risks differ across the planning area and between participating jurisdictions, the plan must specify the unique and varied risk information for each applicable jurisdiction and their assets outside the planning area.

B2. Does the plan include a summary of the jurisdiction's vulnerability and the impacts on the community from the identified hazards? Does this summary also address NFIP insured structures that have been repetitively damaged by floods? (Requirement 44 CFR § 201.6(c)(2)(ii))

**B2-a.** The plan must describe the vulnerability of each participant to the identified hazards. The description must include current and future assets (including people) and the risk that makes them susceptible to damage from the identified hazards.

For plan updates, the risk assessment must meet element E1-a.

The risk assessment must describe the vulnerability of plan participant(s) to each identified hazard. The vulnerability description must include a summary (such as a problem statement) of the hazard and its consequences or effects on the participant(s) and their assets. A list of assets without context is not sufficient.

<u>Vulnerability</u> is a description of which assets, including structures, systems, populations and other assets as defined by the community, within locations identified to be hazard prone, are at risk from the effects of the identified hazard(s).

<u>Assets</u> are determined by the community and include, but are not limited to:

- People (including underserved communities and socially vulnerable populations).
- Structures (including facilities, lifelines and critical infrastructure).
- Systems (including networks and capabilities).
- Natural, historic, and cultural resources.
- Activities that have value to the community.

To form the vulnerability description, plan participant(s) may identify which specific assets are most important and most susceptible to damage or loss from hazards. (For example, this may be expressed as replacement cost).

#### **Element B: Risk Assessment Requirements**

**B2-b.** The plan must describe the potential impacts on each participating jurisdiction and its identified assets.

Impacts must include the effects of climate change, changes in population patterns (migration, density, or the makeup of socially vulnerable populations), and changes in land use and development.

**Impacts** are the consequences or effects of each hazard on the participant's assets identified in the vulnerability assessment. For example, impacts could be described by referencing historical disaster damages with an estimate of potential future losses (such as percentage of damage vs. total exposure).

Gaps and limitations may be addressed as actions in the mitigation strategy, in particular for items that require additional assistance.

**B2-c.** The plan must address repetitively flooded NFIP-insured structures by including the estimated numbers and types (residential, commercial, institutional, etc.) of repetitive/severe repetitive loss properties.

Participants should consider addressing all properties at high risk of flooding that may not be NFIP repetitive loss properties. For example, properties in the Special Flood Hazard Area (SFHA) with their lowest floor below the established Base Flood Elevation are at risk of flood damage from the base flood and potentially from more frequent flood events.

**<u>Repetitive loss structure</u>** means a structure covered under an NFIP flood insurance policy that (1) has incurred flood-related damage on two occasions, in which the cost of repair, on average, equaled or exceeded 25% of the value of the structure at the time of each such flood event; and (2) at the time of the second incidence of flood-related damage, the contract for flood insurance contains increased cost of compliance coverage. (44 CFR § 77.2(i))

<u>Severe repetitive loss structure</u> means a structure that is covered under an NFIP flood insurance policy and has incurred flood-related damage (1) for which four or more separate claims have been made under flood insurance coverage, with the amount of each claim (including building and contents payments) exceeding \$5,000 and with the cumulative amount of such claims payments exceeding \$20,000; or (2) for which at least two separate flood insurance claims payments (building payments only) have been made, with cumulative amount of such claims exceeding the value of the insured structure. (44 CFR § 77.2(j))

Use of flood insurance claim and disaster assistance information is subject to The Privacy Act of 1974, as amended, which prohibits public release of the names of policyholders or recipients of financial assistance and the amount of the claim payment or assistance. However, maps showing general areas where claims have been paid can be made public. If a plan includes the names of policyholders or recipients of financial assistance, or the amount of the claim payment or assistance, the plan cannot be approved until the information covered by the Privacy Act is removed from the plan or is properly protected per the Privacy Act.

## 4.3. Element C: Mitigation Strategy

<u>Overall Intent.</u> The mitigation strategy serves as the long-term blueprint for reducing the potential losses identified in the risk assessment. The Stafford Act directs local mitigation plans to describe hazard mitigation actions and establish a strategy to implement those actions. Therefore, all other

requirements for a local mitigation plan lead to and support the mitigation strategy as a means to reduce risk and vulnerabilities over the long term.

The mitigation strategy includes the development of goals and prioritized hazard mitigation actions. Goals are long-term policy statements and global visions that support the mitigation strategy. A critical step in the development of specific hazard mitigation actions and projects is assessing existing authorities, policies, programs, and resources and capabilities to use or modify local tools to reduce losses and vulnerability from profiled hazards.

In the plan update, goals and actions are either reaffirmed or updated based on current conditions, including the completion of hazard mitigation initiatives, an updated or new risk assessment, or changes in state or local priorities.

#### **Element C: Mitigation Strategy Requirements**

C1. Does the plan document each jurisdiction's existing authorities, policies, programs and resources and its ability to expand on and improve these existing policies and programs? (Requirement 44 CFR § 201.6(c)(3))

**C1-a.** The plan must describe how the existing authorities, policies, programs, funding and resources of each participant are available to support the mitigation strategy. This must include a discussion of the existing building codes and land use and development ordinances or regulations. Capabilities may be described in a table or narrative.

**Discussion** means a narrative or other materials that provide context on a section of the plan.

Describing the current capabilities provides a rationale for which mitigation projects can be undertaken to address the vulnerabilities identified in the Risk Assessment.

**C1-b.** The plan must describe the ability of each participant to expand on and improve the capabilities described in the plan.

If the participants do not have the ability or authority to expand and/or improve their capabilities, the plan must describe this lack of ability or authority.

Gaps and limitations for each participant may be addressed as actions in the mitigation strategy.

#### **Element C: Mitigation Strategy Requirements**

## C2. Does the plan address each jurisdiction's participation in the NFIP and continued compliance with NFIP requirements, as appropriate? (Requirement 44 CFR § 201.6(c)(3)(ii))

**C2-a.** The plan must describe participation in the NFIP for each participant, as applicable, in accordance with NFIP regulatory requirements. The following information must be provided for each participant.<sup>14</sup>

- 1. Adoption of NFIP minimum floodplain management criteria via local regulation.
- 2. Adoption of the latest effective Flood Insurance Rate Map (FIRM), if applicable.
- 3. Implementation and enforcement of local floodplain management regulations to regulate and permit development in SFHAs.
- 4. Appointment of a designee or agency to implement the addressed commitments and requirements of the NFIP.
- 5. Description of how participants implement the substantial improvement/substantial damage provisions of their floodplain management regulations after an event.

Simply stating, "The community will continue to comply with the NFIP" is not sufficient to meet the requirement.

Jurisdictions not currently participating in the NFIP, where a Flood Hazard Boundary Map or FIRM has been issued, may meet this requirement by describing why the community does not participate in the NFIP.

For jurisdictions that voluntarily participate in the CRS, it is highly recommended that this description also include related activities and address any issues raised during community assistance and monitoring activities.

C3. Does the plan include goals to reduce/avoid long-term vulnerabilities to the identified hazards? (Requirement 44 CFR § 201.6(c)(3)(i))

**C3-a.** The plan must include goals to reduce the risk of the identified hazards. The goals must be consistent with the hazards identified in the plan. Goals may be presented as general statements applying to more than one hazard, or they may be itemized to each of the identified hazards.

<u>Goals</u> are broad, long-term policy and vision statements that explain what is to be achieved by implementing the mitigation strategy.

<sup>&</sup>lt;sup>14</sup> For jurisdictions that voluntarily participate in the NFIP, note that floodplain management criteria for flood-prone areas is described in 44 CFR § 60.3.

#### **Element C: Mitigation Strategy Requirements**

C4. Does the plan identify and analyze a comprehensive range of specific mitigation actions and projects for each jurisdiction being considered to reduce the effects of hazards, with emphasis on new and existing buildings and infrastructure? (Requirement 44 CFR § 201.6(c)(3)(ii))

**C4-a.** The mitigation strategy must include an analysis of a comprehensive range of actions or projects that the participants considered to specifically address vulnerabilities identified in the risk assessment.

Actions considered must emphasize reducing risk to existing buildings, structures and infrastructure, as well as limiting risk to new development and redevelopment.

The range of actions considered should include mitigation actions that benefit underserved communities and socially vulnerable populations.

It is important for all actions considered to be documented, be as specific as possible, and be clearly linked to the vulnerabilities and impacts identified in the risk assessment. This includes actions for alleviating data deficiencies or building up capabilities related to mitigation implementation. Documenting all ideas provides a record of what actions were considered, and why. Additionally, this creates a list of actions that can be reconsidered as conditions change.

<u>Analyzing a comprehensive range</u> means considering mitigation alternatives spanning all types of solutions. These may include local plans and regulations, structure and infrastructure projects, natural systems protection, and education and awareness programs. This analysis helps a jurisdiction select actions based on its own capabilities, as well as the social, technical and economic feasibility of the action.

A <u>mitigation action</u> is a measure, project, plan or activity proposed to reduce current and future vulnerabilities described in the risk assessment.

**C4-b.** Each plan participant must identify one or more mitigation actions the participant(s) intends to implement for each hazard addressed in the risk assessment.

The actions must be achievable and demonstrate how the mitigation activities reduce the risks identified in the risk assessment.

The actions may apply to physical infrastructure, as well as the populations within the planning area. Actions may apply to one or more participants, as long as each participant is clearly associated with one or more actions.

Non-mitigation actions can be included in a plan but will not be considered as part of the mitigation action requirement. These include actions that do not contribute to a long-term solution for the problem they are intended to address.

Plan updates may validate and include previously included actions if those actions are being reconsidered for implementation to reduce the risks of identified hazards in the plan's current risk assessment.

#### **Element C: Mitigation Strategy Requirements**

C5. Does the plan contain an action plan that describes how the actions identified will be prioritized (including cost benefit review), implemented and administered by each jurisdiction? (Requirement 44 CFR § 201.6(c)(3)(ii)); (Requirement 44 CFR § 201.6(c)(3)(iv))

**C5-a.** The plan must describe the criteria used for prioritizing the implementation of the actions. The criteria must include an emphasis on the extent to which benefits are maximized, in relation to the associated costs of the action.

Although a full benefit-cost analysis is not necessary, the plan must demonstrate that proposed mitigation actions will be prioritized by weighing the cost of the action versus the benefits the action will produce, in addition to other prioritization factors. Another example of a prioritization method may be that jurisdictions establish a minimum threshold for the dollar amount, types or number of benefits an action must have to be considered for implementation. Or they could simply prioritize actions with more benefits than other alternatives.

Other methodologies are acceptable if the plan demonstrates that the action's monetary and non-monetary benefits were specifically emphasized and considered in the community's decision-making process. Qualitative benefits (quality of life, natural and beneficial values, etc.) may be used, especially in considering mitigation actions that alleviate long-term risk from future conditions, including climate change, and benefit underserved communities.

**C5-b.** The action plan must identify who is responsible for administering each action, along with the action's potential funding sources and expected time frames for completion.

The plan must provide the position, office, department or agency responsible for implementing/administrating the identified mitigation actions. Names are not required, but the plan must provide enough detail for users to determine who within the jurisdiction will implement or administer the mitigation action.

The plan must identify applicable potential funding sources, with details beyond generic terms such as "federal," "state" and/or "local." The identified funding sources must be relevant to implementing the associated actions.

The plan must identify expected time frames for completion. General terms like "short-term," "medium-term" and "long-term" must be defined. "Ongoing" is acceptable when used appropriately (e.g., for multi-phased projects).

## 4.4. Element D: Plan Maintenance

<u>**Overall Intent.</u>** The mitigation plan is a living document that guides actions over time. Continually documenting the process makes the next plan update easier. The plan is a blueprint for reducing risk and protecting community investments. Having a process for maintaining the plan reflects the recognition that things change. Not only is there a need to track progress on implementing the mitigation strategy, but new information may become available, and disasters may happen. The plan needs to be revisited at regular intervals to keep it relevant, and the planning team needs to decide how that will be done. At a minimum, this must be done every five years, but it should also be done after major disaster events or if new conditions significantly change risk.</u>

Plan maintenance means keeping the plan accurate, current, and relevant over the five-year approval period. It includes monitoring, evaluating and updating the plan – and generally keeping the planning process active. Plan maintenance is critical to ensure participants use the plan to continually reduce hazard risk.

#### **Element D: Plan Maintenance Requirements**

D1. Is there discussion of how each community will continue public participation in the plan maintenance process? (Requirement 44 CFR § 201.6(c)(4)(iii))

**D1-a.** The plan must describe how the participant(s) will continue to seek public participation after the plan has been approved and during the plan's implementation, monitoring, and evaluation.

The plan may contain a narrative description or an itemized list of steps, demonstrating the prescribed method that will be followed to obtain future public participation.

Special consideration should be given to identifying and using unique and meaningful ways to keep the public engaged in the process.

Examples include, but are not limited to: periodic presentations on the plan's progress to elected officials, schools or other community groups; annual questionnaires or surveys; public meetings; postings on social media; and interactive websites.

D2. Is there a description of the method and schedule for keeping the plan current (monitoring, evaluating and updating the mitigation plan within a five-year cycle)? (Requirement 44 CFR § 201.6(c)(4)(i))

**D2-a.** The plan must identify how, when and by whom the plan will be tracked for implementation over its five-year cycle (monitoring).

Monitoring may be described by including a narrative description or an itemized list of steps demonstrating the prescribed method that will be followed to monitor the plan after plan approval and during the plan's implementation.

**Monitoring** means tracking the implementation of the plan over time. For example, monitoring may include a system for tracking the status of the identified hazard mitigation actions.

**D2-b.** The plan must identify how, when and by whom the plan will be assessed for effectiveness at achieving its stated purpose and goals (evaluating).

The evaluation method may be described by including a narrative description or an itemized list of steps demonstrating the prescribed method that will be followed to evaluate the plan after plan approval and during the plan's implementation, and prior to the plan's update.

**Evaluating** means assessing the effectiveness of the plan at achieving its stated purpose and goals.

**D2-c.** The plan must identify how, when and by whom the plan will be reviewed and revised at least once every five years (updating).

The update method may be described by including a narrative description or an itemized list of steps that will be followed to update the plan prior to resubmission for approval and during the plan's implementation.

**<u>Updating</u>** means reviewing and revising the plan at least once every five years.

#### **Element D: Plan Maintenance Requirements**

D3. Does the plan describe a process by which each community will integrate the requirements of the mitigation plan into other planning mechanisms, such as comprehensive or capital improvement plans, when appropriate? (Requirement 44 CFR § 201.6(c)(4)(ii))

**D3-a.** The plan must describe the community's process to integrate the plan's data, information, and hazard mitigation goals and actions into other planning mechanisms.

**Integrate** means to include hazard mitigation principles, vulnerability information and mitigation actions into other existing community planning to leverage activities that have co-benefits, reduce risk and increase resilience.

<u>Planning mechanisms</u> refers to the governance structures used to manage local land use development and community decision-making, such as budgets, comprehensive plans, capital improvement plans, economic development strategies, climate action plans or other long-range plans.

**D3-b.** The plan must identify the local planning mechanisms where hazard mitigation information/ actions may be integrated. The identified list of planning mechanisms must be applicable to the plan participant(s) and not contradict the identified capabilities.

**D3-c.** A multi-jurisdictional plan must describe each participant's individual process for integrating information from the mitigation strategy into their identified planning mechanisms.

This element may be met with a general narrative description if the process is applicable to each of the plan participants; however, any participant who cannot apply the same process as other plan participants must include their unique process for integration.

## 4.5. Element E: Plan Update

**Overall Intent.** To continue to effectively represent the jurisdiction's overall strategy for reducing its risks from natural hazards, the mitigation plan must reflect how current conditions have changed since the last plan. This will require an assessment of the current development patterns and development pressures, as well as an evaluation of any new hazard or risk information. The plan update is an opportunity for the jurisdiction to assess its previous goals and action plan, evaluate progress in implementing hazard mitigation actions, and adjust its actions to address the current realities.

If growth conditions and community priorities have changed very little (such as through new leadership, new funding sources or recent hazard conditions), much of the text in the updated plan may be unchanged. This is acceptable as long as the plan still fits the priorities of the community and reflects the current conditions. Plan readers can recognize a good plan update by its documentation of the community's progress or changes in their hazard mitigation program, along with the community's continued engagement in the mitigation planning process.

Where jurisdictions have experienced changes in development (planned, increase or decline), the plan update must discuss how development changes have altered vulnerability. If no development changes have occurred since the last version of the plan, this must be stated.

Where hazard risk has not changed significantly, a jurisdiction may use the update process to review and verify existing risk information. The updated risk assessment must document which information has been reviewed and remains accurate.

#### **Element E: Plan Update Requirements**

#### E1. Was the plan revised to reflect changes in development? (Requirement 44 CFR § 201.6(d)(3))

**E1-a.** The plan must describe changes in development that have occurred in hazard-prone areas and how they have increased or decreased the vulnerability of each jurisdiction since the previous plan was approved. If no development changes affected the jurisdiction's overall vulnerability, this must be stated with the plan.

<u>Changes in development</u> means recent development (for example, construction completed since the last plan was approved), potential development (for example, development planned or under consideration by the jurisdiction), or conditions that may affect the risks and vulnerabilities of the jurisdictions (for example, climate change, declining populations or projected increases in population, or foreclosures) or shifts in the needs of underserved communities or gaps in social equity. This can also include changes in local policies, standards, codes, regulations, land use regulations and other conditions.

E2. Was the plan revised to reflect changes in priorities and progress in local mitigation efforts? (Requirement 44 CFR § 201.6(d)(3))

**E2-a.** The plan must describe how it was revised due to a change in priorities for each jurisdiction. This can be done as a narrative or with detailed statements in the appropriate sections of the plan. The priorities to be considered are defined by the participant(s). If the participant(s) has no change in priorities since the last approval of the mitigation plan, this must be stated.

**E2-b.** The plan must describe the status of all hazard mitigation actions in the previous plan by identifying whether they have been completed or not, for each jurisdiction. For actions that are not complete, the plan must state whether the action is no longer relevant or will be included in the updated action plan.

**E2-c.** The updated plan must explain how the jurisdiction(s) integrated information from the mitigation plan into other planning mechanisms, as a demonstration of progress in local hazard mitigation efforts. If information from the previous plan was not integrated into other planning mechanisms, this must be stated.

## 4.6. Element F: Plan Adoption

<u>**Overall Intent.</u>** Adoption by the local governing body or bodies demonstrates the jurisdiction's commitment to the hazard mitigation goals and actions outlined in the plan. Adoption legitimizes the plan and authorizes responsible agencies to perform their responsibilities. Updated plans are adopted anew to demonstrate the community's recognition of the current planning process, acknowledge changes from the previous five years, and validate the priorities for hazard mitigation actions. Without adoption, the jurisdiction has not completed the mitigation planning process and will not be eligible for certain FEMA assistance, such as HMA or HHPD grant program funding for mitigation actions.</u>

#### **Element F: Plan Adoption Requirements**

F1. For single-jurisdictional plans, has the governing body of the jurisdiction formally adopted the plan to be eligible for certain FEMA assistance? (Requirement 44 CFR § 201.6(c)(5))

**F1-a.** The jurisdiction must provide documentation of plan adoption, usually a resolution by the governing body or other authority, to receive approval.

Documentation may be provided in the form of meeting minutes, resolutions, signed letter or any other method to demonstrate that official adoption by the participant has occurred.

See Section 6, Plan Review and Approval, for more information on the process to adopt the plan after review by the state and FEMA.

F2. For multi-jurisdictional plans, has the governing body of each jurisdiction officially adopted the plan to be eligible for certain FEMA assistance? (Requirement 44 CFR § 201.6(c)(5))

**F2-a.** To receive approval, the participants must adopt the plan and provide documentation that the adoption has occurred.

Participants that submit their adoption documentation separately from the other multi-jurisdictional plan participants will not receive a new expiration date.

Participating jurisdictions that adopt the plan more than one year after Approvable Pending Adoption (APA) status has been issued must either:

- Validate that their information in the plan remains current with respect to both the risk assessment (no recent hazard events, no changes in development) and their mitigation strategy (no changes necessary); or
- Make the necessary updates before submitting the adoption resolution to FEMA.

## **4.7. Element G: High Hazard Potential Dams (Required for HHPD Grant Program Eligibility)**

<u>**Overall Intent.</u>** Critical infrastructure like dams and levees provide recreation, water supply, floodplain management, energy and other important functions. Dam owners and operators can be private, non-profit or public. They are important participants/stakeholders in local mitigation planning processes.</u>

The National Dam Safety Program Act (Pub. L. 92–367), as amended, 33 U.S.C. § 467f-2, authorizes FEMA to provide High Hazard Potential Dams (HHPD) Rehabilitation Grant Program assistance for the rehabilitation of dams that fail to meet minimum dam safety standards and pose unacceptable risk to life and property. To be eligible for HHPD grants, local governments with jurisdiction over the area of an eligible dam must have an approved local hazard mitigation plan that includes all dam

risks and complies with the Robert T. Stafford Act, as amended.<sup>15</sup> Non-profit organizations seeking funding must ensure that the dam is within a local jurisdiction with an approved hazard mitigation plan that includes all dam risks.

FEMA developed the criteria in this section in consultation with the National Dam Safety Review Board in 2021. For more information, see <u>FEMA Policy 104-008-7</u>, <u>Rehabilitation of High Hazard</u> <u>Potential Dams Grant Program Guidance</u> and subsequent HHPD Notices of Funding Opportunities and policies.

At a minimum, local mitigation plans must address the subset of state-regulated dams considered HHPDs.<sup>16</sup> The <u>Federal Guidelines for Dam Safety</u>; <u>Hazard Potential Classification System for Dams<sup>17</sup></u> states that dams assigned the high hazard potential classification are those where failure or misoperation will probably cause loss of human life. It should be noted that states may use other terminology to classify dams. FEMA understands that the list of HHPDs may change from year to year. The local plan does not need to be updated every time the list of HHPDs changes. The plan approval period remains five years.

For each HHPD included in the hazard mitigation plan, the local community mitigation planning lead is encouraged to coordinate with the dam owner and the state dam safety office to determine any issues/risks associated with that dam. This information must be included in the local hazard mitigation plan. A FEMA mitigation planning risk assessment must follow the requirements set forth at 44 CFR Part 201; it does not involve the level of detailed technical engineering analysis required by the U.S. Army Corps of Engineers, U.S. Bureau of Reclamation, etc. For the mitigation plan, all dam risk can be presented as a summary description. Detailed analyses are not required.

Hazard mitigation goals are broad, long-term policy and vision statements. Goals do not need to mention specific actions, specific dams, or use the term "high hazard potential dam." Projects submitted for consideration for HHPD funding must be consistent with the goals and actions identified in the current, approved hazard mitigation plan.

<sup>&</sup>lt;sup>15</sup> The mitigation planning requirements of the Rehabilitation of High Hazard Potential Dams grants were developed in 2021 through consultation with the National Dam Safety Review Board, in accordance with the National Dam Safety Act, as amended in December 2020.

<sup>&</sup>lt;sup>16</sup> Dams eligible for the HHPD classification have additional requirements, and therefore may not include all HHPDs within the local jurisdiction. This subset of dams is defined at 33 U.S. Code (U.S.C.) § 467(4)(A) and 33 U.S.C. § 467f-2(4).

<sup>17</sup> FEMA/ICODS, 2004

#### **Element G: High Hazard Potential Dams**

## HHPD1: Did the plan describe the incorporation of existing plans, studies, reports and technical information for HHPDs?

To meet this requirement with a specific focus on HHPDs, the mitigation plan must include descriptions of:

**HHPD1-a:** How the local government coordinated with local dam owners and/or the state dam safety agency.

NOTE: Ensure sensitive and/or personally identifiable information is protected.

**HHPD1-b:** Information shared by the state and/or local dam owners. Examples may include:

- Location and size of the population at risk, as well as potential impacts to institutions and critical infrastructure/facilities/lifelines.
- Inundation maps, emergency action plans, floodplain management plans and/or data or summaries provided by dam breach modeling software, such as HEC-RAS, DSS-WISE HCOM, DSS-WISE Lite, FLO-2D, as well as more detailed studies.

#### HHPD2: Did the plan address HHPDs in the risk assessment?

To meet this requirement with a specific focus on HHPDs, the mitigation plan must:

HHPD2-a: Describe the risks and vulnerabilities to and from HHPDs, including:

- Potential cascading impacts of storms, seismic events, landslides, wildfires, etc. on dams that might affect upstream and downstream flooding potential.
- Potential significant economic, environmental or social impacts, as well as multi-jurisdictional impacts, from a dam incident.
- Location and size of populations at risk from HHPDs, as well as potential impacts to institutions and critical infrastructure/facilities/lifelines.
- Methodology and/or assumptions for risk data and inundation modeling.

HHPD2-b: Document the limitations and describe the approach for addressing deficiencies.

#### HHPD3: Did the plan include mitigation goals to reduce long-term vulnerabilities from HHPDs?

To meet this requirement with a specific focus on HHPDs, the mitigation plan must:

**HHPD3-a:** Address a reduction in vulnerabilities to and from HHPDs as part of its own goals or with other long-term strategies. The plan does not need to include a goal specific to HHPDs alone.

HHPD3-b: Link proposed actions to reducing long-term vulnerabilities consistent with the goals.

#### **Element G: High Hazard Potential Dams**

HHPD4: Did the plan include actions that address HHPDs, and prioritize mitigation actions to reduce vulnerabilities from HHPDs?

To meet this requirement with a specific focus on HHPDs, the mitigation plan must:

HHPD4-a: Describe a range of specific actions, such as:

- Rehabilitating/removing dams.
- Adopting and enforcing land use ordinances in inundation zones.
- Elevating structures in inundation zones.
- Adding flood protection, such as berms, floodwalls or floodproofing, in inundation zones.

HHPD4-b: Describe the criteria used for prioritizing actions related to HHPDs.

**HHPD4-c:** Identify the position, office, department or agency responsible for implementing and administering the action related to mitigating hazards to or from HHPDs.

## 4.8. Element H: Additional State Requirements (Optional)

In some cases, states may have additional requirements for local plans. If so, the states can specify those requirements in Element H of the Local Plan Requirements. These state-specific elements may be required to be "met" before the plan is advanced for approval or achieves APA status. FEMA will not review Element H in a regulatory review and approval of a local hazard mitigation plan.

## **5. Completing the Plan Review Tool**

The Plan Review Tool (PRT) (see Appendix A) documents where the information to meet the requirements in 44 CFR § 201.6 can be found in the local mitigation plan. The PRT offers states and FEMA Mitigation Planners an opportunity to provide feedback to the plan participant(s) on required revisions and recommendations for the next update cycle. The PRT also provides an opportunity for participants to conduct a self-assessment before submitting their plan for approval, to ensure they have successfully met all requirements. The PRT is divided into four sections.

- 1. Cover Page
- 2. Multi-Jurisdictional Summary Sheet
- 3. Plan Review Checklist
- 4. Plan Assessment

When reviewing plans for approval, FEMA will use this PRT, based on the requirements in 44 CFR § 201.6.

## 5.1. Cover Page

The **cover page** documents general information on the plan as well as plan submittal and review information. It includes the plan title, plan point of contact, date received and plan reviewers. Plan submissions must include a completed cover page with all information relevant to maintaining plan approval records. This information must correspond with the data in the program's database and system of record, the Mitigation Planning Portal.

## 5.2. Multi-Jurisdictional Summary Sheet

The **multi-jurisdictional summary sheet** is a worksheet used to document whether each jurisdiction met the requirements of each plan element (planning process; hazard identification and risk assessment; mitigation strategy; plan maintenance, plan updates and plan adoption). For multi-jurisdictional plans, a multi-jurisdictional summary sheet must be completed. It will list each participating jurisdiction and which required elements for each jurisdiction were met or not met. This table is not meant to serve as an individual plan review, but as a guide to demonstrate where additional information may be needed.

## **5.3. Plan Review Checklist and Plan Assessment**

## 5.3.1. Plan Review Checklist

The **Plan Review Checklist** provides the evaluation criteria for the plan and documents whether the plan addressed all requirements. Once completed, the Plan Review Checklist will identify the location of relevant or applicable content that is included in the plan and required for plan approval. Each element of the plan is individually evaluated against the requirement to determine if the plan requirements, by element and/or sub-element, have been "met" or "not met." For each sub-element deemed to be "not met," "required revisions" must be identified. This clearly explains the revisions required for plan approval. In each required revision, where applicable, the sub-elements should be referenced using the appropriate numbers (A1-a, etc.). The requirements of this guide.

## 5.3.2. Plan Assessment

The purpose of the **Plan Assessment** is to offer the participant(s) more comprehensive feedback on the quality and utility of the plan, in a narrative format. The audience for the Plan Assessment includes not only the local agency responsible for developing or updating the plan, but also elected officials, local departments and agencies, and others involved in implementing the local mitigation plan. FEMA will complete the Plan Assessment. It gives the approvers the opportunity to provide feedback and information to the local government(s) on: 1) suggested improvements to the plan; 2) specific sections in the plan where the local government(s) has gone above and beyond the minimum requirements; 3) recommendations for plan implementation; and 4) ongoing partnership(s) and information on other FEMA programs that may provide input to the plan, such as Risk MAP, the NFIP, and Building Science, or fund mitigation actions, such as HMA, HHPD grants, and the National Earthquake Hazards Reduction Program. The Plan Assessment is incorporated into the PRT to tie these strengths and opportunities more directly to their respective plan elements. These comments are not regulatory and will not re-state information contained elsewhere in the PRT. Rather, they should be open-ended and provide the community with suggestions for improvements or recommended revisions.

# 6. Plan Review and Approval Procedure

## 6.1. Mitigation Plan Submittal

## 6.1.1. Local

Local governments are encouraged, but not required, to submit a PRT to the state that indicates the locations within the plan where material for meeting the required elements and sub-elements is found. Local mitigation plans and the PRT may be submitted with the adoption resolutions from all participating jurisdictions, or without resolutions, prior to adoption, as explained in Section 6.4.

## 6.1.2. State

The state is responsible for the initial review and coordination of all local mitigation plans within that state. Once the state completes that initial review and determines that the plan has met the requirements, the state submits the plan to the respective FEMA Regional Office (see FEMA Regional Office contact information at <a href="https://www.fema.gov/about/organization/regions">https://www.fema.gov/about/organization/regions</a>), requesting FEMA approval. If the state has been delegated approval authority for local mitigation plans, the state will perform the review in accordance with the PAS agreement.

The submittal to FEMA consists of a transmittal letter or email from the SHMO, Governor's Authorized Representative, or other delegated state officer, identifying:

- The local mitigation plan to be approved.
- The participants seeking approval.<sup>18</sup>
- The funding source and grant number information, if applicable.<sup>19</sup>
- The lead jurisdiction, if applicable.
- If the plan has already been adopted by the participating local jurisdictions (including special districts), with copies of any adoption resolution(s) not in the plan itself.

<sup>&</sup>lt;sup>18</sup> Federally recognized tribes participating in a multijurisdictional plan with local jurisdiction(s) must be reviewed against the tribal requirements in 44 CFR § 201.7. To aid the review process, states should identify whether the tribal government is federally recognized (and reviewed under 44 CFR § 201.7) or not (and reviewed under 44 CFR § 201.6).

<sup>&</sup>lt;sup>19</sup> If HMA funding was used for the planning process, ensure the participants are the same ones listed in the grant application for funding. If not, coordinate with the recipient to update the HMA planning subaward scope of work.

Plans must be submitted electronically. Paper copies may be requested to ease review and approval; if paper copies are submitted, electronic copies must be provided. If the state sends a paper copy, it should include an "ATTENTION:" line on the mailing label, with "Mitigation Planning" in addition to the FEMA Regional office (example: ATTENTION: FEMA Region ##, Mitigation Planning).

## 6.1.3. FEMA

Upon receipt, the FEMA Regional office will provide confirmation to the state by phone, email, mail or other means.

## 6.2. Mitigation Plan Review

## 6.2.1. Review Time Frames

FEMA will review all local mitigation plans submitted to the agency using this guide, including the PRT, and any subsequent updates.

FEMA will work with state officials to ensure plans are approved in a timely manner. When revisions are required, FEMA will follow up with the state to ensure a common understanding of any deficiencies and to provide training and/or technical assistance to the state as needed. Plans will be prioritized in the order of submission unless other arrangements are coordinated in advance.

FEMA will review all local mitigation plans within 45 calendar days, whenever possible (44 CFR § 201.6(d)), with a focus on plan approvals, including adoption by the jurisdiction(s). FEMA will work with state officials to ensure plans are reviewed in a timely manner and to prioritize the order of the review of all plans submitted. If FEMA is unable to complete a Local Mitigation Plan review within 45 days of receipt from the state, the FEMA Regional Administrator or his/her designee will either:

a) Send a signed letter to be received by the state within 10 calendar days after the end of the 45day review period. The letter will include an explanation of the cause of any delays in the review of the Local Mitigation Plan and a reasonable projection of the date by which the plan review will be completed. If a completed review is sent to the state within 10 calendar days after the end of the 45day review period, a signed cover letter will indicate the reason for the delay.

#### or

b) Send a monthly status update to each state listing the status of all plans submitted to FEMA for review. This will include, at a minimum, the status of all plans received and currently under review, a reasonable projection of the date by which the plan review will be completed, and the cause for delays for any plans projected to be reviewed more than 45 days after receipt. This monthly update may also include plans approved, plans nearing expiration, or other status categories as deemed appropriate by FEMA.

If the plan requires revisions, FEMA will contact the state as soon as possible to avoid unnecessary delays in completing the approval process, providing any specific written feedback needed for plan approval.

When a plan review is completed, FEMA will inform the state of the outcome and the current status of the plan. FEMA will prepare and forward the necessary correspondence (Approval, APA or Requires Revisions) to the state. This notification to the state will include a copy of the PRT (please see Section 6.4 for more detail). The review time frame requirements also apply to subsequent plan revisions, if revisions are needed, with the goal to expedite approvals and not create a cycle of revisions.

## 6.2.2. Plan Revision

## 6.2.2.1. FEMA

Local mitigation plans that do not meet all of the requirements in 44 CFR Part 201 and this guide are returned with correspondence to the state explaining the required revisions as documented by the PRT.

When a plan is not approved after the first review and requires revisions to meet 44 CFR Part 201 and policy, FEMA will complete a subsequent plan review and approval within 45 days of receipt from the state, whenever possible. FEMA's review of these revised local mitigation plans and its responses in the PRT will consider:

- 1. Only those elements of the PRT where the previous review(s) noted that revisions were required to meet 44 CFR Part 201 and policy.
- 2. Information in the plan that was deleted or changed from its previous version, such that the plan no longer meets a previously approved element of this guide.
- 3. The entire plan, if received more than one year after the required revisions were sent to the state.

## 6.2.2.2. State

Unless the state and FEMA agree otherwise, the state is responsible for forwarding the PRT to the local jurisdiction(s), including special districts. The local government will coordinate with the state on resubmitting the plan with the necessary revisions, as well as any adoption resolutions. The local community may not send the plan directly to FEMA without prior state coordination and agreement. The local community resubmits the plan to the state, which again is responsible for an initial review to ensure the revisions have been completed and meet the requirements before forwarding the plan to FEMA.

States that have plan approval delegation under PAS must ensure that all local mitigation plans meet all the statutory, regulatory and policy requirements for approval.

## 6.3. Communicating the Status

Local mitigation plans are reviewed using the entire Local Mitigation Planning Policy Guide, including the PRT. FEMA will use the appropriate template letter from Appendix C to notify the state of the plan review status: Requires Revisions, Approvable Pending Adoption, or Approved.

At a minimum, FEMA will use the following communication techniques to coordinate with state offices responsible for reviewing local mitigation plans:

- 1. FEMA will provide a completed PRT, including a description of any required revisions in the Plan Review Checklist and recommendations in the Plan Assessment.
- 2. FEMA will send copies of all signed correspondence electronically, to reduce response time.

FEMA may also use the following communication techniques to coordinate with state offices responsible for reviewing local mitigation plans:

- 1. Phone First: When revisions are required, state and local officials (when previously agreed upon by FEMA and the state) are encouraged to call FEMA for any clarifications or questions rather than communicating in writing. A discussion between the parties may help clear up any misunderstandings before the jurisdiction responds in writing or makes plan revisions.
- 2. Courtesy Reviews: Local officials may share drafts of their entire plan (or at least the results of the risk assessment) with the state and/or FEMA well in advance of finalizing the plan. Early feedback from the state and FEMA will let the jurisdiction know that it is on the right track, that additional materials are needed, or that major revisions should be made in time to develop and submit an approvable plan by established deadlines.

States may also use the following communication techniques to coordinate with local officials developing local mitigation plans:

- 1. Stay on Schedule: States and local officials should coordinate with each other on procedures and schedules for state support of local mitigation planning efforts, initial state review of local mitigation plans, and FEMA review and approval in time to meet deadlines.
- 2. Request Technical Assistance: States and local officials may request technical assistance from FEMA while they are developing the local mitigation plan. Technical assistance includes, but is not limited to, risk assessment, training and information on the planning process itself. If certain elements are not meeting first-pass approval, FEMA will work with the state to provide training and technical assistance, as needed, to increase efficiencies in the plan approval process and minimize potential delays.
- 3. Joint Reviews: FEMA and the state may conduct a joint review by phone or in person to discuss the plan, section by section, highlighting the strengths of the community's mitigation plan and

noting areas where improvements make the plan more effective at reducing risks to known hazards.

- 4. Involve the Locals: States may choose to include local officials in joint reviews or allow direct contact between FEMA and local officials to reduce review time.
- 5. Positive First Contact: When revisions are required, FEMA may contact the state by phone to discuss revisions and offer an opportunity for changes before issuing "required revisions" correspondence.

FEMA will work with the state counterparts to establish mutually agreeable methods of communication for Local Mitigation Plan reviews whenever they differ from the standard process.

## 6.4. Mitigation Plan Approval

Each jurisdiction, including special districts, that participated in the planning process and is seeking FEMA approval must adopt the mitigation plan. Adoption by the local governing body is an essential part of the planning process, as set forth in the regulations and requirements for mitigation planning. This is the final step that each jurisdiction must take to complete the mitigation planning process and receive plan approval.

For multi-jurisdictional plans, FEMA encourages the lead jurisdiction to gain buy-in for adoption early in the planning process, using letters of commitment. These letters of commitment are an early display that indicates a jurisdiction will participate fully in the planning process and adopt the plan. A participating jurisdiction that does not adopt the plan will not be considered to have an approved plan and will not be eligible for certain kinds of non-emergency disaster assistance from FEMA.

Each jurisdiction, including special districts, that participated in the planning process and is seeking FEMA approval must adopt the mitigation plan. This is the final step that each jurisdiction must take to complete the mitigation planning process and receive plan approval.

Jurisdictions have two options to get their mitigation plans to final approval and adoption, as explained in the following sub-sections and Figure 1.

## 6.4.1. All Adoption Resolutions Submitted with Plan

Under this option, a community with a single-jurisdictional plan, or all participating communities that are part of a multi-jurisdictional plan, include documentation of plan adoption when they initially submit the plan to the state for review. This documentation is usually a resolution by the governing body, but it may include any other method of adoption allowed by local laws.

The state is responsible for performing an initial review of the plan before sending it to FEMA. This includes checking that each jurisdiction seeking approval participated in the planning process and

met the requirements. After receiving the draft plan from the state, FEMA conducts its review and will approve the plan if it meets all requirements stated in Section 4 of this guide. The plan approval date begins the five-year approval period and sets the expiration date for the plan. All participating jurisdictions will have the same approval date. The official approval date and the plan's expiration date are both indicated on the signed FEMA approval correspondence.

Under this option, the jurisdiction(s) adopt(s) the plan before submitting it to FEMA. It is important to recognize that the state and/or FEMA may require revisions to the plan that will change the plan's final content. Jurisdictions are encouraged to use flexible adoption resolution language that leaves room for any required revisions that occur after adoption, if local laws invalidate the adopted resolution language used in the plan. If it is not allowable per local laws, jurisdictions may need to readopt the plan after revisions are made. Appendix B includes sample adoption language. All jurisdictions must adopt the plan in accordance with local laws and regulations.

# 6.4.2. Approvable Pending Adoption

Approvable Pending Adoption (APA) status is used when jurisdictions submit the final draft of a local hazard mitigation plan for review prior to formal jurisdictional adoption. The APA status allows FEMA to communicate to the plan participant(s) that the plan is ready for adoption. *It is important to note that APA is not the same as having an approved plan*. To reach approval, all participating jurisdictions must adopt the plan in accordance with local regulations.

Under this option, the state and FEMA review the draft local mitigation plan. The state is responsible for checking that each jurisdiction seeking approval participated in the planning process and has met all requirements except adoption. Once this is completed, the state sends the plan to FEMA. FEMA then completes its review. When FEMA determines that the plan as a whole and each participating jurisdiction have met all the requirements except adoption, FEMA will inform the state (e.g., by sending an electronic communication or letter) that the plan is in APA status. The state informs the local governments that the plan is in APA status and that local adoption must be completed for FEMA to approve the plan.

According to 44 CFR § 201.6(a)(4), "Multi-jurisdictional plans may be accepted, as appropriate, as long as each jurisdiction has participated in the process and has officially adopted the plan." For multi-jurisdictional plans, FEMA will grant APA status for the plan as a whole when the plan and each participating jurisdiction have met all of the requirements except adoption (Element F). APA status will not be granted to individual jurisdictions on a piecemeal basis. If some jurisdictions are unable to meet all the requirements, the plan submittal may include notification that those jurisdictions are not participating at that time.

Once FEMA receives documentation of at least one adoption resolution, the status is changed from APA to Approved for the entire plan and for that jurisdiction. This status change establishes the start and expiration dates for the plan approval period. Beyond that, it only means that the jurisdiction

that provided proof of adoption is approved; **<u>each participating jurisdiction must adopt the plan to</u>** <u>**be approved.**</u>

Participating jurisdictions that adopt the plan more than one year after APA status has been issued must either:

- Validate that their information in the plan remains current with respect to both the risk assessment (no recent hazard events, no changes in development) and their mitigation strategy (no changes necessary); or
- Make the necessary updates before submitting the adoption resolution to FEMA.

The plan approval date begins the five-year approval period and sets the expiration date for the plan. For single and multi-jurisdictional plans, the official plan approval date and <u>plan expiration date</u> are indicated on the official FEMA approval letter. All participating jurisdictions in the multi-jurisdictional plan will have the same expiration date regardless of their own jurisdiction's adoption date. The date indicated on FEMA's approval letter is the official approval date. A jurisdiction with a plan in APA status does not meet the requirement for an approved mitigation plan to apply for and receive assistance.

Figure 1 shows the two paths that multi-jurisdictional plans can follow to achieve approved status: Submission With Adoption Resolution(s) and Submission Without Adoption Resolution(s).

#### LOCAL MITIGATION PLAN REVIEW AND APPROVAL PROCESS

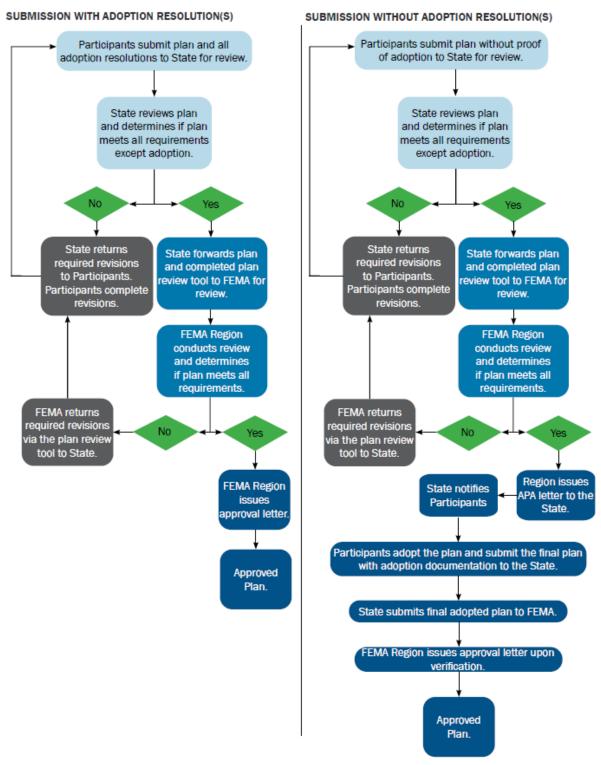


Figure 1: Local Mitigation Plan Review Process

# 6.4.3. Approved

#### 6.4.3.1. FEMA

Once the FEMA Regional Office receives the plan, including adoptions, and confirms that all elements have been met, FEMA will send the state one of two letters, APA or Approval. Templates for the letters are included in Appendix C; any changes to a template letter must be approved by the FEMA Headquarters National Mitigation Planning Program. The letter will be signed by the Regional Administrator or their designee. This designee may be the Regional Mitigation Division Director, Branch Chief or other designated official. Approval correspondence will identify, at a minimum, the name of the approved plan, approved plan participants, the date of plan approval and the date approval expires. For multi-jurisdictional plans, this information may be included in the PRT or another attachment.

Approval correspondence for multi-jurisdictional plans will clearly state that the same official plan expiration date applies to all participating jurisdictions, regardless of when each one adopts the plan. If the plan is multi-jurisdictional and FEMA does not receive all participating jurisdictions' adoptions at the same time, FEMA will periodically provide the state with an updated jurisdiction status as additional adoptions are received. This may include email correspondence and/or an updated, completed PRT identifying which jurisdictions have adopted the plan and can be designated as having an approved plan.

### 6.4.3.2. State

Unless the state and FEMA have agreed otherwise, FEMA will send all approval correspondence to the state. The state is responsible for communicating the approval to the local government(s), including special districts. The state should ensure all jurisdictions adopt the mitigation plan, in particular, those local governments interested in applying for certain non-emergency FEMA assistance with an approved mitigation plan requirement.

# **Local Mitigation Plan Review Tool**

# **Cover Page**

The Local Mitigation Plan Review Tool (PRT) demonstrates how the local mitigation plan meets the regulation in 44 CFR § 201.6 and offers states and FEMA Mitigation Planners an opportunity to provide feedback to the local governments, including special districts.

- 1. The Multi-Jurisdictional Summary Sheet is a worksheet that is used to document how each jurisdiction met the requirements of the plan elements (Planning Process; Risk Assessment; Mitigation Strategy; Plan Maintenance; Plan Update; and Plan Adoption).
- 2. The Plan Review Checklist summarizes FEMA's evaluation of whether the plan has addressed all requirements.

For greater clarification of the elements in the Plan Review Checklist, please see Section 4 of this guide. Definitions of the terms and phrases used in the PRT can be found in Appendix E of this guide.

Plan Information			
Jurisdiction(s)	Town of Marshfield, MA		
Title of Plan	Marshfield Multi-Hazard Mitigation Plan		
New Plan or Update	Update		
Single- or Multi-Jurisdiction	Single-jurisdiction		
Date of Plan	5/1/2023		
Local Point of Contact			
Title	Town Planner		
Agency	Town of Marshfield Planning Department		
Address	870 Moraine Street		
Phone Number	(781) 834-5554		
Email	gguimond@townofmarshfield.org		

Additional Point of Contact			
Title	Click or tap here to enter text.		
Agency	Woods Hole Group, A CLS Company		
Address	107 Waterhouse Road Bourne, MA 02532		
Phone Number	(508) 540-8080		
Email	Click or tap here to enter text.		

1 <sup>st</sup> Review Information				
State Review				
State Reviewer(s) and Title	Jeffrey Zukowski, Hazard Mitigation Planner			
State Review Date	6/12/2023			
1 <sup>st</sup> FEMA Review				
FEMA Reviewer(s) and Title	Claire Fetters, CERC Planner, 7/10/2023 Brigitte Ndikum-Nyada – FEMA Community Planner - <b>8/1/23</b> – <b>8/4/23</b>			
Date Received in FEMA Region	6/12/2023			
Plan Not Approved	8/4/2023			
Plan Approvable Pending Adoption	Click or tap to enter a date.			
Plan Approved	Click or tap to enter a date.			

2nd Review Information				
State Review				
State Reviewer(s) and Title	Jeffrey Zukowski, Hazard Mitigation Planner			
State Review Date	9/18/2023			
2 <sup>nd</sup> FEMA Review				
FEMA Reviewer(s) and TitleBrigitte Ndikum-Nyada – FEMA Community Planner - 8/1/2- 8/4/23; 9/25/23 - 9/29/23.				
Date Received in FEMA Region	9/18/2023			
Plan Not Approved	9/29/2023			
Plan Approvable Pending Adoption	Click or tap to enter a date.			
Plan Approved	Click or tap to enter a date.			

3rd Review Information				
State Review				
State Reviewer(s) and Title	Jeffrey Zukowski, Hazard Mitigation Planner			
State Review Date	9/29/2023			
3 <sup>rd</sup> & 4 <sup>th</sup> FEMA Review				
FEMA Reviewer(s) and Title	Brigitte Ndikum-Nyada – FEMA Community Planner – 10/12/23 – 10/17/23; 10/30/23 (clearly highlight all revisions)			
Date Received in FEMA Region	9/29/2023			
Plan Not Approved	10/17/2023			
Plan Approvable Pending Adoption	10/30/2023			
Plan Approved	12/4/2023			

# **Multi-Jurisdictional Summary Sheet**

In the boxes for each element, mark if the element is met (Y) or not met (N).

#	Jurisdiction Name	A. Planning Process	B. Risk Assessment	C. Mitigation Strategy	D. Plan Maintenance	E. Plan Update	F. Plan Adoption	G. HHPD Requirements	H. State Requirements
1									
2									
3									
4									
5									
6									
7									
8									
9									
10									

# **Plan Review Checklist**

The Plan Review Checklist is completed by FEMA. States and local governments are encouraged, but not required, to use the PRT as a checklist to ensure all requirements have been met prior to submitting the plan for review and approval. The purpose of the checklist is to identify the location of relevant or applicable content in the plan by element/sub-element and to determine if each requirement has been "met" or "not met." FEMA completes the "required revisions" summary at the bottom of each element to clearly explain the revisions that are required for plan approval. Required revisions must be explained for each plan sub-element that is "not met." Sub-elements in each summary should be referenced using the appropriate numbers (A1, B3, etc.), where applicable. Requirements for each element and sub-element are described in detail in Section 4: Local Plan Requirements of this guide.

Plan updates must include information from the current planning process.

If some elements of the plan do not require an update, due to minimal or no changes between updates, the plan must document the reasons for that.

Multi-jurisdictional elements must cover information unique to all participating jurisdictions.

# **Element A: Planning Process**

Element A Requirements	Location in Plan (section and/or page number)	Met / Not Met
A1. Does the plan document the planning process, including how it was prepared and who was involved in the process for each jurisdiction? (Requirement 44 CFR § $201.6(c)(1)$ )		
A1-a. Does the plan document how the plan was prepared, including the schedule or time frame and activities that made up the plan's development, as well as who was involved?	Ch. 1, pp. 2-7. App. B	Met
A1-b. Does the plan list the jurisdiction(s) participating in the plan that seek approval, and describe how they participated in the planning process?	Ch. 1, pp. 1-3. App. B	Met
A2. Does the plan document an opportunity for neighboring communities, local and regional agencies involved in hazard mitigation activities, and agencies that have the authority to regulate development as well as businesses, academia, and other private and non-profit interests to be involved in the planning process? (Requirement 44 CFR § 201.6(b)(2))		
A2-a. Does the plan identify all stakeholders involved or given an opportunity to be involved in the planning process, and how each stakeholder was presented with this opportunity?	Ch. 1, pp. 3-5. App. B	Met

Element A Requirements	Location in Plan (section and/or page number)	Met / Not Met
A3. Does the plan document how the public was involved in the planning process during the drafting stage and prior to plan approval? (Requirement 44 CFR § $201.6(b)(1)$ )		
A3-a. Does the plan document how the public was given the opportunity to be involved in the planning process and how their feedback was included in the plan?	Ch. 1, pp. 2-4 App. B	Met
A4. Does the plan describe the review and incorporation of existing plans, studies, reports, and technical information? (Requirement 44 CFR § 201.6(b)(3))		
A4-a. Does the plan document what existing plans, studies, reports and technical information were reviewed for the development of the plan, as well as how they were incorporated into the document?	Ch. 1, pp. 5-7; Ch. 3, p. 6; Ch. 5, p. 7; Ref. pp. 1-4	Met
ELEMENT A REQUIRED REVISIONS		

## Element B: Risk Assessment

Element B Requirements	Location in Plan (section and/or page number)	Met / Not Met
B1. Does the plan include a description of the type, location, and extent of all natural hazards that can affect the jurisdiction? Does the plan also include information on previous occurrences of hazard events and on the probability of future hazard events? (Requirement 44 CFR § 201.6(c)(2)(i))		
B1-a. Does the plan describe all natural hazards that can affect the jurisdiction(s) in the planning area, and does it provide the rationale if omitting any natural hazards that are commonly recognized to affect the jurisdiction(s) in the planning area?	Ch. 3, pp. 1-74. Ch. 4, pp. 20-21	Met
B1-b. Does the plan include information on the location of each identified hazard?	Ch. 3, pp. 1-74	Met
B1-c. Does the plan describe the extent for each identified hazard?	Ch. 3, pp. 1-74	Met

Element B Requirements	Location in Plan (section and/or page number)	Met / Not Met
B1-d. Does the plan include the history of previous hazard events for each identified hazard?	Ch. 1, pp. 7-8. Ch. 3, pp. 1-74	Met
B1-e. Does the plan include the probability of future events for each identified hazard? Does the plan describe the effects of future conditions, including climate change (e.g., long-term weather patterns, average temperature and sea levels), on the type, location and range of anticipated intensities of identified hazards?	Ch. 1, p. 8. Ch. 3, pp. 1-74	Met
B1-f. For participating jurisdictions in a multi-jurisdictional plan, does the plan describe any hazards that are unique to and/or vary from those affecting the overall planning area?	N/A	Choose an item.
B2. Does the plan include a summary of the jurisdiction's vulnerability and the impacts on the community from the identified hazards? Does this summary also address NFIP-insured structures that have been repetitively damaged by floods? (Requirement 44 CFR § 201.6(c)(2)(ii))		
B2-a. Does the plan provide an overall summary of each jurisdiction's vulnerability to the identified hazards?	Ch. 2, pp. 2-12; Ch. 4, pp. 1-26; App. C	Met
B2-b. For each participating jurisdiction, does the plan describe the potential impacts of each of the identified hazards on each participating jurisdiction?	Ch. 1, p. 8; Ch. 3, pp. 1-74; Ch. 4, pp. 1-26	Met
B2-c. Does the plan address NFIP-insured structures within each jurisdiction that have been repetitively damaged by floods?	Ch. 2, pp. 10-12	Met
ELEMENT B REQUIRED REVISIONS		

# Element C: Mitigation Strategy

Element C Requirements	Location in Plan (section and/or page number)	Met / Not Met
C1. Does the plan document each participant's existing authorities, policies, programs and resources and its ability to expand on and improve these existing policies and programs? (Requirement 44 CFR § $201.6(c)(3)$ )		
C1-a. Does the plan describe how the existing capabilities of each participant are available to support the mitigation strategy? Does this include a discussion of the existing building codes and land use and development ordinances or regulations?	Ch. 4, p. 2 Ch. 5, pp. 2-7	Met
C1-b. Does the plan describe each participant's ability to expand and improve the identified capabilities to achieve mitigation?	Ch. 5, pp. 2-7, 21-22	Met
C2. Does the plan address each jurisdiction's participation in the NFIP and continued compliance with NFIP requirements, as appropriate? (Requirement 44 CFR § $201.6(c)(3)(ii)$ )		
C2-a. Does the plan contain a narrative description or a table/list of their participation activities?	Ch. 3, pp. 4-6; Ch. 5, pp. 6-7, 18, 21-22, 25	Met
C3. Does the plan include goals to reduce/avoid long-term vulnerabilities to the identified hazards? (Requirement 44 CFR § 201.6(c)(3)(i))		
C3-a. Does the plan include goals to reduce the risk from the hazards identified in the plan?	Ch. 5, p. 2	Met
C4. Does the plan identify and analyze a comprehensive range of specific mitigation actions and projects for each jurisdiction being considered to reduce the effects of hazards, with emphasis on new and existing buildings and infrastructure? (Requirement 44 CFR § 201.6(c)(3)(ii))		
C4-a. Does the plan include an analysis of a comprehensive range of actions/projects that each jurisdiction considered to reduce the impacts of hazards identified in the risk assessment?	Ch. 5, pp 15-27	Met
C4-b. Does the plan include one or more action(s) per jurisdiction for each of the hazards as identified within the plan's risk assessment?	Ch. 5, pp. 15-27	Met

Element C Requirements	Location in Plan (section and/or page number)	Met / Not Met
C5. Does the plan contain an action plan that describes how the actions identified will be prioritized (including a cost- benefit review), implemented, and administered by each jurisdiction? (Requirement 44 CFR § 201.6(c)(3)(iv)); (Requirement §201.6(c)(3)(iii))		
C5-a. Does the plan describe the criteria used for prioritizing actions?	Ch. 5, p. 15; App. C	Met
C5-b. Does the plan provide the position, office, department or agency responsible for implementing/administrating the identified mitigation actions, as well as potential funding sources and expected time frame?	Ch. 5, pp. 16-27	Met
ELEMENT C REQUIRED REVISIONS		
Required Revision: Click or tap here to enter text.		

## **Element D: Plan Maintenance**

Element D Requirements	Location in Plan (section and/or page number)	Met / Not Met
D1. Is there discussion of how each community will continue public participation in the plan maintenance process? (Requirement 44 CFR § 201.6(c)(4)(iii))		
D1-a. Does the plan describe how communities will continue to seek future public participation after the plan has been approved?	Ch. 6, p. 3	Met
D2. Is there a description of the method and schedule for keeping the plan current (monitoring, evaluating and updating the mitigation plan within a five-year cycle)? (Requirement 44 CFR § $201.6(c)(4)(i)$ )		
D2-a. Does the plan describe the process that will be followed to track the progress/status of the mitigation actions identified within the Mitigation Strategy, along with when this process will occur and who will be responsible for the process?	Ch. 6, p. 2	Met

Element D Requirements	Location in Plan (section and/or page number)	Met / Not Met
D2-b. Does the plan describe the process that will be followed to evaluate the plan for effectiveness? This process must identify the criteria that will be used to evaluate the information in the plan, along with when this process will occur and who will be responsible.	Ch. 6, p. 2	Met
D2-c. Does the plan describe the process that will be followed to update the plan, along with when this process will occur and who will be responsible for the process?	Ch. 6, p. 2	Met
D3. Does the plan describe a process by which each community will integrate the requirements of the mitigation plan into other planning mechanisms, such as comprehensive or capital improvement plans, when appropriate? (Requirement 44 CFR § 201.6(c)(4)(ii))		
D3-a. Does the plan describe the process the community will follow to integrate the ideas, information and strategy of the mitigation plan into other planning mechanisms?	Ch. 6, pp. 2-3	Met
D3-b. Does the plan identify the planning mechanisms for each plan participant into which the ideas, information and strategy from the mitigation plan may be integrated?	Ch. 5, pp. 2-7; Ch. 6, pp. 2-3	Met
D3-c. For multi-jurisdictional plans, does the plan describe each participant's individual process for integrating information from the mitigation strategy into their identified planning mechanisms?	N/A	Choose an item.
ELEMENT D REQUIRED REVISIONS		
Required Revision: Click or tap here to enter text.		

# Element E: Plan Update

Element E Requirements	Location in Plan (section and/or page number)	Met / Not Met
E1. Was the plan revised to reflect changes in development? (Requirement 44 CFR § 201.6(d)(3))		
E1-a. Does the plan describe the changes in development that have occurred in hazard-prone areas that have increased or decreased each community's vulnerability since the previous plan was approved?	Ch. 2, pp. 1-12	Met
E2. Was the plan revised to reflect changes in priorities and progress in local mitigation efforts? (Requirement 44 CFR § 201.6(d)(3))		
E2-a. Does the plan describe how it was revised due to changes in community priorities?	Ch. 5, pp. 2, 9-14; App. C	Met
E2-b. Does the plan include a status update for all mitigation actions identified in the previous mitigation plan?	Ch. 5, pp. 8-14; App. C	Met
E2-c. Does the plan describe how jurisdictions integrated the mitigation plan, when appropriate, into other planning mechanisms?	Ch. 1, pp. 5-7; Ch. 5, pp. 2-7	Met
ELEMENT E REQUIRED REVISIONS		

# **Element F: Plan Adoption**

Element F Requirements	Location in Plan (section and/or page number)	Met / Not Met
F1. For single-jurisdictional plans, has the governing body of the jurisdiction formally adopted the plan to be eligible for certain FEMA assistance? (Requirement 44 CFR § $201.6(c)(5)$ )		
F1-a. Does the participant include documentation of adoption?	Ch. 6, pp. 3-4	Choose an item.

Element F Requirements	Location in Plan (section and/or page number)	Met / Not Met
F2. For multi-jurisdictional plans, has the governing body of each jurisdiction officially adopted the plan to be eligible for certain FEMA assistance? (Requirement 44 CFR § $201.6(c)(5)$ )		
F2-a. Did each participant adopt the plan and provide documentation of that adoption?	N/A	Choose an item.
ELEMENT F REQUIRED REVISIONS		
Required Revision: Click or tap here to enter text.		

# Element G: High Hazard Potential Dams (Optional)

HHPD Requirements	Location in Plan (section and/or page number)	Met / Not Met
HHPD1. Did the plan describe the incorporation of existing plans, studies, reports and technical information for HHPDs?		
HHPD1-a. Does the plan describe how the local government worked with local dam owners and/or the state dam safety agency?	Click or tap here to enter text.	Choose an item.
HHPD1-b. Does the plan incorporate information shared by the state and/or local dam owners?	Click or tap here to enter text.	Choose an item.
HHPD2. Did the plan address HHPDs in the risk assessment?		
HHPD2-a. Does the plan describe the risks and vulnerabilities to and from HHPDs?	Click or tap here to enter text.	Choose an item.
HHPD2-b. Does the plan document the limitations and describe how to address deficiencies?	Click or tap here to enter text.	Choose an item.
HHPD3. Did the plan include mitigation goals to reduce long- term vulnerabilities from HHPDs?		
HHPD3-a. Does the plan address how to reduce vulnerabilities to and from HHPDs as part of its own goals or with other long-term strategies?	Click or tap here to enter text.	Choose an item.

HHPD Requirements	Location in Plan (section and/or page number)	Met / Not Met
HHPD3-b. Does the plan link proposed actions to reducing long- term vulnerabilities that are consistent with its goals?	Click or tap here to enter text.	Choose an item.
HHPD4-a. Did the plan include actions that address HHPDs and prioritize mitigation actions to reduce vulnerabilities from HHPDs?		
HHPD4-a. Does the plan describe specific actions to address HHPDs?	Click or tap here to enter text.	Choose an item.
HHPD4-b. Does the plan describe the criteria used to prioritize actions related to HHPDs?	Click or tap here to enter text.	Choose an item.
HHPD4-c. Does the plan identify the position, office, department or agency responsible for implementing and administering the action to mitigate hazards to or from HHPDs?	Click or tap here to enter text.	Choose an item.
HHPD Required Revisions		
Required Revision: Click or tap here to enter text.		

# Element H: Additional State Requirements (Optional)

Element H Requirements	Location in Plan (section and/or page number)	Met / Not Met
This space is for the State to include additional requirements.		
Click or tap here to enter text.	Click or tap here to enter text.	Choose an item.

# **Plan Assessment**

These comments can be used to help guide your annual/regularly scheduled updates and the next plan update.

# **Element A. Planning Process**

#### Strengths

- Appendix B includes all the public input received. It explains how that input was factored into the plan.
- The planning process narrative clearly states how local organizations helped reach out to the underserved communities and socially vulnerable populations in Marshfield. Using ties to these organizations to engage these populations is a best practice.
- Community officials involved in updating the plan used an in-depth engagement strategy to involve all residents of Marshfield. The town posted flyers in public locations, offered meetings in virtual and in-person format, and discussed the plan update on the local radio station. This spread awareness of the meetings and the general process.

#### **Opportunities for Improvement**

Discuss the changes in planning process between the last plan and the update.

### **Element B. Risk Assessment**

#### Strengths

- The repetitive loss analysis of Marshfield is thorough. The plan captures the change in repetitive loss properties, It includes a map of the general repetitive loss areas in the town. It also captures the causes of the claims.
- The hazard profiles include pictures to show the impacts of historic events on the planning area. This is a detailed way to help present data and information on prior events.
- The plan's use of scales shows the magnitude and extent of the hazards to great effect.

#### **Opportunities for Improvement**

- Point out where Marshfield is on the regional and state-wide maps that are used in the plan.
- Include both qualitative and quantitative climate change information in each hazard profile's probability section.

# **Element C. Mitigation Strategy**

#### Strengths

- The plan includes targeted mitigation actions that address the community's key vulnerabilities. Actions are detailed; they include information on funding, resources, time frames, and personnel.
- Each action includes an estimated cost. This can help the town learn how much to budget when applying for grants; many grant programs require a local match.

#### **Opportunities for Improvement**

- For the regulations and zoning district information in Chapter 5.2, explain how they are part of the town's overall land use and development regulations. It is not clear if there are any other codes or ordinances that regulate land use and development within Marshfield. Element C1-a appears to be borderline, but ultimately meets the requirement in relation to how land use regulations are discussed. The plan could be a bit clearer on if all the various regulations and districts identified in Chapter 5.2 make up the town's entire land use/development regulations or if there are any additional codes, ordinances, and/or regulations. In the next plan update, improve on this.
- The town should look into including more actions that address the unique vulnerabilities for each hazard in the plan. The multi-hazard actions in the mitigation strategy are acceptable; the purpose ties the action to the vulnerabilities. Still, it is a best practice to include specific projects for each hazard in the plan.
- As of October 1, 2022, there are 22 Massachusetts communities actively participating in the CRS program. CRS is a voluntary FEMA program within the NFIP that encourages floodplain management activities that exceed minimum NFIP requirements. Marshfield is one of these communities. The town is encouraged to expand on some of the success stories and best practices that a CRS community like Marshfield, MA should proudly celebrate in this HMP update.

### **Element D. Plan Maintenance**

#### Strengths

The plan names an array of ways to keep engaging the public.

#### **Opportunities for Improvement**

- Prepare materials to use during the monitoring and evaluating efforts. Questionnaires, criteria checklists, and other guidelines that are developed for the plan maintenance procedures could help when it comes time to monitor and evaluate the plan.
- Discuss the last plan's maintenance strategy. Did it work? Was it hard to carry out the proposed monitoring, evaluating and update efforts? Explain how you modified or continued the plan update's maintenance processes.

## **Element E. Plan Update**

#### Strengths

- Marshfield notes that actions that are routinely carried out have become a capability of the town rather than an action. This is a strong approach to assessing and providing statuses of the actions in the previous plan.
- The plan clearly lays out the community's development changes since the last update.

#### **Opportunities for Improvement**

- Adding lessons learned about carrying out mitigation actions would strengthen the plan. A short narrative on some "success stories" would also help.
- Focus areas in the plan recognize current conditions. They reflect the planning process, risk assessment, and mitigation strategy.

# Element G. HHPD Requirements (Optional)

#### Strengths

[insert comments]

#### **Opportunities for Improvement**

[insert comments]

## Element H. Additional State Requirements (Optional)

#### Strengths

[insert comments]

#### **Opportunities for Improvement**

[insert comments]

**<u>Required revisions</u>:** The following requirements were flagged for revisions after the 1<sup>st</sup> & 2<sup>nd</sup> FEMA's reviews: A1-b.; A4-a.; B2.a.; B2.b., and E2-b. This information is provided to assist with the next required revisions and next plan update (2028).

<u>A1-b.</u> The plan must list the representatives from each of the participants in the current plan and indicate how they participated in the planning process. The plan must identify who participated, by agency/organization and include the title.

The narrative in Chapter 1 states that a representative from the Police Department and the Beach Committee took part in the planning process. That said, the table in Appendix B does not say who represented these agencies. Include the title or position of the representatives of the Police Department and the Beach Committee. If a person listed in Appendix B represented more than one agency, please include titles for each affiliation for that person.

The plan states that the Marshfield's Boys and Girls Club and Road to Responsibility were involved in the planning process. That said, the plan does not name the representatives of these organizations. Include the titles of the Marshfield Boys and Girls Club and Road to Responsibility participants. <u>A4-a.</u> have been listed in Appendix B.

<u>A4-a.</u> Chapter 5 states that the town adopted the effective Flood Insurance Study (FIS) for Marshfield. Still, it is not clear how elements of the document factored into the plan. Using the effective <u>FIS</u> found on the <u>FEMA Flood Map Service Center</u>, pull data and information into the plan. This could include flooding sources within Marshfield, principal flood problems, historic flooding elevations, and peak discharge rates.

<u>A4-a.</u> Chapter 1 (specifically page 1-7) describes how the effective Flood Insurance Study (FIS) for Marshfield factored into the plan update.

**<u>B2-a.</u>** The plan must describe the vulnerability of each *participating jurisdiction* (reviewer's emphasis) to the identified hazards. The description must include current and future assets (including people) and the risk that makes them susceptible to damage from the identified hazards. <u>B2-a.</u> A vulnerability assessment for tsunami impacts including assets is included on pages 3-66 to 3-68.

**<u>B2-b.</u>** The plan must describe the potential impacts on each participating jurisdiction and its identified assets. Discuss how the effects of climate change, changes in population, and changes in land use/development will shape the impacts on Marshfield.

<u>B2-b.</u> The impact section in the hazard profiles was updated to account for the future conditions of Marshfield. These updates can be found in Chapter 3 on pp. 12-13, 17-18, 24 -25, 30-31, 36, 40, 44-45, 48, 54, 61, 65, 67-68, 71.

<u>E2-b.</u> The plan must describe the status of all hazard mitigation actions in the previous plan by identifying whether they have been completed or not, for each jurisdiction. For actions that are not complete, the plan must state whether the action is no longer relevant or will be included in the updated action plan.

<u>E2-b.</u> Table 5-1 has been updated to detail how existing mitigation action (2018) have been integrated into the 2023 MHMP update. The actions from 2018 have been added to the current actions listed in pages 5-18 through 5-31

#### B. Resources for Implementing Your Approved Plan

Refer to the <u>2023 ResilientMass Plan | Mass.gov</u> <u>ResilientMass Action Tracker</u> and State's <u>Climate</u> <u>Action Page</u> to learn about hazards relevant to Massachusetts and the State's efforts and action plan.

#### Technical Assistance:

FEMA

- <u>Climate Resilience in Action | FEMA.gov</u>: This page showcases efforts happening across the country, every day, to strengthen our communities. Together, we can build a climate resilient nation.
- <u>FEMA Climate Change</u>: Provides resources that address climate change.
- <u>FEMA Hazard Mitigation Planning Online Webliography</u>: This compilation of government and private online sites is a useful source of information for developing and implementing hazard mitigation programs and plans in New England.
- <u>FEMA Library</u>: FEMA publications can be downloaded from the library website. These resources may be especially useful in public information and outreach programs. Topics include building and construction techniques, NFIP policies, and integrating historic preservation and cultural resource protection with mitigation.
- <u>FEMA RiskMAP</u>: Technical assistance is available through RiskMAP to assist communities in identifying, selecting, and implementing activities to support mitigation planning and risk reduction. Attend RiskMAP discovery meetings that may be scheduled in the state, especially any in neighboring communities with shared watersheds boundaries.

#### **Other Federal**

- <u>EPA Resilience and Adaptation in New England (RAINE)</u>: A collection of vulnerability, resilience and adaptation reports, plans, and webpages at the state, regional, and community levels. Communities can use the RAINE database to learn from nearby communities about building resiliency and adapting to climate change.
- <u>EPA Soak Up the Rain</u>: Soak Up the Rain is a public outreach campaign focused on stormwater quality and flooding. The website contains helpful resources for public outreach and easy implementation projects for individuals and communities.
- <u>NOAA C-CAP Land Cover Atlas</u>: This interactive mapping tool allows communities to see their land uses, how they have changed over time, and what impact those changes may be having on resilience.
- <u>NOAA Sea Grant</u>: Sea Grant's mission is to provide integrated research, communication, education, extension, and legal programs to coastal communities that lead to the responsible use of the nation's ocean, coastal and Great Lakes resources through informed personal, policy and management decisions. Examples of the resources available help communities plan, adapt, and recovery are the Community Resilience Map of Projects and the National Sea Grant Resilience Toolkit
- <u>NOAA Sea Level Rise Viewer</u> and <u>Union for Concerned Scientists Inundation Mapper</u>: These interactive mapping tools help coastal communities understand how their hazard risks may be changing. The "Preparing for Impacts" section of the inundation mapper addresses policy responses to protect communities.
- <u>NOAA U.S. Climate Resilience Toolkit</u>: This resource provides scientific tools, information, and expertise to help manage climate-related risks and improve resilience to extreme events. The "<u>Steps to Resilience</u>" tool may be especially helpful in mitigation planning and implementation.

State

- <u>Massachusetts Emergency Management Agency</u>: The Massachusetts State Hazard Mitigation Officer (SHMO) and State Mitigation Planner(s) can provide guidance regarding grants, technical assistance, available publications, and training opportunities.
- <u>Massachusetts Climate Change Assessment | Mass.gov</u> The MA Climate Change Assessment is a statewide analysis detailing how Massachusetts people, environments, and infrastructure may be affected by climate change and related hazards through the end of the century. This assessment will directly inform the first five-year update to the State Hazard Mitigation and Climate Adaptation Plan (SHMCAP) that will be released in Fall 2023.
- Massachusetts Departments of <u>Conservation and Recreation</u> and <u>Environmental Protection</u> can provide technical assistance and resources to communities seeking to implement their hazard mitigation plans.
- MA Mapping Portal: Interactive mapping tool with downloadable data

#### Not for Profit

- <u>Kresge Foundation Online Library</u>: Reports and documents on increasing urban resilience, among other topics.
- <u>Naturally Resilient Communities</u>: A collaboration of organizations put together this guide to nature-based solutions and case studies so that communities can learn which nature-based solutions can work for them.
- <u>Rockefeller Foundation Resilient Cities</u>: Helping cities, organizations, and communities better prepare for, respond to, and transform from disruption.

#### Funding Sources:

- <u>Massachusetts Coastal Resilience Grant Program</u>: Funding for coastal communities to address coastal flooding, erosion, and sea level rise.
- <u>Massachusetts Municipal Vulnerability Preparedness</u> program: Provides support for communities to plan for climate change and resilience and implement priority projects.
- <u>Massachusetts Water Quality Grants</u>: Clean water grants that can be used for river restoration or other kinds of hazard mitigation implementation projects.
- <u>Federal Grants Resource Center</u> and <u>Grants.gov</u>: Lists of grant opportunities from federal agencies (HUD, DOT/FHWA, EPA, etc.) to support rural development, sustainable communities and smart growth, climate change and adaptation, historic preservation, risk analyses, wildfire mitigation, conservation, Federal Highways pilot projects, etc.
- <u>FEMA Hazard Mitigation Assistance</u> (HMA): FEMA's Hazard Mitigation Assistance provides funding for projects under the Hazard Mitigation Grant Program (HMGP), Pre-Disaster Mitigation (PDM), and Flood Mitigation Assistance (FMA). States, federally recognized tribes, local governments, and some not-for-profit organizations are eligible applicants.
- <u>GrantWatch</u>: The website posts current foundation, local, state, and federal grants on one website, making it easy to consider a variety of sources for grants, guidance, and partnerships. Grants listed include The Partnership for Resilient Communities, the Institute for Sustainable Communities, the Rockefeller Foundation Resilience, The Nature Conservancy, The Kresge Climate-Resilient Initiative, the Threshold Foundation's Thriving Resilient Communities funding, the RAND Corporation, and ICLEI Local Governments for Sustainability.

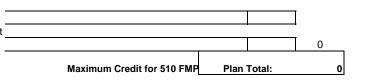
USDA <u>Natural Resource Conservation Service</u> (NRCS) and <u>Rural Development Grants</u>: NRCS provides conservation technical assistance, financial assistance, and conservation innovation grants. USDA Rural

#### 510 FLOODPLAIN MANAGEMENT PLANNING CHECKLIST

с	Community Enter name of plan here		
511.a Floodplain Management Planning (FMP)	Enter name of plan here		
Credit Points: Enter the section or page number of	of the plan where each credited item can be found.		
		ltem	Step
CRS Step	Section/Page	Score	Total
1. Organize to prepare the plan. (max:15)			
a. Involvment of Office Responsible for Community			
b. Planning committee of department staff (9)			0
c. Process formally created by the community's governing			0
2. Involve the public. (max: 120)			
a. Planning process conducted through a planning			
b. Public meetings held at the beginning of the planning			
c. Public meeting held on draft plan (15)			
d. Other public information activities to encourage input			0
2 Coordinate with other againsian (max: 25)			
<ol> <li>Coordinate with other agencies. (max: 35)         <ul> <li>Review of existing studies and plans [REQUIRED] (5)</li> </ul> </li> </ol>			
b. Coordinating with communities and other agencies ( Up			0
		ı	
4. Assess the hazard. (max: 35)			
<ol> <li>Plan includes an assessment of the flood hazard</li> </ol>			
(1) A map of known flood hazards (5)			
(2) A description of known flood hazard (5)			
<ul> <li>(3) A discussion of past floods (5)</li> <li>b. Plan includes assessment of less frequent floods (10)</li> </ul>			
c. Plan includes assessment of areas likely to flood (5)			
d. The plan describes other natural hazards [REQUIRED			0
5. Assess the problem. (max: 52)			
a. Summary of each hazard identified in the hazard			
their community impact [REQUIRED] (2) b. Description of the impact of the hazards on: (max: 25)			
(1) Life, safety, health, procedures for warning and			
(2) Public health inlcuding health hazards to			
(3) Critical facilities and infrastructure (5)			
(4) The community's economy and tax base (5)			
(5) Number and type of affected buildings (5)			
c. Review of all damaged buildings/flood insurance			
<ul> <li>d. Areas the provide natural floodplain functions (5)</li> <li></li></ul>			
f. Impact of future flooding conditions outline in Step 4,			0
6. Set goals. [REQUIRED] (2)			0
7. Review possible activities. (max: 35)			
a. Preventive activities (5) b. Floodplain Management Regulatory/current & future			
c. Property protection activities (5)			
d. Natural resource protection activities (5)			
e. Emergency services activities (5)			
f. Structural projects (5)			
g. Public information activities (5)			0
8. Draft an action plan. (max: 60)			
a. Actions must be prioritized [REQUIRED]			
(1) Recommendations for activities from two of the six			
(2) Recommondations for activities from three of the six			
(3) Recommendations for activities from four of the six			
(4) Recommendations for activities from five of the six			
b. Post-disaster mitigation policies and procedures (10)			•
c. Action items for mitigation of other hazards (5)			0
9. Adopt the plan. (2)			0
			v

10. Implement, evaluate and revise. (max: 26)

- a. Procedures to monitor and recommend revisionsb. Same planning committee or successor committee that
- under Section 511.a.2 (a) does the evaluation (24)





#### APPENDIX B: PLANNING PROCESS AND PUBLIC OUTREACH

- 1. Local Hazard Mitigation Planning Committee Member List
- 2. Meeting Agendas
- 3. Copy of Announcements for Public Presentations
- 4. Online Public Survey Results
- 5. Screenshot of Town Homepage with Link to Draft Report
- 6. Email Sent to Neighboring Towns
- 7. Comment Response Document
- 8. Additional Stakeholders Included for Plan Review

### Town of Marshfield Local Hazard Mitigation Planning Committee (LHMPC) 2023

2 M 3 R 4 T 5 A 7 A 8 Ti 11 Jc	/like Steele/Bill Grafton		Coastal Advisory Committee
3         Ro           4         To           5         An           7         An           8         Tri           11         Joc	od Procaccino		Concernation Commission
4 To 5 Au 7 Au 8 Ti 11 Jo			Conservation Commission
5 Ai 7 Ai 8 Ti 11 Jo	om Reynolds	Town Engineer	Department of Public Works
7 A 8 Ti 11 Jc		DPW Superintendent	Department of Public Works
7 A 8 Ti 11 Jc	rthur Shaw	Lieutenant / Director	Marshfield Emergency Management
8 Ti 11 Jc			Agency / Police Department
8 Ti 11 Jc	ndrew Stewart	Building Commissioner / Zoning Enforcement	Marshfield Building Department
11 Jo	inurew Stewart	Officer / Floodplain Administrator	
	imothy Williams	Vice Chair	Program for Public Information - CRS
12 M	pe Rossi	Chair	Program for Public Information - CRS
12 10	Aichael Maresco	Town Administrator	Administration Department
13 G	ireg Guimond	Town Planner	Planning Department
14 N	lanci Porreca	CRS Coordinator/ZBA	Zoning Board of Appeals / Program for
14 11			Public Information - CRS
15 Ka	aren Horne	Assistant Town Planner	Planning Department
16 Je	eff Simpson	Fire Chief	Marshfield Fire Depardment
17 G	ary Russell	Director	Marshfield Board of Health
18 Ca	arol Hamilton	Director	Council on Aging
19 Ca	arin L. Paulette	Veterans' Service Officer	Veterans' Services
20 H	lelen Bennett	ADA Committee Chair	ADA Committee
22 C	yndee Marcoux	Library Director	Ventress Memorial Library Director
23 Ci	indy Castro	Beach Supervisor	Beach Committee



# Town of Marshfield Multi-Hazard Mitigation Plan Update Kick-off Meeting September 6<sup>th</sup>, 2022

### Meeting Information:

Name of Public Body: LHMPC Date: September 06, 2022 Time: 2:00 PM Place: Microsoft Teams Meeting Meeting ID: 398 804 832 001 Passcode: WUezZi

### Agenda Items:

#### 1. Welcome and Introductions:

#### 2. Overview of the MHMP Update Process:

- a. Marshfield last completed a Multi-Hazard Mitigation Plan (MHMP) in March 2018 (expires April 2023).
- b. Plans must be updated every 5 years to remain eligible for pre-disaster mitigation funds.
  - Building Resilient Infrastructure and Communities (BRIC) program.
- c. Woods Hole Group (WHG) will draw from the 2018 plan during the update process.
  - What worked well for the Town when developing the 2018 plan?
  - Anything that the Town would like to do differently this time around?
- d. Review Scope of Work.

#### 3. Data Requirements:

- a. Review State Hazard List and Marshfield MHMP 2018 Hazard List:
  - Any additional hazards to include in the 2023 plan?
  - Review data sources.
  - Any newly available hazard related data?
  - Need for recent photos including: vistas around Marshfield, flooding events, wildfire incidents storms (Winter Storm Riley (2018), Winter Storm Kenan (2022)), etc.
- b. Selection of critical facilities:
  - Start with the 2018 list of facilities (will review during the first working meeting).
- c. Town of Marshfield parcel database:
  - Available in ArcGIS format from MassGIS (2020).
- d. Repetitive loss data:
  - Town must request directly from FEMA.
- e. Land use categories (from the 2018 MHMP, which utilized categories assigned by MassGIS):

Land Use Category
Residential (Single Family)
Residential (Multi-Family)

Commercial (Retail/Offices/Services)
Commercial (Manufacture/Distribution)
Public Services
Temporary Lodging (i.e. Hotels, Inns)
Agriculture
Open Space
Vacant
Recreation

#### f. Relevant Town plans/reports:

	Plans/ Reports	Relevance to 2023 MHMP
1	Marshfield (Brant Rock) Rapid Recovery Plan (2021)	
2	Town of Marshfield Long-Term Coastal Resilience Plan (2022)	
3	Marshfield Master Plan (2015)	
4	Sea Level Rise Study (2013)	
5	Beach Management Plan (2017)	
6	Multi-Hazard Mitigation Plan Annual Evaluation (2019)	
7	Library Square Vision Plan (2021)	
8	Draft Housing Production Plan (2019)	
9	Town of Marshfield Community Resilience Building Workshop Summary of Findings (2020)	
10	USACE Brant Rock and Fieldston Coastal Storm Damage Reduction Report (2016)	
11	South Shore Coastal Hazards Adaptation Study (2011)	
12	Green Harbor River Tide Gate Study (2017)	
13	Massachusetts Coastal Infrastructure Inventory and Assessment Project (2011)	
14	Marshfield Harbor, Rivers and Waterways Management Plan (2014)	
15	Preparing for the Storm: Recommendations for Management of Risk from Coastal Hazards in MA (2007)	
16	Master Plan for Seawalls?	
17	Others?	

#### 4. Public Outreach Strategy

- a. Required by FEMA to provide opportunities for the public to be involved in the planning process.
- b. Public outreach during the 2018 plan development included:

- Two public meetings August/ December 2017
- A public online survey was also administered to assess the community's experience with local natural hazards and their perception of the risk.
- An opportunity for the public to review and comment on draft plan.
- c. What should be included or excluded for the 2023 planning process?

#### 5. Timeline for Plan Completion

- a. Draft for planning team review February 7, 2023 (Submit plan to MEMA/FEMA for approval 3/21/23)
  - Aggressive schedule requiring a high level of participation during meetings.



# Town of Marshfield Multi-Hazard Mitigation Plan Update Working Meeting 1

### Meeting Information:

Name of Public Body: LHMPC Date: October 04, 2022 Time: 2:00 PM Place: Microsoft Teams Meeting Meeting ID: 355 523 473 085 Passcode: kZDWR9

### Agenda Items:

#### 1. Outstanding Tasks:

a. Review task list

#### 2. Public Survey Questions:

- a. Review/identify questions for the survey
- b. Confirm public survey details (public survey open 10/10/22- 10/23/22, how will the public access the survey, etc.)

#### 3. Review Critical Facilities List:

- a. Review identification of critical facilities
- b. Additional facilities to add? Are any to be removed?

#### 4. Review of Hazard Profiles:

- a. Data gaps:
  - More pictures: coastal/inland flooding, coastal erosion, severe winter weather
  - Wildfire data
  - Local coastal erosion data
  - Local invasive species data
  - Dams/Culverts:
    - Review list of dams and culverts
    - Any history of dam or culvert failure? Are there EAPs?
- b. Review hazard maps
- c. Review hazard ranking process

#### 5. Town Capabilities Assessment (email attachment):

a. FEMA's Capabilities Assessment Questionnaire will help document Town capabilities

#### 6. Schedule Next Working Meeting:

a. Working Meeting #2 November 1<sup>st</sup>, 2022



# Town of Marshfield Multi-Hazard Mitigation Plan Update Working Meeting 2

### Meeting Information:

Name of Public Body: LHMPC Date: November 11, 2022 Time: 2:00 PM Place: Microsoft Teams Meeting Meeting ID: 364 366 742 361 Passcode: eaGSZW

### Agenda Items:

#### 1. Outstanding Tasks:

a. Review task list

#### 2. Review Results of Public Survey:

#### 3. Review Critical Facilities List:

- a. Review identification of critical facilities 2018: 139 Critical Facilities / Current list down to 125 Critical Facilities
- b. Some facilities being assets vs. critical facilities (e.g., historical properties).
- c. Additional facilities to add? Are any to be removed?

#### 4. Identifying Community Assets (People):

- a. Identify concentrations of residents to help target preparedness, response, and mitigation actions.
- b. Identify locations and concentrations of access and functional need populations (groups that may not comfortably or safely access the standard resources offered in emergencies) to develop mitigation actions to assist them.
- c. May include children, the elderly, the physically or mentally disabled, non-English speakers, or the medically or chemically dependent.
- d. 2018 Included:
  - Concentrations of Elderly or Disabled People
  - Isolated Coastal Communities
  - Visitor/Tourist Centers

#### 5. Vulnerability Assessment:

a. Parcels and Buildings Vulnerable to Flooding in the AE Zone.

#### 6. Important Dates:

- a. Next Working Meeting #3 November 29<sup>st</sup>, 2022
- b. Initial Public Outreach Presentation December 13<sup>th</sup>, 2022
  - Describe MHMP process, present initial results

#### 7. Repetitive Loss Data:



# Town of Marshfield Multi-Hazard Mitigation Plan Update Working Meeting 3

### Meeting Information:

Name of Public Body: LHMPC Date: November 29, 2022 Time: 2:00 PM Place: Microsoft Teams Meeting Meeting ID: 368 108 161 576 Passcode: 09vVR9

### Agenda Items:

#### 1. Outstanding Tasks:

a. Review task list

#### 2. Public Survey Update:

#### 3. Review Critical Facilities List:

a. Finalize critical facilities list

#### 4. Identifying Community Assets (People):

- a. Concentrations of residents to help target preparedness, response, and mitigation actions have been identified as:
  - Concentrations of Elderly or Disabled People
  - Child Care Centers
  - Potentially Isolated Coastal Communities

#### 5. Vulnerability Assessment:

a. Review results of flood vulnerability assessment for critical facilities and parcel data

#### 6. Develop Hazard Mitigation Plan Goals

#### 7. Important Dates:

- a. Next Working Meeting #4 January 3, 2022
- b. Initial Public Outreach Presentation December 13<sup>th</sup>, 2022
  - Describe MHMP process, present initial results



# Town of Marshfield Multi-Hazard Mitigation Plan Update Working Meeting 4

### Meeting Information:

Name of Public Body: LHMPC Date: January 10, 2023 Time: 2:00 PM Place: Microsoft Teams Meeting Meeting ID: 374 708 067 877 Passcode: 5hYbFz

### Agenda Items:

#### 1. Review Qualitative Vulnerability Assessment:

#### 2. Hazard Mitigation:

- a. Review hazard mitigation plan goals.
- b. Review/update hazard mitigation actions from the 2018 plan.
- c. Develop additional hazard mitigation actions for the 2023 plan.

#### 3. Revised MHMP Schedule:

- a. Next Working Meeting #5 February 14<sup>th</sup>, 2022.
- b. Draft Plan for Planning Team to Review February 21<sup>st</sup>, 2023.
- c. Comments due back to Woods Hole Group after a two-week review period February 28<sup>th</sup>, 2023.
- d. Revised Draft Plan for Neighboring Communities and Public to Review, Open Public Comment Period March 3<sup>rd</sup>, 2023.
- e. Next Public Outreach Presentation March 7<sup>th</sup>, 2022.



# Town of Marshfield Multi-Hazard Mitigation Plan Update Working Meeting 5

## Meeting Information:

Name of Public Body: LHMPC Date: February 14, 2022 Time: 2:00 PM Place: Zoom Meeting Meeting ID: 868 8706 4428 Passcode: 761002

## Agenda Items:

1. Review of Vulnerable Populations

#### 2. Review Status of Hazard Mitigation Actions for 2018

#### 3. Review Proposed Hazard Mitigation Actions for 2023

- a. Fill in additional details (responsible party, estimated cost, potential funding sources, and timeline).
- b. Assign priority to actions using ranking table.

#### 4. Final Steps

- a. Draft review
  - Draft MHMP will be ready for the working group by February 21, 2023. One-week review period with comments back to WHG by February 28, 2023.
  - Draft MHMP will then be distributed to/open for comments from neighboring towns, the regional agency, and the public from March 3<sup>rd</sup> to March 17th, 2022 (two-week review period).
- b. Second public presentation February 27, 2023
- c. Submit Plan to MEMA/FEMA March 24, 2023



Published on Marshfield MA (https://www.marshfield-ma.gov)

Home > Marshfield Flood Information Outreach and Multi-Hazard Mitigation Plan Update Public Meeting

# Marshfield Flood Information Outreach and Multi-Hazard Mitigation Plan Update Public Meeting

### **Event Date:**

Wednesday, December 14, 2022 - 7:00pm to 9:00pm

# Marshfield Multi-Hazard Mitigation Plan Update Public Meeting

The Town of Marshfield requests that you join the Town for a public meeting to hear from Woods Hole Group on the Marshfield Multi-Hazard Mitigation Plan Update and from the Community Rating System Committee for their annual fall outreach. Come share your ideas on how to keep your community, neighbors, and family safe from the various natural hazards that Marshfield experiences!

The meeting will be in person on **Wednesday**, **December 14th**, **from 7:00 to 9:00 pm** at the Marshfield Council on Aging (230 Webster Street, Marshfield, MA). The session will consist of presentations on hazard mitigation planning, flood hazards, and flood insurance.

The Town of Marshfield is currently updating the 2018 Hazard Mitigation Plan. There will be a presentation by the Woods Hole Group to:

- Describe the Hazard Mitigation Plan process;
- Why the Town's plan needs to be current;
- Progress to date, including identification of critical facilities and preliminary results from the vulnerability assessments.

This plan is critical because it helps the Town plan and receive funding for projects that reduce the risk of injury or damage to property from future natural hazard events such as flooding and hurricanes.

To further encourage resiliency in the community and to address ongoing concerns and questions on flood insurance, the Marshfield CRS Committee's flood insurance outreach will discuss the following:

- · How to protect your home before and during a flood;
- Info on private flood insurance;
- What to do after a flood;
- Updates to the NFIP's rating system, called Risk Rating 2.0.

Additionally, the Committee will spend time answering attendees' specific questions on flood insurance on their own flood policy, and any generic questions that attendees have.

For more information on the Multi-Hazard Mitigation plan, contact Greg Guimond at (781) 834-5554 or at <u>gguimond@townofmarshfield.org</u>.

For more information on the Community Rating System, contact Nanci Porreca at (781) 834-5557 or at <u>nporreca@townofmarshfield.org</u>.

Source URL: https://www.marshfield-ma.gov/marshfield-building-department/events/96111



# Town of Marshfield Multi-Hazard Mitigation Plan Update Public Presentation 1

## Meeting Information:

Name of Public Body: LHMPC Date: December 14th, 2022 Time: 7:00 PM Place: Marshfield Senior Center - COA 230 Webster Street, Marshfield MA

## Agenda Items:

#### 1. Overview of Hazard Mitigation Plan Process

a. What is a Hazard Mitigation Plan and why should Marshfield have a current one?

#### 2. Overview of MHMP Chapters

- a. Chapter 3: Hazard Identification
- b. Chapter 4: Vulnerability Assessment

#### 3. Public Participation

4. Schedule



# Town of Marshfield Multi-Hazard Mitigation Plan Update Public Presentation 2

## Meeting Information:

Name of Public Body: LHMPC, Select Board Date: February 27th, 2023 Time: 6:45 PM Place: Marshfield Town Hall, Select Board Hearing Room

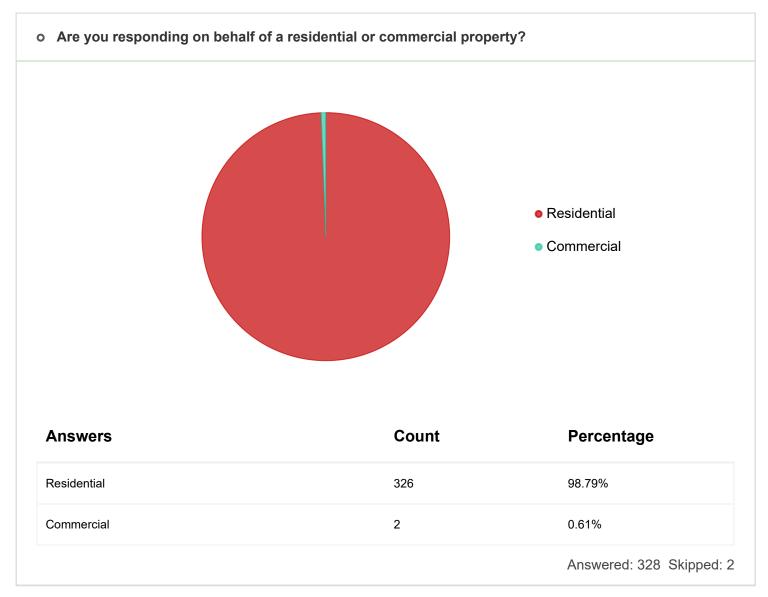
## Agenda Items:

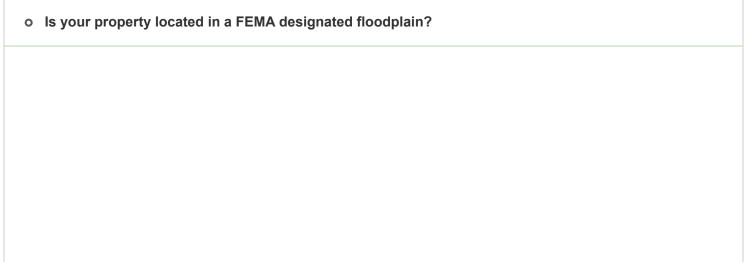
- Overview of Hazard Mitigation Plan Process

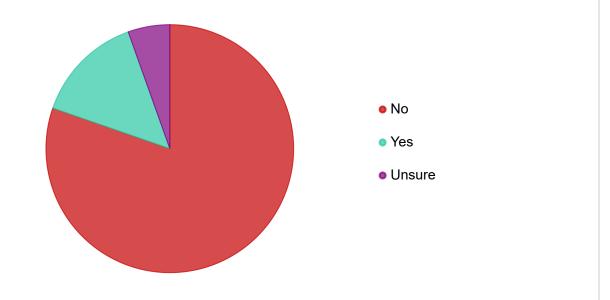
   What is a Hazard Mitigation Plan and why should Marshfield have a current one?
- 2. Overview of MHMP Chapters
  - a. Chapter 3: Hazard Identification
  - b. Chapter 4: Vulnerability Assessment
  - c. Chapter 5: Mitigation Measures
  - d. Chapter 6: Plan Maintenance Process
- 3. Opportunities to Provide Comment on MHMP Draft

# 2023 Marshfield Multi-Hazard Mitigation Plan Survey

#### **Personal Information**

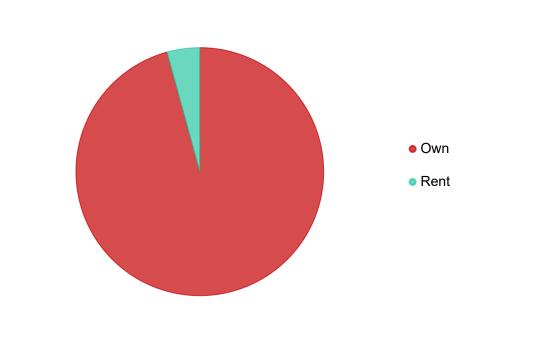






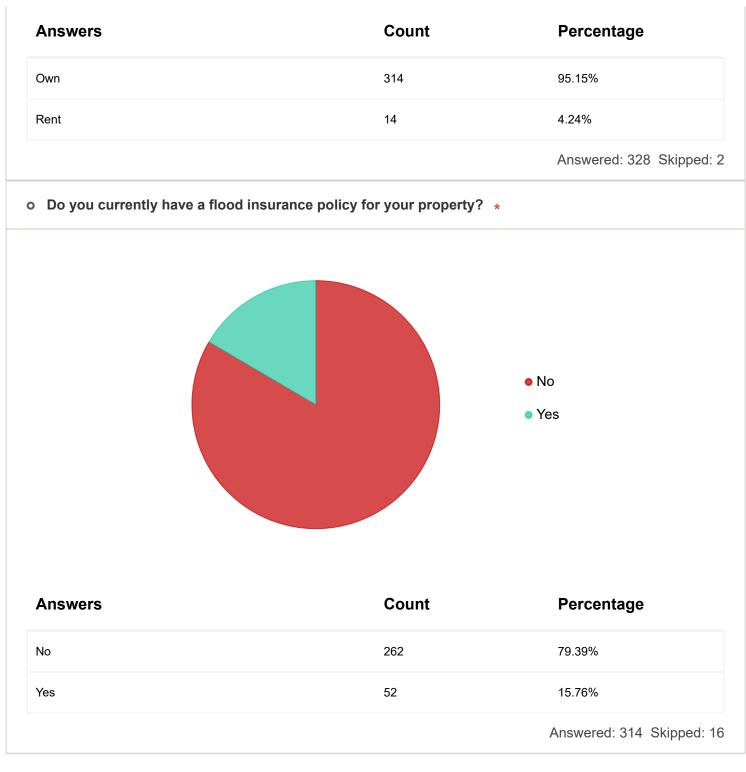
Answers	Count	Percentage
Νο	265	80.3%
Yes	47	14.24%
Unsure	18	5.45%
		Answered: 330 Skipped: 0



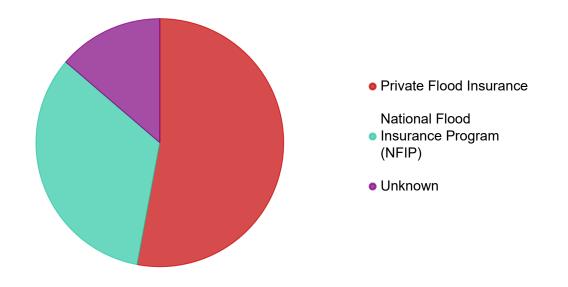


3/24/23, 11:00 AM

2023 Marshfield Multi-Hazard Mitigation Plan Survey



Who is your flood insurance provider?	



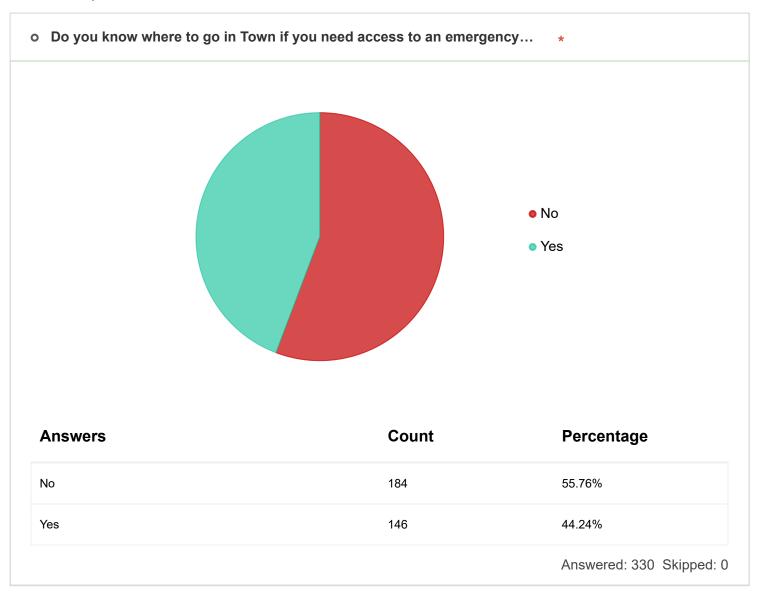
Answers	Count	Percentage
Private Flood Insurance	27	8.18%
National Flood Insurance Program (NFIP)	17	5.15%
Unknown	7	2.12%
		Answered: 51 Skipped: 279

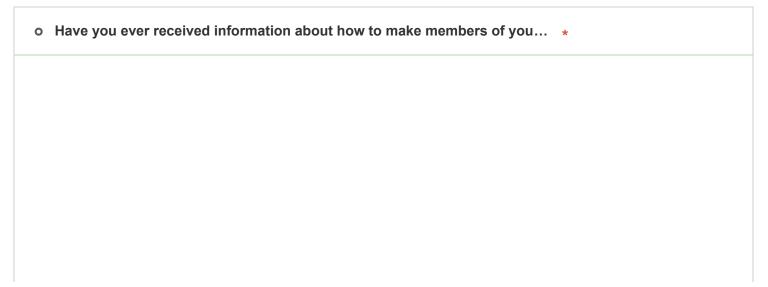
1

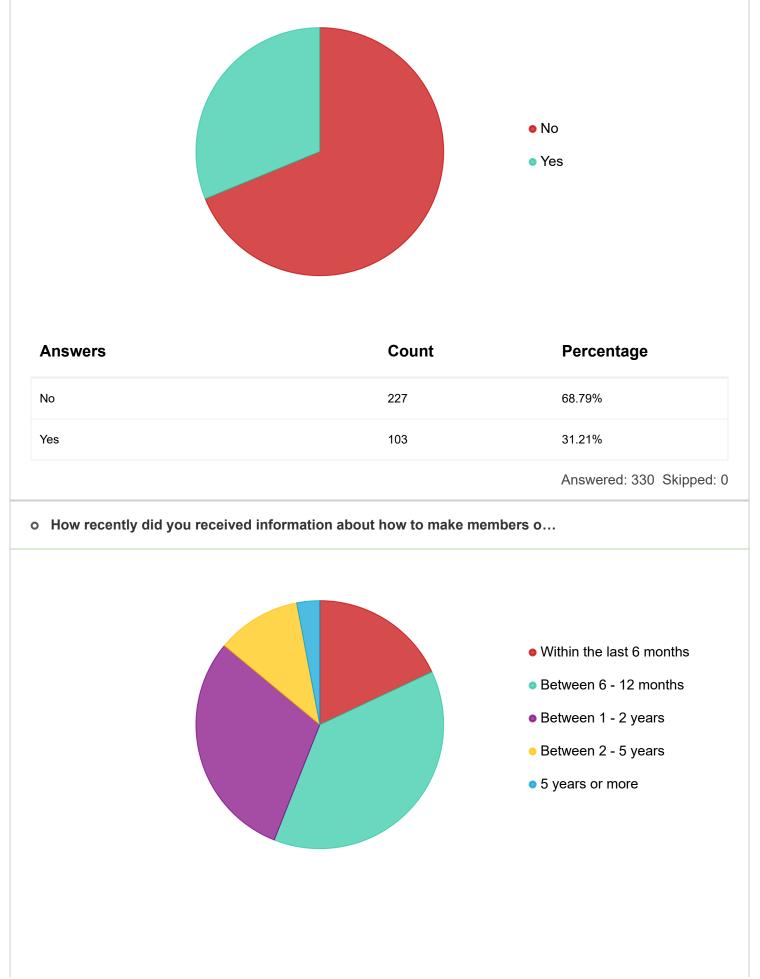
mobile

Answered: 25 Skipped: 305

#### **Disaster Preparedness**

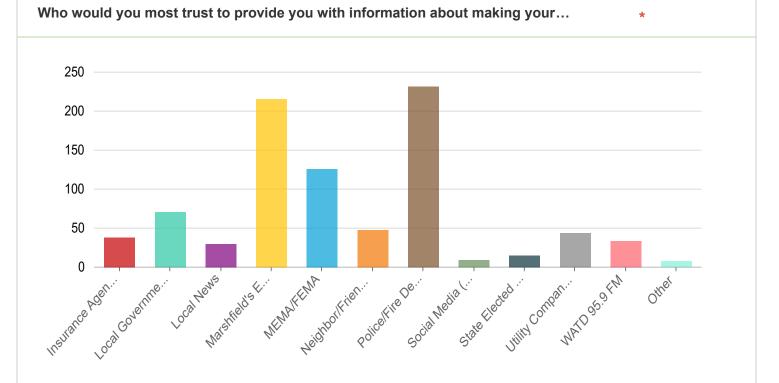






2023 Marshfield Multi-Hazard Mitigation Plan Survey

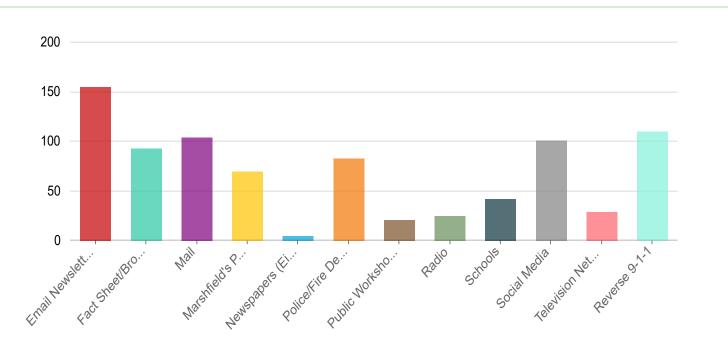
Answers	Count	Percentage
Within the last 6 months	18	5.45%
Between 6 - 12 months	38	11.52%
Between 1 - 2 years	30	9.09%
Between 2 - 5 years	11	3.33%
5 years or more	3	0.91%
		Answered: 100 Skipped: 230



Answers	Count	Percentage
Insurance Agent or Company	38	11.52%
Local Government Official	71	21.52%
Local News	30	9.09%
Marshfield's Emergency Operations Center (EOC)	216	65.45%
MEMA/FEMA	126	38.18%

Neighbor/Friend/ Family Member	48	14.55%
Police/Fire Department	232	70.3%
Social Media (e.g. Facebook)	9	2.73%
State Elected Officials	15	4.55%
Utility Company	44	13.33%
WATD 95.9 FM	34	10.3%
Other	8	2.42%
		Answered: 330 Skipped: 0

#### What is the most effective way for you to receive information about how to make your... \*

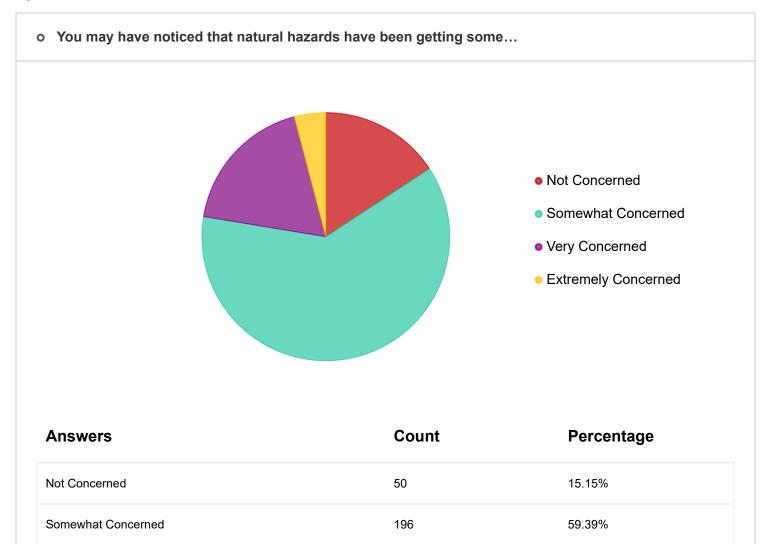


Answers	Count	Percentage
Email Newsletters	155	46.97%
Fact Sheet/Brochure	93	28.18%
Mail	104	31.52%
Marshfield's Portable Roadway Signs	70	21.21%

Newspapers (Either Print or Online)51.52%Police/Fire Department8325.15%Public Workshops216.36%Radio257.58%Schools4212.73%Social Media10130.61%Television Networks (Local and Public)298.79%Reverse 9-1-11013.33%Television Networks (Local and Public)1013.33%			
Public Workshops         21         6.36%           Radio         25         7.58%           Schools         42         12.73%           Social Media         01         30.61%           Television Networks (Local and Public)         29         8.79%           Reverse 9-1-1         101         33.33%	Newspapers (Either Print or Online)	5	1.52%
Radio       25       7.58%         Schools       42       12.73%         Social Media       101       30.61%         Television Networks (Local and Public)       29       8.79%         Reverse 9-1-1       110       33.33%	Police/Fire Department	83	25.15%
Schools         42         12.73%           Social Media         101         30.61%           Television Networks (Local and Public)         29         8.79%           Reverse 9-1-1         110         33.33%	Public Workshops	21	6.36%
Social Media         101         30.61%           Television Networks (Local and Public)         29         8.79%           Reverse 9-1-1         110         33.33%	Radio	25	7.58%
Television Networks (Local and Public)     29     8.79%       Reverse 9-1-1     110     33.33%	Schools	42	12.73%
Reverse 9-1-1 110 33.33%	Social Media	101	30.61%
	Television Networks (Local and Public)	29	8.79%
Answered: 330 Skipped:	Reverse 9-1-1	110	33.33%
			Answered: 330 Skipped:

#### Opinions

Very Concerned



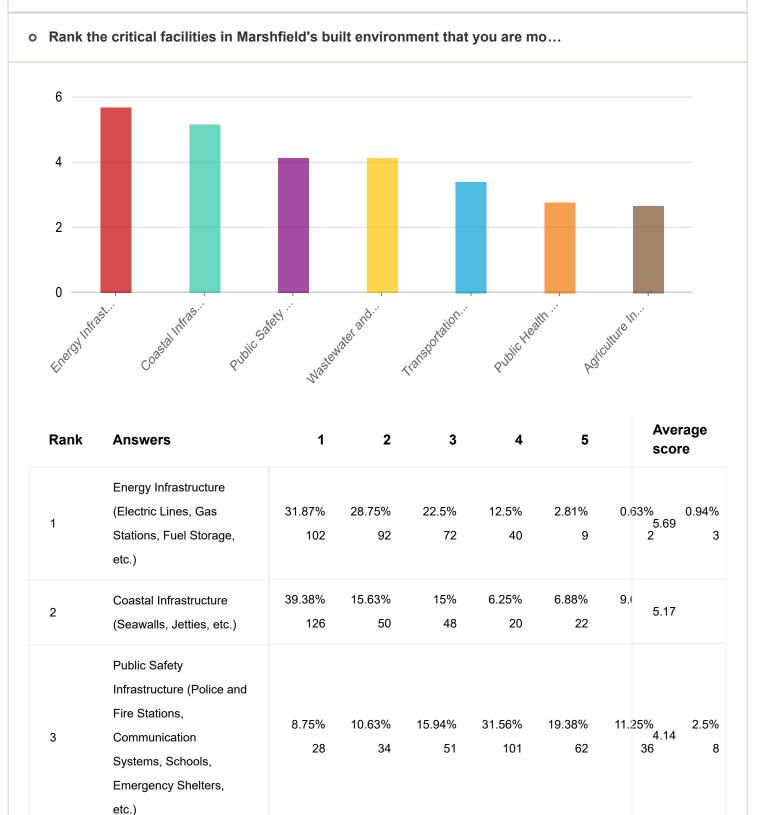
https://survey123.arcgis.com/surveys/fbf60dfbf33147b5bb491fa2b889c84a/analyze?position=0.rank\_the\_critical\_facilities\_in&chart=0.\_if\_you\_woul... 12/15

58

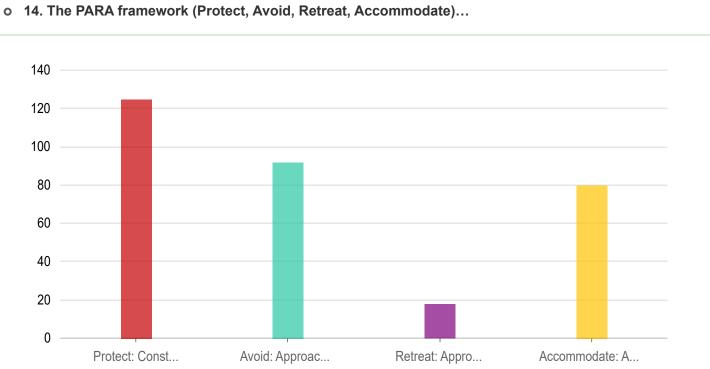
17.58%

Extremely Concerned 13 3.94%	
------------------------------	--

Answered: 317 Skipped: 13



Answered: 320 Skipped: 10



Answers	Count	Percentage
Protect: Construction of engineered structures and systems (e.g., seawalls) designed to keep flood waters away from hom es, communities, critical facilities, and valued infrastructure.	125	37.88%
Avoid: Approaches that proactively prevent homes, communiti es, facilities, or infrastructure from being built in flood-prone ar eas.	92	27.88%
Retreat: Approaches that permanently relocate homes, comm unities, facilities, and infrastructure that are subject to repeat fl ooding outside the floodplain.	18	5.45%
Accommodate: Adaptive strategies that allow continued use of flood-prone areas by improving the resilience of communities or valued facilities/ infrastructure (e.g., raising structures, food proofing foundations).	80	24.24%
		Answered: 315 Skipped: 15



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Home > Government > Departments > Planning Department > 2023 Marshfield Multi Hazard Mitigation Plan Update

# 2023 Marshfield Multi Hazard Mitigation Plan Update

The Town of Marshfield is currently updating the 2018 Hazard Mitigation Plan.

Natural hazard mitigation planning is the process of reducing or eliminating the loss of life and property damage resulting from natural hazards such as floods and hurricanes through long term strategies, including planning, policy changes, programs, projects, and other activities. This plan is critical because it helps the Town plan and receive funding for projects that reduce the risk of injury or damage to property from future natural hazard events and expedite disaster recovery.

As part of the plan update, the first of two public presentations was held on December 14, 2022.

Public Presentation Slideshow - December 14, 2022

#### Second Public Presentation - February 27, 2023

The Marshfield Local Hazard Mitigation Planning Committee (LHMPC), in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into our future planning and budgeting will help protect our residents and infrastructure.

The Plan demonstrates Marshfield's commitment to preparing for potential future disasters. Everyone is encouraged to review the Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager, <u>Ifields@woodsholegroup.com</u>. The public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

This is an opportunity for the public to learn about the Plan, participate, and offer comments and recommendations during the final draft stage and prior to submittal to MEMA and FEMA for final approval.

#### Click here for the Draft Report - click here

**Source URL:** https://www.marshfield-ma.gov/planning-department/pages/2023-marshfield-multi-hazard-mitigation-plan-update

From:	Corey Miles <cmiles@scituatema.gov></cmiles@scituatema.gov>
Sent:	Tuesday, March 7, 2023 9:53 AM
То:	Fields Leslie; Karen Joseph
Cc:	Rooney Justine
Subject:	RE: Marshfield Multihazard Mitigation Plan

CAUTION: This message comes from an external server, do not click on links or open attachments unless you know the sender and are sure the content is safe.

Thank You Leslie. I will take a look. Also I think the e-mail address you had for Karen was not quite right so I cc'd to her correct e-mail address.

-Corey

#### Corey Lynn Miles, CFM

Coastal Management Officer

Dept. Planning and Development

Town of Scituate, MA

**(**781) 545-8829

🙁 cmiles@scituatema.gov

www.scituatema.gov

600 Chief Justice Cushing Highway, Scituate, MA 02066



From: Fields Leslie <lfields@woodsholegroup.com>
Sent: Tuesday, March 7, 2023 9:28 AM
To: Corey Miles <cmiles@scituatema.gov>; karkjoseph@scituatema.gov
Cc: Rooney Justine <jrooney@woodsholegroup.com>
Subject: Marshfield Multihazard Mitigation Plan

**CAUTION:** External Email

#### Karen and Corey,

The Marshfield Local Hazard Mitigation Planning Committee (LHMPC) in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into future planning and budgeting will help protect Marshfield residents and infrastructure. The Plan demonstrates Marshfield's commitment to preparing for potential future disasters.

As a neighboring community to the Town of Marshfield, Scituate is being provided an opportunity to comment on the attached Draft Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager, <u>lfields@woodsholegroup.com</u>. The public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

Please reply to this email to confirm receipt of the Plan. Woods Hole Group and the LHMPC looks forward to hearing from you.

Thank you

Leslie

M. Leslie Fields
Coastal Sciences & Planning Team Leader
Tel: +1 508-495-6225 Mob: +1 508-274-8109
107 Waterhouse Road
<u></u> Bourne, MA 02562 - USA
www.woodsholegroup.com

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From:	Christopher Ryan <cryan@duxbury-ma.gov></cryan@duxbury-ma.gov>
Sent:	Tuesday, March 7, 2023 10:38 AM
То:	Fields Leslie
Cc:	Rooney Justine
Subject:	RE: Marshfield Multihazard Mitigation Plan

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#### Received

From: Fields Leslie <lfields@woodsholegroup.com>
Sent: Tuesday, March 7, 2023 9:30 AM
To: Christopher Ryan <cryan@duxbury-ma.gov>
Cc: Rooney Justine <jrooney@woodsholegroup.com>
Subject: [EXTERNAL] Marshfield Multihazard Mitigation Plan

#### Chris

The Marshfield Local Hazard Mitigation Planning Committee (LHMPC) in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into future planning and budgeting will help protect Marshfield residents and infrastructure. The Plan demonstrates Marshfield's commitment to preparing for potential future disasters.

As a neighboring community to the Town of Marshfield, Duxbury is being provided an opportunity to comment on the attached Draft Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager, <u>lfields@woodsholegroup.com</u>. The public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

Please reply to this email to confirm receipt of the Plan. Woods Hole Group and the LHMPC looks forward to hearing from you.

Thank you

Leslie



M. Leslie Fields

Coastal Sciences & Planning Team Leader

el: +1 508-495-6225

07 Waterhouse Road Bourne, MA 02562 - USA

#### Disclaimer

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From:	Karen Joseph <kjoseph@scituatema.gov></kjoseph@scituatema.gov>
Sent:	Tuesday, March 7, 2023 9:58 AM
То:	Corey Miles; Fields Leslie
Cc:	Rooney Justine
Subject:	RE: Marshfield Multihazard Mitigation Plan

CAUTION: This message comes from an external server, do not click on links or open attachments unless you know the sender and are sure the content is safe.

I had no comments. I emailed that to Greg Guimond.

Thanks Karen

From: Corey Miles <cmiles@scituatema.gov>
Sent: Tuesday, March 7, 2023 9:53 AM
To: Fields Leslie <lfields@woodsholegroup.com>; Karen Joseph <kjoseph@scituatema.gov>
Cc: Rooney Justine <jrooney@woodsholegroup.com>
Subject: RE: Marshfield Multihazard Mitigation Plan

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-Corey

#### Corey Lynn Miles, CFM

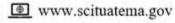
Coastal Management Officer

Dept. Planning and Development

Town of Scituate, MA

**(**781) 545-8829

😫 cmiles@scituatema.gov



600 Chief Justice Cushing Highway, Scituate, MA 02066



From: Fields Leslie <<u>lfields@woodsholegroup.com</u>>
Sent: Tuesday, March 7, 2023 9:28 AM
To: Corey Miles <<u>cmiles@scituatema.gov</u>>; <u>karkjoseph@scituatema.gov</u>
Cc: Rooney Justine <<u>jrooney@woodsholegroup.com</u>>
Subject: Marshfield Multihazard Mitigation Plan

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The Marshfield Local Hazard Mitigation Planning Committee (LHMPC) in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into future planning and budgeting will help protect Marshfield residents and infrastructure. The Plan demonstrates Marshfield's commitment to preparing for potential future disasters.

As a neighboring community to the Town of Marshfield, Scituate is being provided an opportunity to comment on the attached Draft Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager, <u>lfields@woodsholegroup.com</u>. The public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

Please reply to this email to confirm receipt of the Plan. Woods Hole Group and the LHMPC looks forward to hearing from you.

Thank you

Leslie



Please remember when writing or responding that the Secretary of State's Office has determined that email is a public record and all e-mail communications sent or received by persons using the Town of Scituate network may be subject to disclosure under the Massachusetts Public Records Law (M.G.L. Chapter 66, Section 10) and the Federal Freedom of Information Act.

From:	Matthew Heins <mheins@townofpembrokemass.org></mheins@townofpembrokemass.org>
Sent:	Tuesday, March 7, 2023 9:58 AM
То:	Fields Leslie
Subject:	RE: Marshfield Multihazard Mitigation Plan

CAUTION: This message comes from an external server, do not click on links or open attachments unless you know the sender and are sure the content is safe.

Leslie,

Thank you very much. I can confirm that I received your email and the attached file.

Best,

Matthew Heins Planning Board Assistant Town of Pembroke Email: <u>mheins@townofpembrokemass.org</u> Phone: 781-709-1433 / Fax: 781-709-1453 Address: Office of the Planning Board, Pembroke Town Hall, 100 Center St., Pembroke, MA 02359

This electronic message is confidential and intended for the named recipient only. Any dissemination, disclosure or distribution of the contents of this communication is unlawful and prohibited. If you have received this message in error, please contact by return email or telephone (781-709-1433), and delete the copy you received. Thank you.

From: Fields Leslie <lfields@woodsholegroup.com>
Sent: Tuesday, March 07, 2023 9:32 AM
To: Matthew Heins <mheins@townofpembrokemass.org>
Cc: Rooney Justine <jrooney@woodsholegroup.com>
Subject: Marshfield Multihazard Mitigation Plan

#### Matthew,

The Marshfield Local Hazard Mitigation Planning Committee (LHMPC) in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into future planning and budgeting will help protect Marshfield residents and infrastructure. The Plan demonstrates Marshfield's commitment to preparing for potential future disasters.

As a neighboring community to the Town of Marshfield, Pembroke is being provided an opportunity to comment on the attached Draft Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager, <u>lfields@woodsholegroup.com</u>. The public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

Please reply to this email to confirm receipt of the Plan. Woods Hole Group and the LHMPC looks forward to hearing from you.

Thank you

Leslie

M. Leslie Fields Coastal Sciences & Planning Team Leader Tel: +1 508-495-6225 Mob: +1 508-274-8109 107 Waterhouse Road Bourne, MA 02562 - USA www.woodsholegroup.com

From: Sent: To: Cc: Subject: Pillsbury, Martin <MPillsbury@MAPC.ORG> Tuesday, March 7, 2023 10:44 AM Fields Leslie Rooney Justine RE: Marshfield Multi-Hazard Mitigation Plan

CAUTION: This message comes from an external server, do not click on links or open attachments unless you know the sender and are sure the content is safe.

Hi Leslie,

Thanks for sending the draft Marshfield Hazard Mitigation Plan and providing the opportunity to review the plan.

Best regards, Martin

#### **Martin Pillsbury**

Director of Environmental Planning Metropolitan Area Planning Council 60 Temple Place, Boston, MA 02111 617-939-3896 (cell) www.mapc.org



From: Fields Leslie <lfields@woodsholegroup.com>
Sent: Tuesday, March 7, 2023 9:21 AM
To: Pillsbury, Martin <MPillsbury@MAPC.ORG>
Cc: Rooney Justine <jrooney@woodsholegroup.com>
Subject: Marshfield Multi-Hazard Mitigation Plan

Martin,

The Marshfield Local Hazard Mitigation Planning Committee (LHMPC) in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into future planning and budgeting will help protect Marshfield residents and infrastructure. The Plan demonstrates Marshfield's commitment to preparing for potential future disasters.

As the Regional Planning Agency for the Town of Marshfield, the MAPC is being provided an opportunity to comment on the attached Draft Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager,

<u>Ifields@woodsholegroup.com</u>. The public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

Please reply to this email to confirm receipt of the Plan. Woods Hole Group and the LHMPC looks forward to hearing from you.

Thank you

Leslie



**WARNING: EXTERNAL SENDER** - This message was sent from outside of MAPC. Please do not click links or open attachments unless you recognize the source of this email and know the content is safe.

Please be advised that the Massachusetts Secretary of State considers e-mail to be a public record, and therefore subject to the Massachusetts Public Records Law, M.G.L. c. 66 § 10.

From:	Mary Waldron <mwaldron@ocpcrpa.org></mwaldron@ocpcrpa.org>
Sent:	Tuesday, March 7, 2023 11:25 AM
То:	Fields Leslie; Laurie Muncy; Joanne Zygmunt; Charles Kilmer
Cc:	Rooney Justine; Megan Fournier
Subject:	FW: Marshfield Multihazard Mitigation Plan
Attachments:	Marshfield_MHMP_DRAFT_030323_Appendices_Compressed.pdf

CAUTION: This message comes from an external server, do not click on links or open attachments unless you know the sender and are sure the content is safe.

Good morning, Leslie.

I am in receipt of the plan.

Thank you for your email and the opportunity for OCPC to review and comment. I will have our staff review and we will comment with one voice back (before March 17<sup>th</sup>).

My best, Mary

#### **Mary Waldron**

Executive Director tel (774) 539-5143 | Personal (508) 942-8839

#### **Old Colony Planning Council**

70 School Street, Brockton, MA 02301 | fax (508) 559-8768

Sign up for our newsletter at www.oldcolonyplanning.org

From: Fields Leslie <lfields@woodsholegroup.com>
Sent: Tuesday, March 7, 2023 11:03 AM
To: Mary Waldron <mwaldron@ocpcrpa.org>
Cc: Rooney Justine <jrooney@woodsholegroup.com>
Subject: Marshfield Multihazard Mitigation Plan

Mary,

The Marshfield Local Hazard Mitigation Planning Committee (LHMPC) in partnership with the Woods Hole Group, has prepared the Draft Marshfield Multi-Hazard Mitigation Plan (Plan), dated March 2023, for public review and comment. The Plan identifies impacts of climate change and natural hazards on residents, buildings, and infrastructure. Risks associated with the impacts are identified and evaluated. Mitigation actions that focus resources on the greatest risk areas are developed. Documenting the mitigation items and integrating the necessary actions into future planning and budgeting will help protect Marshfield residents and infrastructure. The Plan demonstrates Marshfield's commitment to preparing for potential future disasters.

As a Regional Planning Agency for the South Shore, the OCPC is being provided an opportunity to comment on the attached Draft Plan. Please submit any questions and/or comments relative to the Plan via email to Leslie Fields, Woods Hole Group Project Manager, <u>lfields@woodsholegroup.com</u>. The

public comment period will end March 17, 2023, at Noon. Public comments received after this date/time will not be considered.

Please reply to this email to confirm receipt of the Plan. Woods Hole Group and the LHMPC looks forward to hearing from you.

Thank you

Leslie

M. Leslie Fields Coastal Sciences & Planning Team Leader Fiel: +1 508-495-6225 07 Waterhouse Road Bourne, MA 02562 - USA Www.woodsholegroup.com 1. Where can I get copies of these?

Plans are attached in e-mail.

2. What was stated for Brant Rock specifically?

An overview of Brant Rock is provided on page 34. It includes the area's natural features/coastal processes and anthropogenic features.

3. The town has a meeting with the ZBA this week to turn a wetland into a parking lot and to fill the area with tar/asphalt.

Thank you for this note.

- 4. Did this study also review the impact of these flood gates on Brant Rock? If they're not closed and Green Harbor floods because of a full moon- it then floods Brant Rock. Brant Rock was not included in this study.
- 5. How can I get a copy of this report? Was there any discussion of the Brant Rock jetty? I was told Woods Hole considers this an infrastructure?

The report is attached via e-mail. The LHMPC did not review this report in great detail to determine if the "brant rock jetty" was discussed. This jetty is a man-made feature that terminates at a natural rock outcropping and as such is infrastructure.

- 6. Town is interested in building out the Harbor. Was this reviewed by Woods Hole? This was not reviewed as a part of the MHMP update.
- 7. (Conservation Commission) What is their role? To protect environment or approve Town's plans? As the Town's website notes the Conservation Commission is responsible for "management of Marshfield's Wetlands Regulations, Bylaws, Stormwater, and the Massachusetts Wetlands Protection Act through the administration and enforcement of these regulations and bylaws."
- 8. (Severe Winter Storm) Brant Rock floods when we have high tides and Green Harbor fills up and Brant Rock gets there water.

Thank you for this information.

- *9. Town is soon to offer electricity.* Thank you for this information.
- **10.** Levitate Festival, Marshfield Education 5k and Lobsterfest. The plan has been edited to reflect this comment.
- **11. (Seaview)** *Where is this? the Hill that overlooks Humarock?* It is near the entrance to South River
- 12. (Marshfield and the Town of Scituate share the waters of the South and North Rivers, a sensitive and vital natural resource area) Should Humarock be mentioned here? Seem like you can't get to Humarock if you don't go through Marshfield.

The plan has been edited to reflect this comment.

This data presented in the plan is based on information from the National Weather Service and is more of a regional view of the local climate rather than noting specifics within Town.

- 14. (These natural resources support the economy through tourism and recreation and various other ecosystem services, such as clean air and water.) Sentence as written seems odd. The plan has been edited to reflect this comment.
- 15. (Many seasonal homes have been converted to year-round housing, but the primary land use pattern of single-family homes on small lots along beach areas remains) Most... housing/Airbnb The data we utilize for the MHMP utilizes parcel level data and does note break down if homes are utilized as rentals.
- 16. (Today, Marshfield is largely a seaside community with many residents commuting by car to jobs in Boston) I'd question this... may people work from home or commuter by the computer rail out of Scituate The plan has been edited to reflect this comment.
- 17. (Figure 2-1) Brant Rock has a few multi families too/ In Brant Rock Town approved mixed use of commercial and residential. This map is not up to date. Town uses part of this/The other should be open space/conservation land.

This map was made using the 2023 town parcel data and is up to date. Multi-families parcels in the Brant Rock Area are reflected in this map, however, due to the map's scale this is not shown.

- **18.** (Commercial Manufacturing/Distribution) Commercial/Residential These labels reflect how the data is categorized based on the Town's GIS data and land use categories.
- 19. Do you have a map that show what areas are funded by State versus the Town? Thinking again about Brant Rock and the esplanade. Wondering where this type of detail could be obtained. Thanks. A map showing this information is not included in this report. The state-owned land value in Marshfield for FY2023 is \$380,000. This information can be found through the Commonwealth's Bureau of Local Assessment. https://dlsgateway.dor.state.ma.us/reports/rdPage.aspx?rdReport=BLA.StateOwnedLand
- **20.** Should you add some sort of state that show the average amount of \$ spent in taxes by property owner. Tax information for the Town is referenced on page 4-3.
- 21. I thought the Cask & Flagon was in the top 5?

This data was based on the information from the recent 2023 Marshfield Economic Development Plan Update. A recent presentation from MAPC noted that Cask & Flagon as #7 <u>https://www.marshfield-ma.gov/planning-department/pages/2023-marshfield-economic-development-plan-update</u>

- **22.** The Town also has changed the bylaws to enable commercial properties to have both commercial and *residential properties. This is in an effort to develop the flooding area.* Thank you for this information.
- 23. (Since the last MHMP plan the most significant development in Brant Rock has been the reconstruction of the Brant Rock seawall, which included elevating 1,200 feet of seawall by 3.5 feet) *This is NOT finished. Sadly. It* will help once the water stops running down the street from the Fairview into the esplanade. I'm not sure when that will be complete. The DPW is now focused on the sea wall near Blackman's campground. I hope they come back and finish the esplanade.

Thank you for this note. It is important to note the how the Town has made progress in its hazard mitigation as a part of this plan's update.

- 24. The Town also has changed the bylaws to enable commercial properties to have both commercial and residential properties. This is in an effort to develop the flooding area. Thank you for this information.
- 25. (The Town of Marshfield has been successfully enforcing the floodplain regulations for storage of materials and recreational vehicles on commercial properties in the esplanade and has updated a Town bylaw for the area to require that all new mixed-use construction provide residential parking above the Design Flood Elevation) this was requested by residents not the town surprisingly... right? Thank you for this information.
- 26. (When this work is done the regulator valve will be elevated above Design Flood Elevation so that the meters in the area are not affected or inundated by flood waters during a storm event.) *how will this happen? Will residents be notified?*

Andrew Steward at the Marshfield Building Department will have more information regarding this question.

- 27. (Critical facilities are those that are essential to the health and welfare of the Town and those that are especially important for response and recovery following hazard events). Neighbors have been asking for YEARS to alert residences when the Town closes a road. The town does this today for the school system a reverse 911 call. Why can't we have this when our streets are flooding? Why is this a hard request? This is something the town plans to explore as it implements mitigation 3a "Improve flood warning and response capabilities, including the development a flood warning and response plan".
- 28. Marshfield Hills Historic District (Bow, Highland, Main, Old Main, Pleasant, Glen, and Prospect Streets) What about the Brant Rock Chapel? or Tower in Brant Rock? Those are both very historical to Marshfield. The plan has been edited to reflect this comment. The Tower in Brant Rock is not recognized by the National Register of Historic Places.
- 29. (Coastal Flooding) *Tidal Flooding?/ Tidal Flooding happens in Brant Rock esplanade/ Add tidal/ Tidal should be included here. I have pictures that show this. If needed.* The Marshfield MHMP utilizes the hazard types identified in the Massachusetts State Hazard Mitigation and

Climate Adaptation Plan which can be found here: https://www.mass.gov/files/documents/2018/10/26/SHMCAP-September2018-Full-Plan-web.pdf. Coastal

flooding includes high tide flooding, king tides, and storm-related coastal flooding.

30. (Flooding is caused by sea splash over as waves overtop the sea wall and lack of drainage. The esplanade area floods two to three times a year to a depth of one to two feet. Specific areas of concern include). *This is not 100% accurate. Brant Rock residents also knows that the when we have full high tides - Joe Drieback Way acts like a damn and holds the water in the esplanade or backs it up into the esplanade.* 

The plan has been edited to reflect this comment.

- 31. (Injury or death can result from people being trapped in their vehicles during a flood event). many people also lose their vehicles went it's an unexpected flood.
   The plan has been edited to reflect this comment.
- 32. (The Town of Marshfield has approximately 4 miles of shoreline at least partially protected with shorefront coastal structures (e.g., seawalls, bulkheads, and jetties).) *The Harbormaster only recognizes one jetty in Marshfield. HOWEVER, the neighbors in Brant Rock need the Jetty repaired here as well.*

Thank you for this information. Mitigation action 8d. seeks to examine coastal protection structures in Marshfield.

- **33. Endangered Species: We've seen a large increase in the number of rats sightings in Marshfield.** Rats are not identified as invasive species by the Commonwealth.
- 34. (Natural Systems: Dam and culvert failures can result in bank erosion. Debris and other materials can be deposited in natural systems) DSA site in Brant Rock should be listed.
   The DSA site is not a dam or culvert.
- **35. Temporary Lodging)** *this has changed.* These are the land use codes used by the Town of Marshfield.
- 36. (Table 4-13. Results of the Qualitative Vulnerability Assessment of Critical Facilities.) See presentation. Lots of great info to check <u>https://drive.google.com/file/d/1x0ozk0JzDZPxLr2YW5GnqG0dV7jDdhRR/view</u> Thank you for this information.
- 37. (The Town has an array of communications equipment that will assist public safety efforts during a natural hazard event) the town does NOT have reverse 911 calling for when they close roads due to them being This is something the town plans to explore as it implements mitigation 3a "Improve flood warning and response capabilities, including the development a flood warning and response plan".
- 38. (Subdivision Rules and Regulations) It would be great if Marshfield could notify neighbors when things happen in their neighborhood. Right now, the town has that functionality with the school system. This note will be passed along to the Town.
- 39. (Coastal Wetlands Zoning District) We have a Dredge Spoils Site in the Coastal Wetlands and because the town has been dumping harbor waste matter the land has now been reclassified as an upland. Wondering how this team would digest this knowledge. Should that type of information be highlighted in these maps? The Town Sewer system also resides in Brant Rock and could be flooded/underwater by 2050. It is not appropriate to highlight the DSS in the hazard maps. The Towns sewer system and WWTP are addressed in mitigation action 1D.
- **40. (Seawalls, Jetties and Dikes)** *Harbor Master recognizes only one Jetty in Marshfield.* Thank you for this information.
- 41. (Marshfield currently participates in FEMA's National Flood Insurance Program (NFIP). Per FEMA's Local Multi-Hazard Mitigation Planning Guidance document, the NFIP has three basic aspects) *Floodplain emergency resources – xyz*

There are only three aspects recognized by FEMA's 2013 Local Multi-Hazard Mitigation Planning Guidance document.

- 42. (Evaluate alternatives for reducing vulnerability of the Wastewater Treatment Plant to natural hazards particularly flooding.) Wastewater/sewer mentioned here.
   This mitigation action has been written to evaluate alternatives for reducing vulnerability to the WWTP itself specifically.
- 43. Mitigation Action 2c1 what about Brant Rock beach? it actually has a natural sand dune by the tower. but what of Brant Rock beach or Brant Rock jetty? Who is monitoring this and looking over these types of activities? I'd like to help them if I could.

The 2017 Beach Management Plan speaks directly to the Towns plans regarding Brant Rock Beach.

- 44. (Develop a set of resources to address the vulnerability of coastal business districts. Provide education regarding a private building's ability to undergo retrofits and access funding sources.) I think the state already did this? Boston University and others have been doing lots of studies. Talk to Greg Guimond. Thank you for this information.
- 45. The Town currently utilizes the Plymouth County Sherriff (Department's CodeRED system (i.e., "reverse 911) to disseminate important emergency information to residents. Explore the capabilities of a flood threat recognition system that would improve the flood response operations and emergency warning dissemination so that public safety can be enhanced) This is too broad. We need one special for Marshfield. The Town recently purchased the RAVE alert notification system, which will allow the Town to communicate directly with Town staff and residents in case of an emergency. This is listed on page 5-5.
- 46. (Adequate supplies of sand, salt, and other road treatment materials should be stockpiled for use during severe winter weather.) If town closes roads due to flood hazards if town can't call they should knock on doors alerting residents of the situation.

This note will be passed on to the Town – this note is something the Town could explore as it evaluates mitigation 3a "Improve flood warning and response capabilities, including the development a flood warning and response plan".

- 47. (Mitigation Action 6a: Develop a framework that addresses buy outs and incentives for relocation from low-lying neighborhoods.) what about incentives for lifting home out of flood level? The plan has been edited to reflect this comment. See mitigation action 6A.
- 48. (Identify public education opportunities and develop materials to inform residents about what to expect during natural disasters. Promote pre-disaster planning and provide education materials on appropriate mitigation actions to reduce vulnerability.) Ongoing neighborhood/town communications and get together to figure out how to work together... we can do this through This note will be passed on to the Town this note is something the Town could explore as it evaluates mitigation 3a "Improve flood warning and response capabilities, including the development a flood warning and response plan".
- 49. (Develop strategies and materials to increase community awareness and involvement regarding climate resiliency, such as informational brochures, targeted education signs in vulnerable locations, school coastal resiliency curriculum, and neighborhood outreach programs.) *Town should push communication to residents and bring neighbors together*

This note will be passed on to the Town.

- 50. (Identify and seek the funding necessary to study, design and construct projects that will reduce the Town's vulnerability to natural hazards.) *perhaps rebuild the Brant Rock Jetty?* Thank you for this information.
- 51. (Mitigation Action 8c: Explore opportunities to conserve the Town's existing open space, and possibilities to expand Marshfield's existing open space. Purchase wetlands and other flood prone lands for conservation. Evaluate the future use of open space including marsh restoration, resiliency planning, and the creation of parks and trails.) This goes against what the Town is planning for the DSA site in Brant Rock. I wonder why the former conservation/wetlands can't be left alone for all the natural animals that live there. Why build a large, un-needed parking lot?

This mitigation action is not geared toward this DSA site.

- 52. (Mitigation Action 8d: Investigate the repair and removal of damaged dams, culverts, tide gates, coastal flood control and protection structures). Brant Rock Jetty Thank you for this information.
- 53. (After this plan has been approved by both FEMA and the local government, links to the final plan will be emailed to all Town staff, boards, and committees, with a reminder to review the plan periodically and work to incorporate its contents, especially the proposed mitigation actions presented in Chapter 5, into other planning processes, documents, and plans) what about residents? who notifies them? The final plan will be listed on the Town's website once it has been approved. You can find updates about the MHMP here: <a href="https://www.marshfield-ma.gov/planning-department/pages/2023-marshfield-multi-hazard-mitigation-plan-update">https://www.marshfield-ma.gov/planning-department/pages/2023-marshfield-multi-hazard-mitigation-plan-update</a>

Subject:

Multi Hazard Mitigation Plan

From: Maresco, Michael
Sent: Wednesday, May 17, 2023 3:58 PM
To: Jim Bunnell <jbunnell@bgcmarshfield.org>; cwhite@rtrinc.org
Cc: Burke, Kate <<u>KBurke@townofmarshfield.org</u>>; Gillis, Jenna <jgillis@townofmarshfield.org>; Guimond, Greg
<GGuimond@townofmarshfield.org>
Subject: FW: Multi Hazard Mitigation Plan

Jim and Chris,

I hope all is well! I am reaching out to the Town of Marshfield's largest non-profits to get your input in our Hazard Mitigation Plan that is attached to the email. I was hoping you might be able to review and provide any comments to me regarding your organization that we should include our the plan. If you could get the information back to me no later than Tuesday, May 23, 2023.

Thank you for all that you both do helping our residents and children succeed and believe in themselves.

Very truly yours,

#### MAM

Michael A. Maresco Town Administrator Town of Marshfield 870 Moraine Street Marshfield, MA 02050 <u>mmaresco@townofmarshfield.org</u> Office: 781-834-5563 Cell: 781-248-5544

From: Guimond, Greg
Sent: Wednesday, May 17, 2023 3:46 PM
To: Maresco, Michael <<u>mmaresco@townofmarshfield.org</u>>
Subject: Multi Hazard Mitigation Plan

See attached.

### **Rooney Justine**

From:Rooney JustineSent:Friday, June 2, 2023 9:27 AMTo:cwhite@rtrinc.orgCc:Fields Leslie; Maresco, Michael; Guimond, GregSubject:RE: Multi Hazard Mitigation Plan

Morning Chris -

I am with Woods Hole Group; we are working with Michael and the Town to update the Hazard Mitigation Plan. Thank you so much for your thoughtful comment regarding the plan update; your point regarding the heightened risk of tickand mosquito-borne diseases is important and something we have now addressed in the Multi-Hazard Mitigation Plan.

To your point below, we have added some language in our Extreme Temperature section, noting that "warmer average temperatures lead to milder winters which can increase the survivorship of vector-borne species such as fleas, ticks, or mosquitoes. Increased survivorship of these species will likely expand the number of individuals infected with these diseases, such as West Nile Virus, Lyme Disease, and Malaria".

We appreciate you taking the time to review the plan and your input!

Justine

From: Christopher White <cwhite@rtrinc.org> Date: June 1, 2023 at 11:09:49 AM EDT To: "Maresco, Michael" <mmaresco@townofmarshfield.org> Cc: Jim Bunnell <jbunnell@bgcmarshfield.org>, "Burke, Kate" <KBurke@townofmarshfield.org>, "Gillis, Jenna" <jgillis@townofmarshfield.org>, "Guimond, Greg" <GGuimond@townofmarshfield.org> Subject: Re: FW: Multi Hazard Mitigation Plan

CAUTION: This email originated from outside your organization. Exercise caution when opening attachments or clicking links, especially from unknown senders.

Hi Michael,

Thanks for sending this plan to me. The long-term risk projection is pretty sobering if these models prove to be accurate and will obviously require considerable resources and longer-range planning than is typical to help with mitigation. I don't have the knowledge or expertise to say much more about this. However, one thing that was not mentioned (and perhaps isn't part of the scope) is the heightened risk of tick- and mosquito-borne diseases and insect-related damage to native species and structures if the warming trend predicted actually occurs. We are already seeing tick-borne illnesses proliferate and the tick "season" is being extended due to the overall warmer temperatures we've been seeing across seasons. Similarly, if the temperatures rise as projected, will our area become more at risk for other, severe mosquitoborne illnesses historically associated with more tropical areas (malaria, in particular) and longer periods of activity for destructive insects? If so, I would think we would want to do insect control planning/mitigation as a Town.

Best,

Chris

Christopher T. S. White, Ed. D. President/CEO Licensed Psychologist- MA License #6632 Licensed Applied Behavior Analyst- MA License #216 Road To Responsibility, Inc. 1831 Ocean St. Marshfield, MA 02050 781.536.3220 (direct office line) 617.968.2941 (cell) cwhite@rtrinc.org<mailto:cwhite@rtrinc.org>

On Wed, May 17, 2023 at 3:58 PM Maresco, Michael 
cmmaresco@townofmarshfield.org<mailto:mmaresco@townofmarshfield.org>> wrote:
Jim and Chris,

I hope all is well! I am reaching out to the Town of Marshfield's largest non-profits to get your input in our Hazard Mitigation Plan that is attached to the email. I was hoping you might be able to review and provide any comments to me regarding your organization that we should include our the plan. If you could get the information back to me no later than Tuesday, May 23, 2023.

Thank you for all that you both do helping our residents and children succeed and believe in themselves.

Very truly yours,

MAM

Michael A. Maresco Town Administrator Town of Marshfield 870 Moraine Street Marshfield, MA 02050 mmaresco@townofmarshfield.org<mailto:mmaresco@townofmarshfield.org> Office: 781-834-5563 Cell: 781-248-5544

From: Guimond, Greg Sent: Wednesday, May 17, 2023 3:46 PM To: Maresco, Michael <mmaresco@townofmarshfield.org<mailto:mmaresco@townofmarshfield.org>> Subject: Multi Hazard Mitigation Plan

#### See attached.

[https://m365.eu.vadesecure.com/safeproxy/v4?f=6nT5YumeWBn8gUgQ\_XRR1zaUopSfH06mJLTO\_KIIMrAR77gZQGGzVtqnNEy-Ktv&i=WzRrfbGvit3VQEXF5a-6ALyb\_o3KjjMvF\_CDaP4h8\_agMP\_CT1hCbZFUXSRjXYjpbQ5fnG8kEQf3TM5D4ozQw&k=l4KS&r=8OjulQmarKD5LzMXQSI13NoTCSt5VjKcWbG4qNei\_IA T47ZI4n\_SXwRRiIEkxMgI&s=8f9014fb0260435ce2ff65cafc788bcc7a5cd0508dc86e56a230457e322a43b7&u=https%3A%2 F%2Froadtoresponsibility.org%2Fwp-content%2Fuploads%2F2022%2F06%2Frtr-best-play-to-work.png]

### Town of Marshfield Additional Stakeholders Included for Plan Review

	Name	Town / Organization	Role
1	Karen Joseph	Town of Scituate	Town Planner
2	Corey Miles	Town of Scituate	Coastal Management Officer
3	Kristin Ford	Town of Norwell	Administrative Assistant
4	Christopher Ryan	Town of Duxbury	Planning Director
5	Matthew Heins	Town of Pembroke	Planning Board Assistant
7	Martin Pillsbury	MAPC	Director of Environment
8	Mary Waldron	Old Colony Planning Council	Old Colony Planning Council
11	Jim Bunnell	Boys and Girls Club of Marshfield	CEO
12	Chris White	Road To Responsibility, Inc.	President/CEO
13	James Marathas	Housing Authority	Executive Director
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#### **APPENDIX C: CRITICAL FACILITIES AND VULNERABILITY**

- 1. Critical Facilities List w/Vulnerabilities
- 2. Mitigation Actions Prioritization
- 3. Removed Mitigation Actions

ID	Name	Address	Category	FEMA Flood Zone	SLOSH Zone	MCFRM 2030	MCFRM 2050	MCFRM 2070	Wildfire	Slope Stability
1	Timber Bulk Head		Coastal Infrastructure	AE	2	12%	75%	75%		
2	South River Revetment (Area #2)		Coastal Infrastructure	AE	2	25%	78%	78%		
3	Fieldston Sea Wall (Area 3)		Coastal Infrastructure	VE	1	75%	76%	81%		
4	Ocean Bluff Sea Wall (Area #4)		Coastal Infrastructure	AO	1					4
5	Ocean Bluff Stone Revetment (Area #4)		Coastal Infrastructure	AO	1					4
6	Hewitt's Point Sea Wall (Area #5)		Coastal Infrastructure	VE	4	48%	48%	69%		4
7	Hewit's Revetment (Area #5)		Coastal Infrastructure	VE		91%	91%	100%		3
8	Brant Rock Seawall (Area #6) Part A		Coastal Infrastructure	VE	4	45%	80%	83%		
9	Brant Rock Seawall (Area #6) Part B		Coastal Infrastructure	VE	3	72%	80%	80%		
10	Brant Rock Revetment		Coastal Infrastructure	VE	4	72%	82%	84%		3
11	Brant Rock Rip Rap Slope		Coastal Infrastructure	VE	2	40%	40%	48%		
12	Town Pier Sea Wall		Coastal Infrastructure	AE	2	58%	77%	89%		4
13	Green Harbor Stone Jetty East		Coastal Infrastructure	VE	2	82%	82%	89%		
14	Green Harbor Stone Jetty West		Coastal Infrastructure	VE	3	2%	5%	19%		
15	Bay Ave Sea Wall		Coastal Infrastructure	VE	1	98%	98%	98%		
16	Ocean Bluff Auto	969 Ocean St	Energy Infrastructure	AE	1	9%	53%	75%		
17	Cedar View Filling Station	430 Careswell St	Energy Infrastructure							
18	A L Prime	2170 Ocean St	Energy Infrastructure			1%	6%	29%		
19	Rand Handy Oil Co	900 Webster St	Energy Infrastructure		2		75%	75%		
20	Public Petro	1933 Ocean St	Energy Infrastructure		4					
21	Bill's Sunco	2054 Ocean St	Energy Infrastructure		4			2%		
22	Speedway Gas Station	2139 Ocean St	Energy Infrastructure							2
23	Shell Gas Station	2126 Ocean St	Energy Infrastructure							
24	Taylor Marine	95 Central St	Energy Infrastructure	AE	2	22%	45%	80%		
25	Roht Marine	2205 Main St	Energy Infrastructure	AE	1	58%	59%	76%		

26	Town of Marshfield Fuel Staton		Energy Infrastructure		3	3%	22%	35%		
27	Taylor Lumber Propane	2075 Ocean St	Energy Infrastructure		4					
28	Maintenance Facility	86 Enterprise Dr	Energy Infrastructure							
29	Williams Coal & Oil Co.	717 Plain St	Energy Infrastructure							
30	Bay State Gas	South of 180 Enterprise Dr	Energy Infrastructure							
31	Rand Handy Propane	851 Webster St	Energy Infrastructure							
32	Brant Rock Food Market	72 Dyke Rd	Public Health	AE	2	14%	63%	75%		
33	Roche Brothers	605 Plain St	Public Health						Forested Areas	
34	Star Market	0 Snow Rd	Public Health							
35	CVS	1880 Ocean St	Public Health		4					
36	Walgreens Pharmacy	2177 Ocean St	Public Health							3
37	Prence Grant Apt #1	780 Webster St	Public Safety							
38	Prence Grant Apt #2	40 Parsonage St	Public Safety		4		6%	6%		
39	Proprietors Green Village (Welch Healthcare)	10 VIIIage Green	Public Safety						Forested Areas	
40	Marshfield Veterans Home	2033 Ocean St	Public Safety		4					
41	Winslow Village #1	1520 Ocean St	Public Safety		4					
42	Winslow Village #2	1554 Ocean St	Public Safety		4					
43	Coastguard Relay antenna	Across from 1299 South River St	Public Safety							
44	WATD media/Fire Municipal radio system	Behind 125 Grove St	Public Safety							
45	Monopole		Public Safety	AE	3		2%	30%		
46	Verizon Telephone Exchange	200 Main St	Public Safety							
47	Eversource Sub Station #1	West of 260 South River St	Public Safety		3				Forested Areas	
48	Eversource Sub Station #2	West of 53 Station St	Public Safety							3
49	Eversource Sub Station LAT 42.0886 Long -70.6544	Webster Street	Public Safety	AE	1	7%	46%	74%		
50	Indust. Comm Cell/Radio Tower	40 Lone St	Public Safety							

51	Radio Tower - Carolina Hill	South of 164 Eames St	Public Safety						Forested Areas	
52	WATD Media/Fire Municipal radio system	110 Enterprise Dr	Public Safety							
53	Cell Phone Tower	969 Ocean Street	Public Safety	AE	1	9%	53%	75%		
54	Cell Phone Tower (American)	Webster Square	Public Safety							
55	Cell Phone Tower	1204 Union Street	Public Safety						Forested Areas	
56	Marshfield Housing Authority - Housing	12 Tea Rock Gardens	Public Safety							
57	Grace Ryder Apartments	135 Main St	Public Safety							
58	Main Post Office	11 Snow Rd	Public Safety							
59	Marshfield Town Hall	870 Moraine St	Public Safety							
60	Marshfield Animal Shelter	156 Clay Pit Rd	Public Safety							
61	DPW Barn	35 Parsonage St	Public Safety		3			1%		
62	DPW Main Office	965 Plain St	Public Safety							
63	Marshfield Senior Center	230 Webster St	Public Safety						Forested Areas	
64	Road to Responsibility/Ventress Public Library	1831 Ocean St	Public Safety		3	1%	75%	75%		
65	Marshfield Town Pier/Harbor Master Building	100 Central St	Public Safety	AE	2	29%	43%	81%		
66	Town Airport		Public Safety	AE	1	9%	53%	75%		
67	Daniel Webster School	1456 Ocean St	Public Safety		4			1%		
68	South River School	59 Hatch St	Public Safety				4%	17%		
69	Furnace Brook Middle School	500 Furnace St	Public Safety							
70	Marshfield High School	167 Forest St	Public Safety							
71	Martinson Elementary School	257 Forest St	Public Safety							
72	Eames Way Elementary School	165 Eames Way	Public Safety							
73	Gov Edward Winslow School	60 Regis St	Public Safety							
74	Marshfield Police Station/EOC	1639 Ocean St	Public Safety		4					

75	Fire Station #2	229 Old Main St	Public Safety							
76	Marshfield Fire Department	60 South River Street	Public Safety							
77	Fire Station #1	21 Massasoit St	Public Safety	AO			5%	51%		
78	Central Street Waste Water Pump Station		Wastewater/ Water Infrastructure	AE	2	12%	65%	75%		
79	Solid Waste Transfer Station	23 Clay Pit Rd	Wastewater/ Water Infrastructure							
80	Waste Water Treatment Plant	200 Joseph Dribeek Way	Wastewater/ Water Infrastructure	AE	3		2%	42%		
81	Marshfield HS waste water treatment facility	167 Forest St	Wastewater/ Water Infrastructure							
82	Homestead Ave Waste Water Pump Station		Wastewater/ Water Infrastructure		3	14%	15%	21%		
83	Plymouth Avenue Wastewater Pump Station		Wastewater/ Water Infrastructure	AE	1	9%	53%	75%		
84	Macker Terrace Waste Water Pump Station		Wastewater/ Water Infrastructure	AE	1	9%	53%	75%		
85	Anderson Drive Waste Water Pump Station		Wastewater/ Water Infrastructure	AE	2	65%	75%	75%		
86	Carolina Hill Water Tank	South of 164 Eames Way	Wastewater/ Water Infrastructure						Forested Areas	
87	Furnace Brook Water Pumping Station #4		Wastewater/ Water Infrastructure						Forested Areas	
88	Mt Skirgo Rd Water Pump		Wastewater/ Water Infrastructure							
89	South River Pumping Station	227 South River	Wastewater/ Water Infrastructure						Forested Areas	
90	Avon Street Waste Water Pump Station		Wastewater/ Water Infrastructure	AE	2	12%	75%	75%		
91	Webster St Pumping Station #1		Wastewater/ Water Infrastructure						Forested Areas	
92	Church Street Water Pumping Station		Wastewater/ Water Infrastructure							4
93	Webster St Pumping Station #2		Wastewater/ Water Infrastructure		3			4%	Forested Areas	
94	Furnace Brook Water Pumping Station #1		Wastewater/ Water Infrastructure						Forested Areas	

95	Union Street Water Pump		Wastewater/ Water						Forested	
	Station #1		Infrastructure						Areas	
96	Furnace Brook Water		Wastewater/ Water							
	Pumping Station #3		Infrastructure							
97	Ferry Street Water Pumping		Wastewater/Water						Forested	
	Station #2		Infrastructure						Areas	
98	Main Lift Pump Station		Wastewater/ Water	AE	2	14%	62%	75%		
			Infrastructure							
99	Furnace Brook No. 2 Water		Wastewater/ Water						Forested	
	Treatment Facility		Infrastructure						Areas	
100	Spring Street Water Pump		Wastewater/ Water						Forested	
			Infrastructure						Areas	
101	Union Street Water Pump		Wastewater/ Water						Forested	
	Station #2		Infrastructure						Areas	
102	Pudding Hill Lane Water		Wastewater/ Water						Forested	
	Tank		Infrastructure						Areas	
103	Telegraph Hill water Tank	97 Eagle Rd	Wastewater/ Water							
			Infrastructure							
104	Ferry Street Water Pumping		Wastewater/ Water						Forested	
	Station #1		Infrastructure						Areas	
105	Furnace Brook Water		Wastewater/ Water						Forested	
	Pumping Station #2		Infrastructure						Areas	
106	School St Water Pumping		Wastewater/ Water						Forested	
	Station		Infrastructure						Areas	
107	Fairgrounds Well Site		Wastewater/ Water						Forested	
			Infrastructure						Areas	
108	Water Standpipe Forest St		Wastewater/ Water						Forested	
			Infrastructure						Areas	
109	Dam - Dyke Rd Dam	Dyke Rd	Wastewater/ Water	AE	3	44%	53%	80%		
			Infrastructure							
110	Dam - Magoun Pond Dam	East of 71 Mill	Wastewater/ Water						Forested	
		Pond Lane	Infrastructure						Areas	

# 3 = Best/Most Benefit/Least Cost/Easy or no permitting

2 = Some benefit/Moderate Cost/Some potential permitting complications

# 1 = Little to no benefit/Expensive/Complicated permitting required

		ſ	Benefits				Feasi	bility	
Goals and Potential Mitigation Actions	Protects Properties and Structures	Protects Natural Resources	Technical/Capacity Improvement (Training, Evaluations, Regulations, etc)	Improves Public Awareness	Improves Emergency Response or Public Protection After an Emergency	Appropriate Staffing Available	Technically Feasible	Public Support	Town/Political Support

# Investigate, design, and implement projects that will reduce and minimize the risks and impacts from natural hazards to critical municipal facilities and resources.

1a: Ensure that all town-owned buildings that provide emergency support services are equipped with									
generators for use as cooling/heating station during hazard events, power outages, etc.	1	1	2	3	3	3	3	3	3
1b: Enhance the flood control capacity of Dyke Road	3	3	1	1	3	1	3	2	2
1c: Evaluate adaptation alternatives for low-lying roads and bridges throughout Town.	3	1	1	2	3	2	2	2	2
1d: Evaluate alternatives for reducing vulnerability of the Wastewater Treatment Plant to natural hazards particularly flooding.	2	3	1	2	3	2	2	2	2
1e: Identify public water infrastructure that needs increased capacity in order to withstand the effects of climate change and recover after severe events.	2	1	1	2	3	2	3	2	2
1f: Explore stormwater best management practices (BMPs) to address sections of roadway that regularly flood after heavy rains.	1	3	1	2	3	2	3	2	2
Develop and implement strategies for hazard prone areas of Town that improve resiliency to existing	infrastruc	ture a	nd enhance	public s	safety.		•	•	
2a: Prepared a Substantial Damage Management Plan.	3	1	3	3	3	2	3	1	2
2b: Create a Master Stormwater Management Plan	2	3	2	2	3	2	3	2	2
2c: Eliminate unnecessary dune paths and revegetate bare area to minimize disturbance to the Coastal Dunes and Barrier Beach system and improve their ability to function as storm damage protection and	1	2	1	2	2	2	2	2	2
flood control particularly Winslow Ave.	L	5		2	2	2	3	2	2

Econ	omic	Regul	atory	
bost	unding Available / Attainable	ermitting/Regulatory Feasibility	Consistent with Local, State, & Federal Goals	Total Score
0	ш		0	Total Score
1	3	3	3	32
				28
1	3	3	3	28
1	2	3	3	28
1	3	3	3	28
2	2	2	3	28
-	2	-	-	22
				32 30
2	3	3	3	28
	tooy 1 1 1 1 2 3 2	1     3       1     3       1     3       1     2       1     3       2     2       3     3       2     2	Cost       Cost         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       3         1       3       2         1       3       2         1       3       3         1       3       2         1       3       2         1       3       2         1       3       2         1       3       2         2       2       2         3       3       2         3       3       2         1       3       3         1       3       3	Cost       Cost         1       3       2       2         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         1       3       3       3         2       2       2       3         3       3       3       3         3       3       3

			Benefits				Feasi	bility		Econ	omic	Regu	latory	
Goals and Potential Mitigation Actions	Protects Properties and Structures	Protects Natural Resources	Technical/Capacity Improvement (Training, Evaluations, Regulations, etc)	Improves Public Awareness	Improves Emergency Response or Public Protection After an Emergency	Appropriate Staffing Available	Technically Feasible	Public Support	Town/Political Support	Cost	Funding Available / Attainable	Permitting/Regulatory Feasibility	Consistent with Local, State, & Federal Goals	Total Score
2d: Develop a set of resources to address the vulnerability of coastal business districts. Providing														
communication regarding a private building's ability to undergo retrofits and access funding sources.	3	1	3	3	3	2	3	2	2	3	3	2	3	33

Reduce the loss of life, property, infrastructure, and environmental and cultural resources from natural disaster by maintaining accessibility for emergency responders during and after natural hazard events.														
3a: Improve flood warning and response capabilities, including the development a flood warning and														
response plan.	1	1	3	3	3	2	3	2	2	3	2	3	3	31
3b: Ensure that the Town treats roads quickly and effectively to maintain safe transportation routes														
during a snow event.	2	1	1	3	3	3	3	3	3	1	3	3	3	32
3c: Establish a regular program of trimming trees on municipal properties that have the potential to														
impact power supply during storms. Communicate with Eversource about utility pole infrastructure,														
maintenance, and vegetation management. Establish an education program aimed at improving public														
understanding of the importance of tree trimming.	2	1	1	3	3	1	3	2	3	1	2	2	3	27
Review and update existing policies, programs, and regulations to further reduce or eliminate the imp	pacts of na	atural	hazards.			•		•						
4a: Maintain a list of municipal construction projects, bylaw/code revisions, and properties to acquire														
to reduce risk from natural hazards; develop priority ranking.	2	1	3	2	2	2	3	2	2	3	2	3	3	30
4b: Evaluate all zoning, bylaws, and codes as necessary to increase the resiliency of the built, natural,														
and landscaped environment to natural hazards. Strengthen existing Wetlands Protection Bylaw and														
Regulations, Zoning Bylaw, and Article XV (Floodplain Zoning).	2	2	3	3	3	2	3	2	2	3	2	2	3	32
4c: Verify the location of each repetitive loss property. If it cannot be located, is located in another														
jurisdiction, or has been mitigated, notify FEMA to get the property removed from the town's														
repetitive loss list. Inform existing Repetitive Loss property owners annually about financial assistance														
	2	1	2	1	2	2	3	2	2	2		2	2	32
options.	5	1	5	1	5	۷	5	۷	5	3	۷	5	5	52

	[		Benefits				Feas	bility		Econ	omic Regulatory			<b></b> ]
			1											
Goals and Potential Mitigation Actions	Protects Properties and Structures	Protects Natural Resources	ll/Capacions, Regi	Improves Public Awareness	Improves Emergency Response or Public Protection After an Emergency	Appropriate Staffing Available	Technically Feasible	Public Support	Town/Political Support	Cost	Funding Available / Attainable	Permitting/Regulatory Feasibility	Consistent with Local, State, & Federal Goals	
Engage with surrounding communities to ensure regional cooperation and solutions for hazards affect	ting multir	ple co												
			1											
5a: Examine, prioritize, and seek funding for culvert replacement and salt marsh restoration.		1												
Collaborate with the Towns of Situate and Duxbury on salt marsh evaluation and restoration.	2	3	1	1	2	2	3	2	2	1	3	3	3	28
				_	_				_	-				
5b: Develop evacuation routes to improve transportation needs prior to or during a natural hazard. Consideration should also be given to neighboring communities, such as Hummarock (Scituate) and Gurnet Road (Duxbury), which would need to evacuate through Marshfield. Once developed, communication with residents and visitors to inform them of the new designations and emergency preparation procedures.	1	1	1	3	3	2	3	3	3	3	2	3	3	31
Encourage future development that minimizes risks to natural hazards, such as coastal and riverine flo	 ooding.	<u> </u>				-			<u> </u>		_			
6a: Develop a framework that addresses buy outs and incentives for relocation from low-lying neighborhoods and elevatnig buildings out of the floodplain.	3	1	1	2	3	2	3	1	2	3	2	3	3	29
Identify public education opportunities and develop materials to inform residents about what to expe	ct during	natur	<u>al disasters. I</u>	Promo	te pre-disaste	r planı	ning an	id prov	vide edu	ucation	n matei	rials on	appro	priate mitigation actions to
7a: Develop strategies and materials to increase community awareness and involvement regarding climate resiliency, such as informational brochures, targeted education signs in vulnerable locations, school coastal resiliency curriculum, and neighborhood outreach programs.	1	1	2	3	3	2	3	3	3	3	1	3	3	31
7b: Work with local marinas to prepare storm preparedness plan (plans could incorporate hauling vessels, notifying customers, and moving equipment to higher ground).	2	2	3	1	з	2	3	2	2	3	2	3	3	31
7c: Maintain programing that promotes flood insurance.	2	1	3	3	3	2	3	2	2	3	2	2	3	32
Identify and seek the funding necessary to study, design and construct projects that will reduce the To	own's vulr	ierabi	5	-	3	-				Ŭ,		-	<u> </u>	
8a: Assess critical infrastructure that is subject to damage from natural hazards. Develop, prioritize, and seek funding for a list of needed infrastructure improvement projects.	3	1	1	1	3	2	3	2	2	1	3	3	3	28

	Benefits					Feasibility				Ecor	nomic	Regu	latory	
Goals and Potential Mitigation Actions	Protects Properties and Structures	Protects Natural Resources	Technical/Capacity Improvement (Training, Evaluations, Regulations, etc)	Improves Public Awareness	Improves Emergency Response or Public Protection After an Emergency	Appropriate Staffing Available	Technically Feasible	Public Support	Town/Political Support	Cost	Funding Available / Attainable	Permitting/Regulatory Feasibility	Consistent with Local, State, & Federal Goals	Total Score
8b: Integrate municipal mitigation and adaptation projects into the Town's operating and capital budgets.	2	1	1	3	3	3	3	3	3	3	3	3	3	34
8c: Explore opportunities to conserve and restore the Town's existing open space, and possibilities to expand Marshfield's existing open space. Purchase wetlands and other flood prone lands for conservation. Evaluate the future use of open space including marsh restoration, resiliency planning, and the creation of parks and trails.	1	3	1	2	2	2	3	2	2	1	3	3	3	28
8d: Investigate the repair and removal of damaged dams, culverts, tide gates, coastal flood control and protection structures.	2	3	1	1	2	2	3	2	2	1	3	3	3	28
		_			I		-	1 1			_	_	Low	<=27
													Med	28-31
													High	>=32

Mitigation Action	Reason Removed
Identify low-lying parking lots susceptible to flooding and develop and implement a plan to address road flooding problems and beach access issues.	This mitigation action was recommended in Marshfield's Beach Management Plan, however, during the MHMP evaluation, only one beach parking lot (Dyke Rd) was identified, and as a result other mitigation actions were prioritized in this plan.
Work with local land trust to identify if these	After further discussion, it was noted that the
entities would be willing to buy out	local land trust would not be likely to want to
properties in the event of substantial	purchase smaller parcels of land spread out
damage, with the intent that these	throughout town. Alternatively, components
properties would be restored to their natural	of this mitigation action were incorporated
state and managed by the land trust.	into other mitigation actions.
Create an educational program for	After additional discussion, the LHMPC
homeowners for those who provide housing	determined that this action would be better
to tourists about how to notify guests about	suited if it was incorporated into the Town's
access to emergency services during a hazard	mitigation action that identified the need to
event.	create a flood warning and response plan.
Explore neighborhood specific specialized	The LHMPC concluded that this action is
planning where residents and businesses can	already achieved through other ongoing
determine neighborhood specific hazard	programs- future planning regarding this
concerns and identify adaptation needs and	action will be included in the Town's
opportunities.	economic development meetings.

# Proposed Mitigation Actions Dismissed from the Final Plan